# AGENDA

# 4:30 P.M.

### CITY OF SEDONA, CITY COUNCIL MEETING

TUESDAY, NOVEMBER 13, 2018

### **NOTES:**

- Public Forum: Comments are generally limited to 3 minutes.
- Consent Items: Items listed under Consent Items have been distributed to Council Members in advance for study and will be enacted by one motion. Any member of the Council, staff or the public may remove an item from the Consent Items for discussion. Items removed from the Consent Items may be acted upon before proceeding to the next agenda item.
- Meeting room is wheelchair accessible. American Disabilities Act (ADA) accommodations are available upon request. Please phone 928-282-3113 at least two (2) business days in advance.
- City Council Meeting Agenda Packets are available on the City's website at:

www.SedonaAZ.gov

#### **GUIDELINES FOR PUBLIC COMMENT**

#### **PURPOSE:**

- To allow the public to provide input to the City Council on a particular subject scheduled on the agenda.
- This is not a question/answer session.

#### **PROCEDURES:**

- Fill out a "Comment Card" and deliver it to the City Clerk.
- When recognized, use the podium/microphone.
- State your:
  - 1. Name and
  - 2. City of Residence
- Limit comments to 3 MINUTES.
- Submit written comments to the City Clerk.

- I. CALL TO ORDER/PLEDGE OF ALLEGIANCE/MOMENT OF SILENCE/ROLL CALL
- 2. CITY'S VISION/MOMENT OF ART

### 3. CONSENT ITEMS - APPROVE

LINK TO DOCUMENT =



M

- a. Minutes October 23, 2018 City Council Regular Meeting.
- b. Minutes October 24, 2018 City Council Special Meeting.
- **∫ii**
- c. AB 2435 Approval of a recommendation regarding a new Series 12 Restaurant Liquor License for Fiesta Mexicana located at 1950 W SR 89A, Sedona, AZ (File #32809). d. AB 2437 Approval of a recommendation regarding a new Series 19 Remote
  - M Tasting Room Liquor License for Flying Leap Vineyards, Inc. located at 390 N.

### 4. APPOINTMENTS

a. AB 2438 Discussion/possible action regarding appointment of commissioners to the Planning & Zoning Commission.



- b. AB 2439 **Discussion/possible action** regarding reappointment of commissioners to the Historic Preservation Commission.
- 5. SUMMARY OF CURRENT EVENTS BY MAYOR/COUNCILORS/CITY MANAGER

### 6. PUBLIC FORUM

(This is the time for the public to comment on matters not listed on the agenda. The City Council may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. § 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.)

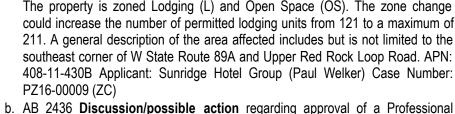
### 7. PROCLAMATIONS, RECOGNITIONS & AWARDS

SR 89A, Suite 3, Sedona, AZ.

a. Presentation of plague to outgoing Planning & Zoning Commission Chairman Marty Losoff.

### 8. REGULAR BUSINESS

a. AB 2372 Public hearing/discussion/possible action regarding a request for approval of a Zone Change and Development Agreement to construct a new hotel (Marriott Residence Inn) with up to 90 rooms at 4105 W State Route 89A. The property is zoned Lodging (L) and Open Space (OS). The zone change could increase the number of permitted lodging units from 121 to a maximum of 211. A general description of the area affected includes but is not limited to the southeast corner of W State Route 89A and Upper Red Rock Loop Road. APN: 408-11-430B Applicant: Sunridge Hotel Group (Paul Welker) Case Number: PZ16-00009 (ZC)





Services Contract for preparation of the Wastewater Rate Study to Willdan Financial Services in the approximate amount of \$73,970. c. AB 2440 Discussion/possible action regarding a Resolution supporting

medical aid in dying.

CITY COUNCIL CHAMBERS 102 ROADRUNNER DRIVE, SEDONA, AZ

The mission of the City of Sedona government is to provide exemplary municipal services that are consistent with our values, history, culture and unique beauty.

### **AGENDA**

# 4:30 P.M.

CITY OF SEDONA, CITY COUNCIL MEETING

TUESDAY, NOVEMBER 13, 2018

### Page 2, City Council Meeting Agenda Continued

- d. Reports/discussion regarding Council assignments.
- e. **Discussion/possible action** regarding future meeting/agenda items.

### 9. EXECUTIVE SESSION

If an Executive Session is necessary, it will be held in the Vultee Conference Room at 106 Roadrunner Drive. Upon a public majority vote of the members constituting a quorum, the Council may hold an Executive Session that is not open to the public for the following purposes:

- To consult with legal counsel for advice on matters listed on this agenda per A.R.S. § 38-431.03(A)(3).
- b. Return to open session. Discussion/possible action on executive session items.

### 10. ADJOURNMENT

Posted:	
Ву:	Susan L. Irvine, CMC

Note: Pursuant to A.R.S. § 38-431.02 notice is hereby given to the members of the City Council and to the general public that the Council will hold the above open meeting. Members of the City Council will attend either in person or by telephone, video, or internet communications. The Council may vote to go into executive session on any agenda item, pursuant to A.R.S. § 38-431.03(A)(3) and (4) for discussion and consultation for legal advice with the City Attorney. Because various other commissions, committees and/or boards may speak at Council meetings, notice is also given that four or more members of these other City commissions, boards, or committees may be in attendance.

A copy of the packet with material relating to the agenda items is typically available for review by the public in the Clerk's office after 1:00 p.m. the Thursday prior to the Council meeting and on the City's website at www.SedonaAZ.gov. The Council Chambers is accessible to people with disabilities, in compliance with the Federal 504 and ADA laws. Those with needs for special typeface print, may request these at the Clerk's Office. All requests should be made **forty-eight hours** prior to the meeting.

CITY COUNCIL CHAMBERS 102 ROADRUNNER DRIVE, SEDONA, AZ

The mission of the City of Sedona government is to provide exemplary municipal services that are consistent with our values, history, culture and unique beauty.

### **Action Minutes**

# Regular City Council Meeting City Council Chambers, Sedona City Hall, 102 Roadrunner Drive, Sedona, Arizona Tuesday, October 23, 2018, 4:30 p.m.

### 1. Call to Order/Pledge of Allegiance/Moment of Silence/Roll Call

Mayor Moriarty called the meeting to order at 4:30 p.m.

**Council Present:** Mayor Sandy Moriarty, Vice Mayor John Martinez, Councilor John Currivan, Councilor Scott Jablow, Councilor Tom Lamkin, Councilor Jon Thompson, Councilor Jessica Williamson.

**Staff Present:** City Manager Justin Clifton, Assistant City Manager/Community Development Director Karen Osburn, City Attorney Robert Pickels, Jr., Director of Finance Cherie Wright, Engineering Supervisor Stephen Craver, City Clerk Susan Irvine.

### 2. City's Vision

A video of the City's Vision was played.

- 3. Consent Items
- a. Minutes October 9, 2018 City Council Special Meeting.
- b. Minutes October 9, 2018 City Council Regular Meeting.
- c. Minutes October 10, 2018 City Council Special Meeting.
- d. Minutes October 11, 2018 City Council Special Meeting.
- e. AB 2433 Approval of amendment to the employment agreement between the City of Sedona and Justin Clifton, City Manager.

Motion: Councilor Lamkin moved to approve consent items 3a, 3b, 3c, 3d, and 3e. Seconded by Councilor Thompson. Vote: Motion carried unanimously with seven (7) in favor (Moriarty, Martinez, Currivan, Jablow, Lamkin, Thompson, and Williamson) and zero (0) opposed.

4. Appointments – None.

### 5. Summary of Current Events by Mayor/Councilors/City Manager

Vice Mayor Martinez advised that the Pumpkin Splash and Oktoberfest were held last Saturday, and both were great events. Councilor Williamson stated that a celebration of the 60<sup>th</sup> anniversary of Sedona Public Library occurred last Saturday, and a time capsule was buried which will be opened in 2058.

### 6. Public Forum

Terence Cook, Sedona, asked that the City enter into an agreement with ADOT that will allow the City to remove political signs in the ADOT right-of-way. He also requested that the City ban political signs in City rights-of-way and institute a no-sign zone like that of Flagstaff.

- 7. Proclamations, Recognitions, and Awards
- a. Swearing in of Police Sergeant Laura Leon.

Sedona City Council Regular Meeting Tuesday, October 23, 2018 4:30 p.m. This item was postponed to a later date as Sergeant Leon was not able to attend.

- 8. Regular Business
- a. AB 2421 Discussion/possible action regarding a Resolution approving a new Collection Agreement between the City of Sedona and the US Forest Service allowing the City to provide funding to the US Forest Service for construction, improvements, and maintenance of the non-motorized trail system in and around the Sedona area.

Introduction by Karen Osburn. Presentation Adam Barnett, Recreation Program Manager for the Red Rock Ranger District.

Questions and comments from Council.

Opened to the public at 5:26 p.m.

No comments were heard.

Brought back to Council at 5:26 p.m.

Motion: Councilor Lamkin moved to approve Resolution 2018-29 for the IGA Collection Agreement No. 19-CO-11030406-001 between the City of Sedona and the US Forest Service. Seconded by Vice Mayor Martinez. Vote: Motion carried unanimously with seven (7) in favor (Moriarty, Martinez, Currivan, Jablow, Lamkin, Thompson, and Williamson) and zero (0) opposed.

b. AB 2431 Discussion/possible action regarding a resolution and ordinance amending the Sedona City Code Chapter 5.05 (Business Licensing) to eliminate the license requirement for businesses outside of the City limits except for temporary special events and to make other minor clerical clarifications.

Presentation by Cherie Wright.

Questions and comments from Council.

Opened to the public at 5:47 p.m.

No comments were heard.

Brought back to Council at 5:47 p.m.

Motion: Councilor Lamkin moved to approve Resolution No. 2018-30 creating a public record entitled "2018 Amendments to City Code Business Licensing Provisions". Seconded by Councilor Jablow. Vote: Motion carried with six (6) in favor (Moriarty, Martinez, Jablow, Lamkin, Thompson, and Williamson) and one (1) opposed (Currivan).

Motion: After 1<sup>st</sup> reading, Councilor Lamkin moved to approve Ordinance No. 2018-10 amending the Sedona City Code Chapter 5.05 (Business Licensing). Seconded by Councilor Jablow. Vote: Motion carried with six (6) in favor (Moriarty, Martinez, Jablow, Lamkin, Thompson, and Williamson) and one (1) opposed (Currivan).

Break at 5:51 p.m. Reconvened at 6:11 p.m.

c. AB 2434 Discussion/possible action regarding a resolution authorizing an

Intergovernmental Agreement between the City of Sedona and the State of Arizona for Sedona In Motion Strategy 4, Intersection of SR 179 & SR 89A Bypass Lanes.

Presentation by Stephen Craver and Audra Merrick, ADOT Northcentral District Engineer.

Questions from Council.

Opened to the public at 7:18 p.m.

The following spoke regarding this item: Steve Schnirch, Sedona, Rick Schneider, Sedona, Phil Evans, Scottsdale, Jesse Alexander, Camp Verde, Emily Young, Sedona, Scott Keller, Sedona, Dave Swartout, Cottonwood, Michael Baird, Sedona, Jeffrey Byrnes, Village of Oak Creek, Bob Obijiski, Sedona, and Darol Jurn, Sedona.

Brought back to Council at 7:49 p.m.

Further questions and comments from Council.

Motion: Councilor Lamkin moved to approve Resolution No. 2018-31 authorizing the execution of an Intergovernmental Agreement between the City of Sedona and the State of Arizona for Sedona In Motion Strategy 4, Intersection of SR 179 & SR 89A Bypass Lanes. Seconded by Vice Mayor Martinez. Vote: Motion carried with six (6) in favor (Moriarty, Martinez, Jablow, Lamkin, Thompson, and Williamson) and one (1) opposed (Currivan).

- d. Reports/discussion on Council assignments None.
- e. Discussion/possible action on future meeting/agenda items

Mayor Moriarty advised that there is a work session tomorrow at 3:00 p.m. and Thursday at 8:00 a.m., if necessary. Councilor Thompson requested a future agenda item regarding hiring and retention of employees including the challenges of recruitment with the cost of housing and other variables. Mayor Moriarty supported this request.

#### 9. Executive Session

Upon a public majority vote of the members constituting a quorum, the Council may hold an Executive Session that is not open to the public for the following purposes:

- a. To consult with legal counsel for advice on matters listed on this agenda per A.R.S. § 38-431.03(A)(3).
- b. Return to open session. Discussion/possible action on executive session items.

No Executive Session was held.

### 10. Adjournment

Mayor Moriarty adjourned the meeting at 8:32 p.m. without objection.

I certify that the above are the true and correct actions of the Regular City Council Meeting held on October 23, 2018.

Susan L. Irvine, CMC, City Cler	k Date

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# Action Minutes Special City Council Meeting City Council Chambers, Sedona City Hall, 102 Roadrunner Drive, Sedona, Arizona Wednesday, October 24, 2018, 3:00 p.m.

### 1. Call to Order/Pledge of Allegiance/Moment of Silence

Mayor Moriarty called the meeting to order at 3:00 p.m.

**Roll Call:** Mayor Sandy Moriarty, Vice Mayor John Martinez, Councilor John Currivan, Councilor Scott Jablow, Councilor Tom Lamkin, Councilor Jon Thompson, Councilor Jessica Williamson.

**Staff Present:** Assistant City Manager/Community Development Director Karen Osburn, City Attorney Robert Pickels, Jr., Senior Planner Cynthia Lovely, Senior Planner Mike Raber, Senior Planner Cari Meyer, Associate Engineer James Crowley, Associate Engineer David Peck, Assistant Engineer Ryan Mortillaro, Economic Development Director Molly Spangler, City Clerk Susan Irvine.

### 2. Special Business

### a. AB 2408 Discussion/possible direction regarding the draft Land Development Code and update process.

Presentation by Mike Raber, Karen Osburn, Robert Pickels, Jr., Ryan Mortillaro, Cari Meyer, Clarion Associates Planners Matt Goebel, and Tareq Wafaie.

Questions from Council.

Opened to the public at 3:59 p.m.

The following spoke regarding this item: Marie Brown, Sedona.

Brought back to Council at 4:01 p.m.

Additional questions and comments from Council.

Break at 5:25 p.m. Reconvened at 5:40 p.m.

By majority consensus, Council directed as follows:

### Exhibit A

- Rentals of Detached Guest Houses leave as is in current Land Development Code (LDC) (guest houses shall not be rented or used for purposes of supplemental income or used as a separate dwelling unit), pending further discussion with City Attorney.
- Dwelling Unit Size and Density use staff recommendations as presented.
- Off-street Parking Surface Material rework wording to encourage use of permeable surfaces with approval by the City Engineer.
- Architectural Style and Character have consultant and staff look at this in more depth and come back with a proposal.
- Security Lighting Exemption come back with a definition of security lighting and look at classes again.
- Commercial Stables use wording as proposed.

1

- Farm Animals Definition change wording from "Farm animals include" to "Farm animals are limited to" with remainder of wording being acceptable.
- Slaughtering of Chickens not allowed within City limits.
- Slaughtering of Farm Animals not allowed within City limits.

### Exhibit B

 CFA Alternative Standards Request 8.8C.(2)a.2. and 8.8C.4. – change wording to replace "consistent with" to "recommended by" or something similar.

### Other Issues

- Density Standards clarify that the maximum density for single-family only applies to new subdivisions. Simple lot splits are regulated by the lot standards.
- Kitchenette and Kitchen Facilities see if there is a way to provide a clearer distinction between the two.
- b. Discussion/possible action on future meeting/agenda items None.

#### 3. Executive Session

Upon a public majority vote of the members constituting a quorum, the Council may hold an Executive Session that is not open to the public for the following purposes:

- a. To consult with legal counsel for advice on matters listed on this agenda per A.R.S. § 38-431.03(A)(3).
- b. Return to open session. Discussion/possible action on executive session items.

No Executive Session was held.

### 4. Adjournment

Mayor Moriarty adjourned the meeting at 6:30 p.m. without objection.

I certify that the above are the true and correct actions of the Special City Council Meeting held on October 24, 2018.

Susan L. Irvine, CMC, City Clerk	Date	



### CITY COUNCIL AGENDA BILL

AB 2435 November 13, 2018 Consent Items

Agenda Item: 3c

**Proposed Action & Subject:** Approval of a recommendation regarding a new Series 12 Restaurant Liquor License for Fiesta Mexicana located at 1950 W SR 89A, Sedona, AZ (File #32809).

**Department** City Clerk

Time to Present
Total Time for Item

N/A

Other Council Meetings N/A

**Exhibits** Liquor License Application is available for review in the City

Clerk's office.

City Attorney Approval		Expenditure Required
7 (рргочаг		\$ 0 Amount Budgeted
City Manager's Recommendation	Approve a new Series 12 Liquor License for Fiesta Mexicana.	\$ 0 Account No. N/A
		(Description) Finance ⊠ Approval

#### SUMMARY STATEMENT

<u>Background:</u> State liquor laws require Sedona's City Council to forward a recommendation for approval or denial of applications for liquor licenses.

The City has received an application for a new Series 12 Restaurant Liquor License for Fiesta Mexicana located at 1950 W SR 89A, Sedona, AZ (File #32809). The liquor license application is available for review and inspection in the City Clerk's office or by email.

A Series 12 Liquor License is a non-transferable, on-sale retail privileges liquor license that allows the holder of a restaurant license to sell and serve all types of spirituous liquor solely for consumption on the premises of an establishment which derives at least forty percent (40%) of its gross revenue from the sale of food. Failure to meet the 40% food requirement may result in revocation of the license.

Community Development, Finance, the Sedona Police Department (SPD), and Sedona Fire District (SFD) have conducted a review of the application. No objections regarding its approval were noted.

Community Plan Consistent: ☐Yes - ☐No - ☒Not Applicable  Board/Commission Recommendation: ☐Applicable - ☒Not Applicable			
MOTION			
I move to:	recommend approval of an interim and new Series 12 Restaurant Liquo License for Fiesta Mexicana located at 1950 W SR 89A, Sedona, AZ (File #32809).		



### CITY COUNCIL AGENDA BILL

AB 2437 November 13, 2018 Consent Items

Agenda Item: 3d

**Proposed Action & Subject:** Approval of a recommendation regarding a new Series 19 Remote Tasting Room Liquor License for Flying Leap Vineyards, Inc. located at 390 N.

SR 89A, Suite 3, Sedona, AZ.

**Department** City Clerk

Time to Present Total Time for Item

N/A

Other Council Meetings N/A

**Exhibits** Liquor License Application is available for review in the City

Clerk's office.

City Attorney		Expenditure Required
Approval		\$ 0
		Amount Budgeted
City Manager's Recommendation fo	Approve a new Series 19 Remote Tasting Room Liquor License for Flying Leap	\$ O
		Account No. N/A (Description)
	Vineyards.	Finance 🖂 Approval

#### SUMMARY STATEMENT

<u>Background:</u> State liquor laws require Sedona's City Council to forward a recommendation for approval or denial of applications for liquor licenses.

The City has received an application for new Series 19 Remote Tasting Room Liquor License for Flying Leap Vineyards, Inc. located at 390 N. SR 89A, Suite 3, Sedona, AZ. The liquor license application is available for review and inspection in the City Clerk's office or by email.

A Series 19 Liquor License is issued for Remote Tasting Rooms located in Arizona that are owned and operated by a licensee that concurrently owns one of these four Arizona liquor licenses:

- 1. Out-of-state Farm Winery Series 2W
- 2. Out-of-state Craft Distillery Series 2D
- 3. In-state Farm Winery Application Kit Series 13
- 4. In-state Craft Distiller Application Kit Series 18

When tied to a Remote Tasting Room license the above license becomes the Master License and must be in "active" and good standing for the Remote Tasting Room to operate. The Remote Tasting Room is a retail location. Flying Leap Vineyards, Inc. has a Series 13 Instate Farm Winery License which is active and in good standing.

Community Development, Finance, the Sedona Police Department (SPD), and Sedona Fire District (SFD) have conducted a review of the application. No objections regarding its approval were noted.

<u>Community Plan Consistent:</u>
Board/Commission Recommendation: ☐Applicable - ☑Not Applicable
Alternative(s): Recommend denial of a new Series 19 Remote Tasting Room Liquor License
for Flying Leap Vineyards, Inc. located at 390 N. SR 89A, Suite 3, Sedona, AZ. MOTION

**I move to:** recommend approval of a new Series 19 Remote Tasting Room Liquor License for Flying Leap Vineyards, Inc. located at 390 N. SR 89A, Suite 3, Sedona, AZ.



### CITY COUNCIL AGENDA BILL

AB 2438 November 13, 2018 Appointments

Agenda Item: 4a

Proposed Action & Subject: Discussion/possible action regarding the appointment of

Planning & Zoning Commissioners.

Department	City Clerk
Time to Present Total Time for Item	2 minutes 5 minutes
Other Council Meetings	N/A
Exhibits	A. Applications

City Attorney		Expenditure Required	
Approval	\$ O		
City Manager's Recommendation	Amount Budgeted		
		\$ O	
	N/A	Account No. N/A (Description)	
		Finance ⊠ Approval	
SUMMARY STATEM	ENT		

**Background:** The Planning & Zoning Commission advertised seeking applicants to fill two (2) open seats on the Commission with an application deadline of September 19, 2018. The vacancies were the result of the expiration of terms for Marty Losoff and Gerhard Mayer on October 31, 2018. Neither incumbent applied for reappointment, and a total of three (3) applications were received for these vacancies.

The Selection Committee made up of Mayor Sandy Moriarty, Vice Mayor John Martinez, and Vice-Chair Kathy Levin interviewed the applicants on October 24, 2018 and unanimously the appointment of Randy Barcus and Charlotte Hosseini to seats on the Planning & Zoning Commission. These terms will begin immediately and end October 31, 2021 or until a successor is appointed, whichever is later.

Community Plan Compliant: ☐Yes - ☐No - ☑Not Applicable
Board/Commission Recommendation: Applicable - Not Applicable
<u>Alternative(s):</u> Council may request that the vacancies be reposted.

I move to: appoint Randy Barcus and Charlotte Hosseini to the Planning & Zoning Commission with terms beginning immediately and ending October 31, 2021 or until successors are appointed, whichever is later.

SEP 0 5 2018

PLANNING AN

of paper.

### CITY OF SEDONA PLANNING AND ZONING COMMISSION APPLIES AND TONING C

# READ THE FOLLOWING INSTRUCTIONS CAREFULLY BEFORE FILLING OUT YOUR APPLICATION – TYPE OR PRINT CLEARLY IN INK ONLY.

All requested information must be furnished. If an item does not apply to you, or if there is no information to be given, write in the letters "N/A" for "Not Applicable".

A RESUME MAY BE SUBMITTED, HOWEVER, YOU MUST COMPLETE ALL INFORMATION REQUESTED ON THE APPLICATION.

Resume Attached: Yes 7 No 1

	D 1 11 D				
APPLICANT'S NAME:	Randall Barcus				
MAILING ADDRESS:	Sedona AZ 86336				
į	(Street or P.O. Box)	(City)	(State)	(Zip)	
HOME ADDRESS: Sa	ame				
	(Street or P.O. Box)	(City)	(State)	(Zip)	
PHONE: Home: <u>n/a</u>	Work: <u>N</u>	<u>/a</u>	Cellular:		
EMAIL:					
ENAIC.					
Are there any days you	will not be available for a	an interview?			
September 24-	28, October 1				
Sedona residency is a Do you live within the in	a requirement to serve on corporated boundaries of ars?	on the Planning a of the City of Sedor	i <b>nd Zoning Com</b> na? Yes <mark>✓</mark> No[	mission.	
Do you live within the in If so, for how many yea Have you previously	ncorporated boundaries o	of the City of Sedor	na? Yes ✓ No [ edona to any		

Qualifications – Please indicate your qualifications, experiences, employment history, etc. that you feel are relevant and qualify you for this appointment.

I served as a member of the Commission for 2.5 years and attended the Arizona Planning Conference in 2017.

I retired in 2012 after 39 years of experience as a corporate economist for two Fortune 1000 companies.

I testified at hearings and committees in CA, OR, WA, ID and MT and in Washington DC. I served 9 years on a County board (3 years as chair) accepting testimony from members of the public. I have been a college professor for over thirty years and am comfortable discussion complex materials to my students. I am an accomplished public speaker before groups of a dozen or several hundred citizens and/or professionals.

What skills do you believe you possess that would enable you to help to achieve consensus on issues?

As corporate economist I led many consensus building discussions with diverse constituencies in the private and public sector. I testified and received testimony from interested parties on various boards and commissions upon which I served where consensus was the goal. From these experiences I developed good listening skills. Consensus in the public policy arena is an admirable goal. Sometimes compromise is necessary to achieve consensus, but when consensus cannot be reached reporting the vote is required.

What are your perceptions of the duties, responsibilities, and role of the Planning and Zoning Commission?

The P&Z Commission's role is to attempt to keep development consistent with the Sedona Community Plan where appropriate. I see the duties of the Commission to make recommendations to the City Council and approve, where applicable, development applications. The responsibilities include conducting hearings pertaining to design review and plan amendments.

What experience and special skills would you bring that would demonstrate an understanding of the potential impacts, both positive and negative, of land development, i.e., environment, aesthetics, economics, transportation, storm-water/drainage, parking, etc.?

Because of my prior experience on the Commission, I have an excellent understanding of impacts associated with land development. Additionally, I have direct experience both on the job for nearly 40 years as a professional economist specifically dealing with these issues as well as being a volunteer board member on community organizations where these impacts were defined, established, coordinated and resolved.

What do you believe are the major land use and/or planning issues facing the Planning and Zoning Commission and the City at this time?

My reading of the Sedona Community Plan identified several places where the goals and objectives were inconsistent within the plan. It occurs to me that these inconsistencies were due to a lack of consensus between the various special interest groups in our community when the plan was adopted. I believe the biggest challenge is fairly balancing these disparate views consistent with State and Federal law.

The most prominent issue today in our City is dealing with increased traffic and congestion. Although fairness can be widely interpreted and is always subjective, ensuring that there is a proper balance of who pays for traffic mitigation: new development, existing development and tourism.

Application Page 2

What do you hope to accomplish as a Planning and Zoning Commission member?

My interest in this commission has to do with my strong belief that we as citizen volunteers need to give back to the community. I believe I have expertise that I can provide to the Commission and the City Council to balance the competing demands of our citizens and business persons. I believe I can contribute to a better Sedona where my wife and I have decided to retire.

If appointed to the Planning and Zoning Commission, are you willing to serve the full term of the appointment?

Yes

Have you read the Sedona Community Plan, Land Development Code, or the Design Review Manual?

Yes

Explain the differences between the Sedona Community Plan, the Land Development Code, and the Design Review Manual.

The Plan is the public policy document laying out goals and objectives, the LDC is the implementation plan and the DRM provides the unambiguous nuts and bolts details spelled out clearly for architects, developers, business owners and residents.

As a Planning and Zoning Commissioner, how will you make your decisions about a proposal or planning issue?

As exhibited in my prior service on the Commission, I would take all of the information (relevant or not) into account by listening carefully to the participants and protagonists as well as other members of the commission. Then, before I made my decision, I would insure a proposal or issue was consistent with the Plan and codes in force.

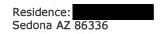
If you are appointed as a Planning and Zoning Commissioner and you are faced with a proposal that is supported by the Community Plan and applicable zoning codes, but you have reservations or do not personally support the proposal, what would you do?

I would not have reservations nor personally support a proposal because of preconceived notions on specific issues that are not consistent with the Plan and codes in force in the city. If I did, I would recuse myself.

I may later make recommendations to the Board or City Council on suggested changes to the Plan or codes at such time when those processes were underway.

Thank you for your interest in serving on the Planning and Zoning Commission. Please return your completed application to the City Clerk's office located at 102 Roadrunner Drive, Sedona Arizona. If you have questions about the application and selection process the City Clerk's office is glad to assist you, please call 282-3113. For questions about the Planning and Zoning Commission, please contact the Community Development Department at 282-1154.

Randall Barcus, 9/5/18





### **Curriculum Vita**

### Randall H. Barcus

September 2018

#### **Education**

1974 M.S. Economics, California State Polytechnic University, Pomona1969 B.S. Economics, Cal St. Poly, Pomona

1969 B.S. Mathematics, Cal St. Poly, Pomona

Additional Graduate Studies: MBA program, Cal St. Polytechnic University, Pomona

### Business Experience

1979 - 2012

Retired Chief Economist, Avista Corp.

Spokane, WA

Produced corporate sales and customer forecasts; generated macro- and micro-economic analyses for the corporation's business units; provided valuation studies for mergers, acquisitions, and divestitures; performed statistical and financial analyses for planning, engineering, and marketing. Regular commentator on regional economics and real estate markets in Eastern Washington/North Idaho.

1973-1979

Southern California Edison Co.

Rosemead, CA

Forecasting Specialist and Economic Analyst

Produced business segment forecasts; performed statistics-based elasticity studies; provided economic studies for determining cost of capital.

1964-1973

Alpha Beta Market

Various Southern California locations

Grocery Clerk and Night Manager

Part-time employment during college, full time during summer quarter; started working as clerk's helper, regular promotions to clerk and to night manager.

1969-1971

U. S. Army

Fort Ord, CA

Transportation Specialist SP-5, Headquarters Command

Served after completing under-graduate education; processed incoming and outgoing freight bills for base supplies, attended graduate school on GI Bill after honorable discharge.

### Relevant Teaching Experience

2002-date Embi

**Embry-Riddle Aeronautical University** 

Fairchild AFB, NAS Fallon & Online

Adjunct Assistant Professor

Undergraduate courses in microeconomics and macroeconomics.

2002-date

**Park University** 

Online

Adjunct Senior Instructor, Online Course Developer

Undergraduate courses in macroeconomics, microeconomics, quantitative research methods and history of economic thought.

2004-2006

**Washington State University** 

Spokane WA

Adjunct Instructor

Undergraduate courses in finance and real estate economics.

1999-2007

**Webster University** 

Fairchild AFB WA

Adjunct Professor

Graduate courses in business statistics, managerial economics, and advanced corporate finance.

1984-2001

**City University** 

Spokane WA

Adjunct Instructor

Undergraduate courses in statistics, finance, economics, and operations research.

Graduate courses in statistics, economics, finance, operational management, and operations research.

### Boards & Memberships

Former Commissioner, Sedona Arizona Planning and Zoning Commission. Former chair, Spokane Washington County Park Board. Former member of the board, trustee and chair, Spokane-Kootenai County Real Estate Research Committee. Former member, Washington State Governor's Council of Economic Advisors, former member, Idaho State Governor's Council of Economic Advisors, former member, Mayor of Spokane economic policy advisory committee. Former chair, Pacific Northwest Utilities Conference Committee Electricity Forecasting Subcommittee.

#### **Technology**

Microsoft PowerPoint used extensively in classroom presentations and online courses.

Microsoft Word, Excel, and Outlook fluency.

Utilize Canvas for grading, posting scores, posting syllabus. Utilize discussion boards extensively in online classes.

Statistical software expertise with multiple SPSS modules and Microsoft Excel ToolPak.

#### **Publications**

"Conservation Futures and the Quality of Life in Spokane County," Randy Barcus, The Real Estate Report, vol. 22, no. 2, Fall 1998

"The Spokane & Kootenai County Job Market: A Critical Review of Help-Wanted Advertising," Randy Barcus, The Real Estate Report, vol. 24, no. 2, Fall 2000

"Spokane-Kootenai County 2000 Homebuyer Survey," Randy Barcus and Meri Berberet, The Real Estate Report, vol. 25, no. 2, Fall 2001

"Socio-Economic Change in Spokane County Census Tracts from 1990 to 2000," Randy Barcus and Dale Strom, The Real Estate Report, vol. 27, no. 2, Fall 2003

"Prospects for Growth and Economic Development—Kootenai and Spokane County Economic Forecast—A View to the Year 2015," Randy Barcus, The Real Estate Report, vol. 27, no. 2, Fall 2003

"Military Economic Impact Study," Randy Barcus, Spokane Regional Chamber of Commerce, May 2004

"Residential Housing Outlook—Long Term Perspective (2005-2015)," Randy Barcus, The Real Estate Report, vol. 28, no. 2, Fall 2004

"Spokane Residential Housing Prices: A Forecast to 2010," Randy Barcus, The Real Estate Report, vol. 29, no. 1, Spring 2005

"Kootenai County Residential House Prices Forecast to 2010," Randy Barcus, The Real Estate Report, vol. 29, no. 2, Fall 2005

"Spokane Area Residential Construction Trends—Multi-Family Rental Market and Condominiums," The Real Estate Report, vol. 30, no. 1, Spring 2006

"Kootenai County Economic Outlook—A Quarter Century of Observation and Reflection,", Randy Barcus, North Idaho Gold, a special edition of the Coeur d'Alene & Post Falls Press, Summer 2006

"The Economic Outlook," Randy Barcus, Concerned Businesses of North Idaho Conference, June 2011

"Got Gas? How Hydraulic Fracturing Has Restored the Inland Northwest Comparative Energy Advantage," Randy Barcus, Washington LMEA Spring Symposium, May 2012

SEP 10 2018

# PLANNING AND ZONING COMMISSION APPRICATION

# READ THE FOLLOWING INSTRUCTIONS CAREFULLY BEFORE FILLING OUT YOUR APPLICATION – TYPE OR PRINT CLEARLY IN INK ONLY.

All requested information must be furnished. If an item does not apply to you, or if there is no information to be given, write in the letters "N/A" for "Not Applicable".

A RESUME MAY BE SUBMITTED HOWEVER YOU MUST COMPLETE ALL

INFORMATION REQUESTED ON THE APPLICATION.  Resume Attached: Yes No					
All information submitted in this application is public information and subject to disclosure in response to a public records request.					
APPLICANT'S NAME	: Charlotte Hos	seini			
MAILING ADDRESS:		, Sedon	a, AZ 8633	36	
	(Street or P.O. Box)	(City)	(State) <b>a, AZ 8633</b>	(Zip)	
HOME ADDRESS:	(Street or P.O. Box)	(City)	(State)	(Zip)	
PHONE: Home: N/	A Work:	I/A	Cellular:		
EMAIL:					
Are there any days yo  Not specific d	u will not be available for ays	an interview?			
Sedona residency is a requirement to serve on the Planning and Zoning Commission.  Do you live within the incorporated boundaries of the City of Sedona? Yes \( \sqrt{No} \)					
If so, for how many ye	ars? 4 +				
	y been appointed by er than the one for which	_	_	position or	
Yes No If so, for which board/commission and for what length of term?  Board of Adjustment for approximately 6 months in 2016 until the Board was dissolved					

In answering the following questions, if more space is required, please attach a separate sheet of paper.

Qualifications – Please indicate your qualifications, experiences, employment history, etc. that you feel are relevant and qualify you for this appointment.
Please see attached
What skills do you believe you possess that would enable you to help to achieve consensus on issues? Please see attached
What are your perceptions of the duties, responsibilities, and role of the Planning and Zoning Commission? Please see attached
What experience and special skills would you bring that would demonstrate an understanding of the potential impacts, both positive and negative, of land development, i.e., environment, aesthetics, economics, transportation, storm-water/drainage, parking, etc.?  Please see attached
What do you believe are the major land use and/or planning issues facing the Planning and Zoning Commission and the City at this time?  Please see attached

What do you hope to accomplish as a Planning and Zoning Commission member?  Please see attached
If appointed to the Planning and Zoning Commission, are you willing to serve the full term of the appointment?  Please see attached
Have you read the Sedona Community Plan, Land Development Code, or the Design Review Manual?  Please see attached
Explain the differences between the Sedona Community Plan, the Land Development Code, and the Design Review Manual.  Please see attached
As a Planning and Zoning Commissioner, how will you make your decisions about a proposal
or planning issue? Please see attached
If you are appointed as a Planning and Zoning Commissioner and you are faced with a proposal that is supported by the Community Plan and applicable zoning codes, but you have reservations or do not personally support the proposal, what would you do?  Please see attached

Charlotte Hosseini
Planning and Zoning Commission Application
9/10/2018

### Qualifications – Please indicate your qualifications, experiences, employment history, etc. that you feel are relevant and qualify you for this appointment.

My professional work experience has, for the most part, been with the State of Arizona, particularly in the areas of budget and administration of the infrastructure of state government. This included capital budgets, risk management, accounting, personnel and benefits, and the administrative rule making process. I have significant experience in rule writing, application of rules as well as the legislative process itself, including interpretation and application of statutes. My experience with the City of Sedona includes the Citizens Academy, three years on the Citizen's Budget Review work group and participation in a one-time Long Term Revenue work group. In addition, I served briefly as a Board of Adjustment member until the Board was dissolved. I believe I have gained understanding of the range of factors affecting decision making at the city level, and the practical impact of those decisions in the daily life of Sedona.

### What skills do you believe you possess that would enable you to help to achieve consensus on issues?

I believe I am a good listener and analyst. Applying both of these to almost any issue can result in clarification of the issue at hand and, generally, some basis for agreement. Once an issue or sub-issue is agreed upon, it becomes easier to build upon that towards a general consensus. I also think I can look at various sides of an issue analytically and without emotion and make decisions for the general good even if I do not share the particular position.

### What are your perceptions of the duties, responsibilities, and role of the Planning and Zoning Commission?

My understanding of the role of the Planning and Zoning Commission is to provide, through its range of citizen members, a public review process for the community development functions of rezoning, conditional use permits, development and design review, amendments to the Community Plan, subdivision plat applications and ordinance adoption. Most of these decisions serve as recommendations to the City Council for its final decision, but some (development review, conditional use) appear to be final in nature. The powers and duties are codified by city ordinance. I believe it is the responsibility of the Planning and Zoning Commission to adhere in its decisions to the vision laid out in the Community Plan, which is itself a citizen-based document. I understand there is a significant amount of involvement in changes made to the Land Development Code, Building and Sign Codes and Community Plan itself.

Charlotte Hosseini
Planning and Zoning Commission Application
9/10/2018

What experience and special skills would you bring that would demonstrate an understanding of the potential impacts, both positive and negative, of land development, i.e., environment, aesthetics, economics, transportation, storm-water/drainage, parking, etc.?

I have lived in Sedona (part-time) since 2010 and (full-time) since 2014. In this time, and through many visits to Sedona in earlier years, I have seen the growth of the city and witnessed the improvements that land development can make. Sensitive development can improve the everyday life of residents and it does not just happen by itself. It is easy to just be reactive to current needs and much more difficult to be proactive in assessing longer term undefined needs. I am involved through volunteer activities with a variety of communities in Sedona and I believe these contacts have given me insights into the needs and wants of a range of Sedonans. I have no special skills in construction, architecture or engineering myself but I have worked with many contractors, architects and engineers over the years to gain an appreciation of the factors that are considered in making the final best design and budgetary decisions for projects.

### What do you believe are the major land use and/or planning issues facing the Planning and Zoning Commission and the City at this time?

Given the relatively small portion of Sedona left to be built out, it seems like a major issue would be shaping, to the degree possible, remaining development to attain the greatest benefits to the city of Sedona, both residents and visitors. Coordinating the economic development and community development functions of the city should be important from the perspective of the Commission. Understanding the roles and sometimes competing interests of historic preservation, environmental impacts and commercial development are very important in the Community Plan and, therefore, to the Commission. Keeping codes updated given the pace of technology changes and shifts in public sentiment also seems as if it would be a challenge for the Commission and the City.

#### What do you hope to accomplish as a Planning and Zoning Commission member?

I hope to be a part of decision making that guides the city towards the best possible use of its resources and makes Sedona a place that residents and visitors can enjoy for the future.

If appointed to the Planning and Zoning Commission, are you willing to serve the full term of the appointment?

Yes

Charlotte Hosseini
Planning and Zoning Commission Application
9/10/2018

Have you read the Sedona Community Plan, Land Development Code, or the Design Review Manual?

Yes

Explain the differences between the Sedona Community Plan, the Land Development Code, and the Design Review Manual.

The above documents are listed in increasing order of specificity. The Sedona Community Plan is a broad, participatory document which is renewed approximately every 10 years. It summarizes a vision of what is important to Sedonans in terms of livability, respect for the environment and other measures. It should drive policy and budget but does not compel. The Land Development Code (LDC) and Design Review Manual (DRM) are adopted legislation and the DRM is actually Article 10 of the LDC.

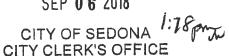
As a Planning and Zoning Commissioner, how will you make your decisions about a proposal or planning issue?

Do my homework. Understand the request itself and the various portions of the above documents that shape the decision-making. Understand what staff's recommendation addresses and what possibly it does not. Look for precedent. Look at consequences of approval, delays, modifications to approval or disapproval and weigh them.

If you are appointed as a Planning and Zoning Commissioner and you are faced with a proposal that is supported by the Community Plan and applicable zoning codes, but you have reservations or do not personally support the proposal, what would you do?

That is a good question. My understanding is that the Commission assesses and refers most of its decisions to the City Council for final approval. City Council is the policy setting body and presumably is the group that can make exceptions. I am not completely clear at this point as to what discretion the Commission has or does not have. I am comfortable expressing reservations about a project if there is a basis for it but I would not expect to vote against a proposal simply because I might not personally support it.

Thank you for your interest in serving on the Planning and Zoning Commission. Please return your completed application to the City Clerk's office located at 102 Roadrunner Drive, Sedona Arizona. If you have questions about the application and selection process the City Clerk's office is glad to assist you, please call 282-3113. For questions about the Planning and Zoning Commission, please contact the Community Development Department at 282-1154.



### PLANNING AND ZONING COMMISSION APPLICATION

### READ THE FOLLOWING INSTRUCTIONS CAREFULLY BEFORE FILLING OUT YOUR APPLICATION - TYPE OR PRINT CLEARLY IN INK ONLY.

All requested information must be furnished. If an item does not apply to you, or if there is no information to be given, write in the letters "N/A" for "Not Applicable".

A RESUME MAY BE SUBMITTED HOWEVER YOU MUST COMPLETE ALL

INFORMATION REQUESTED Resume Attached:		CATION.		
All information submitted in this application is disclosure in response to a public records req	•	and subje	ect to	
APPLICANT'S NAME: Larry Kane				
MAILING ADDRESS:	Sedona	AZ	86336	
(Street or P.O. Box)	(City)	(State)	(Zip)	
HOME ADDRESS:	Sedona	AZ	86336	
(Street or P.O. Box)	(City)	(State)	(Zip)	•
PHONE: Home: 928-	Cellular:			
EMAIL:				_
Are there any days you will not be available for an 9/19/18, 9/20/18	interview?			
Sedona residency is a requirement to serve or Do you live within the incorporated boundaries of				•
If so, for how many years? 7				
Have you previously been appointed by tl commission/board other than the one for which yo			position o	ır
Yes No If so, for which board/commission	and for what length	of term?		

In answering the following questions, if more space is required, please attach a separate sheet of paper.

#### LARRY KANE

Larry Kane, is the retired (August 1998) Chairman of the Board, Chief Executive Officer, and founder of Alternative Resources Corporation (ARC). ARC is a leading provider of information technology (IT) services. Started in early 1988, ARC was based in Lincolnshire, Illinois, with sixty offices across the U.S. and Canada (at the end of 1998). ARC is an information technology (IT) management services organization that provides technical solutions, including component outsourcing (Smartsourcing®) and project-based resources for information technology operations and application support and development to Fortune 1000 and mid-sized companies.

Under Larry's leadership, ARC has grown from a successful start-up organization to a publicly traded company, with 1998 revenues that approached \$400 million. The company's stock is listed on the NASDAQ stock market under the ticker symbol, ALRC.

ARC established a market niche as a component outsourcer that provides consistent and full spectrum IT delivery across North America. Since its founding, ARC has evolved its offerings from a mainframe/midrange support organization to expanded core competencies that included help desk service and management, PC/desktop and deskside services, client server operations, voice/data communications, LAN/WAN support, national technology deployments, technical writing, and application (programming) support and development.

At Larry's retirement, ARC had more than 700 staff employees and more than 5,000 technical employees on projects at diverse client sites. Through 1997, virtually all growth in ARC's branch network was organic (59 of 60 current offices). Under Larry's direction, ARC completed two strategic acquisitions. One is the purchase of a subsidiary of the IBM Corporation engaged in applications support and the other is a technical writing firm that brings another dimension to ARC.

Prior to founding Alternative Resources Corporation, Larry owned and operated his own computer services company, Data Statistics, Inc. Additionally, he held various management positions at IIT Research Institute, Martin-Marietta Corporation, LTV Corporation, General Electric Information Services Company, Automatic Data Processing Inc., and Brandon Systems.

Larry Kane is a 1962 graduate of Illinois Institute of Technology (IIT) in Chicago with a bachelor's degree in metallurgical engineering. Early in his career, he worked in rocket technology on NASA-sponsored research. There are not too many executives who can claim to be a rocket scientist! Further, Larry also received a master's degree in business administration from the University of Chicago in 1981. He has more than forty years of experience in engineering, information technology, and business management.

In 1993, Larry was named Ernst & Young's "Entrepreneur of the Year" for Northern Illinois. He was the recipient of the 1994 Illinois High Tech Entrepreneur Award. Also, in October of 1994, he was inducted as a member of the Entrepreneurial Hall of Fame at the University of Illinois.

As a publicly traded company with an entrepreneurial spirit, ARC has been listed among Forbes Magazine's America's 200 Best Small Companies, ranking 21st in 1997. Also, in 1997, Deloitte

& Touche awarded ARC its Technology Fast 500 Award. In 1996, Crain's Chicago Business named ARC 2nd among Illinois' Fastest Growing Publicly Held Firms. Fortune Magazine listed ARC as the 53rd Fastest Growing Public Company in America in 1995. In 1994, Larry led ARC to become the 13th Fastest Growing Private Company in America (INC. Magazine).

In addition to being a successful executive and entrepreneur, Larry also is a skilled photographer. This has led him and his wife, Fern, on photo expeditions from the American Southwest to the Serengeti, in Africa. If you ask him for a business card, more often than not, you will receive the one that reads "Photographer," not the one that reads, "CEO" - along with a colorful anecdote (or two) about his other passion in life. He has several award-winning photographs and has had one-man photo shows in Phoenix and Sedona. Larry has been a guest photographic lecturer at UCLA.

From 1998 through 2006 Larry managed (as part-time CEO) the turnaround of Mindsight Productions LLC, a 15,000 square foot state-of-the-art television production and postproduction facility in suburban Chicago. Larry has taken an undercapitalized and debt-ridden business losing a million a year with sales of only \$500 thousand to a profit-making venture with revenue of over \$3.0 million (2001) and growing at 25% in an industry that is consolidating. This is a unique application of his skills considering his background in imagery, computer applications, and business, which are the three requirements for the CEO at a video production studio. Larry's goal was to set the standard in the production and post production industry which he describes as a fragmented and undisciplined business environment generally run by wonderfully creative professionals who don't understand that it is important to make money to insure survival.

Larry was also asked (2002) by his alma mater (IIT) to act as CEO for a startup software company (Intranet Mediator, Inc) that is focusing on commercialization of a software system developed by two IIT computer science professors. The goal was to demonstrate that the system works, can be scaled, and is commercially useful. Larry spearheaded the effort for funding necessary to market the product nationally and internationally.

Larry also served on the Board of Directors of the Northbrook Symphony Orchestra (1998-2014) and the advisory board of a joint University of Illinois and Illinois Institute of Technology technology transfer organization (2000-2005).

In Sedona, Arizona Larry is the photographer for Red Earth Theater and Sedona Posse Ground Hub. Larry is also the photographer for Rainbow Acres, an adult community for developmentally disabled in Camp Verde, AZ. Larry is also the photographer for the annual Wolf Week in Sedona and the annual Arizona Community Foundation of Sedona Awards celebration.

### Qualifications – Please indicate your qualifications, experiences, employment history, etc. that you feel are relevant and qualify you for this appointment.

I am a degreed engineer (IIT 1962) with an MBA (University of Chicago 1982) and have worked continuously in management (until retirement) since 1964. I have held research engineering positions and up to president and CEO of a company I started in 1988. This company ultimately went public and employed over 7,000 people. I excel in developing long term strategies as well as tactical planning and solutions. I am skilled at motivating and directing people. My resume (attached) provides complete detail of my work experience. While I have been a full-time Sedona (Arizona) resident for six years, we have owned a home in Sedona for over 24 years and have spent significant portions of each year here in Sedona.

I am qualified for this position because I have both the skills, background, and understanding of the needs of the Sedona community both in the short and long runs. My management experience qualifies me to address the issue that come before the P&Z Commission.

### What skills do you believe you possess that would enable you to help to achieve consensus on issues?

My forty years of management experience including a dozen years as CEO of a public corporation qualifies me to attain and realize consensus on complex issues that will come before the P&Z Commission. One of my strong interpersonal skills is to listen to what others say and bring together different opinions and views to focus on a common goal.

### What are your perceptions of the duties, responsibilities, and role of the Planning and Zoning Commission?

I believe the Commission addresses several important issues consistently. These are the review and evaluation of construction projects that do not meet specific code; required review and evaluation, assisting other City departments in setting standards that affect planning and zoning; and contribute to the intermediate and long-term goal achievement for the City.

The Planning and Zoning Commission must be consistent in its decision making and not ambiguous in how it evaluates projects. Yet, the Commission has the responsibility to "do what is right" particularly when the written rules may not be clear or specific. The Commission is the long-term steward of layout and land managed by the City, and sets this direction.

What experience and special skills would you bring that would demonstrate an understanding of the potential impacts, both positive and negative, of land development, i.e., environment, aesthetics, economics, transportation, stormwater/drainage, parking, etc.?

I have a strong engineering and business background and understand most all technical issues that affect planning and zoning. My strong personal skill is listening and taking input from others and crafting both a plan and a tactical response that creates maximum effectiveness. Review and determination of submitted plans and how this impacts Sedona is a critical skill I have. This skill is the mark of a capable executive and I worked in this capacity for over forty years in business.

While I don't claim to be "super knowledgeable" in all of the above issues, I have the ability to listen to those who have educated opinions and to ask the right questions to be able to form an intelligent and focused option and decision on any of these issues that comes before the Commission. I have the skill of being able to "dig" into any issue objectively and this is what made me a very good executive. There is always the question of "what is best for Sedona in both the short and long run" and this is probably the guiding direction on any issue that comes before P&Z. Yet, I have specific and detailed experience in environment, engineering, aesthetics, and economics and look forward to applying these as part of my contribution to the Commission.

### What do you believe are the major land use and/or planning issues facing the Planning and Zoning Commission and the City at this time?

Sedona is a growing community that has unique challenges being surrounded by a national forest, increasing retired population, and a major tourist destination. Traffic, parking, utility resources, residential housing (of all kinds), and municipal services are critical issues that need to be addressed both in the short and long term.

Yet, protecting the environment while accommodating residents, tourists, and businesses is a key element to long term success in our community. Zoning in Sedona has been at the forefront of what all communities should be doing, and my objective is to help continue this strategy and policy as it exists in Sedona today. Yet, I clearly understand the need for P&Z and the City to be on the forefront and "see" or predict the requirements of land use and planning a decades in the future.

### What do you hope to accomplish as a Planning and Zoning Commission member?

My goal is to become an active contributor to the growth and progress of the community where I plan to live for a long time. Sedona is our only home today.

The skills needed to contribute to Planning and Zoning are the personal strength, knowledge, experience and evaluative capability I will bring contribute. I won't suggest I can make the Commission better, but I will be an active and productive member of the Commission that is proud of the work it accomplishes.

I am not a politician nor do I have any ambition in this direction while desiring to join a municipal commission. But, I can apply the skills and knowledge of years of building consensus and driving toward realistic plans that will work. I believe I can make this kind of contribution to P&Z. Planning and Zoning is the ideal place to use the skills and talent I can bring to Commission.

If appointed to the Planning and Zoning Commission, are you willing to serve the full term of the appointment.

Yes. We are full-time residents of Sedona and plan to live in this community indefinitely.

## Have you read the Sedona Community Plan, Land Development Code, or the Design Review Manual?

Yes, all of the above.

## Explain the differences between the Sedona Community Plan, the Land Development Code, and the Design Review Manual.

The Sedona Community Plan is the expression of the community's goals and policies for future growth and development. The State of Arizona requires communities to have a long-range general plan that is updated every 10 years.

The natural beauty and scenic vistas in Sedona are a unique asset that benefits both residents and visitors alike. Sedona's natural environment helps to define the quality of life for its citizens; maintenance of the natural environment is critical to the continuing economic well-being of Sedona. The purpose of this [Land Development] Code is to establish standards and regulations to govern the use of land; to establish and apply zoning districts guided by the land uses described in the Sedona Community Plan; to sensitively fit the built environment into the natural environment with minimal disturbance to Sedona's natural ecosystem; and to promote the public health, safety and welfare by providing appropriate and reasonable controls for the development of such lands, while also protecting the rights of property owners.

The Design Review Manual, also referred to as "the Manual" or "Manual", is the City of Sedona's acceptable standard and guiding policy document for all development proposals in the City. This Manual, along with the Land Development Code, forms the basis for the review and approval of all new construction and renovation proposals by the City's Community Development Department and Planning and Zoning Commission. Applicants of proposed development projects must demonstrate "good faith intent" to comply with the Manual.

The above descriptions are not mine, but come directly from the referenced documents. However, they are clear and explain the differences as I would describe them in my own words. It is clear how these documents come together and serve as the "bible" for the Planning and Zoning Commission.

### As a Planning and Zoning Commissioner, how will you make your decisions about a proposal or planning issue?

One of my strengths is to "telescope" issues. By this I mean that I will look at the smallest detail at the same time stepping back to see the broad picture. The only way I can make an informed decision is to be informed. This means listening to those who can/wish to voice an opinion, study relevant documents, ask questions, and weigh all issues. Decision making does not mean making everyone happy all the time or being patronizing. Decision making is not simple. It involves the Sedona Community Plan, the Land Development Code, and the Design Review Manual. Blended together provides direction toward making a good decision. Also, every Commissioner should also do what is right and correct for the community even if the relevant documents do not define a clear answer.

If you are appointed as a Planning and Zoning Commissioner and you are faced with a proposal that is supported by the Community Plan and applicable zoning codes, but you have reservations or do not personally support the proposal, what would you do?

I would certainly voice my opinion about any project I do not think would contribute to the objectives of the Commission, the City, or the community. And I would try to convince my fellow Commissions; everyone's opinions are important. But, that does not mean I would automatically vote against such a project. Most certainly, there can be projects that are in the best interest of the City and/or meet code that I don't personally agree with. But as a member of the Commission, I have a responsibility to all in Sedona and make decisions that are correct and follow guidelines even if I don't personally agree.



### CITY COUNCIL AGENDA BILL

AB 2439 November 13, 2018 Appointments

Agenda Item: 4b

Proposed Action & Subject: Discussion/possible action regarding reappointment of

Historic Preservation Commissioners.

Department	City Clerk
Time to Present Total Time for Item	2 minutes 5 minutes
Other Council Meetings	N/A
Exhibits	A. Applications

City Attorney		Expenditure Required	
Approval		\$	0
		Amount Bud	igeted
		\$	0
City Manager's Recommendation		Account No. (Description)	N/A
		Finance Approval	

SUMMARY STATEMENT

<u>Background:</u> The Historic Preservation Commission (HPC) advertised seeking applicants to fill two (2) open seats on the Commission with an application deadline of October 3, 2018. The vacancies were created by the upcoming expiration of two terms on November 30, 2018. Both incumbents reapplied for these seats, and no other applications were received.

The Selection Committee made up of Mayor Sandy Moriarty, Vice-Mayor John Martinez, and Chair Brynn Burke Unger reviewed the applications Kurt Gehlbach and Steve Segner and unanimously recommended reappointment of both with terms ending November 30, 2021 or until successors are appointed, whichever is later.

<u>Community Plan Consistent:</u>
Board/Commission Recommendation:   Applicable -   Not Applicable
Alternative(s): Council could elect to repost for the vacant seats.
MOTION

I move to: reappoint Kurt Gehlbach and Steve Segner to the Historic Preservation Commission with terms ending November 30, 2021 or until successors are appointed, whichever is later.



### Please read the following instructions carefully before filling out your application. TYPE OR PRINT CLEARLY IN INK ONLY.

All requested information must be furnished. If an item does not apply to you, or if there is no information to be given, write in the letters "N/A" for "Not Applicable".

information to be given, write in the letters "N/A" for "Not Applicable".				
A resume may be included with your application; however, you must complete all information requested on this application. Resume attached?YesNo				
Name:	Kurt Gehlbach			
Mailing Address:	' Sedona AZ 86336			
Phone:	Cell Phone:			
E-mail:				
Are there any d	ays you are not be available for an interview?			
Are you a resident of the City of Sedona? Yes No If yes, how many years? / Yes No				
Have you previously been appointed by the City of Sedona to any position or served on any commission, board, committee or citizen engagement working groups other than the Historic Preservation Commission? Yes No				
If so, what group and for what length of time?				
The Historic Preservation Commission is a voluntary body made up of seven citizens appointed by City Council. The Historic Preservation Commission was established by Sedona City Council to promote the protection, enhancement and perpetuation of properties and areas of historic, cultural, archaeological, and aesthetic significance.				
Typically, the Historic Preservation Commission meets the second Monday of the month at 4:00 p.m., in the Vultee Conference Room at City Hall, 102 Roadrunner, Building #106, Sedona.				
In answering the following questions, if more space is required, please attach a separate sheet of paper.				

Revised: August 2014



City Of Sedona City Clerk's Office 102 Roadrunner Drive Sedona, AZ 86336 (928) 282-3113 • Fax: (928) 204-7105

1. Background experience and knowledge.

\_Archaeologist/Archaeology

Architect/Architecture/Architectural History

In 1998, the Arizona State Historic Preservation Office (SHPO) designated the City of Sedona as a Certified Local Government. To satisfy the City's Certified Local Government (CLG) Agreement with the SHPO, it is preferable that all Historic Preservation Commission members have experience or knowledge in at least one of the following areas: history, architectural history, architecture, historic interiors, historic architecture, planning, archaeology, historic archaeology, real estate, historic preservation law, or other historic preservation related field. Which categories do you have experience and/or knowledge, check all that apply:

Revised: August 2014



City Of Sedona City Clerk's Office 102 Roadrunner Drive Sedona, AZ 86336 (928) 282-3113 • Fax: (928) 204-7105

4. What do you hope to accomplish as a Commission/Board member?	
Intersting goestron - As a board member I wish to	
Totersting goestron - As a board member I wish to accomplish are I con for the benefit of our Town.	_
I Truly do love Sedona and will bring a frest outlook	
Not only our Preservations but how our Future Preservation	_
can also after the Transible bringing additional fourism	-
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6. What is your understanding of the Sedona Community Plan pertaining to Historic Preservation?	
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7. What is your understanding of the Land Development Code's ordinance pertaining to Historic Preservation?	
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+ kis Code our thestorical Preservation is also safe goods	7



City Of Sedona City Clerk's Office 102 Roadrunner Drive Sedona, AZ 86336 (928) 282-3113 • Fax: (928) 204-7105

8.	If not currently a member of the Historic Preservation Commission, have you attended any Historic Preservation Commission meetings, and if so how many?
(	Infortunately - No Shave not.
9.	If currently a member of the Historic Preservation Commission, how many terms have you served on this Commission? Why are you reapplying?  Not Currently a Member NA
	Not correctly a preparate to pre
10.	What do you perceive are the top three issues facing the Historic Preservation Commission? Please consider both long and short-term issues.
17/	he designation of Properties for the consideration of and marks and Historical Preservation
2 (e.	the first of Appropriateness ensuring the work on these Historic Signaling
11.	Are there any projects that you are personally interested in as a Historic Preservation Commission member?
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imp	I would like to serive all these things that I once
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City Of Sedona City Clerk's Office 102 Roadrunner Drive Sedona, AZ 86336 (928) 282-3113 • Fax: (928) 204-7105

12. What is your understanding of a Certified Local Government (CLG) and how do you feel it relates to the Historic Preservation Commission?

From my understanding the CLG's Benefit from the federal

To learn more about the Historic Preservation Commission's particular responsibilities, contact Audree Juhlin, Director, Sedona Community Development Department at 928-204-7107 or email ajuhlin@sedonaaz.gov.

Please return your completed application to the City Clerk's Office at Sedona City Hall located at 102 Roadrunner Drive, Sedona, AZ 86336. For more information about the application, interview, and selection process, please call (928) 282-3113.

Thank you for your interest in serving on Sedona's Historic Preservation Commission.



# APPLICATION for COMMISSIONS and BOARDS

## Please read the following instructions carefully before filling out your application – type or print clearly in ink only.

All requested information must be furnished. If an item does not apply to you, or if there is no information to be given write in the letters "NA" for "Not Applicable".

## A RESUME MAY BE SUBMITTED, HOWEVER, YOU MUST COMPLETE ALL INFORMATION REQUESTED ON THE APPLICATION

Resume Attached: Yes () No ()

POSITION APPLIED FOR: HISTORIC
APPLICANT'S NAME: Steve Segner
ADDRESS: Sedona AZ 86339
(Street or P.O. Box) (City) (State) (Zip)  PHONE: Home: Work: Message Phone:
E-MAIL ADDRESS_
Are you a resident of the City of Sedona? Yes ( No ( ) How many years? 10
Have you previously been appointed to any position by the City of Sedona?  Yes (/) No () If so, what and for what length of term? Historic Commission 2+cims  Budget Committee 4 475  In answering the following questions, if more space is required, please attach a separate sheet of paper.
BACKGROUND INFORMATION WHICH YOU FEEL QUALIFIES YOU FOR THE APPOINTMENT:  (This should include education, employment history, community service, special interest and skills, personal philosophy.)  Past president of LA Pet Foods, Past president which was some character School Box solvents of the president school and the president services and character School Box solvents of the president school and the president services and skills are solvents of the president services are solvents of the president services and skills are solvents of the president services and skills are solvents of the president services are solvents of th
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### CITY COUNCIL AGENDA BILL

AB 2372 November 13, 2018 Public Hearing

Agenda Item: 8a

**Proposed Action & Subject:** Public hearing/discussion/possible action regarding a request for approval of a Zone Change and Development Agreement to construct a new hotel (Marriott Residence Inn) with up to 90 rooms at 4105 W State Route 89A. The property is zoned Lodging (L) and Open Space (OS). The zone change could increase the number of permitted lodging units from 121 to a maximum of 211. A general description of the area affected includes but is not limited to the southeast corner of W State Route 89A and Upper Red Rock Loop Road. APN: 408-11-430B Applicant: Sunridge Hotel Group (Paul Welker) Case Number: PZ16-00009 (ZC)

Department	Community Development	
Time to Present Total Time for Item	20 minutes 60 minutes	
Other Council Meetings	May 23, 2018, September 12, 2018	
Exhibits	<ul> <li>A. Staff Report, Planning and Zoning Commission, April 17, 2018</li> <li>B. Proposed Conditions of Approval, as recommended by Planning and Zoning Commission and revised to reflect changes proposed by applicant</li> <li>C. Public Comments</li> <li>D. Planning and Zoning Commission Minutes, April 17, 2018</li> <li>E. Draft Development Agreement</li> <li>F. Resolution (Zone Change)</li> <li>G. Ordinance (Zone Change)</li> <li>H. Resolution (Development Agreement)</li> </ul>	

City Attorney		Expenditure Required		
Approval		\$	0	
		Amount Budgeted		
	Consider approval of a zone change and	\$	0	
City Manager's Recommendation	development	Account No.	N/A	
		(Description)		
		Finance	$\boxtimes$	
		Approval		
SUMMARY STATEMENT				

This is a public hearing for the proposed Marriott Residence Inn at 4105 W State Route 89A. City Council held two work sessions on this project, the first on May 23, 2018 and the second on September 12, 2018. Materials from previous City Council meetings can be reviewed online at the following link:

http://www.sedonaaz.gov/your-government/council-commissions-committees-boards/meetings-documents/-cfs-930

#### **Background:**

The following is a summary of the proposal; for more specific information about the proposal and staff's analysis, please review the Planning and Zoning Commission's April 17, 2018, Staff Report provided in Exhibit A. Public comments are included in Exhibit C and the minutes from the Planning and Zoning Commission's April 17, 2018 meeting are provided in Exhibit D. This project was recommended for approval by the Planning and Zoning Commission in a 5-1 vote (Commissioner Klein opposed, Chair Losoff excused). Commissioner Klein's reasons for his no vote are provided in the meeting minutes. Additional project documents, including architectural plans, engineering reports, and meeting materials for the Planning and Zoning Commission's meetings on the project can be accessed through the project page on the City's website at the following link:

http://www.sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn

#### **Project Summary:**

The property is located in west Sedona at the corner of State Route 89A and Upper Red Rock Loop Road. The project site is currently vacant but is located on the same property as the recently completed Marriott Courtyard Hotel.

- The entire property is approximately 8.16 acres
  - Approximately 4.33 acres is developed with a Marriott Courtyard Hotel
  - o Approximately 0.77 acres is zoned as Open Space
  - The remaining approximately 3.06 acres is currently vacant and is the site of the proposed project
- The property is currently zoned Lodging (L), allowing for a maximum of 121 lodging units
  - The current zoning was approved by the City Council on October 28, 2014 for the Marriott Courtyard Hotel
  - o Construction was completed and the hotel opened in October 2016
- The Community Plan's Future Land Use Map designates the site as Commercial
  - The property is located within the Lodging Area Limits as defined by the Community Plan (page 29)
- The project would use the existing vehicular and pedestrian access to the site from State Route 89A and Upper Red Rock Loop Road
- The property is legally required to provide emergency access through the site from Park Place and Foothills South
- The existing vegetation onsite consists of a mixture of mature trees along with some shrubs
- The site is adjacent to a City wastewater station

#### Need for a Zone Change

The property is currently zoned Lodging (L). However, the City's L zoning district (LDC 629.03.B, Approvals Required) states:

"Existing projects, properties or units, both within and outside of an existing L District designation or Planned Development District, including without limitations, those presently owned and operated as hotels/motels, condominiums, town homes, planned developments, bed and bed breakfasts, country inns, and temporary use facilities, shall not increase the number of lodging units or be converted to hotel, motel, timeshare or similar lodging projects without first obtaining a rezoning approval."

Therefore, construction of additional lodging units would not be permitted under the current lodging zoning.

#### Project History

The applicant first met with City Staff in summer 2016 to discuss the project and the increase to the approved number of lodging units. The following is a timeline of the project to this point:

- September 2016: Application submitted for Conceptual Review
- November 1, 2016: Planning and Zoning Commission Site Visit and Conceptual Review Public Hearing
- January 2017: Application submitted for Comprehensive Review
  - Revised application documents submitted to staff in May 2017, July 2017, October 2017, January 2018, and March 2018.
- October 12, 2017: Planning and Zoning Commission Comprehensive Review Work Session
- April 17, 2018: Planning and Zoning Commission Comprehensive Review Public Hearing
  - The initial motion to recommend approval failed in a 2-4 vote (Chair Losoff excused)
  - The applicant proposed increasing the two (2) work force housing units to five (5) while maintaining other proposed community benefits. The 3 additional work force housing units would be obtained by converting three (3) lodging units into housing units, reducing the total number of lodging units to 85.
  - A second motion to recommend approval carried in a 5-1 vote Commissioner Klein opposed, Chair Losoff excused)
  - The associated Development Review and Conditional Use Permit applications were approved with 6-0 votes (Chair Losoff excused).
- May 23, 2018 and September 12, 2018: City Council Zone Change and Development Agreement Work Sessions
- November 13, 2018: City Council Zone Change and Development Agreement Public Hearing

#### **Evaluation of Proposal (Zone Change)**

When considering this Zone Change request, Staff evaluated the proposal based on the following:

- The Community's Vision
- The Community Plan Land Use Designation of Commercial and the location of the property within the Lodging Area Limits
- Overall consistency with the Community Plan
- General consistency with Western Gateway Community Focus Area

#### • Community Benefits

After review and evaluation, staff concluded that the request was generally consistent with the Community's Vision, the Community Plan Land Use Designation of Commercial and its location within the Lodging Area Limits, the Western Gateway CFA Plan, and applicable goals and policies as enumerated in the Community Plan, subject to the recommended conditions of approval (Exhibit B).

In conjunction with the zone change, the applicant is proposing community benefits that address housing, trail access, trail parking, and inclusion of a visitor information kiosk. The proposed development agreement will ensure that the representations made by the applicant are realized as the project is developed. For Staff's complete and detailed evaluation of the original proposal, please refer to the Planning and Zoning Commission Staff Report, Exhibit A.

#### **Planning & Zoning Commission**

The Planning and Zoning Commission held one site visit, one conceptual review public hearing, one work session, and one public hearing on the Zone Change, Development Review, and Conditional Use Permit applications. Meeting materials, including agendas, packets, and minutes, can be reviewed online at:

http://www.sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn

The applicant's original proposal, as presented to the Planning and Zoning Commission, included a new lodging development, consisting of 88 lodging units, in 3 separate buildings on the south side of the property with the majority of the parking being located on the north side of the property closest to State Route 89A. The 88 lodging units included a mix of studio, 1-bedroom, and 2-bedroom units, with the majority of the units being studios. In addition, the original proposal included the following:

- Two (2) employee housing units
- Contribution of \$50,000 to the City's affordable housing fund
- Trailhead connection (to Skywalker Trail), trail parking (15 spaces), and USFS kiosk
- Shuttle service for quests
- Access easement to the City's odor treatment facility
- Public Art
- Other associated site improvements.

Commission comments and concerns included the following:

- Traffic impacts
- The need for more employee housing citywide.
- Employees who can live on site helps reduce traffic impacts
- This type of project may help reduce the demand for Airbnb's
- A building of this size should use darker colors
- More should be done to hide the parking lot
- Enhance entrance, perhaps give up a few parking spaces to add more landscaping
- Is inconsistent with the CFA Plan which provides for mixed use development
- Would like more information about the guests staying at a Residence Inn
- Does Fire have any issues with egress?
- Would like to see more than 2 work force housing units
- Whether a lodging moratorium is possible

Twenty-two members of the public spoke at the hearing – 10 expressed support for the project, 10 were not supportive and 2 were not clear on their position. The speakers' comments are provided in the meeting minutes, Exhibit D.

The Commission's initial motion for approval failed in a 2-4 vote (Chair Losoff excused). However, after the applicant proposed increasing the work force housing from 2 units to 5 units, the Commission moved 5-1 (Commission Klein opposed, Chair Losoff excused) to forward a recommendation of approval to the City Council regarding the Zone Change with additional stipulations for a darker building color, enhanced entranceway landscaping, reduction of lodging from 88 to 85 units and an increase in work force housing units from 2 to 5, in addition to the other proposed community benefits.

Commissioner Klein's statements regarding his "no" vote are included in Exhibit D. The following is a summary of his reasons for opposing the project:

- Desire to look at the big picture, not just at this project [in isolation], regarding issues such
  as traffic, lack of housing for employees, and lack of use [on the City's part] of existing
  affordable housing fund
- His belief that the project does not comply with the Community Plan's Major Outcomes:
  - Housing Diversity. He believes that the project does not do anything for housing diversity; Would be more in favor if project included 12% of the lodging units as employee units [in accordance with the City's Development Incentives and Guidelines policy]
  - Community Gathering places. He did not believe that the project provides community gathering places, as the BBQ and pool amenities are mainly for guests
  - Economic Diversity. He believes that the project does nothing for economic diversity. Most jobs are low paying, service related, so people can't afford to live here. He also cited Community Plan sections stating we should be less dependent on tourism and should attract more business owners and professionals.
  - Goal of Reducing Traffic this project will increase traffic.

At the same public hearing, the Commission moved unanimously (6-0, Chair Losoff excused) to approve the Development Review and Conditional Use Permit applications.

Zone Change Proposal, as recommended by the Planning and Zoning Commission. The zone change as recommended by the Planning and Zoning Commission would increase the total number of permitted lodging units on the property from 121 units to 206 units (increase of 85 units) and include five (5) on-site affordable housing units, along with the other community benefits as outlined above.

#### **City Council Work Sessions**

Following the Planning and Zoning Commission's recommendation, City Council held two work sessions on this project. The first work session was held on May 23, 2018 (documents available online at:

http://www.sedonaaz.gov/your-government/council-commissions-committees-boards/meetings-documents/-cfs-3717).

During this meeting, the Council asked several clarifying questions of both Staff and the applicant. Responses to those questions were provided during the second work session on September 12, 2018 (documents available online at:

### http://www.sedonaaz.gov/your-government/council-commissions-committees-boards/meetings-documents/-cfs-3777).

During the September 12<sup>th</sup> work session, Council gave the direction that the balance of the entire project, as presented, did not appear to adequately address the Sedona Community Plan and mitigate potential impacts particularly in the area of housing. Staff was directed to continue to work with the applicant to strengthen the community benefits portion of their application. Council concluded that they may be willing to see a reduction in other benefits if the housing component was significantly increased.

#### <u>Applicant Response</u>

In response to the City Council's discussion during the work session, on October 18, 2018 the applicant submitted a revised proposal for a 90-unit hotel with no on-site affordable housing and the following community benefit package.

- Trailhead development (valued at \$69,000 by the applicant)
- Electric Car Chargers (valued at \$30,000 by the applicant)
- Public Art (valued at \$90,000 by the applicant)
- Easement to the City (valued at \$181,216 by the applicant)
- Shuttle van (valued at \$45,000 by the applicant)
- In Lieu Fee contribution of \$726,069.98, paid over 10 years
- Applicable Fee Waivers of \$53,700

Based on the valuations given each of these items by the applicant, the total community benefit package would be valued at \$1,194,985.98, which equates to the affordable housing in-lieu contribution for an 85-unit hotel with no on-site affordable housing as calculated by Staff based on the formula in the City's Housing Policy.

After Staff questioned the inclusion of the fee waivers, as there is no longer any on-site affordable housing being provided that would qualify for fee waivers, the applicant acknowledged that they would not be eligible for fee waivers and removed the \$53,700 from the list, bringing the total benefit package to \$1,141,285.98

#### Staff Evaluation of Revised Proposal

While the decision as to whether the applicant's revised proposal adequately addresses the Community Plan goals and objectives as well as mitigating the impacts of the development is ultimately Council's decision, Staff has reviewed the applicant's proposal and offers the following commentary:

- The total number the applicant was originally working with (\$1,194.985.98) was the total in-lieu fee calculated by Staff for an 85-room hotel with no affordable housing units on site. Credit was then given for the 5 proposed units, which led to the calculated contribution range of \$479,064.32-\$597,344.39 given in the documents for the September 12 Work Session.
  - o Due to the elimination of the fee waivers, the total number is now \$53,700 lower.
  - The applicant is proposing to convert the 5 on-site affordable housing units into lodging units, increasing the total number of lodging units to 90 (72 studios, 14 one-bedrooms, and 4 two-bedrooms). Based on this proposal, the in-lieu fee based on the formula in the Housing Policy is \$1,266,702.97.
- For the items listed above with the notation of "valued at \$XX by the applicant," the applicant has not provided supporting documentation for these valuations.

- The trailhead development (\$69,000) has been a component of the project since the
  beginning, as trail connections, trail access points, and trail parking have long been seen
  as a community benefit. The proposed trailhead would include a public access easement,
  allow for public parking in the hotel parking lot when it is not needed for hotel guests, and
  provide an access point to the trail system south of State Route 89A.
  - Based on Council's direction during the September 12<sup>th</sup> work session, and if the applicant were agreeable, the trailhead may be removed as a community benefit with the money being added to the housing contribution. This would not prevent the applicant from developing the trailhead in conjunction with the Forest Service, but, if they did, there would be no required public access and the trailhead would likely be for the sole benefit of hotel guests.
- The benefits of car chargers (\$30,000) and a shuttle service (\$45,000) were presented at the September 12<sup>th</sup> work session. During the discussion on these items, the Council questioned whether these were community benefits or amenities for hotel guests. Based on the shuttle usage statistics provided by the applicant for the existing Marriott Courtyard, there was concern that the shuttle was not reducing traffic on the roads but rather putting the hotel guests in a shuttle rather than their own car.
  - Based on Council's direction during the September 12<sup>th</sup> work session, and if the applicant were agreeable, the car chargers and shuttle service may be removed as community benefits with the money being added to the housing contribution. While this would not prevent the applicant from installing electric car chargers or providing a shuttle for guests, there would be no requirement to do so. The applicant would still be required to provide a shuttle service for Marriott Courtyard guests as part of a previous development agreement.
- Public art is required for all new commercial development with over 5,000 square feet of building area (LDC Article 18). For the proposed Residence Inn, based on current rates, the required art contribution would be \$34,840.34. The applicant's proposal of an art contribution of \$90,000 represents a contribution of \$55,159.66 over the minimum requirement.
  - Based on Council's direction during the September 12 work session, and if the applicant were agreeable, the art contribution may be reduced to the minimum required with the remainder of the proposed art contribution being added to the housing contribution.
- If the items identified above (trailhead, car chargers, shuttle, art) were removed and included in the housing in lieu payment, the payment would be \$925,229.64, an increase of \$199,159.66.
- The easement for the wastewater facility (\$181,216) is needed, but it is unclear whether this is the correct value to assign to this easement.
  - The easement would need to run the length of the property frontage from the driveway on W State Route 89A to the facility (approximately 300 feet) and be a minimum of 12 feet wide, for a total area of 3,600 square feet. The easement shown on the plans is larger because it is shown to overlap with other easements (ingress/egress and utilities).
  - When determining value, a number of factors would be taken into consideration, including the following: (1) The easement is through a parking aisle that is also used as an emergency access easement (which is required by previous settlement and development agreements); (2) It is to Marriott's benefit for the City

- to not use its current sewer easement in the ADOT frontage for their site; and (3) The easement causes no interference with the proposed development or uses.
- For past projects with similar contributing factors, if the City has not been able to obtain the easement at no cost, the City has typically paid around \$1 per square foot, or in this case \$3,600. This is a significantly lower valuation than the \$181,216 being claimed by the applicant
- Provision of utility easements is often seen as a requirement of developing a property, not as a community benefit that an applicant should be given credit for.
- The applicant has proposed to pay the in-lieu contribution in 10 equal payments over 10 years, equating to approximately \$72,607 per year. One of the biggest challenges the City has had in using the affordable housing fund is the amount of money in the fund and whether it is enough to pursue a significant project. The result has been small contributions to Habitat projects, but larger endeavors, such as buying down the cost of land or development for a project that could make a substantial impact to affordable housing in the City, have generally been out of reach given the current available resources. Accepting the applicant's in-lieu fee over the time frame in which it is proposed may lead to some of the same challenges with the City being unable to spend the money. The Council may consider, if the applicant were agreeable, either shortening the time period in which the contribution would be made or requiring a certain percentage of the money to be given up front with the remainder being stretched out over a set time period.

#### **Development Agreement**

As currently drafted, the Development Agreement reflects the project as recommended by the Planning and Zoning Commission. If the proposed zone change and community benefits package (or an amended version) is approved by the City Council, Staff will work with the applicant to amend the draft Development Agreement to reflect City Council's action.

#### **Staff Recommendation**

Staff generally makes recommendations based on an evaluation of the proposal based on Land Development Code requirements, Community Plan and CFA plan goals and objectives, and City Council priorities and direction. While Staff originally made a recommendation of approval of this project, as this project has made its way through the review process, it appears that some of the assumptions staff used in make the original recommendation have changed. Therefore, Staff is presenting this project to City Council without a recommendation, but with the following summary:

- The Development Review and Conditional Use Permit components of this project were approved unanimously by the Planning and Zoning Commission, finding that they complied with all LDC requirements for approval, and contingent on approval of the associated Zone Change. Neither of these approvals were appealed to City Council by the applicant or a member of the public.
- The applicant has requested that building height and massing requirements be modified through the zone change process, as allowed by the LDC. If the City Council elects to not approve these modifications, the buildings would be required to be redesigned and a new Development Review application may be required.
- The project, as recommended by the Planning and Zoning Commission, included an 85-room hotel, 5 affordable housing units, a \$50,000 contribution to the City's affordable housing fund, trailhead development for public access, shuttle service for guests, easement to the City's odor treatment facility, and public art.

- During the City Council work sessions, the Council expressed a belief that the proposal did not adequately address the Community Plan and mitigate potential impacts, particularly housing, and seemed willing to see a reduction in other benefits if the housing component were significantly increased.
- The current proposal maintains the majority of the original benefits, with the housing contribution changed from 5 units and \$50,000 to 0 units and approximately \$726,000, spread out over 10 years, and an increase in the number of lodging units from 85 units to 90 units.
- If Council is still desirous of exploring the potential of decreasing other benefits in order to increase the housing contribution, there may be opportunities for that, as outlined in this Agenda Bill, subject to the consent of the applicant.

Community Plan Consistent:	<u>:</u> ⊠Yes -	·	<b>∃Not Applicable</b>

With the original proposal, Staff completed a Community Plan checklist, concluding that the proposed zone change is in compliance with applicable Community Plan goals as enumerated in this Agenda Bill, the Planning and Zoning Commission Staff Report (Exhibit A), and accompanying background material, available online at:

http://www.sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn

#### Board/Commission Recommendation: Applicable - Not Applicable

On April 17, 2018, the Planning and Zoning Commission, in a 5-1 vote (Commissioner Klein opposed, Chair Losoff excused), recommended City Council approval of the zone change. Exhibit D provides the Commission's minutes with Commissioner Klein's statement of reasons for denial.

#### Alternative(s):

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#### **Zone Change Approval:**

I move to: approve Resolution No. 2018-\_\_\_\_, creating a public record entitled "PZ16-00009 Marriott Residence Inn, Zoning Map, Legal Description and Conditions of Approval".

#### (After First Reading)

I move to: approve Ordinance No. 2018-\_\_\_ regarding Case Number PZ16-00009 (ZC), rezoning the property identified herein, increasing the total number of permitted lodging units from 121 to 211, based on conformance with the requirements for approval of a zone change, consistency and conformance with the Community Plan and subject to all applicable ordinance requirements.

#### **Zone Change Denial**:

I move to: deny Case Number PZ16-00009 (ZC) based on the following findings (Please specify findings).

#### **Development Agreement Approval:**

I move to: approve Resolution No. 2018-\_\_ authorizing the Development Agreement between the City of Sedona and Sedona Hospitality Group, LLC.

#### **Development Agreement Denial:**

**I move to:** deny the Development Agreement between the City of Sedona and Sedona Hospitality Group, LLC.

#### **Staff Report**

PZ16-00009 (ZC, DEV, CUP)

Residence Inn Summary Sheet



#### City Of Sedona Community Development Department

102 Roadrunner Drive Sedona, AZ 86336 (928) 282-1154 • www.sedonaaz.gov/cd

Meeting Date: April 17, 2018

Hearing Body: Planning and Zoning Commission

Action Requested: Consideration of Zone Change, Development Review, and Conditional Use

**Permit Applications** 

**Staff Recommendation:** Recommendation of approval, with conditions, of Zone Change; Approval,

with conditions, of Development Review and Conditional Use Permit

**Location:** 4105 W State Route 89A

**Parcel Number:** 408-11-430B

Owner: Sedona Hospitality Group, LLC (Paul Welker)

7255 E Hampton Ave, Ste. 122; Mesa, AZ 85209

**Authorized Agent:** Architecture Plus (Mark Fredstrom)

2929 E Camelback Rd. #120; Phoenix, AZ 85016

**Project Summary:** Construction of a new 88 room Marriott Residence Inn, 2 Employee Housing

Units, and associated site improvements

Site Size:  $\pm$  8.16 acres (entire site including the Marriott Courtyard)

± 3.06 acres (Residence Inn project)

Sedona Community Plan Designation: Commercial

**Current Zoning:** Lodging (L) – 121 rooms and Open Space (OS)

**Proposed Zoning:** Lodging (L) – 209 rooms and Open Space (OS)

Current Land Use: Marriott Courtyard Hotel, Vacant

#### **Surrounding Properties**

	Subdivision	<b>Community Plan Designation</b>	Zoning	<b>Current Land Use</b>
NORTHWEST	n/a	Commercial, Public/Semi-Public, Planned Area	C-1, PD	Office Building, Yavapai College, Vacant
NORTH	n/a	Commercial/Lodging	PD	Sedona Summit (Timeshare)
EAST	Park Place; Foothills South	Multifamily Medium/High Density, Single Family Low Density	RM-2, RS-18a	Residential
SOUTH	n/a	National Forest	NF	National Forest
WEST	n/a	Commercial, Public/Semi-Public	C-1, CF	Vacant, Sedona Red Rock High School

**Report Prepared By:** Cari Meyer, Senior Planner

#### **Attachments**

1.	Vicinity M	1ap & Aerial View	30
2.	Applicant	Submitted Materials <sup>1</sup>	
	a.	Application, Letter of Intent, Citizen Participation Report	33
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	c.	Elevations, Sections, Roof Plan, Color & Materials	68
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<sup>&</sup>lt;sup>1</sup>The following applicant submitted materials are not included in the Planning and Zoning Commission Packet but are available online on the Project Page (<a href="http://sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn">http://sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn</a>)

# **Staff Report**PZ16-00009 (ZC, DEV, CUP) Residence Inn



#### **PROJECT SUMMARY**

The applicant is seeking a recommendation of approval for a Zone Change, and approval of a Development Review application, and Conditional Use Permit to allow for construction of an 88-room hotel, 2 employee housing units, and associated site improvements.

#### **SITE CHARACTERISTICS (EXISTING)**

- The project site is one parcel of approximately 8.16 acres. Of that, approximately 4.33 acres has been developed as the Marriott Courtyard Hotel and approximately 0.77 acres is zoned Open Space, leaving approximately 3.06 acres for this proposal.
- The property is in Yavapai County.
- The property is partially developed with a Marriott Courtyard Hotel. The area proposed for this
  project is currently vacant.
- The property is not part of any subdivision.
- There is existing vehicular and pedestrian access to the site from State Route 89A and Upper Red Rock Loop Road.
- The property is not within a designated floodplain.
- The existing vegetation onsite consists of a mixture of mature trees along with some shrubs.
- The property is legally required to provide emergency access from Park Place and Foothills South through the site.
- The site is adjacent to a municipal pump station (part of the City's sewer system).

#### **BACKGROUND**

The property proposed for development is zoned both Lodging (L) and Open Space(OS) and is currently partially developed with a 121 room Marriott Courtyard Hotel (Courtyard Hotel). The L zoning was approved by the Planning and Zoning Commission and City Council in 2014 (PZ14-00005) to allow for the construction of the Courtyard Hotel. Construction was completed and the Courtyard opened in October 2016. The property owner is now proposing to develop the remainder portion of the site with a Marriott Residence Inn (Residence Inn).

The applicant first met with City Staff in the Summer 2016 to discuss the current proposal. The following is a timeline of the project to this point:

- September 2016: Applicant submitted application for Conceptual Review
- November 1, 2016: Planning and Zoning Commission Site Visit and Public Hearing, Conceptual Review
- January 2017: Applicant submitted application for Comprehensive Review
  - In working with City Staff to address comments generated by the application materials, the applicant provided revised application documents to staff in May 2017, July 2017, October 2017, January 2018, and March 2018.
- October 12, 2017: Planning and Zoning Commission Work Session, Comprehensive Review
- April 17, 2018: Planning and Zoning Commission Public Hearing, Comprehensive Review
- Future Date TBD: City Council Public Hearing, Comprehensive Review (Zone Change)

Development of this site is permitted in accordance with the Land Development Code (LDC) requirements, including Article 6 (District Regulations), Article 9 (Development Standards), and Article 10 (Design Review Manual). However, the zoning designation of L requires a zone change for any project that increases the total number of lodging units on a property. The zoning approved under PZ14-00005 allowed for a maximum of 121 lodging units. Therefore, to build the additional 88 lodging units, a zone change to increase this number to 209 is required, along with Development Review for the buildings and site plan. Because the proposed site plan shows drainage facilities on the Open Space (OS) portion of the property a Conditional Use Permit (CUP) is required for construction of the drainage facilities.

#### **PUBLIC INPUT**

- The proposal documents were placed on the Projects and Proposals page of the Community Development Department website (<a href="www.sedonaaz.gov/projects">www.sedonaaz.gov/projects</a>).
- The applicant notified property owners within 300 feet of the subject property and held open houses on October 25, 2016 and January 17, 2017.
- The applicant's Citizen Participation Report is included in Attachment 2.a.
- Required public noticing, including a posting on the property, a mailing to property owners within a 300-foot radius, and a notice in the Red Rock News, was completed for the Planning and Zoning Commission's April 17<sup>th</sup> Public Hearing.
- All notices contain contact information or directions on how to submit comments. All public comments received as April 10, 2018 are included in Attachment 5.

#### **REVIEWING AGENCY COMMENTS AND CONCERNS**

The application documents were routed to review agencies for comments. During the Conceptual and Comprehensive stages of review, comments were received from the following agencies and are included as Attachment 4:

- a. City of Sedona Community Development
- b. City of Sedona Public Works
- c. Sedona Fire District
- d. United States Forest Service (USFS)
- e. Arizona Department of Transportation (ADOT)
- f. UniSource Energy Services
- g. Yavapai County Community Health Services

If multiple rounds of comments were provided by a single review agency, only the most recent comments are included.

#### **COMMUNITY PLAN**

The project site is designated as Commercial on the Future Land Use Map and is within the Lodging Area Limits. The Commission should evaluate how this project implements the Community Plan, including recommendations for land use, housing, circulation, environment, and economic development.

In addition, the property is located within the Western Gateway Community Focus Area (CFA) in the Sedona Community Plan. Though the City has adopted a CFA Plan for this area, the lodging designation for this property was in place prior to the adoption of the CFA Plan; therefore, staff's review of the proposal is from the perspective of the spirit of the CFA as intended rather than a literal interpretation.

#### **DEVELOPMENT PROPOSAL**

The applicant is proposing a new lodging development, Residence Inn, consisting of 88 lodging units. The proposal shows a mix of studio, 1-bedroom, and 2-bedroom units, with the majority of the units being studios. In addition, the proposal includes the following:

- Two (2) employee housing units
- Contribution of \$50,000 to the City's affordable housing fund
- Trailhead connection (to Skywalker Trail), trail parking (15 spaces), and USFS kiosk
- Shuttle service for guests
- Access easement to the City's odor treatment facility
- Public Art
- Other associated site improvements.

The proposal consists of 3 separate buildings on the south side of the property with the majority of the parking being located on the north side of the property closest to State Route 89A. For the lodging development to be constructed, the following must be approved:

- 1. Zone Change (ZC), rezoning the property to increase the number of allowed lodging units from 121 units to 209 units (an increase of 88 units)
- 2. Development Review (DEV) for the proposed buildings and site plan
- 3. Conditional Use Permit (CUP) for the placement of flood control (drainage) facilities on the Open Space portion of the property.

#### Phasing

The project is proposed to be developed in a single phase.

#### Access and Traffic

- Vehicular access to the site is existing via the restricted right-in/right-out entrance on State Route 89A and two additional access points on Upper Red Rock Loop Road. The access to Upper Red Rock Loop Road provides access to a signalized intersection.
- No new access points are proposed; the Residence Inn would share access with the Courtyard Hotel.
- A traffic study has been submitted.

#### Pedestrian Traffic and Connectivity

- There is an existing sidewalk along both the northern (State Route 89A) and western (Upper Red Rock Loop Road) property lines.
- Pedestrian connections are provided from the existing sidewalk to the building(s) and between the proposed Residence Inn and existing Courtyard Hotel.

#### Parking

- The proposed development requires 108 parking spaces. The Site Plan shows 112 spaces.
- Though not designated as separate spaces, parking by the proposed trailhead will be available for public use during the day time when parking demand for the hotel is lowest.
- The parking lot will be asphalt.
- Parking areas are proposed to be screened by landscaping along with a 3-foot-tall screen wall
  on top of a 2 foot tall berm in response to Commission input at previous meetings. The
  landscaping and screen wall will be a continuation of the screen walls and landscaping at the
  Courtyard Hotel.

#### Preliminary Drainage Report and Grading Plan

- The applicant has provided a preliminary drainage report and grading plan.
- The site plan shows subsurface retention under the north and west parking lots.
- The site plan shows a riprap channel and retaining wall on the open space portion of the parcel, which requires approval of a Conditional Use Permit.

#### Wastewater Disposal

- The property can connect to the City's Wastewater System.
- The applicant has submitted a sewer analysis.

Sedona Land Development Code: Article 9 (Development Standards) and Article 10 (Design Review Manual)

- Staff has conducted a comprehensive review of the plans for conformance with the City's Development Standards and Design Review Manual. Staff's evaluation is included as Attachment 3.b (Development Standards Checklist) and Attachment 3.c (Design Review Manual Checklist).
- The Letter of Intent includes the applicant's summary of how the project complies with the intent of LDC Articles 9 and 10.

#### Vegetation and Landscaping

- The applicant has provided a full landscape plan.
- The applicant is proposing to continue the landscaping theme and style from the existing Courtyard Hotel onto this project site.
- An evaluation of the landscape plan is included in the Development Standards Checklist (Attachment 3.b).

#### Signage

- The applicant has submitted proposed sign plans showing a monument sign at the driveway entrance and a wall sign on the building.
- The applicant is proposing to use halo lit channel letters for the wall sign and an internally illuminated sign.
- As the project was submitted prior to adoption of the City's new sign ordinance, the previous sign ordinance in being used in evaluating the signs. However, the applicant has made changes to bring the signs into closer conformance with the new sign ordinance.
- Prior to approval of the monument sign, the property must be split from the Courtyard property.

#### **Outside Lighting**

- The applicant has submitted an outdoor lighting plan.
- Based on the size of the Residence Inn portion of the property, a total of 306,000 lumens would be permitted.
- The outdoor lighting plan shows a total of 64,540 lumens.
- An evaluation of the outdoor lighting plan is included in the Development Standards Checklist (Attachment 3.b).

#### Mechanical Equipment

• Mechanical equipment will be screened by parapets or screen walls.

• The dumpster enclosure is shown on the north side of the site near the lift station enclosure and will be constructed to reflect the character of the building.

#### Utilities

• All required utilities are on site and in use at the Courtyard Hotel. These utilities will be extended to provide service to the proposed Residence Inn.

#### **EVALUATION BY OTHER CITY DEPARTMENTS**

As part of the review application for development applications, City departments other than Community Development are given the opportunity to review, comment, and evaluate the proposal for compliance with any applicable plans. For this project, a response was received from the Public Works Department and the Economic Development Department.

#### **Public Works Department**

Traffic Report Review:

Public Works staff has completed their review of the amended traffic study, submitted on November 6, 2017 by Lyon Engineering. Many developments face traffic impact concerns, staff has ensured outstanding concerns have been addressed for this development proposal. Please see the following main issues, and their solutions.

1. **Concern:** How much will the traffic volume increase on Upper Red Rock Loop Road (URRLR) and SR89A?

**Analysis:** The traffic study has projected traffic increases in accordance with the Institute of Transportation Engineers (ITE) trip generation standards. The proposed development is expected to result in approximately 518 daily trips and a total of 41 to 43 peak hour trips.

**Result:** Per the City Code Chapter 14, ADOT requirements, and the Manual on Uniform Traffic Control Devices, further analysis and traffic mitigation is not warranted based on the minimal traffic impact. However, an amendment was provided to address city concerns.

2. **Concern:** How is the intersection at URRLR and SR89A impacted? Will the intersection signals require adjustment?

**Analysis:** With the projected traffic volumes due to the development, queue time at the intersection of URRLR and SR89A will increase by an average of 3 to 4 seconds when heading westbound or eastbound on SR89A.

**Result:** The anticipated congestion impact to the intersection is minor, and the intersection will continue to operate with a good Level of Service (LOS). LOS is the measurement of quality of traffic service. No additional traffic controls or signal timing adjustments are warranted. Additionally, under the previous project, the Marriott Courtyard, two new right turn lanes, (one installed on URRLR heading northbound, and one installed east of the intersection) were constructed to mitigate projected traffic.

3. **Concern:** Do the roadway improvements from the Marriott Courtyard project on URRLR and SR89A need further improvements due to the Marriott Residence Inn?

**Analysis:** Queue times and queueing length have been accounted for when initially designed and constructed. There will be a minor queue time impact in the peak hour. Improvements to

the right turn lane are not necessary, and the length of the right turn lane on SR89A is as long as allowed by ADOT, due to existing site constraints.

**Result:** The impact from the Residence Inn development will not warrant further improvements to the roadway on URRLR and SR89A.

4. Concern: Was traffic data updated appropriately to account for new and existing peak traffic?

**Analysis:** The high school traffic was accounted for with input from school staff. Data was collected initially in June of 2014, and re-collected for this project on October 24, 2017. The actual traffic volume for right turn movements off of URRLR to SR89A is determined to be 9% lower than projected and left turn movements 68% lower than projected. The traffic analysis utilized the conservative projected numbers.

**Result:** Traffic volumes have been adequately accounted for including the high peak traffic during the school year. Existing traffic mitigation systems and infrastructure are adequate in its current state and shall only see minor impacts.

#### **Economic Development Department**

Workforce is a relevant and significant concern for businesses and the overall Sedona community. Housing for our labor force is also a serious concern for employees and employers.

The business will designate two units for employee housing as well as contribute to the city's affordable housing fund. Additionally, this project may have the potential to serve interim housing needs for visiting employees and those residents who may need a place to stay while in between housing options.

While this may help move in the right direction of addressing affordable workforce housing in Sedona, the Residence Inn may still have issues with acquiring and maintaining its own employees. The business is encouraged to think outside of the box as it thinks about hiring and retaining staff. This may include additional housing options, competitive wages and benefits, and other employee recruitment strategies.

#### **PUBLIC COMMENT**

The following is a summary of the comments received by Staff. All written comments received by Staff are included as Attachment 5.

- General support for the project, particularly as it will be developed in a manner that will complement the Marriott Courtyard.
- Support for a hotel in this location rather than other commercial uses.
- Questions regarding the landscape plan, particularly regarding the landscaping between the site and the Foothills South Subdivision
- Concern regarding a potential increase to trash on the trails.
- Comments regarding the need to ensure that the existing emergency access from the neighboring subdivisions be maintained and given a permanent easement.

The applicant held public meetings for the project on October 25, 2016 and January 17, 2017. These meetings are summarized in the Citizen Participation Report (Attachment 2.a). In addition, the applicant has included a letter of support from the Foothills South Owner's Association with their Letter of Intent.

#### PLANNING AND ZONING COMMISSION REVIEW

The Planning and Zoning Commission conducted a site visit and conceptual review of this project on November 1, 2016. On October 12, 2017, the Planning and Zoning Commission held a work session on the comprehensive submittal. The meeting materials and minutes from that meeting can be reviewed online at the following link: <a href="http://www.sedonaaz.gov/your-government/council-commissions-committees-boards/meetings-documents/-cfs-2385">http://www.sedonaaz.gov/your-government/council-commissions-committees-boards/meetings-documents/-cfs-2385</a>.

The questions the Commission asked were either answered during the work session or are answered in the resubmitted documents. However, due to the length of time since the work session, the Commission is encouraged to review the submitted materials and ask any additional questions that may arise as a result of review of these materials.

#### **REVIEW GUIDELINES**

The following is requested from the Planning and Zoning Commission:

**ZONE CHANGE** Recommendation from the Commission to the City Council

**DEVELOPMENT REVIEW** Review of Proposal – Final Action **CONDITIONAL USE PERMIT** Review of Proposal – Final Action

#### **DISCUSSION (ZONE CHANGE)**

The zone change component proposes to increase the number of allowed lodging units on the subject property from 121 to 209. This would allow for the existing 121 room Courtyard Hotel as well as the proposed 88 room Residence Inn. LDC Section 629.03 (Lodging District, Approvals Required), requires the approval of a rezoning application in order to increase the number of lodging units permitted. The portion of the property zoned Open Space (OS) is not a part of the zoning application.

In considering an application for a Zone Change, the review process is guided by Section 400 (Amendments) of the Land Development Code. Zone Change applications are reviewed for conformance with the Community Plan, CFA Plans, and other adopted plans and policies of the City, if applicable. In accordance with the Land Development Code, Section 400.10, in order to mitigate the negative impact of the applicant's proposed use on citizens and surrounding properties and to assure compatibility with adjacent land uses, the Commission may recommend, and the Council may approve, a rezoning conditioned upon one or more of the following:

- 1. Development in accordance with a specific schedule for the development of specific improvements or uses for which zoning is requested;
- 2. Development in accordance with a specific Site Plan or a Site Plan to be subsequently approved under this Code;
- Modifications in the otherwise applicable floor area ratio, lot coverage, building height, or density;
- 4. Public dedication of rights-of-way for streets, alleys, public ways, drainage, public utilities and the installation of improvements that are reasonably required by or directly related to the effect of the rezoning;
- 5. Other conditions reasonably calculated to mitigate the impact of the proposed development.

#### **Evaluation of Proposal (Zone Change)**

When considering this Zone Change request, Staff evaluated the proposal based on the following:

• The Community's Vision

- The Community Plan Land Use Designation of Commercial and the location of the Lodging Area Limits
- Overall consistency with the Community Plan
- General consistency with Western Gateway Community Focus Area
- Community Benefits

#### The Community's Vision

The Sedona Community Plan Vision states that the plan:

- nurtures connections between people,
  - The proposed hotel includes multiple common areas in which guests can connect with each other, including patios, BBQ area, and pool area. Based on the Letter of Intent, the applicant anticipates that this lodging project will be used by people desiring longer term stays, including people who have been displaced from their homes, people relocating to the area, or people on long term work assignments in the area. Due to this, there is the potential for this project to have more of a residential feel than a typical lodging project, making the ability to connect with others more significant for this project than for other lodging projects.
- encourages healthy and active lifestyles, and
  - This project will provide a direct connection from the property onto Forest Service lands and Forest Service trails. The trail from the property will connect to the Skywalker Trail. Trails in this area were recently expanded with the help of a contribution the applicant made during the construction of the Courtyard Hotel. In addition to providing a connection for hotel guests, additional trailhead parking will be available to the general public during the day when parking for the hotel is at its lowest demand. In addition to the direct connection to the trail, the hotel will also provide shuttle services for guests to locations within a 10-mile radius of the hotel, providing for easy and convenient access to the trail system throughout the area.
- supports a diverse and prosperous economy,
  - Though this adds to the lodging inventory in the City, the applicant has stated in their letter of intent that they believe this project introduces a new and different lodging product to the area, specifically one that allows for longer-term stays. This may help employers attract new employees, as they would have a temporary housing solution available while they look for permanent housing or wait for a home sale to close. Further, employees who only anticipate being in Sedona for a few months would be able to live here without needing to find housing that could potentially require a longer lease than they need.
  - Due to its proximity to the medical center, this type of lodging can be appropriate for individuals undergoing medical treatment, families of those undergoing medical treatment, or traveling medical professionals looking for temporary housing.
- with priority given to the protection of the environment.
  - During the Courtyard Hotel project, the applicant was able to reuse a significant amount
    of the rock from the site in their landscaping and screen walls. In addition, the applicant
    was able to transplant several the trees with a positive survival rate. The applicant
    intends to continue the same practices of reusing materials and transplanting trees for
    this project.

Commercial, within Lodging Area Limits, Community Plan Land Use Designation

The property is designated Commercial on the Future Land Use Map. In addition, this property is within the Lodging Area Limits as outlined on Page 29 of the Community Plan. This designation allows for general commercial and lodging uses. The proposed project fits within this existing designation.

#### Western Gateway Community Focus Area

This site is within the Western Gateway Community Focus Area (CFA) Plan Area. A CFA Plan for this area was adopted by City Council in May 2016 and provides guidance for future development of the area.

The lodging zoning for this property was originally established on October 28, 2014, as a part of the Courtyard project. As the entire site is currently one property, the entire property was rezoned to Lodging (L), but only permitted a maximum of 121 lodging units to be built. The applicant is now requesting that the previously approved zoning be amended to allow for an additional 88 lodging units.

As the original Lodging zoning was established prior to the adoption of the Western Gateway CFA Plan, some of the specifics included in the CFA Plan are not applicable to this project in the same way that they would be if this was a new Lodging zoning designation. The original Lodging zoning was reviewed for general compliance with the Community Expectations of this area, including the following:

- Maintain access to National Forest trails.
  - The original zoning (Courtyard Hotel) met this expectation by contributing money to the Sedona Red Rock Trail Fund specifically to fund the construction of five (5) miles of new trails in the immediate vicinity of the hotel as well as providing wider sidewalks along Upper Red Rock Loop Road for pedestrian access to the new trails.
  - The current proposal further increases access to National Forest trails by providing a connector trail and trailhead along with parking on site that will be open to the public.
- Preserve natural open space on ridgelines and along highway.
  - The original zoning met this expectation by setting the hotel back from the road and providing native vegetation and landscaping along the highway along with reusing rock harvested for the site in the drainage ways and landscape walls, giving the area along the highway a natural appearance.
  - The current proposal will continue this landscape and hardscape theme along the highway frontage.
- Provide visitor information and promote as a Sedona gateway with parking facilities that could also be linked to transit.
  - The original zoning provides increased landscaping and public art at the corner of Upper Red Rock Loop Road and State Route 89A as a gateway feature, pedestrian access to the corner gateway feature, and a new transit stop within the deceleration lane on State Route 89A.
  - The current proposal will continue to meet this expectation by continuing the landscape theme and including additional public art at the northwest corner of the site (intersection of State Route 89A and Upper Red Rock Loop Road). While the specifics of the public art are unknown at this time, the applicant has committed to continuing the theme (bronze animals), in a dollar amount equal to or greater than the public art requirement which is estimated to be \$33,629.32, based on the current proposal of 66,540 square feet and the current contribution rate of 50.54 cents per square foot. Land Development Code Article 18 (Public Art) allows for the Director to review and approval art proposals.

While the applicant has continued to meet the general expectations for the area under which the original zoning was reviewed and approved, the applicant did attempt to comply with the recommendations in the CFA Plan and the CFA's Southside 89A Character Area:

- Inclusion of multi-family (apartment) units
  - The proposal includes two (2) employee housing units and a \$50,000 contribution to the City's dedicated affordable housing fund.
- Building alignment perpendicular to the street
  - The main building facing the street has three separate "wings" that are aligned perpendicular to the street. Though all connected and one building, each wing is separated by a large courtyard to give the appearance of separate buildings aligned perpendicular to the street while the connection between the wings allows for increased functionality of hotel services within the building.
- Parking located behind the building and not visible from the public ROW and smaller parking lots rather than large parking lots
  - O Though there are small parking areas on the east and west sides of the building, most of the parking is in front of the building. The applicant chose this design to align the new parking lot with the existing parking lot at Courtyard Hotel, as well as the location of required emergency access easements to the neighboring subdivisions (Park Place and Foothills South), and new easement to the wastewater facilities in the northeast corner of the site. Additionally, the applicant felt this location will reduce grading work by placing the parking lot on the previously disturbed, flat areas of the site while placing the buildings on the more challenging slopes on the southern side of the site. Based on Commission input, the location of the parking lot is mitigated by a 3-foot gabion screen wall on top of a 2-foot berm and additional landscaping along the street frontage.
- Provision of shuttle to other areas of town
  - The Courtyard Hotel project currently provides shuttle service to various areas of town. This service will also be available for guests at the Residence Inn. While the letter of intent states that shuttle service will go to areas within a 5-mile radius of the hotel, Staff has requested that the applicant increase that radius to 10 miles. Due to the hotel's location on the west side of town, may of the trailheads along State Route 179 would not be within a 5-mile radius of the hotel. The applicant has been agreeable to this increase in radius for shuttle service.
- Trailhead parking or trail access and visitor information
  - The proposal includes trailhead parking and trail access. This access is being proposed at the southwestern corner of the site, between the Courtyard Hotel and Residence Inn buildings. In addition, the applicant has stated that public parking will be allowed for trailhead access. No specific spaces are designated, as trailhead parking is expected to be in demand during the day when hotel guests are not using the spaces. However, Staff is recommending that a public access and parking easement be recorded to ensure the proposed public access is maintained and the area include signs indicating daytime public parking for the trailhead use.

#### Community Benefits

#### Housing

The provision of community benefits to address community needs is an important consideration in all requests for a zone change. Providing affordable housing as part of a request for a zone change is considered to be a community benefit that meets an established community need. Ensuring an

adequate supply of affordable housing in Sedona is a City Council priority and is also identified as an important need in the Sedona Community Plan.

In reviewing this community benefit proposal, staff used the City's Development Incentives and Guidelines for Affordable Housing (DIGAH). The DIGAH provides four different methods of providing affordable housing: 1) On-site; 2) Off-site; 3) Payment in-lieu of construction; and 4) dedication of land to the City or non-profit for housing. The DIGAH recommends that affordable housing units associated with lodging developments should equal 12% of the number of lodging units proposed. Based on the proposed 88 new lodging units, 10.56 affordable housing units could be expected to be provided. However, the community benefit of housing is not the sole community benefit being proposed by the applicant.

The original application submitted in 2016 proposed 4 employee housing units. However, that application was amended and currently proposes 2 employee housing units and a \$50,000 contribution to the City's dedicated affordable housing fund. Based on the DIGAH, staff recommends the following to be part of the conditions of approval and incorporated into a development agreement:

- Both rental units shall be targeted to households earning up to 80% of the area median income adjusted for unit size in Yavapai County.
- Both rental units shall be a minimum of one (1) bedroom and a minimum size of 600 square feet.
- The property owner shall adhere to DIGAH's Eligibility Criteria and Marketing and Application Process when renting the units.
- The property owner shall agree to, sign and record with Yavapai County a Land Use Restrictions agreement
- The rental units and the property owner shall comply with all applicable development guidelines including, but not limited to:
  - Tenants are entitled to the use of all on-site amenities, including pool, club house, BBQs, etc.
  - o Interior finish and quality of construction should be at a minimum be comparable to applicable entry level rental housing in the Verde Valley
  - o The units shall be available and remain affordable from the date of initial occupancy for as long as the Residence Inn remains a lodging use.
- Tenant preferences, in addition to income restrictions, shall be made first available to qualified Residence Inn and Courtyard Hotel employees. Second preference is for qualified school district and city of Sedona employees. Third preference is for qualified citizens at large.
- Any other applicable conditions.
- An annual report shall be submitted to the Community Development Department demonstrating compliance with conditions of approval and the DIGAH

#### Trailhead Access and Parking

Another community benefit proposed is trailhead access and public trailhead parking. Staff is recommending that the parking area closest to the trailhead be signed with public parking signs for trail use during daylight hours.

### **Visitor Information Kiosk**

The applicant is also proposing to include a visitor information kiosk in the vicinity of the trailhead. This is also considered a community benefit.

Overall consistency with the Community Plan

Staff evaluated the proposal for overall consistency with the Community Plan. The Community Plan Checklist (Attachment 3.a) provides a full evaluation of the proposal in relation to applicable Community Plan goals, policies, and CFA Expectations.

#### **Findings of Fact**

- The Future Land Use Designation is Commercial and the property is within the Lodging Area Limits.
- The surrounding properties have zoning designations of Commercial, Lodging, Multi-family Residential, and Single-family Residential.
- The proposed increase to the number of lodging units permitted for a lodging product designed for long-term stays is compatible with surrounding zoning designations, as it provides a transition between the traditional lodging at Courtyard to the west and the multi-family (Park Place) and single-family (Foothills South) zoning to the east.
- The property is located within the Sedona Community Plan's Western Gateway CFA.
- The proposal is generally consistent with the Western Gateway CFA Plan adopted by the Sedona City Council in May 2016.

In conclusion, staff believes the request is generally consistent with the Community's Vision, the Community Plan Land Use Designation of Commercial, and its location within the Lodging Area Limits, the Western Gateway CFA Plan, and applicable goals and policies as enumerated in the Community Plan and outlined in this staff report, subject to the recommended conditions of approval listed at the end of this staff report. Further, the applicant is proposing community benefits that address housing, trail access, trail parking, and inclusion of a visitor information kiosk.

#### Staff Recommendation

Staff is recommending the Commission forward a recommendation of approval of the proposed Zone Change based on the following:

- 1. The proposal is in substantial compliance with the Sedona Community Plan and Western Gateway CFA Plan.
- 2. The proposed increase to the number of lodging units will allow construction of a lodging type not currently in Sedona.
- 3. The additional amenities offered with the proposal will contribute to the City's goals for housing, sustainable development, design, and trail access.
- 4. The proposed Development Agreement will ensure that the representations made by the applicant in the project application are realized as the project is developed.

#### Conditional Zone Change

As permitted by LDC 400.10.A and associated State Statutes, Staff is recommending that the zone change be conditioned on the following:

- 1. Development in accordance with a specific schedule for the development of specific improvements or uses for which zoning is requested
- 2. Development in accordance with a specific Site Plan or a Site Plan to be subsequently approved under this Code
  - As recommended by Staff, the zoning would be conditioned upon construction of the project as approved by the Planning and Zoning Commission and City Council, including the provision of community benefits as outlined in the letter of intent and this staff

report. If building permits have not been issued and construction is not underway within two (2) years of approval, the City Council would have the option to revert the zoning to the current allowance of 121 rooms.

- 3. Modifications in the otherwise applicable floor area ratio, lot coverage, building height, or density.
  - As outlined in the Development Review section, development of this project as proposed will require modifications in various development standards; these include:
    - i. LDC 903.03.A.6: Requires lodging buildings or structures to be limited in height such that 20% or more of the building footprint shall be limited to no more than 16 feet in height (or up to 5 feet higher in the case of gable or hip roofs); the portion of the building subject to this regulation shall be unbroken and not separated into smaller areas, and shall be visible from both sides of the longest elevation.
      - 1. None of the buildings meet this requirement.
    - ii. LDC 903.03.B: Required Massing: Requires each of the buildings to have 3 masses in both plan and elevation view.
      - 1. Building A meets this requirement while Buildings B and C do not.
    - iii. LDC 903.03: Walls and Fences: Limits walls to 3-feet tall in the front yard setback
      - 1. The applicant has proposed a 3-foot tall wall on top of a 2-foot tall berm, for an overall height of 5 feet.
  - As outlined in the Development Review section, staff believes that these modifications are appropriate for the project, do not create negative visual impacts, and, as proposed, even with the modifications, the buildings meet the intent of the development standards.
  - The modifications proposed are specific to the project as currently proposed and any
    future changes to the building will be required to comply with the development
    standards in place at that time unless a separate modification is approved.

# **DISCUSSION (DEVELOPMENT REVIEW)**

\*\* The following discussion is provided under the assumption that the associated rezoning to increase the number of lodging units is approved. If the rezoning is not approved, the Development Review application would not be applicable. \*\*

In considering an application for Development Review approval, the review process is guided by the considerations noted in Article 4 (Review Procedures), Section 401.06 (Considerations) of the Land Development Code:

- A. Does the application comply with all of the applicable provisions of this Code and all other ordinances?
- B. Has the applicant made a substantial, good faith attempt to comply with the design standards set forth in Article 10 SLDC, Design Review Manual?
- C. Are the proposed uses in general conformance with the applicable goals, objectives and recommendations described in the Sedona Community Plan and adopted specific plans as manifested in the Land Development Code and Design Review Manual?
- D. Does the proposed development reasonably attempt to address concerns cited by participating reviewing agencies with jurisdiction in the areas of public health and safety?
- E. Does the proposed development reasonably attempt to integrate into the natural environment with minimal disturbance to view corridors, existing native vegetation and/or established

- landscaping, the natural topography of the site, natural drainage ways, known wildlife habitats, rock outcrops, and other natural features?
- F. Does the proposed development reasonably attempt to integrate into, and become compatible with, the built form of surrounding properties and existing developments with regard to building height and character, landscaping, signage, building materials, historical structures or features, landscaping, exterior lighting and pedestrian and vehicular circulation?
- G. Are the proposed vehicular ingress, egress, internal traffic circulation, off-street parking facilities, loading and service areas and solid waste collection facilities reasonably designed to promote public safety and convenience?
- H. Is pedestrian and bicycle circulation facilitated, where reasonably feasible and possible, both on and off site, through interconnected passages, pathways and plazas that are designed to promote public safety and convenience?
- I. Does the proposed development provide legally compliant facilities for people with disabilities?
- J. Has the applicant made a good faith effort to address concerns of the adjoining property owners in the immediate neighborhood as defined in the Citizen Participation Plan for the specific development project?

#### **Evaluation of Proposal (Development Review)**

Finding A: Does the application comply with all of the applicable provisions of this Code and all other ordinances?

Based on Staff's evaluation, there are a number of modifications to Development Standards that will need to be approved for this project to be constructed as currently proposed. For a complete, detailed evaluation of each proposed modification, please see Attachment 3.b Development Standards Checklist. The proposed modifications include the following:

- 1. LDC 903.03.A.6: All commercial, lodging or public/semi-public buildings or structures shall be limited in height such that 20% or more of the building footprint shall be limited to no more than 16 feet in height (or up to 5 feet higher in the case of gable or hip roofs, in accordance with subsection 903.03(A)(4)(c) of this section). The portion of the building subject to this regulation shall be unbroken and not separated into smaller areas, and shall be visible from both sides of the longest elevation.
  - O While each of the buildings proposed have portions that are under 16 feet (or 21 feet for sloped roofs) in height, none of these sections meet the requirement that they be unbroken, not separated into smaller area, and be visible from both sides of the longest elevation. Building A, which is the most visible from the public right-of-way, comes the closest to meeting this requirement and the majority of the area under the height limitation is visible from the public right-of-way. Buildings B and C do not meet this requirement either, however, these buildings are largely shielded from the public rightof-way by Building A.
  - Staff is supportive of this modification, as the buildings are designed with sufficient changes in height and massing to meet the intent of this section. In addition, Staff does not believe that decreasing the heights of the buildings in order to comply with this section would have a positive impact on view corridors based on the location of the buildings on the site.

#### 2. LDC 903.03.B: Required Massing

O Based on the sizes of the buildings, all 3 buildings would be required to have 3 masses in plan and elevation view. While Building A meets this requirement, Building B only has 2 masses in both plan and elevation view while Building C only has one mass in both plan and elevation view. Both Buildings B and C incorporate a number of offsets throughout the building through use of balconies and patios. However, none of these are offsets in the building footprint and none are large enough to be considered a mass under this section. The buildings incorporate a number of changes in materials, using a significant amount of natural stone and other accents in the building design, serving to break up building planes. While none of these meet the definition of a mass, they are proposed to meet the intent of this section of not having large unbroken building planes.

 Staff is supportive of this modification, as both buildings B and C are largely hidden from view from the public right-of-way, changing the design of the buildings would not be noticeable to the general public, and the design of the buildings meets the intent of the massing section.

#### 3. LDC 903.03: Walls and Fences

- The applicant has proposed a 3-foot screen wall along the front property line on top of a 2-foot berm, for an overall height of 5 feet. The LDC allows for walls with a maximum height 3 feet in this location. This wall height is in direct response to comments from the Planning and Zoning Commission regarding a desire for more substantial parking lot screening for the new parking lot than the parking lot at the Courtyard project.
- Staff is supportive of this modification, as it provides significant screening of the parking area, is in response to a request from the Planning and Zoning Commission, and does not impact any visibility triangles.

As this project also includes a zone change request, these modifications may be considered and included in the conditional zone change approval, which allows for conditions to be placed on a project including:

- 1. Development in accordance with a specific schedule for the development of specific improvements or uses for which zoning is requested; and
- 2. Development in accordance with a specific Site Plan or a Site Plan to be subsequently approved under this Code; and
- 3. Modifications in the otherwise applicable floor area ratio, lot coverage, building height, or density.

The modifications, as proposed and conditioned would be specific to the development review project currently under consideration. The modifications would not be a blanket modification for the property and, if the applicant proposes and changes to the project in the future, they would be reviewed for compliance with applicable Land Development Code Requirements.

Finding B: Has the applicant made a substantial, good faith attempt to comply with the design standards set forth in Article 10 SLDC, Design Review Manual?

Based on Staff's evaluation, the development proposal complies with the majority of the design standards as set forth by the Design Review Manual (See Attachment 3.c: Design Review Manual Checklist). The areas where the project did not achieve full compliance include the Design Review Manual's (DRM) sections related to preservation of existing vegetation, including the following:

- 1. DRM 2.2: Site Design, Sensitivity to Natural Features
- 2. DRM 2.6: Parking, Parking Area Design
- 3. DRM 4.2: General Principles of Landscape Design, Preservation of Existing Vegetation and Topographic Features.
  - The site has been designed to use the previously disturbed areas for parking lots, with the buildings stepping down and following the terrain on the steeper sections of the

- site. However, the majority of the natural vegetation is proposed to be removed during the construction process. While the applicant has proposed to transplant as may trees as possible, protecting and preserving trees in place is preferred over transplanting.
- Earlier comments from Staff to the applicant to make changes to the site plan to work around the existing trees, protecting them in place rather than removing and attempting to transplant them. The applicant chose to not make any changes to the site plan in response to these comments. Regardless, all attempts shall be made to preserve the trees either through transplanting or saving in place. This is included as a recommended condition of approval.

The project is in compliance with all other areas in the DRM, and in many areas, the project exceeds the minimum expectations set forth by the DRM. Therefore, Staff believes that, as a whole, the proposal conforms with the intent of the DRM and the applicant has made a substantial, good faith attempt to comply with the applicable design standards.

Finding C: Are the proposed uses in general conformance with the applicable goals, objectives and recommendations described in the Sedona Community Plan and adopted specific plans as manifested in the Land Development Code and Design Review Manual?

As the property is designated Commercial and is within the Lodging Area Limits, the proposed used as a hotel is in conformance with the Sedona Community Plan. The applicant has made a good faith effort to comply with the recommendations of the Western Gateway CFA Plan. Further, the associated zone change will allow for development of the site as an 88 room hotel, which is what is proposed under the Development Review. Based on Staff's evaluation, and as detailed under Findings A & B, the current proposal meets the requirements and the intent of the Land Development Code and Design Review Manual.

Finding D: Does the proposed development reasonably attempt to address concerns cited by participating reviewing agencies with jurisdiction in the areas of public health and safety?

The proposal has been routed to all applicable review agencies. All comments have been addressed in the design of the site plan and building. Any outstanding comments related to future conditions that will be reviewed for and verified during building permit review.

Finding E: Does the proposed development reasonably attempt to integrate into the natural environment with minimal disturbance to view corridors, existing native vegetation and/or established landscaping, the natural topography of the site, natural drainage ways, known wildlife habitats, rock outcrops, and other natural features?

The proposal places the buildings on the southern portion of the site, away from State Route 89A. This will lead to a minimal disturbance in view corridors from the highway while taking advantage of the view corridors within the site and from the proposed rooms. The proposed development places parking in previously disturbed areas and proposes the buildings to be constructed on areas of steeper topography, allowing the buildings to step with the land. While the development does not propose to preserve the existing vegetation on site, the applicant has stated that they will transplant as many trees as possible to other locations within the site. The applicant experienced good success with transplanting during the Courtyard project and will be using the same methods for this project. Staff has included the requirement to transplant trees as a condition of approval. The landscaping plan consists of primarily native vegetation; few adaptive plants are currently proposed. There are no natural drainage ways, known wildlife habitats, rock outcrops, or other natural features that should be preserved.

Finding F: Does the proposed development reasonably attempt to integrate into, and become compatible with, the built form of surrounding properties and existing developments with regard to building height and character, landscaping, signage, building materials, historical structures or features, landscaping, exterior lighting and pedestrian and vehicular circulation?

The development has been designed to be compatible with the neighboring Courtyard Hotel. Building heights are roughly similar, landscaping and signage will be a continuation of the landscaping and signage at the Courtyard, and building materials are complementary. While there are no other significant commercial buildings in the vicinity, the applicant has worked with the neighboring Homeowner's Associations and have indicated that they have addressed all concerns brought forward to the best of their ability. There are no historical structures to consider. The development uses and expands on existing pedestrian and vehicular circulation patterns, connecting to existing sidewalks along the highway and aligning the new parking lot with the existing parking lot at Courtyard. No additional curb cuts on State Route 89A are proposed and the development incorporates existing emergency access easements from the neighboring subdivisions.

Finding G: Are the proposed vehicular ingress, egress, internal traffic circulation, off-street parking facilities, loading and service areas and solid waste collection facilities reasonably designed to promote public safety and convenience?

The proposed vehicular circulation patterns use existing curb cuts and extend on the established parking facilities at the Courtyard Hotel project. The proposed parking areas also provide for loading areas and waste collection that have been designed to allow ease of access and to not block the main driveways. All vehicular areas have been designed in accordance with the Land Development Code requirements and have been reviewed by the Sedona Fire District for access and safety concerns.

Finding H: Is pedestrian and bicycle circulation facilitated, where reasonably feasible and possible, both on and off site, through interconnected passages, pathways and plazas that are designed to promote public safety and convenience?

Pedestrian and bicycle circulation is accounted for in the design of the site. All adjoining public road have sidewalks currently installed and the applicant has provided pedestrian and bicycle connections to the site. In addition, connections have been provided to the adjoining Courtyard Hotel site and the applicant has provided a trail access point within the site to allow for hikers and mountain bikers easy access to the Forest Service trails in the vicinity of the hotel.

Finding I: Does the proposed development provide legally compliant facilities for people with disabilities?

The site plan includes ADA parking spaces. The pedestrian connections will also be required to meet ADA requirements. These, along with ADA accommodations within the buildings and public areas of the site, will be reviewed at the building permit stage. Building permits will not be issued without the proper ADA accessibility requirements being accounted for.

Finding J: Has the applicant made a good faith effort to address concerns of the adjoining property owners in the immediate neighborhood as defined in the Citizen Participation Plan for the specific development project?

The applicant has completed a Citizen Participation Plan and worked extensively with the neighboring subdivisions to address any concerns. Foothills South, one of the neighboring subdivisions, has submitted a letter of support for the project.

#### **Staff Recommendation**

Staff is recommending approval of the proposed Development Review based on compliance with ordinance requirements and satisfaction of the Development Review considerations of the Land Development Code.

## **DISCUSSION (CONDITIONAL USE PERMIT)**

\*\* The following discussion is provided under the assumption that the associated rezoning to increase the number of lodging units and development review for the building design and site layouts are approved. If the rezoning and development review applications are not approved, the Conditional Use Permit application would not be applicable. \*\*

In considering an application for Conditional Use Permit approval, the findings noted in Article 4 (Review Procedures), Section 402.06 of the Land Development Code that must be made before granting a conditional use permit include the following:

- A. That the proposed location of the conditional use is in accordance with the objectives of this Code and the purpose of the zoning district in which the site is located.
- B. That the granting of the conditional use permit will not be materially detrimental to the public health, safety or welfare. The factors to be considered in evaluating this application shall include:
  - Property damage or nuisance resulting from noise, smoke, odor, dust, vibration or illumination;
  - 2. Any hazard to persons and property from possible explosion, contamination, fire or flood:
  - 3. Any impact on surrounding area resulting from unusual volume or character of traffic.
- C. That the characteristics of the use as proposed and as may be conditioned are reasonably compatible with the types of use permitted in the surrounding area.
- D. That the proposed use, as it may be conditioned, will comply with the applicable provisions of this Code, and other ordinances.
- E. That the proposed expansion or change of a nonconforming use (if applicable) is no more deleterious to other properties in the surrounding area than the existing use.

## **Evaluation of Proposal (Conditional Use Permit)**

The portion of the proposal that requires a Conditional Use Permit (CUP) is limited to the placement of drainage (flood control) improvements on the portion of the property zone Open Space (OS). No other components of the project are being considered under the request for a CUP.

Finding A: That the proposed location of the conditional use is in accordance with the objectives of this Code and the purpose of the zoning district in which the site is located.

The purpose of the OS zone is for areas of the city where it desirable and necessary to provide permanent open spaces when they are necessary to safeguard the health, safety and general welfare and to provide for the location and preservation of scenic areas and recreation areas. Land Development Code Section 627 lays out the use regulations for the OS zone and includes flood control facilities as a conditionally permitted use. The OS zoning was originally placed on this property to ensure a buffer between the commercial development and the neighboring residential neighborhoods. While this proposed drainage facilities on the open space parcel, no trees or other natural vegetation are being disturbed and the drainage facility will be on the eastern side of the site, closest to the hotel.

Finding B: That the granting of the conditional use permit will not be materially detrimental to the public health, safety or welfare. The factors to be considered in evaluating this application shall include: (1) Property damage or nuisance resulting from noise, smoke, odor, dust, vibration or illumination; (2) Any hazard to persons and property from possible explosion, contamination, fire or flood; (3)Any impact on surrounding area resulting from unusual volume or character of traffic.

The placement of the drainage facilities on the open space parcel is meant to help control dangers of flooding. While periodic maintenance of the drainage facility will be needed, no noise, smoke, odor, dust, vibration, or illumination associated with the drainage facility is anticipated. Further, it is not anticipated that the drainage facility will contribute to any hazards from explosion, contamination, or fire, and it is meant to minimize the hazards related to flooding. The drainage facility is not anticipated to generate any traffic.

Finding C: That the characteristics of the use as proposed and as may be conditioned are reasonably compatible with the types of use permitted in the surrounding area.

The drainage facility is being proposed in relation to the adjacent hotel development, which will be a permitted use if the associated zone change is approved. All commercial development in Sedona is required to mitigate flood concerns, making drainage facilities a standard accessory use to all development.

Finding D: That the proposed use, as it may be conditioned, will comply with the applicable provisions of this Code, and other ordinances.

The proposed drainage facility has been reviewed by the City's Public Works Department. The applicant will be required to obtain a building permit prior to construction. At that time, City staff will review the plans to ensure that all code requirements are being met.

Finding E: That the proposed expansion or change of a nonconforming use (if applicable) is no more deleterious to other properties in the surrounding area than the existing use.

No expansion or change of a nonconforming use is proposed.

#### **Staff Recommendation**

Staff is recommending approval of the proposed Conditional Use Permit based on compliance with ordinance requirements and satisfaction of the Conditional Use Permit findings of the Land Development Code.

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## **Proposed Conditions of Approval**

PZ16-00009 (ZC, DEV, CUP) Residence Inn



# City of Sedona Community Development Department 102 Roadrunner Drive Sedona, AZ 86336

(928) 282-1154 · <u>www.sedonaaz.gov/cd</u>

**PZ16-00009 (ZC)** As recommended by Planning and Zoning Commission, April 17, 2018. Edits reflect proposed changes by the applicant presented at the November 13, 2018 City Council meeting.

- Development of the subject property shall be in substantial conformance with the applicant's representations of the project, including the site plan, letter of intent, and all other supporting documents submitted, as reviewed, modified, and approved by the Planning and Zoning Commission and City Council.
- 2. The zoning for this property shall allow for a maximum of 206-211 lodging units. If the property is split or subdivided, the property owner shall include with the land division application the number of units allocated to each proposed new property.
- 3. The applicant shall enter into a Development Agreement with the City of Sedona that covers, at a minimum, the following items:
  - a. Provision of five (5) employee housing units in compliance with the City's Development Incentives and Guidelines for Affordable Housing (DIGAH), including, but not limited to:
    - i. Both rental units shall be targeted to households earning up to 80% of the area median income adjusted for unit size in Yavapai County.
    - ii. Both rental units shall be a minimum of one (1) bedroom and a minimum size of 600 square feet.
    - iii. The property owner shall adhere to DIGAH's Eligibility Criteria and Marketing and Application Process when renting the units.
    - iv. The property owner shall agree to, sign and record with Yavapai County a Land Use Restrictions agreement
    - v. The rental units and the property owner shall comply with all applicable development guidelines including, but not limited to:
      - 1. Tenants are entitled to the use of all on-site amenities, including pool, club house, BBQs, etc.
      - 2. Interior finish and quality of construction should be at a minimum be comparable to applicable entry level rental housing in the Verde Valley
      - 3. The units shall be available and remain affordable from the date of initial occupancy for as long as the Residence Inn remains a lodging use.
    - vi. Tenant preferences, in addition to income restrictions, shall be made first available to qualified Residence Inn and Courtyard Hotel employees. Second preference is for qualified school district and city of Sedona employees. Third preference is for qualified citizens at large.
    - vii. Any other applicable conditions.
    - viii. An annual report shall be submitted to the Community Development Department demonstrating compliance with conditions of approval and the DIGAH
  - b.a. Contribution of \$50,000726,069.98 to the City's Affordable Housing fund, payable in ten (10) annual payments, including one (1) payment of \$72,607.07 and nine (9) payments of \$72,606.99. The first payment shall be due at the time of issuance of the first building permit for the project and subsequent payments shall be due every year on the same date.

- e.b. Provision of trail connection, kiosk, and trail parking, including a public access easement for access to the parking and trailhead as well as signage allowing for public parking near the trailhead during daylight hours.
- c. Provision of a shuttle for use by hotel guests to locations within a 10-mile radius of the hotel.
- d. Provision of a minimum of three (3) electric car chargers.
- d.e. Provision of an art contribution with a minimum value of \$90,000, subject to compliance with LDC Article 18 (Public Art) and approval by the Community Development Director.
- 4. The applicant shall record permanent emergency ingress and egress easements for both Park Place and Foothills South Subdivisions and permanent ingress and egress easements for access to the City's wastewater facility adjacent to the site.
- 5. The zoning for the subject property shall be considered vested when the Development Agreement is approved, executed, and recorded, all other conditions are met, and construction of the project as approved under PZ16-00009 (DEV, CUP) is complete. If the applicant does not complete construction of the approved project, the City may initiate proceedings to revoke the zoning, subject to the provisions of Sedona Land Development Code Section 400.11 and applicable State statutes.
- 6. Within thirty days of approval of the zone change, the property owner of record of the subject property voluntarily agrees to sign and record a waiver acknowledging their waiver of any right to claim just compensation for diminution in value under A.R.S. §12-1134 related to the granting of this Zoning Change approval.
- 7. The following changes shall be made to the Development Review Application:
  - a. All buildings shall have a maximum light reflectance value (LRV) of 19%
  - b. In order to increase screening of the parking lot, parking spaces near the entrance shall be replaced with landscaping, while ensuring minimum parking requirements continue to be met.

#### PZ16-00009 (DEV) As approved by Planning and Zoning Commission, April 17, 2018

- 1. If the City Council does not approve PZ16-00009 (ZC), this development review approval shall become null and void.
- 2. The project shall be developed in a single phase.
- 3. The Development Review approval shall be valid for a period of two (2) years from City Council approval of PZ16-00009 (ZC), unless a valid building permit has been issued, the buildings are under construction, and the project is being diligently pursued towards completion.
- 4. Development of the subject property shall be in substantial conformance with the applicant's representations of the project, including the site plan, landscape plan, grading and drainage plans, letter of intent, and all other supporting documents, as reviewed, modified, and approved by the Planning and Zoning Commission. Proposed changes determined to be substantial by the Director of Community Development shall require reconsideration by the Planning & Zoning Commission at a public meeting.
- 5. Hours of work, for grading operations, shall be limited to 7 a.m. to 6 p.m., Monday through Friday and 9 a.m. to 5 p.m. on Saturday. No grading work shall occur on Sunday.

- 6. Storm water quantities and velocities shall not be greater than the historic values at the downstream property line.
- 7. The exterior wall colors and all roofing materials shall be in compliance with the approved color and materials board. All vents, down spouts, gutters, posts, etc. shall be painted to match the exterior wall or roof color or be in compliance with the color provisions of the Land Development Code.
  - a. All buildings shall have a maximum light reflectance value (LRV) of 19%.
- 8. In order to increase screening of the parking lot, parking spaces near the entrance shall be replaced with landscaping, while ensuring minimum parking requirement continue to be met.
- 9. Approval of the monument sign is contingent upon the property owner receiving approval and execution of a lot split creating a separate parcel for each hotel development.
- 10. Existing trees shall be transplanted to other locations on site.
- 11. All mechanical and electrical equipment shall be adequately screened, to the satisfaction of the Community Development Director.
- 12. The applicant shall connect to the City's Wastewater System, construct any required extensions of sewer lines, and pay all applicable fees.
- 13. Prior to the issuance of grading and building permits, the applicant shall satisfy the following conditions and provide written documentation of such compliance to staff:
  - a. Plans submitted for building permit review shall meet all applicable requirements of the Sedona Land Development Code.
  - b. For projects involving grading of more than 5,000 cubic yards, a haul plan, a dust control plan, a topsoil reutilization plan, a storm water pollution prevention plan, and a traffic control plan shall be required. Each must be acceptable to and approved by the City Engineer. (LDC 806.2.I)
  - c. Provide Final Grading and Drainage Plans. The Site Plan shall meet the requirements of LDC Section 803.
  - d. Provide the Final Drainage Report.
  - e. Applicant shall provide a Storm Water Pollution Prevention Plan. SWPPP measures shall be in place prior to the start of construction (LDC Article 8). Storm water quality measures shall also comply with City of Sedona Code requirements (City Code Chapter 13.5)
  - f. Accessible sidewalks and parking areas will need to meet the current US Dept. of Justice ADA requirements.
  - g. Any new accessible parking/signage shall meet the requirements of City LDC Section 912.09.
  - h. The applicant shall show proof of ADOT approval for any work within the ADOT right-of-way.
  - i. The site plan shall show all existing utilities and construction details for sewer construction
  - j. Provide utility construction details on plans.
  - k. The parking layout and driveway slopes shall meet the requirements of the Sedona Land Development Code (LDC).
  - I. Bumpers, wheel stops, stall markings and/or other vehicular control devices shall be provided to the specifications of the City Engineer.
  - m. Provide details for entrance and exit traffic signs at the driveways.

- n. A City Right-of-Way Permit shall be acquired for any work taking place within City Rights-of-Way. A Traffic Control Plan shall be submitted with the application.
- o. Applicant shall provide a Neighbor Contact and Response Plan issuance of permit. The plan shall define site signage, which shall include a hotline number.
- p. The applicant shall submit landscaping plans that comply with all applicable City codes and with the landscaping plans approved by the Planning & Zoning Commission.
- q. The applicant shall submit outdoor lighting plans that comply with all applicable City codes and with the outdoor lighting plans approved by the Planning & Zoning Commission.
- r. All requirements of the Sedona Fire District shall be satisfied.
- 14. Prior to the issuance of a Certificate of Occupancy, staff shall verify that all construction is in substantial accordance with the plans as submitted, reviewed, and approved by the Planning and Zoning Commission, and meets the following conditions:
  - a. All on-site improvements shall substantially conform to the plans on which grading and building permits were issued.
  - b. Installation of all proposed landscaping shall be complete and in accordance with the approved landscape plan.
  - c. All outside lighting shall have been installed in accordance with the approved plans. All lighting sources shall be fully shielded so that the direct illumination is confined to the subject property boundaries and so no light is directed above the horizontal plane. Staff shall conduct a night inspection and if deemed necessary, additional shielding will be required.
  - d. All new utility lines shall be provided through underground installation.
  - e. All mechanical equipment and trash receptacles shall be completely screened in accordance with the screening provisions shown on the approved development plans. All electrical panels shall be located so as not to be visible from public rights-of-way.
  - f. All requirements of the Sedona Fire District shall be satisfied.
  - g. The applicant shall provide copies of all required testing to the Public Works Department.
  - h. As-built plans shall be provided to the City in digital and hard copy formats acceptable to the City Engineer.
  - i. All areas of cut and fill shall be landscaped or dressed in such a manner as to reduce the potential for erosion.
  - j. The applicant shall provide a letter, sealed by the engineer of record, verifying that the work, as done, is in substantial accordance with the approved plans.
  - k. All construction shall comply with the Storm Water Regulations in Chapter 14 of the City of Sedona City Code. Storm water quantities and velocities shall not be greater than the historic values at the downstream property line.
  - I. All other conditions of approvals and conditions outlined in the Development Agreement have been met.
- 15. Within thirty days of approval of the Development Review, the property owners of record of the subject properties shall sign and record a waiver acknowledging their waiver of any right to claim just compensation for diminution in value under A.R.S. §12-1134 related to the granting of this Development Review.

## PZ16-00009 (CUP) As approved by Planning and Zoning Commission, April 17, 2018

- 1. If the City Council does not approve PZ16-00009 (ZC), this conditional use permit approval shall become null and void.
- 2. The use shall be in substantial conformance with the applicant's representations of the project, including the site plan, letter of intent, and all supporting documents, as reviewed, modified, and approved by the Planning and Zoning Commission. Proposed changes in operation or activities to the approved Conditional Use Permit determined to be substantial by the Community Development Director shall require reconsideration by the Planning and Zoning Commission at a public meeting.
- 3. If contacted by City Staff regarding a potential violation in the operation of this use, the applicant shall work with City Staff to address the issue in a timely manner. If a satisfactory solution is not found, City Staff may initiate proceedings to revoke the CUP (LDC 402).
- 4. The use shall be limited to the area shown on the site plan, subject to compliance with all applicable requirements.
- 5. No tree removal is permitted in association with the drainage facilities. All trees must be preserved and protected in place.
- 6. Within thirty days of approval of the Conditional Use Permit, the property owners of record of the subject properties shall sign and record a waiver acknowledging their waiver of any right to claim just compensation for diminution in value under A.R.S. §12-1134 related to the granting of this Conditional Use Permit.

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# PZ16-00009 (ZC, DEV, CUP) Marriott Residence Inn

Public Comments: Comprehensive
Review
(Received after Planning and Zoning
Commission Review)

# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Mon 4/30/2018 8:01 PM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

**Form Name:** Comments on Development Proposals

**Date & Time:** 04/30/2018 8:00 p.m.

Response #: 16 Submitter ID: 481

**IP address:** 47.215.237.35 **Time to complete:** 5 min., 45 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### 1. Project Name:

Marriott Residence Inn, PZ16-00009

2. What are your comments, concerns, ideas, and suggestions about this project?

Does Sedona need another hotel? I say no and this is why. I am not opposed to responsible growth, but clearly Sedona has met it's maximum potential. We already have outgrown the limits of our infrastructure, that was not true in the 70's. And let's not forget that Sedona's landscape is fragile and can't withstand too many Jeeps, ATV's, mountain bikes and foot traffic on it's trails. In some areas, we are already witnessing our delicate biocrust becoming a sandy desert, unable to rebound. If we disrupt natures balance without limits, we've lost paradise.

Next election, I am voting for a low growth city council!

#### 3. Your contact information

Name: Alise VrMeer
Mailing Address: 660 Jordan Road

**E-mail:** katevrmeer@hotmail.com

4.

	Would you like to receive notices about this project, such as public meeting dates?
	(o) Yes
	(6) 163
Thank y  City of	

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# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Sat 4/28/2018 6:09 PM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

Form Name: Comments on Development Proposals

**Date & Time:** 04/28/2018 6:08 p.m.

Response #: 13 Submitter ID: 477

IP address: 47.215.237.35 Time to complete: 7 min., 39 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### 1. Project Name:

Marriott Residence Inn, PZ16-00009

2. What are your comments, concerns, ideas, and suggestions about this project?

As a 20 year resident I can attest with certainty that the last thing Sedona needs is another hotel, and I don't know of a soul in town who doesn't agree with me! I am so outraged that I have finally decided to get involved and start going to City meetings... and spread the word. We need new council members who are low growth oriented, enough is enough!

#### 3. Your contact information

Name: Janice VrMeer
Mailing Address: 660 Jordan Road

**E-mail:** katevrmeer@hotmail.com

4. Would you like to receive notices about this project, such as public meeting dates?

(o) Yes

Thank you,

# City of Sedona

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# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Sat 5/5/2018 5:05 AM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

**Form Name:** Comments on Development Proposals

**Date & Time:** 05/05/2018 5:05 a.m.

Response #: 17 Submitter ID: 484

IP address: 47.215.235.20 Time to complete: 8 min., 36 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### Project Name:

Project Name is: Marriott Residence Inn, PZ16-00009

2. What are your comments, concerns, ideas, and suggestions about this project?

The plan for yet another Marriott is horrible! You propose to break up our neighborhoods with new "connectors" (that we will NOT agree to - it is an invasion of our property and privacy) yet you plan to add to the traffic problem with a new Marriott. Who is running this City??? Do you not live here? We have more than enough hotels here. We moved here to keep the beauty of small town living, in a place we truly love and respect, and you are destroying it with these new hotel "business deals." We, as a community, say NO! WE LIVE HERE!

#### 3. Your contact information

Name: Maria Montano

Mailing Address:330 willow way, SEDONA, az 86336E-mail:Mariacarmella55@gmail.com

4. Would you like to receive notices about this project, such as public meeting dates?

(o) Yes

Thank you,

# City of Sedona

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# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Sun 5/6/2018 7:47 PM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

Form Name: Comments on Development Proposals

**Date & Time:** 05/06/2018 7:46 p.m.

Response #: 18
Submitter ID: 485

**IP address:** 98.184.200.59 **Time to complete:** 7 min., 41 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### 1. Project Name:

PZ16-00009

2. What are your comments, concerns, ideas, and suggestions about this project?

I oppose the building of the Marriott Residence Inn. Sedona does not need another hotel. Sedona is beyond capacity with already exisitng hotels and traffic.

#### 3. Your contact information

Name: Suzanne Strauss

Mailing Address: 46 pyramid view dr, sedona, az 86336

**E-mail:** bcrescue@cox.net

4. Would you like to receive notices about this project, such as public meeting dates?

(o) Yes

# Thank you, City of Sedona

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# PZ16-00009 (ZC, DEV, CUP) Marriott Residence Inn

Public Comments: Comprehensive
Review
(Received during Planning and Zoning
Commission Review)

## **Cari Meyer - Residence Inn Project Submittal**

From: "Barbara Cypher" < Barbara@Cypher.com>

To: <CMeyer@sedonaaz.gov>
Date: 1/30/2017 4:22 PM

**Subject:** Residence Inn Project Submittal

Hi Cari,

Thank you for your email message. I feel diagram challenged, but I can't see if they added a berm and Blue Ice Cypress trees to their plan. on the owner's side of Linda Vista. I don't have any other plans to use to compare. I apologize for my ignorance. They seemed willing to listen and act during that last meeting. I was very impressed.

Also, have the builders mentioned providing water to the trees which will be planted along Linda Vista.

An other concern is the trash on the trails. Tom and I are primarily the ones that pick it up. Still hope they would have a staff member spend one hour a week helping to monitor the area, and clean if necessary.

Please let me know when you get a chance. All I need is a quick response, I know how outrageously busy you are. Loved the article in the paper about you. Senior Planner, has a nice ring to it.

Warmly, Barbara Cypher

---- Original Message ----

From: "Thomas M Cypher" <thomas@cypher.com>

Sent: 1/30/2017 3:22:36 PM

To: "Tom & Barbara Cypher - Starview House" <barbara@cypher.com>

Subject: Fwd: Residence Inn Project Submittal

@font-face{font-family:Calibri;panose-1:2 15 5 2 2 2 4 3 2 4;}

----- Original Message -----

**Subject:** Residence Inn Project Submittal **From:** Cari Meyer <CMeyer@sedonaaz.gov> **Sent:** Thursday, January 26, 2017, 6:17 PM

To: CC:

Good Evening,

You are receiving this email because you requested to be added to the email notification list for the proposed Marriott Residence Inn at 4105 W State Route 89A in Sedona, AZ.

This email is to inform you that the project applicant has submitted their documents for final review of this

project. These documents can be reviewed online at http://www.sedonaaz.gov/i-want-to-/find-/documents/cfs-2335. A hard copy is also available in the Community Development Department Office during regular business hours, Monday - Thursday, 7:00 am to 6:00 pm.

Currently, we do not have any work sessions or public hearings scheduled on this project, but are happy to take any comment or questions the public may have at this time. Please feel free to contact me if you have any questions. Have a great weekend,

Cari Meyer, Senior Planner City of Sedona Community Development (928) 203-5049



Sedona City Hall is open for business Monday through Thursday from 7 a.m. to 6 p.m. and closed on Fridays. The Municipal Court and Wastewater system maintenance remain on a Monday through Friday, 8 a.m. to 5 p.m. schedule. Police and maintenance services are not impacted.

### Cari Meyer - Marriott Residence Inn and Oxford Hotel

**From:** Jenny Jahraus < jennyjahraus 10@gmail.com>

**To:** < Cmeyer@sedonaaz.gov>

**Date:** 11/3/2016 3:44 PM

Subject: Marriott Residence Inn and Oxford Hotel

To Cari Meyer and the Planning and Zoning Commission

Thank you Cari for talking to me a few days ago and giving me such a good overview and clarifying so much about the zoning and stages of review for lodging. I am writing so you can also pass on my concerns to the commissioners about the proposals for a Marriott Residence Inn and Oxford Hotel.

I have many concerns about the newly constructed Marriott Courtyard and the proposed Marriott Resident Inn and Oxford Inn all in West Sedona. I am worried that further lodging development in Sedona will make it seem more like a tourist designation and tourist business city, than looking, feeling and being experienced like a community for people that live here.

West Sedona has been more of the local community centered part of Sedona. I worry that more lodging in Sedona and especially in West Sedona could dominate and crush the possibilities for creating more of a sense of community that people in Sedona have wanted. I have heard the conversation many times about people who live here rarely going to uptown, because locals feel it is so tourist oriented in uptown. I do not want to loose West Sedona to the tourist industry or have it dominate the West Sedona part of our community. It seems to me that by allowing more of this lodging in West Sedona, that this could greatly hinder the creation of more of the sense of community that the people expressed they wanted during the creation of the Community Plan.

I am also worried that more lodging means more visitors and workers living and traveling on our often very crowded roads and visiting our often crowded hiking and swimming spots. Locals are already limiting their travels on the roads and to many outdoor spots. We cannot easily turn this kind of growth around after it has happened. When moving here many years ago, I felt comforted by the fact that residential building seem somewhat limited. Now I realize that the tourist and tourist industry can also have a huge impact on our more rural quality of life and sense of the smaller community that most of us who moved here wanted.

Thank you for your time.

Sincerely, Jenny Jahraus Sedona, AZ. 928 282 1875

## Cari Meyer - PZ16-0009 Marriott Residence Inn Proposal

**From:** Mary Nell Terry <marynellterry@gmail.com>

**To:** <CMeyer@SedonaAZ.gov>

**Date:** 11/1/2016 10:43 PM

**Subject:** PZ16-0009 Marriott Residence Inn Proposal

### Re: PZ16-0009 MARRIOTT RESIDENCE INN PROPOSAL

This email is to confirm our discussion with you following the P&Z meeting on 11-01-2016 concerning the Marriott Residence Inn Proposal.

My residence is in Foothills South, and it the house nearest the proposed Residence Inn, therefore we appreciate all information concerning proposals for use of the property between the existing Marriott Courtyard Inn and Foothills South. We have no objection to the change in zoning for this property. We would strongly object to any zoning changes that might impede the Open Space currently designated.

#### A few concerns follow:

- (1) Can you please stipulate the building setback lines for the proposed building. It would be helpful if we could view a schematic drawing showing the building's proposed location, both from the streets of El Camino Real and Linda Vista in Foothills South, as well as its location adjacent to the Open Space lot. If this is available in your office, we will be pleased to drop by to view this, and, of course if you can send a scan of the property lines showing the building location, we would appreciate same.
- (2) Can you provide specifics concerning the elevation proposal of the height of the buildings at the eastern corners where they are closest to the Foothills South subdivision in relation to (a) the lot elevation itself, as well as (b) the current elevation of the streets of El Camino Real and Linda Vista, and (c) the elevations of the nearby properties in Foothills South.
- (3) We would not advocate additional parking spaces being changed from the Highway 89-A side to space that would be located closer to Foothills South. The concern of momentarily seeing cars parked near the highway, expressed by a Commission member at this evening's meeting, can be addressed with denser landscape and vegetation between the proposed parking area and Highway 89-A. We do have a concern that sufficient landscape and vegetation barrier is planned blocking views of the buildings and parking spaces currently shown at the northeastern edge of the property (between parking area/buildings located nearest Foothills South). We are aware of the concern for emergency ingress/egress from our subdivision. Might this be a subject which can be discussed at your planned meeting tomorrow with Fire Department representatives (how much density of vegetation/landscaping will the Fire Department allow in considering purely emergency mobility)? The parking spaces that are currently proposed do present a visual impact as well as audible/sound impact, which are negative issues for neighbors, and it appears some of these spaces will accede the very edge of the lot, with no set-back from property lines, and will be in more frequent use as they are located nearest the proposed employee/affordable housing units designated.

(4) We would propose that to lower the negative impacts of the proposed building, not only from the residence lots, but from the effect and shock of its proximity to the many daily drivers on Foothills South's streets, the architect might consider a way to lower the very corner units nearest Foothills South to a single story height.

Thank you for providing specific information as requested above. We appreciate your concerns for the neighbors at Foothills South, while making every effort to adhere to the appreciation of all our values of living and visiting in this extremely beautiful city!

Mary Nell Terry 201 El Camino Real Sedona, AZ 86336 marynellterry@gmail.com 928-282-3326

#### Cari Meyer - Re: Sedona Residence Inn Resubmittal

From: "Patricia Fisher" <pjfisher@esedona.net>
To: "Cari Meyer" <CMeyer@sedonaaz.gov>

**Date:** 5/2/2017 6:47 PM

Subject: Re: Sedona Residence Inn Resubmittal

Dear Cari, As I told you before, I wholeheartedly approve this project. As a resident of Foothills South, I can only imagine the improvement

that will be made to that land. The developers have already cleaned it up a bit and according to the previous plans, it undoubtedly will be

developed as well as the Marriott. The new plans enhance the rear of Foothills South and that corner that looked so bad for so many years.

Good Luck, Patricia Fisher

---- Original Message -----

From: Cari Meyer

Sent: Tuesday, May 02, 2017 6:38 PM Subject: Sedona Residence Inn Resubmittal

Good Evening,

The applicants for the proposed Marriott Residence Inn have resubmitted their project plans to the City. The most recent submittal is available for review online at the following website: <a href="http://www.sedonaaz.gov/your-government/departments/community-development/projects/development-projects/marriott-residence-inn">http://www.sedonaaz.gov/your-government/departments/community-development/projects/development-projects/marriott-residence-inn</a>. Please review these documents and provide any comments you have to be in writing.

This project is tentatively scheduled for a work session with the Planning and Zoning Commission on Tuesday, June 6, 2017, at 5:30 pm. You will receive another notification once the work session date is confirmed.

You are receiving this email because you had previously expressed interest in this project. Please let me know if you have any questions or wish to be removed from this notification list. Thank you,

Cari Meyer, Senior Planner City of Sedona Community Development (928) 203-5049

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# Marriott Residence Inn

## Carl Ritter <azcritter@suddenlink.net>

Fri 4/6/2018 11:26 AM

To:Cari Meyer < CMeyer@sedonaaz.gov >;

Cc:Jon Davis <jdavis@sedonafire.org>;

Dear Ms. Meyer,

Having reviewed the latest Residence Inn proposal and seeing it as a definite improvement, I do support the proposed project, provided there is clear recordation of the ingress/egress FSOA permanent easement across this property for emergency purposes. I do see lines on the proposals and read a short description and I see this as a much improved corridor. To be a lasting feature, platting and recordation needs to be clear. Other improvements have been commented on by our Board President on behalf of the homeowners and they have worked diligently to improve the project which should be an asset to Sedona.

Assuming there is approval from the Fire District, it looks as though issues are being resolved. It does need a permanently recorded easement for FSOA.

Also, the ability to access the gates should have a provision for emergency access from Foothills. Having just had as guests friends from Ventura's gutted Foothills Ondolando Street, which had 2 houses of about 15 homes left, I am aware that the fire shifted and came in at 50 mph and they had a door knock and were told to get in their car and drive, at which time they were in a bumper to bumper crowd of frantic homeowners. The fire got to their street in 3 minutes from the top of the hill where they saw smoke. It now can been seen on Google and looks like a war zone with the toxic asphalt streets spilling black dust over everything. Wrecking equipment is in daily.

So there needs to be a way for Foothills residents to get through the emergency gates and out of Foothills South as we have had 4 fires behind our house on Forest Service land in the last 20 years, one of which had a Sheriffs helicopter come to the aid to get the illegal campers to get it out and leave. The APS transformer below our houses to the South continues to be a lightning rod. So fire invasion is a real concern.

I would like this called to the attention of the Fire District, the Planning and Zoning Board and, of course, the developer. I will be out of state on the date of the hearing.

Susan M. Ritter

From: Carl Ritter <azcritter@suddenlink.net>
To: Cari Meyer <CMeyer@SedonaAZ.gov>

**Date:** 12/1/2016 5:21 PM

**Subject:** Residence Inn Proposal-repossible privacy fencing and/or green barrier

To Planning and Development and members of the P and Z Commission:

In the past, a change in zoning next to residential property usually resulted in what has been some 20 to 30' wide green barriers. That, and or privacy fencing. When the Goldsmith medical office was extended into residential land, this was worked out with the neighbors. Other areas expanded into residential areas with new commercial use and lodging have needed green zones and privacy arrangements.

I notice that the CVS property has a nice modest wall-possibly 4 feet or sonand an entire row of evergreen trees to protect the view and use of properties up the hill. So why not something like this for the areas of the Marriott property next to Foothills South, since some of this land was single family residential lots left by our then developer, Duane Miller. Has that area zoning even been changed or did they just go ahead and open a trailhead. The residents along the end western end of our subdivision are having difficulties where somehow there is now a trail in use is bordering the residences. There are belligerent hikers, dumping trash and other waste invading the privacy of the owners. To the area closer to Camino Real, to the south of the planned emergency exit there were residential lots. So will there be some privacy fencing—haven't seen what is proposed.

I would ask that there be consideration of how crowded this is going to be with the main building pushed up to the very steep slope which our residents are supposed to be able to drive in the event of a construction need or emergency to evacuate. This is absurd. Just what is the slope of this angle.

Much more planning needs to go in to the boundary areas. Also a condition of approval would be that they repair the areas they have bulldozed on our property and replace the large b boulders that defined our roadway. (Although the roadway actually curves, based on the original Foothills I Amended Plat Plan. If you look at the pink boundary marker to the right of the gate, it has all been dug down in order to hook up what was the temp right of way from Park Place to join our road.

They also need to indicate that not only is the roadway up to Foothills a Fire and Emergency Exit, but patrons are not to intrude into private roads.

I am assuming the temp, to be permanent right of way is getting worked out and eventually there will be a further refined plan presented.

Thanks susan ritter

From: Carl Ritter <azcritter@suddenlink.net>
To: Cari Meyer <CMeyer@SedonaAZ.gov>

**Date:** 4/24/2017 4:00 PM

Subject: Comments on Maarriott Res.Inn Final Plan-ESPECIALLY REGARDING PROTECTING

INGRESS/EGRESS AND NEED FOR EVACUATION OR OTHER EMERGENCY USES

1. Looking at Jason O'Brien's Legal description of the land is of it in its entirety and that with other info from the Title Company It appears to be incomplete. There is no mention of the currently in force Temporary Easement Right of Way and Roadway platted when Miller Brothers and Foothills South Owners Association had their legal settlement over this 2nd exit from Foothills South decades before the current purchase or project. (There is a provision from the Settlement that this easement and roadway can be moved in the agreements, and is non-exclusive, previously merging with the Park Place similarly documented easement and temporary roadway. However there is no mention of the original easements, or any plan to Plat a permanent emergency exit/roadway easement as mentioned in these documents. Fire Chief Gary Johnson and also Fire Chief Jon Davis, his successor were clear that a permanent emergency easement and roadway had to be platted and recorded. If I am seeing this correctly, the current temporary right must be made useable or another temp roadway and emergency ingress/egress be provided. There still has to be a permanently platted emergency easement and roadway that would have engineering drawings, legal description. I doubt Planning and Zoning wants to approve a proposal to approve construction of a building over an existing encumbrance on the property without a provision for the permanent emergency roadway.

Also, should not the Title Report include the encumbrance, which runs with the land, in their report? There is mention of ADOT's taking for road widening. This land was encumbered many decades ago and was known to the developer. It would be necessary and important to have permanent resolution, documented and recorded for all. Otherwise parking lots get re-designed. It is unclear where Foothills South and Park Place (with its own temporary easement and roadway) would have certainty for continued emergency ingress/egress.(PLUs the other areas to be developed) Copies of the Temporary Easement Agreement Pages 1-7 BK 3682 P876, executed June 14, June, 1999, Roadway were previously submitted to P and Z. There is a more detailed Settlement Agreement, also executed and recorded at the time that make it clear. It is clearly stated that the agreement is limited to the use of the "Access Parcel for ingress, egress and access by emergency, fire, law enforcement and utility-service vehicles and goes on to describe details of periods of time for notice to Grantor when construction activities adversely effect access. This has been interpreted as including road blockages. THE POINT IS THERE NEEDS TO BE A PERMANENT PLATTING OF THE EMERGENCY AND FIRE LANES.

2, On other documents of the developer's Final Submittal, THERE IS A NEED FOR SOME TWEAKING, especially the Context Map, showing a radius of 500 feet WHICH DOES NOT CLEARLY INDICATE THE TRAFFIC VOLUME TO BE EXPECTED. Park Place is shown as originally platted probably 8-10 years ago. There are no condos on the area of Positano Drive until well out of range of 200 feet. That project was never nor will be completed, according to City Planner Audrey Juhlen, and the land at either end, running along the area bordering 89A up to some of Foothills South, Unit One Amended, are currently zoned multi-family and can be sold for high density development contributing to the traffic overall, and because they share part of the emergency easement with Foothills South Owners, contribute to a much higher traffic area than the drawings would suggest. Someone needs to do the math, but I think each end of this original tract could add another 80 multiple family residences, plus the now completed part of Park Place.

I will send an ariel map of Foothills South, showing Unit One Amended, Unit 2, Unit 3, Unit IV and the remainder of tract A, to be Unit 5 The Elements, now zoned for single family development. The traffic involved in ingress/egress emergency, including fire lanes would run up to 209 single family residences. Thus my concern, and others in this subdivision for adequate emergency roadways and exits. DEFINITELY IT IS AN IMPROVED PLAN NOW THAT HAS MULTIPLE EXITS ON UPPER RED ROCK LOOP ROAD, obviously more than 1 exit on 89A has never been ADOT's policy to accommodate the growth in volume.

3. Where IS THE Permanent platting for the EMERGENCY right of way and roadway.

Architecture Plus's Project Data, p. 7 of 8 shows a site plan that only has the gates showing opening inward into the project. There should be a platted easement shown from there to the exits that are indicated. I would expect a recordable and identifiable roadway showing width, at the very least. While there are lines on Site Plan 9 showing Emergency egress, which should show Ingress/Egress there are lines. Mostly we see traffic patterns in the document.

Right now our entry from LInda Vista upper drive looks like it would be a great place to park a van. Some signage, markings to protect this land and that from the Miller development area, which now looks like it runs through the electrical area, needs more definition.

On one multicolored Traffic Pattern Page, the same color is used for parking and roadways. Clearly roadways, especially designated emergency roadways need to be another color. The Orange designations on the Circulation Plan Exhibit Map need fine tuned, but are a real plus over earlier submissions. D 1,2, and 3 do show 40 foot openings which would allow for 2 way traffic, a real plus when cars are fleeing and emergency vehicles trying to get in.

- 4. Has anyone reviewed the slope of the entry road from FSOA. It looks like it is a sharp descent and ascent and would engineers please review this and suggest a good surface? Regular homeowners will be shooting out of the gate.
- 5. Speaking of gates, the Fire Chiefs wire and his lock have been removed and it appears the developer has chain link and his own padlock. True emergencies require quick action, not a vote of staff on duty at the hotel. Our gate was blocked last week all but one lane, with paving. Heading out was a game of chicken, with the potential for multiple car build ups going out into 89A. This is an emergency. Also we had another lightning strike that took out the transformer, cutting off power to our gates as well as half of Sedona and the village. A fourth time occurrence, as we were captives until the police responded to a battery generated fire alarm from where a neighbors chimney appears to have been struck—again. Police got the main gates open.An emergency is when you are trapped-may daughter had a child coming home from school.

Susan M. Ritter

From: Carl Ritter <azcritter@suddenlink.net>
To: Carl Meyer <CMeyer@SedonaAZ.gov>

**Date:** 8/2/2017 7:07 AM

Subject: New Submission Marriott Residence Inn-July 2017

While the new submission appears to be working toward meeting standards, my concern is still the need for permanent recorded emergency access-ingress/egress minimum 25" wide and permanent right of way for residents of Foothills South and the fire and emergency vehicles that are to be provided a permanent easement from the access point referenced in this submission at the boundary of Foothills South owners association and the project submitted to and from Upper Red Rock Loop road. If anything, I have more concern because it appears there is more limited access to 89 A and Upper Red Rock Loop Road than on previous submissions. While this proposal mentions the access needed for the 2 residential areas to the East, I have not found anything on the pages designating the routes and easements. The Sedona Fire District Chief Jon Davis told us in a meeting and further conversations that these new to be permanent easements and right of ways must be platted and recorded. I have not yet found anything that appears to meet this criteria. With the potential hundreds of vehicles coming from just the Foothills South residents, who have approximately 210 homeowners with the last section of Foothills South yet to be developed, and with an unknown quantity of vehicular traffic to come from yet undeveloped areas of the previously platted Park Place area, I do not think planning has been completed that meets the legal agreements as required for both residential areas or fore approval by the Sedona Red Rock Fire District. I would expect to see a page that shows the emergency easements/right of ways as they would be made permanent, not just a reference and notation on site maps of an "Entry Site" for the residential areas. Something showing the proposed right of ways with legal description as well as site plan needs to be included. I will continue to look on the new submission but I am not seeing anything like this.

Susan M. Ritter, resident Foothills South Owners Association.

#### Cari Meyer - Re: Sedona Residence Inn Resubmittal

From: Carl Ritter <azcritter@suddenlink.net>
To: Cari Meyer <CMeyer@sedonaaz.gov>

**Date:** 8/4/2017 9:05 PM

Subject: Re: Sedona Residence Inn Resubmittal

Having thoroughly reviewed the new Residence Inn submissions of late July, I must point out that there are very inadequate statements regarding the ingress/egress to be permanently recorded right of way for Foothills South Owners Association. There is brief mention of a traffic study that purports to confirm that only 2 exits from the corner property is needed for the emergency ingress/egress roadways for emergency and construction purposes. No data is given. I see no separate report, making me wonder if this person has even seen the area and what figures he is using for the Architectural Firm. I have satellite pictures showing both all of Foothills South and Park Place, and since no mention is made that the permanent emergency ingress, egress a right of way is for all of Foothills South-which will be ALL FIVE SECTIONS OF THE SUBDIVISION and its Park Place and successor neighbors, I am wondering what volume of traffic this traffic report person is suggesting will occur. Of course the emergency access is to be permanently platted right of way is not just for Foothills South in its entirety, but also for what was the originally platted Park Place, the density of which has not yet been determined since with the failure to complete the original project leaves the remaining 12 to 14 acres open to a much more dens population upon build-out. The Map and Traffic Pattern Exhibits and comments refer only to 2 emergency access "points". We need to get real and understand that this is Fire Trucks in and residents out, all in one time slot that needs to be minutes, not hours, as others in West Sedona would be evacuating as well.

As I commented several days ago, looking at Maps, Exhibits, and traffic patterns there is not even colored lines denoting the pathway; right of way through that corner property. with one hotel completed and another proposed. The temporary easement and right of way granted in a legal settlement and recorded, were blocked during the construction of the Courtyard. Only with an appeal to the Fire District was a way clear post construction. The Fire District has right of approval and I see nothing about that or Chief Jon Davis and before. him Gary Johnson's insistence that a right of way be platted and recorded according to the legal settlement between Miller Brothers and Foothills South, which has been provided to the Planning and Zoning Board. I think the Fire District knows more than some outside paid consultant about what is needed and required.

'THUS I AM REQUESTING THAT ANY APPROVAL OF THE Marriott Residence Inn PROJECT BE CONDITIONAL UPON THE LEGAL DESCRIPTION AND PLATTING OF A PERMANENT EMERGENCY INGRESS/EGRESS RIGHT OF WAY, PROPERLY APPROVED BY THE SEDONA FIRE DISTRICT, AND RECORDED WITH THE YAVAPAI COUNTY RECORDERS OFFICE, AS WELL AS A PROVISION FOR AN ENGINEERING DESCRIPTION OF WHAT WILL BE THE NEW TEMPORARY INGRESS/EGRESS RIGHT OF WAY FOR THE UPCOMING MONTHS AHEAD. THE ISSUE IS YET TO BE RESOLVED AND FAILURE TO SHOW ANY ROUTE IS A SERIOUS RED FLAG. THIS IS A CROWDED PROJECT AND ONE MUST BE SURE THERE IS A PERMANENT AS WELL AS

TEMPORARY WAY OUT FOR THE 200 PLUS FSOA LOT OWNERS AND OTHER OWNERS TO THE EAST WHO HAVE RIGHTS FOR EMERGENCY INGRESS/EGRESS.

AGAIN THIS SUMMER THERE HAS BEEN LIGHTNING STRIKES JUST BEHIND OUR HOME KNOCKING OUT POWER. PREVIOUS YEARS HAVE HAD US DEALING WITH MULTIPLE FIRES ON THE FOREST SERVICE PROPERTY., some related to lightning, some to illegal campers. HAS THE TRAFFIC CONSULTANT DEALT WITH MASS EVACUATION FROM FOREST FIRES AND KNOW THE LIMITS IN OUR AREA OF ROADWAYS, CREEK AND RIVER CROSSINGS; AND HOW WINDS CHANGE FIRE DIRECTION? WE HAVE WATCHED THE LA BARRANCA FIRE HEAD FOR A JUMP CROSS 179 which leads to continuating along the Jacks Canyon and Carroll Canyon routes. WE have PREPARED TO EVACUATE WHEN THE WINDS CHANGED AND SPARED US. WE HAVE SEEN ILLEGAL CAMPERS WITH 40 FOOT HIGH BLAZES CELEBRATING THE SOLSTICE AND HAVE THINGS BECOME SO SERIOUS THE YAVAPAI COUNTY SHERIFF'S DEPT SENT IN A HELICOPTER TO FORCE THEM TO GET THE FIRE OUT AND LEAVE.

WE NEED HELP FROM P AND Z IN MAKING THIS A SAFE PROJECT. I would ask Planning and Zoning, and will speak for the FSOA Architectural Control Committee at the next hearing.

Susan M. Ritter, Former President, VP, Secretary and Historian, FSOA

On Aug 1, 2017, at 2:40 PM, Cari Meyer < CMeyer@sedonaaz.gov > wrote:

Good Afternoon,

The applicants for the proposed Marriott Residence Inn have resubmitted their project plans to the City. The most recent submittal is available for review online at the following website: <a href="http://www.sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn">http://www.sedonaaz.gov/your-government/departments/community-development/projects-and-proposals/marriott-residence-inn</a>. Please review these documents and provide any comments you have to me in writing.

Meeting dates with the Planning and Zoning Commission have not yet been set, but you will receive another notification once the work session date is confirmed.

You are receiving this email because you had previously expressed interest in this project. Please let me know if you have any questions or wish to be removed from this notification list. Thank you,

Cari Meyer, Senior Planner City of Sedona Community Development (928) 203-5049

<Mail Attachment.gif> Like us on Facebook!

How are we doing? Complete our customer service survey and be entered to win our periodic drawings! <a href="https://www.surveymonkey.com/r/CommDevCustomerSurvey">https://www.surveymonkey.com/r/CommDevCustomerSurvey</a>

# For the Planning & Zoning Commission Members

# Warren Woodward <w6345789@yahoo.com>

Tue 4/10/2018 1:25 PM

To:Audree Juhlin <AJuhlin@sedonaaz.gov>;

# Commission Members,

Sedona is full. Consequently, I am against the proposed zoning change and expansion of the Marriott.

Warren Woodward 200 Sierra Road Sedona



# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Thu 4/12/2018 9:52 AM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

**Form Name:** Comments on Development Proposals

**Date & Time:** 04/12/2018 9:52 a.m.

Response #: 10 Submitter ID: 431

**IP address:** 24.156.95.157 **Time to complete:** 46 min. , 11 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### 1. Project Name:

Marriott Residence Inn

# 2. What are your comments, concerns, ideas, and suggestions about this project?

This project should not be allowed. It has the potential to add up to 700 extra trips per day when traffic jams in Sedona are already way out of hand and there is no place to park.

Increasing traffic congestion would be very short-sighted. What happens when someone needs to get to the hospital quickly due to a medical emergency? Or a home is on fire? These situations are accidents waiting to happen given Sedona's bad traffic. The City of Sedona, which is responsible for the health, safety, and general welfare of the public, is doing a woefully inadequate job.

Sedona already has enough hotel guest rooms for Scottsdale AZ. The City must acknowledge and realize that another big down-turn in the economy or bad terrorist attack could ruin tourism for several years.

#### 3. Your contact information

Name: Jean K Jenks

# City of Sedona: Comment on Development Proposal

# donotreply@sedonaaz.gov

Tue 4/17/2018 2:24 PM

To:Cari Meyer < CMeyer@sedonaaz.gov>; Warren Campbell < WCampbell@sedonaaz.gov>;

A new entry to a form/survey has been submitted.

**Form Name:** Comments on Development Proposals

**Date & Time:** 04/17/2018 2:24 p.m.

Response #: 11 Submitter ID: 452

**IP address:** 47.215.242.76 **Time to complete:** 32 min. , 32 sec.

#### **Survey Details**

#### Page 1

We want to hear what you think. Please share your thoughts below. If you have questions about the project, please enter your contact information so that we can respond. Please note that all information submitted (including name and addresses) will become part of the public record and will be available for public inspection.

#### 1. Project Name:

Marriott Residence Inn, PZ16-00009

2. What are your comments, concerns, ideas, and suggestions about this project?

While I understand this project is a done deal, I am opposed to another hotel for several reasons. There are already too many lodging facilities in Sedona. This violates the Community Plan which is supposed to promote industry other than tourism to create a more sustainable economy. Approval of more tourism based facilities and projects adds to Sedona's biggest challenge - traffic. There is no answer to Sedona's traffic problem other than managing tourism volume. Even City Officials admit that Sedona's Transportation Master Plan will not resolve traffic issues - it only manages traffic congestion as tourist volume stands now and predicted future tourism increases will negate any progress made. People are not going to walk and bicycle in the heat and cold of our seasons in significant numbers to impact traffic. Approval of more tourism based facilities brings more low paying jobs and adds to the challenge of affordable housing. Developments that bring more tourists also add to increased pollution, crime and other adverse challenges. Rampant tourism erodes the Sedona experience and makes it less valuable, and thus less cherished and cared for.

It's my opinion that Sedona's pro-tourism pro-development decisions are cannibalizing future tourism and the quality of life in Sedona. My guests to the area have not enjoyed their visits to Uptown and other tourist destinations because

Mailing Address:250 Hillside AvenueE-mail:jeanjenks@live.com

4.

Would you like to receive notices about this project, such as public meeting dates?

(o) No

Thank you,

**City of Sedona** 

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streets and shops are too crowded -- so much so that public spaces are becoming dirty and unkept such as public restrooms. Our environment is increasingly being vandalized and trashed ... in Oak Creek Canyon, trails along Dry Creek Road, and Red Rock Crossing to name a few. The only answer that honors Sedona's vision, Master Plan, environmental stewardship and our blessed beauty that draws tourists in the first place, as well as residents and sustainable economy and tourism - is no more tourism growth. Sedona is already too full. More tourist growth is counterproductive, irresponsible, negligent and unethical.

#### 3. Your contact information

Name: Mitch Laurich

Mailing Address: 160 Saddlerock Ln., Sedona, AZ 86336

**E-mail:** gotmilk457@yahoo.com

4.

Would you like to receive notices about this project, such as public meeting dates?

(o) No

Thank you,

#### City of Sedona

This is an automated message generated by the Vision Content Management System™. Please do not reply directly to this email.

# PZ16-00009 (ZC, DEV, CUP) Marriott Residence Inn

**Public Comments: Conceptual Review** 

## Cari Meyer - Meeting Tonight Re Residence Inn at Marriott

From: "Patricia Fisher" < @esedona.net>

To: <CMeyer@SedonaAZ.gov>

**Date:** 10/25/2016 7:57 PM

**Subject:** Meeting Tonight Re Residence Inn at Marriott

Dear Cari,

It was so nice to meet you. And just so you know I have been a resident in Foothills South for over eleven years. The

people who spoke tonight do not represent me or my concerns. I think they have forgotten how badly that land has looked for years.

I have owned property here since 1986. And the Marriott has been developed well. I am sure the Residence Inn will be done

well also. I have known the Millers since 1986.As far as the Emergency Gate is concerned, the Fredstroms have thought that out clearly.

And, when I left the meeting we drove up to look at it, and the vegetation and trees along that upper street are huge and plentiful. I

invited friends to attend the meeting with me. He is one of the largest landowners in Arizona. We were amazed by the selfish

comments by one woman and one man at this meeting. I do not know their names...but, they did not speak on my behalf.

As for the fencing....take a look at our gate...why not do a similar design...But you must remember these are the very same people (in Foothills South) who

would not allow me to fence in my own yard after I hired an architect to design it and spending,lots of money and time to get it done. It was

ony to protect my precious dog. Even though there are certain properties in here fenced in...There is no sense or value in their selfish comments.

I am absolutely confident and supportive for the city to move favorably on this and wish only success for you and your staff to

handle it confidently and for the Sunridge Hotel Group to move toward completing the project efficiently and beautifully.

Cari, my phone number: <u>928 282</u>, my address: Calle del Jefes, Sedona, AZ ( a Foothills South resident).....

Sincerely,

Patricia Fisher

From: Carl Ritter < @suddenlink.net>

**To:** < CMeyer@SedonaAZ.gov> **Date:** 10/27/2016 10:36 AM

**Subject:** Plans for Residence Inn and Emergency easement and right of way issues

Dear Miss Meyer,

As I mentioned in the Community meeting this past Tuesday with the Marriott developer, architect and staff, there are legal recordation's governing the emergency exit right of way and roadway that apply to the current property of the Marriott developer, including the Marriott Courtyard and proposed Residence Inn. . Under the terms of the court agreement of what I believe is 1996 court approved agreement between Miller Brothers and Foothills South Owners Association, there are some long term requirements that apply to successors and heirs of that property. The documents involved are recorded in Yavapai County with provision for a temporary right of way and easement for emergency exit purposes from the top of Camino Real Drive across the corner property to Upper Red Rock Loop Road (which had been moved to line up with Contractor Rd). The plat plan for that temporary easement and roadway was carried out by Landmark Engineering, I believe and is to be found with the documents in the Yavapai County Recorder of Deeds. Foothills has provided copies of these documents to previous members of P and Z, to the previous City Attorney at one point, to the Planners involved, most recently Audrey Julen who worked previously with the Marriott development of the Courtyard. At Marriott's first effort to show what would be a new permanent emergency roadway location—in front of the entry of that hotel, the Fire Chief Kris Kazian stated that the fire truck would take the root off the entry overhang, so I do not know what is currently the thinking on this. Certainly this is to be an official fire/emergency vehicle right of way and serve for emergency purposes for Foothills South.

The Emergency Temporary Right of Way roadway, which is now in terrible disrepair and has been repeatedly blocked during construction, has been used twice so far that I know of. This is once, when ADOT was widening Highway 89A totally blocking the entry to and from Foothills and what is now Park Place, developed by Ben Miller and Miller Brothers. Another time it was being prepared for a fire evacuation, which was not deemed necessary. It has been open for a non-emergency trial use by Foothills residents in a traffic study by NAU students several years ago.

THE PERMANENT EASEMENT AND ROADWAY NEEDS SERIOUS PLANNING BEFORE APPROVAL OF THIS PROJECT. I am concerned about traffic flow and the lack of designation of a 20-25 foot roadway from Upper Red Rock Loop Road to our Western Ingress/Egress. Also I have about how all this works out with the Miller Brothers easement which now shows the temporary roadway joining ours on the land that is being considered for Residence Inn.

It was difficult to see the drawings and to tell if the site plan reflects a plan for a permanent roadway meeting requirements of the Fire Dept and our legal agreement.

I do not think it is good enough to just say that vehicles can just go around one building or another. It needs to be a recorded pathway to RR Look Road, incase 89A is blocked with traffic. It needs permanent marking and signage as a Fire Lane. I am concerned about someone thinking they can park their bus on any open area. I am concerned about the back up of the Residence Inn to a very close proximity to where Foothills traffic, Park Place Traffic and emergency vehicles may all be trying to get through at once. Will there be parking next to the side of that building that will intrude into what is now a 30 foot setback. Or will affordable housing residents think they can park wherever they want since they are staff and no one sees their cars? Will the proposed dumpster space intrude on the merger of traffic from Park Place and surrounding future planned multiple family units and the Foothills traffic; i.e. will there need to be a bigger space at the juncture to the north of these right of ways? Right now I see dumping of rock and an abrupt drop in elevation that appears to be that going to the Temp right of way for Park place and the surrounding properties leaving it unpassible for emergency traffic, or for any utility companies to reach the transformer and water tank areas. The Park Place area is cabled off. Also, I see vehicles -not Foothills South passenger vehicles, but larger trucks eroding our shoulder of Camino Real and moving our decorative and boundary boulders to let all sorts of vehicles through. You should see the tire tracks—it is like Foothills Camino Real is being treated as a service access road, which it is not. It is a private road in a private gated community. The City needs to come look at this area.

Meanwhile, I have e-mailed Spectrum, our management company asking Dave Norton

to provide you with copies of the legal requirements for the temporary and permanent emergency right of ways and roadways and am asking that the Fire Dept be involved in the planning process. If the road is curved around too much, I have concern that fire trucks could be put in an unstable position turning to get around Residence Inn and coming up the hill to Foothills South.

As far as a Residence Inn, I do like these properties and have stayed at them regularly over the years. I do think this building placement crowds the entry of the emergency right of ways as they now exist and want to be sure planning is carried out that meets the requirements and needs of our adjacent neighborhood.

Sincerely,

Susan M. Ritter, Foothills South owner and past President and Secretary and Historian of the Board.

## Cari Meyer - Re: Plans for Residence Inn and Emergency easement and right of way issues

**Date:** 10/27/2016 8:40 PM

**Subject:** Re: Plans for Residence Inn and Emergency easement and right of way issues

I would be available next Wednesday, morning or afternoon. I do not speak for FSOA and I am no longer a Board member. You may wish to include a member or President Bonnie Golub, or Spectrum Manager Dave Norton. I am speaking as a homeowner and former Board member who served as Secretary at the time of this agreement. There is a great need for further planning of our emergency exit and its permanent location. This means, of course, the Sedona Fire Dept would need to be involved. Before the City Engineer was involved as well for the temporary roadway planning. The emergency access has had a very important role in the disruption of Highway 89A. At the point ADOT widened totally shut down the lane in front of our gate on 89A, we made an exception and allowed Upper Red Rock Loop traffic to be diverted through our subdivision via the temporary roadway. We have had 89A blocked recently with a major vehicular accident down toward Dry Creek Road and several accidents along 89A, including at our entry and at Bristle Comb Pines, in which there was a fatality. There was an 89A fatal accident along 89 A that totally blocked the highway for 5 hours until the coroner would come over from Prescott and view the scene. So alternate/alternate plans are very important. We have not received any notice of a review, but I heard next Tuesday there may be something planned. Would appreciate a notice. Susan Ritter

On Oct 27, 2016, at 3:29 PM, Cari Meyer < <u>CMeyer@sedonaaz.gov</u>> wrote:

Hi Susan,

Thank you for your email. I'll definitely include it in the file for this project. You have a lot of questions in this email that I want to take some more time on in order to get you the right answer and some that may be answered as the project is developed. However, I do think it would be helpful for me to meet you out there at some point. Would you be available sometime next Wednesday or Thursday afternoon to meet with me? Please let me know what would work for you.

Thanks and have a great weekend,

Cari Meyer, Senior Planner City of Sedona Community Development (928) 203-5049

>>> Carl Ritter <u>@suddenlink.net</u>> 10/27/2016 10:36 AM >>> Dear Miss Meyer,

As I mentioned in the Community meeting this past Tuesday with the Marriott developer, architect and staff, there are legal recordation's governing the emergency exit right of way and roadway that apply to the current property of the Marriott developer, including the Marriott Courtyard and proposed Residence Inn. . Under the terms of the court agreement of what I believe is 1996 court approved agreement between Miller

Brothers and Foothills South Owners Association, there are some long term requirements that apply to successors and heirs of that property. The documents involved are recorded in Yavapai County with provision for a temporary right of way and easement for emergency exit purposes from the top of Camino Real Drive across the corner property to Upper Red Rock Loop Road (which had been moved to line up with Contractor Rd). The plat plan for that temporary easement and roadway was carried out by Landmark Engineering, I believe and is to be found with the documents in the Yavapai County Recorder of Deeds. Foothills has provided copies of these documents to previous members of P and Z, to the previous City Attorney at one point, to the Planners involved, most recently Audrey Julen who worked previously with the Marriott development of the Courtyard. At Marriott's first effort to show what would be a new permanent emergency roadway location—in front of the entry of that hotel, the Fire Chief Kris Kazian stated that the fire truck would take the root off the entry overhang, so I do not know what is currently the thinking on this. Certainly this is to be an official fire/emergency vehicle right of way and serve for emergency purposes for Foothills South.

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Meanwhile, I have e-mailed Spectrum, our management company asking Dave Norton to provide you with copies of the legal requirements for the temporary and permanent emergency right of ways and roadways and am asking that the Fire Dept be involved in the planning process. If the road is curved around too much, I have concern that fire trucks could be put in an unstable position turning to get around Residence Inn and coming up the hill to Foothills South.

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Sincerely,

Susan M. Ritter, Foothills South owner and past President and Secretary and Historian of the Board.

Sedona City Hall is open for business Monday through Thursday from 7 a.m. to 6 p.m. and closed on Fridays. The Municipal Court and Wastewater system maintenance remain on a Monday through Friday, 8 a.m. to 5 p.m. schedule. Police and maintenance services are not impacted.

From: Carl Ritter < @suddenlink.net>
To: Carl Meyer <cmeyer@sedonaaz.gov>

**Date:** 10/29/2016 9:43 AM

**Subject:** Easement across Marriott Property

Actually there are 2 easements—the FSOA one and the Park Place one. Ben Miller of Miller Brothers should have that one. His father, the late Duane Miller was a signator and our developer. My concern is the FSOA one and how the exit will work, especially if vehicles from both Park Place and its surrounding Miller properties are merged with ours at a location now platted that is quite close to the Residence Inn building envelope.

I have not located any copies of the recorded Settlement Agreement and Temporary Easement with engineering drawing. There is a descriptions of the required permanent easement which is to be granted in the Documents. They are in your Planning Office with Audrey, out VP Bert Easley told me. The properties for the Courtyard and proposed Residence Inn are involved. In my opinion, the location of our new easement needs platted and protected with markings and signage to be sure it is not blocked.

I did ask Foothills Manager, Dave Norton, to provide you with this since he has all our records on disc

So would we plan to meet Wednesday? Let me know.

Sue Ritter

From: Carl Ritter < @suddenlink.net>

To: <CMeyer@SedonaAZ.gov>

CC: Dave Norton < @Gmail.com>

**Date:** 10/27/2016 1:04 PM

**Subject:** Latest update on our access at top of Camino Real

It appears rock is being moved to open our emergency exit down the hill from us and new posts and chains by Marriott mark the entry Fire Lane. Our current easement is in place until a permanent one is platted, so this needs taken care of.

There are more rocks removed from the right side of our Camino Real to allow trucks to go to the utilities by driving in on our road. Even m;ore rocks have been removed in the last 48 hours. The ditch preventing Park Place. owners from merging with our exit s is partially filled it appears that there is another chain and posts and they may be moving the emergency access from the Miller Properties to a position of heading for the highway exit. It is not clear. There still is a rocky step down next to their gate but maybe they won't need it if they send the utilities in from the highway entry. Of course that is not yet happening.

We are running into homeowners who are fed up with walkers from the hotel and their dog poop. Sometimes they just dump it in recycle bins of owners on Camino Real.

The old No Trespassing sign we had up was taken down months ago. I think we need a new NO Trespassing sign.

For Clarity, we do need our emergency exit identified and signed. Also a trail of marking through the hotel property would help.

In trying to correct my earlier e-mail and re-send it to colleagues, it appears both versions were sent.

Susan Ritter

From: Carl Ritter @suddenlink.net>
To: Carl Meyer <cmeyer@sedonaaz.gov>

**Date:** 10/29/2016 9:43 AM

**Subject:** Easement across Marriott Property

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I did ask Foothills Manager, Dave Norton, to provide you with this since he has all our records on disc

So would we plan to meet Wednesday? Let me know.

Sue Ritter

From: Carl Ritter < @suddenlink.net>
To: Carl Meyer < CMeyer@SedonaAZ.gov>

**Date:** 10/31/2016 4:19 PM

**Subject:** Thanks for the link for the Marriott Residence Plan and other filings for that project.

I am finding it a bit incomplete. The Title Co portion does not mention any incumbrance on the property by our Settlement Agreement, Temporary Easement and its provision of a 25 foot wide permanent easement for an emergency road. I thought Title Companies noted them in their study. Somehow it gives the impression in the descriptions that it is leaving the emergency access entries ONLY IN PLACE. Actually it appears that the Park Place or adjacent property does to out further in front of the building possibly would not merge with Foothills South Traffic, but not clear how trucks get through to get in..

I do not see a way a 25 foot emergency access easement, which must provide for evacuation to RR Loop road, is in place. The turn to the left is abruptly truncated and there is no roadway showing hat is paved that goes through. In face one encounters the .77 Acres Open Space behind Foothills South Homes. There are so many parking spaces, I question if a hook and ladder could get through. To get in from Red Rock Loop Road means coming around and through the Courtyard and then another turn up the hill.

Has the Fire Chief or City Engineer seen this? I do not see how a Fire Truck and possibly additional emergency vehicles come through and get up the hill. The whole thing needs moved 10 feet south by just casual glance.

There is still a temporary easement and roadway that exists in the recordations, the roadway getting intermittently covered in rock. We are supposed to have a way through.

I think the applicant needs to stake this out for P and Z showing how the connection to and from Red Rock Loop Road is supposed to work.

See you Wed.

Susan M. Ritter, FSOA resident and Past Board President

From: Carl Ritter @suddenlink.net> To: Cari Meyer < CMeyer@SedonaAZ.gov>

Date: 11/1/2016 9:30 AM Meeting at 5:30 today Subject:

My husband Carl will be with me, is he allowed in? Also I see there appear to be parking spaces all along the so-called emergency gate and along the perimeter of the roadway leading to it. Even parking places on the plan near the open not to be developed space. This is a set up for hikers to park all over and interfere with access. I hope I am wrong, parking in the Emergency right of way. Our President has responded and cannot be back until Nov. 14. We know of no agreement for modification for the easement and temporary roadway, which is a fire lane approved by Will Loasch previously Battalion Chief of SFD and Charles Mosley, Engineer.

Fire Chief Kris Kazian is going to have Gary Thompson get in touch with you. They need to approve any change. Right now, it would appear that the Residence Inn Plan is sitting partway on an existing temporary easement and right of way, which cannot be built on until there would be an approved change. This is a recorded emergency exit and fire land. With all the parking, I think getting a large fire truck around the corner to come into Foothills South would not work. But only an engineer and a fire district person can provide turning radius information.

If the parking spaces need reduced, I think the plan would need tweaked. Current plan is an invitation to a jam up and a blocked ingress/egress emergency exit.

Will be there at 5:30. I have sent a copy of the relevant part of our Temporary Easement agreement to Marty Losoff, P and Z Chair.

Susan Ritter

#### Cari Meyer - Re: Meeting at 5:30 today

From: Carl Ritter < @suddenlink.net>
To: Cari Meyer < CMeyer@sedonaaz.gov>

**Date:** 11/1/2016 12:38 PM **Subject:** Re: Meeting at 5:30 today

I do not believe the current plan shows a right of way easement. Glad you are involved. Not sure if they are aware of our recorded agreement and current temporary easement. So it confuses me—they are seeing gates marked on the plan, but I don't see how they could see the easement. Where is the permanent easement and roadway marked? Just walked around the gate. Thirty feet down the hill from the boundary is still on an upgrade and this is where the building starts? I think superficially it looks good until you see all the parking and realize that this is ingress and egress. How are all the parties going to get in and out if a fire? We have had 1 behind our house and that of the house next door where the transformer for most of the City power makes a great lightning rod. It was struck and started a fire 2 years ago. It also did this 21 years ago just before we started building. Are they aware the roadway must be a minimum of 25 feet per recorded agreement?

But I hope this is all workable. I am not sure if they realize access must be given from Upper Red Rock Loop Road or have subtracted out the impact of all the parking. Sue Ritter

On Nov 1, 2016, at 10:23 AM, Cari Meyer < CMeyer@sedonaaz.gov > wrote:

Susan,

The meeting at 5:30 today in Council Chambers is open to the public and anyone is allowed to attend.

Regarding the access, I can assure you that I work closely with Gary Johnson from the Sedona Fire District and our City Engineering Department on all development projects. They have all reviewed the conceptual site plan and have not expressed any concerns with the way the access is being shown.

I think we all, including the applicant, understand your concerns and are willing to work with the HOA to ensure that any changes to the emergency access are done in a legal manner. I will see you tonight. Thank you,

Cari Meyer, Senior Planner City of Sedona Community Development (928) 203-5049

>>> Carl Ritter @suddenlink.net> 11/1/2016 9:30 AM >>>

My husband Carl will be with me, is he allowed in? Also I see there appear to be parking spaces all along the so-called emergency gate and along the perimeter of the roadway leading to it. Even parking places on the plan near the open not to be developed space. This is a set up for hikers to park all over and interfere with access. I hope I am wrong, parking in the Emergency right of way. Our President has responded and cannot be back until Nov. 14. We know of no agreement for modification for the easement and temporary

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Sedona City Hall is open for business Monday through Thursday from 7 a.m. to 6 p.m. and closed on Fridays. The Municipal Court and Wastewater system maintenance remain on a Monday through Friday, 8 a.m. to 5 p.m. schedule. Police and maintenance services are not impacted.

## Cari Meyer - Citizen Input on Proposed Residence Inn Adjacent to Marriott Courtyard Hotel

From: "Tom Cypher" < @Cypher.com>

**To:** <cmeyer@sedonaaz.gov> **Date:** 10/27/2016 5:45 PM

Attachments: South from El Camino Real.jpg; South from Corner El Camino Real & Linda

Vista.jpg; Southwest from Middle of Linda Vista in Front of Lot 111.jpg; Southwest from Middle of Linda Vista in Front of Lot 107.jpg; West from Corner Linda Vista &

El Camino Real.jpg

Hi Cari.

Thank you for the time you gave me to discuss the subject project on the telephone last Monday, October 23<sup>rd</sup>, and for taking away from your personal time to attend the Sunridge-sponsored Neighborhood Meeting on Tuesday evening at the Marriott. I overheard several comments from my neighbors on how much they appreciated your participation.

During the meeting, you requested that citizen comments be submitted to you in writing to minimize misunderstandings. Great idea. Thanks for the opportunity.

While I have consulted with and attempted to factor input from other Foothills South residents into the following, these comments and observations reflect my opinions and suggestions and are not meant to represent anyone other than myself.

#### **General Concerns & Specific Requests**

There appear to be five (5) principal concerns: Light Pollution, Sound Pollution, Traffic Congestion, Visual Pollution, and Resident Communication Channels. Clearly, a fair amount of empirical data is required to accurately determine the extent to which any one of these concerns is warranted. At present not all of these data have been collected and/or presented to the City or the public, so viable conclusions remain contingent on availability of such data.

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  available to determine the proposed project's effect on noise levels in the local area, this is to

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- Foothills South Resident Communication Channels: As you probably recall, one of the first topics brought up by Foothills South owners at the Tuesday meeting was that of channels for previous and future communications with relevant Foothills South residents. Because this topic arose multiple times (and often passionately) during that meeting, it's reasonable to conclude that Foothills South residents are concerned that they have not been adequately informed of project specifics. When Paul outlined the communication process and channels he and the Sunridge team have employed to share information, residents appeared to agree that existing communication channels, through the Association's contracted manager (Spectrum) and just a couple of the Association's officers, has not been effective in getting needed info to the concerned property owners. Accordingly, this is to request that the City, Sunridge, Sedona Hospitality, the Marriott, Architecture Plus and all other concerned parties directly include all impacted Foothills South property owners (if not the full membership) in all communications, meetings, decisions, and/or agreements directly or indirectly impacting our subdivision (Request 6).

#### **Additional Questions, Comments & Requests**

During the Tuesday meeting, some additional questions were raised by Foothills South owners. Several more have arisen since then and are also included here. I didn't take notes during the meeting or in subsequent conversations with neighbors, so I'm just reciting the best I can from memory.

- In the Marriott's applications to the City, there is more than one reference to the fact that neighboring residents will benefit from access to the various facilities on the property with the seeming implication that these will be available as a community service (i.e. no cost). Since then, neighbors tell me that is not proving to be the case and that fees are being asked. This, then, is to request that the City incorporate legally binding guarantees of no-cost access and use of the Marriott site's facilities to the impacted residents, their families and their accompanying guests (Request 7).
- The legal documentation I've seen from Sunridge and the City identifies Sunridge Hotel Group as the
  property owner. However, Yavapai County records list Sedona Hospitality Group as the owner.
   Request 8 is to clarify legal ownership of the property and the relationship between that owner,
  Sunridge and all other parties involved in the project.
- Review of Marriott's initial applications for consideration of the request to increase the Sedona room rental inventory by more than 200 rooms in the Marriott Hotel and another 100 in the proposed Residence Inn rooms, indicates that a key argument in favor of the proposal was that the project(s) would supplement a shortage of short-term stay facilities in Sedona. Since that time, state law concerning short-term rentals has changed substantially and third-party companies in that industry anticipate this change will immediately increase available Sedona short-term rentals in excess of 1000 rooms without any additional cost to Sedona's infrastructure. Request 9 is that the City re-examine the legitimacy to community welfare of the need to incur the infrastructure and other costs required to execute the proposed project.
- It looks like the Marriott's property taxes have been waived since 2010. We understand this is largely a County responsibility, but will appreciate Sunridge's (and the City's, if appropriate) insight into why this was done and how it benefits the Sedona and Foothills South communities (Request 10).
- Request 11 is that Sunridge furnish concerned Foothills South owners with review access to all
  plans and other project-related documentation that it provides to the City and at the same time.
- In order to quell rumors that we heard at the Tuesday meeting of "behind-the-scenes" deals being cut, this is to request that the City monitor, participate in and share with all concerned Foothills South owners all past, present and future project-related documents to the maximum extent allowed by law (Request 12).
- There are places throughout existing documentation that state the Foothills South community is supportive of the proposed Marriott plans. I ask that City officials not interpret "support" to mean the community "wants" this project, but rather "it's a foregone decision over which we have no say, so we either take this or risk something worse."
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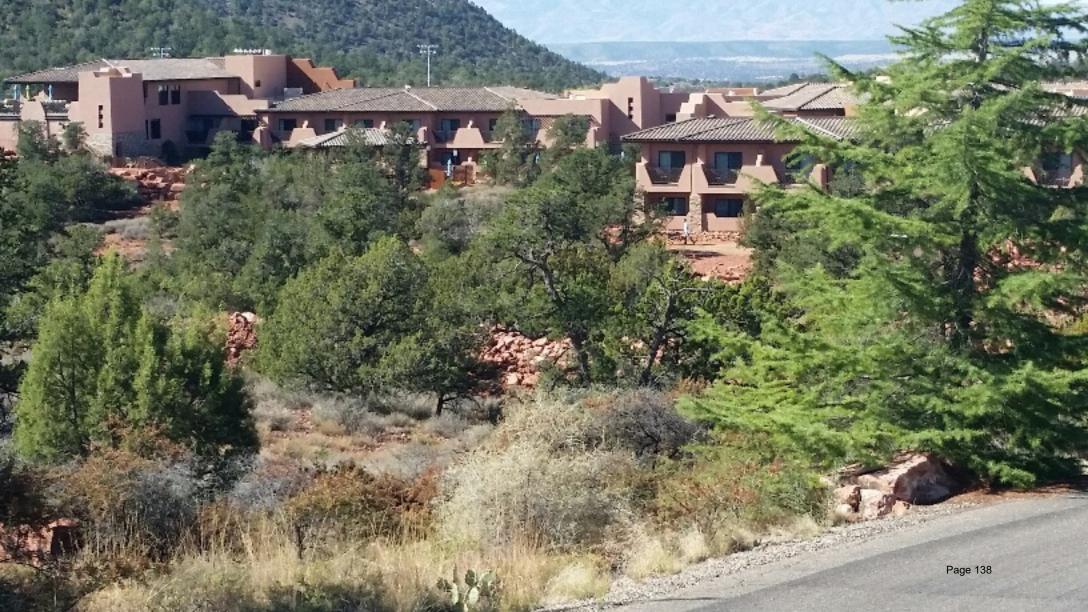
Once again, thanks so much, Cari, for your personal and professional involvement in making sure one of the most beautiful and peaceful places on earth stays that way.

Tom Cypher Linda Vista Sedona AZ 86336-5069 Phone/Text 402.853.











# Cari Meyer - Re: Citizen Input on Proposed Residence Inn Adjacent to Marriott Courtyard Hotel

From: Paul Welker <paul@sunridgeproperties.com>

To: Tom Cypher < @cypher.com>

**Date:** 10/30/2016 10:45 PM

**Subject:** Re: Citizen Input on Proposed Residence Inn Adjacent to Marriott Courtyard Hotel Cari Meyer <cmeyer@sedonaaz.gov>, "mark@archplusaz.com" <mark@archplusaz...

#### Hi Tom.

It was nice to meet you the other night, and thank you for attending. We also appreciate your questions and comments and since you also copied me on this, I will provide responses below.

## **General Concerns and Specific Requests**

- <u>1. Light Pollution:</u> Since we are under the City's requirement to maintain the lighting within the City's dark sky ordinance provision, they will calculate the exact requirements for the development of this parcel. We will comply with the lighting requirements and the dark sky ordinance.
- **2. Sound Pollution:** Since this is a lodging facility and extended stay in nature, (Residence Inn) it is residential in nature. It is not a convention center or event driven facility, thereby mitigating sound pollution issues.

The project has been carefully designed so the courtyard area of the hotel, in which the pool and activity area is located, is in the center of the building and completely surrounded by the building. This allows the Foothills South subdivision to be protected from the views and noise of these activity areas

- **3. Traffic Congestion:** As indicated at the meeting the City requires a licensed engineer to conduct a traffic study reflecting the impact on traffic from our project. This study has been completed and I am sure that the City will thoroughly evaluate this information and share with the residents.
- 4. Visual Pollution: As demonstrated by the development of the adjacent Courtyard, we will develop a high quality product that is not detracting in any way from the Sedona area and neighborhoods. I can assure you it will not be an "incongruous commercial complex", as demonstrated by our recently completed Courtyard project. While it would be desirable to always have it be open space, we do have the buffer of approx. 3/4 acres that we agreed to have permanently zoned as open space which has been done. This open space provides a buffer to those driving along Via Linda and El Camino Real. Unfortunately we are not able to zone all of this parcel as open space and with the current lodging zoning in place on the developable 3.1 acres and our economic investment, we are thereby requesting the development of the Marriott Residence Inn. Regarding the adjacent homes, I believe it was mentioned that currently the closest home (Terry's) in the Foothills South Subdivision would be more than 300 feet from our site, and the grades of the hotel are significantly lower, thereby placing the Residence Inn below the homes. I do remember your comment Tom, regarding the proposed stone looking like Colorado Stone and the project looking like it should be in Colorado. We will work closely with the Homeowners and the City, to make sure the aesthetics of the building and landscaping are acceptable and blend seamlessly with the community in which we are located. We are

required to submit color boards and actual samples of what the materials will be, which helps to clarify even further what they will look like. Those will be forthcoming during the process.

**5.** Communication: We will continue to notify the residents and work with the Homeowners Association to make sure we communicate effectively. I was glad to see such a good turnout at our meeting last Tuesday.

## **Additional Comments Questions and Request:**

- 1. Use of Facilities by Neighbors and Their Guests At No Cost: Not sure what you mean by this, and what we are asking neighbors to pay for that we agreed would be gratis? We agreed to a number of community benefits, which was funding for several items, i.e. low income housing, trail construction, decel lane, bus stop along 89A and etc.. We also agreed to let the City and community use our meeting room several times during the year at no cost and which has already been scheduled for use. Please clarify your specific concerns related to this.
- **2.** Legal Ownership Entity: The owner of the property is Sedona Hospitality Group, LLC. Sunridge Properties Inc., is the managing member of Sedona Hospitality Group, LLC, thus the ownership and control of both entities is the same. Brian Welker and myself (Paul Welker) own 100% of the stock of Sunridge Properties Inc. and thus Sedona Hospitality Group, LLC.
- **3. Initial Marriott Application:** Our initial application was for a 121 unit Courtyard, and our current Residence Inn application is for a 92 unit Residence Inn. The City will evaluate our project with respect to infrastructure demands and etc..
- **4. Property Tax's:** We purchased the property in Dec. 2013, and there has been no waiver of property tax's. All property tax's are current and paid since the time of our purchase.
- <u>5. Provide Review Access of Plans to Homeowners:</u> Access to all plans and details will be made available through the City, and through the meetings with Homeowners as well as through the HOA.
- **6. Rumors of Behind the Scenes Deals Being Cut:** We did not hear anything regarding this pertaining to us at Tuesdays meeting. The only thing that was brought up was a lawsuit between the City and the previous landowner, years before we bought the property. I can assure all that there have never been any "Behind the scene deals cut" regarding our development, so I assume no one was talking about our group.
- **7. Foothills South Support for Project:** It is our aim to gain the continued support and trust of the residents of the Foothills South. Tuesday's meeting raised a lot of great questions and we will continue to work to earn support from Foothills South. Many at the meeting came forward at the end of the meeting and were very complimentary of the Courtyard project and also the Residence Inn plans, and were in support of what we presented. They only asked that we would continue to work with them during this process. We will certainly do that.
- **<u>8. Architectural Characteristics:</u>** Tom, this is relative to your comment about the project belonging in Colorado, and this in answered in #4 (Visual Pollution) above. Please refer to this section.

- <u>9. Native Plants:</u> We went to great lengths to use native plants and also native landscape material such as rock and etc. on the Courtyard Project, and we will continue this with the Residence Inn.
- **10. Foot Traffic Access:** We indicated at the meeting that we would work with homeowners to establish an acceptable barrier to limit foot traffic into Foothills South, if that is what the homeowners want.

Tom, hopefully the above responses will help answer many of your questions. I would like to thank you for your concerns and participation and we look forward to working with you and all the residents of Foothills South.

Kind Regards, Paul Welker -CEO Sunridge Properties Inc. Sedona Hospitality Group, LLC

Thank you for the time you gave me to discuss the subject project on the telephone last Monday, October 23<sup>rd</sup>, and for taking away from your personal time to attend the Sunridge-sponsored Neighborhood Meeting on Tuesday evening at the Marriott. I overheard several comments from my neighbors on how much they appreciated your participation.

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Once again, thanks so much, Cari, for your personal and professional involvement in making sure one of the most beautiful and peaceful places on earth stays that way.

Tom Cypher
Linda Vista
Sedona AZ 86336-5069
Phone/Text 402.853.

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### Summary Minutes City of Sedona

# Planning & Zoning Commission Meeting City Council Chambers, 102 Roadrunner Drive, Sedona, AZ Tuesday, April 17, 2018 - 5:30 p.m.

#### 1. CALL TO ORDER, PLEDGE OF ALLEGIANCE, & ROLL CALL

Vice Chair Levin called the meeting to order at 5:30 p.m., led the Pledge of Allegiance and requested roll call.

#### Roll Call:

**Planning & Zoning Commissioners Present:** Vice Chair Kathy Levin and Commissioners Randy Barcus, Eric Brandt, Kathy Kinsella, Larry Klein and Gerhard Mayer. Chair Losoff was excused.

**Staff Present:** Warren Campbell, James Crowley, Andy Dickey, Audree Juhlin, Cari Meyer, Ryan Mortillaro. Robert Pickels Jr., Rob Pollock and Donna Puckett.

**Councilor(s) Present:** Mayor Moriarty, Vice Mayor Martinez, Councilor Currivan and Councilor Jablow

#### 2. ANNOUNCEMENTS & SUMMARY OF CURRENT EVENTS BY COMMISSIONERS & STAFF

There were no announcements.

Note: The Vice Chair proceeded to agenda item 4 at this time.

4. PUBLIC FORUM: (This is the time for the public to comment on matters not listed on the agenda. The Commission may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. § 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.)

Vice Chair Levin opened the public forum and, having no requests to speak, closed the public forum.

- 3. APPROVAL OF THE FOLLOWING MINUTES:
  - a. March 6, 2018 (WS)

c. March 20, 2018 (WS)

b. March 6, 2018 (R)

d. April 3, 2018 (WS)

Vice Chair Levin stated that she would entertain a motion for the approval of the four meeting minutes.

MOTION: Commissioner Barcus so moved. Commissioner Kinsella seconded the motion. VOTE: Motion carried six (6) for and zero (0) opposed. Chair Losoff was excused.

#### 5. CONSIDERATION OF THE FOLLOWING ITEMS THROUGH PUBLIC HEARING PROCEDURES:

a. Discussion/possible action regarding a request for approval of a Zone Change, Development Review, and Conditional Use Permit to construct a new 88 room hotel (Marriott Residence Inn), 2 employee housing units, and associated site improvements at 4105 W State Route 89A. The property is zoned Lodging (L) and Open Space (OS). A general description of the area affected includes but is not limited to the southeast corner of W State Route 89A and Upper Red Rock Loop Road. APN: 408-11-430B Applicant: Sunridge Hotel Group (Paul Welker) Case Number: PZ16-00009 (ZC, DEV, CUP)

**Presentation:** Cari Meyer noted that an extensive Staff Report was provided to the Commission in the packet, so she wanted to go over the components of the application. First, there is a Zone Change application and although the property is currently zoned Lodging, the Lodging District in

Sedona requires a zone change when you are increasing the number of lodging units on a property, and they want to build an additional 88 lodging units, so a zone change is required, and final action will be taken by the City Council after the Commission makes a recommendation. There is also a Development Review and Conditional Use Permit component to this project. The Development Review is for the site plan and building design, with a Conditional Use Permit being for the placement of drainage facilities on the Open Space portion of the project, which is about three-quarters of an acre that is zoned Open Space. The Conditional Use Permit does not involve the use of the hotel, just the use of the Open Space for drainage, and final action is taken by the Commission on these, although that action may be appealed to the City Council. Additionally, in the Conditions of Approval, both are contingent on the City Council's action on the Zone Change. She distributed some revised Conditions of Approval prior to the meeting and the one change was that a Condition was added to the Conditional Use Permit application stating that if the City Council does not approve the associated Zone Change and the Commission had approved the Conditional Use Permit, that approval becomes null and void; the same Condition was already included for the Development Review.

Cari provided a summary description of the property, the history of the property, and the Western Gateway CFA Plan. Cari explained that before 2014 this property was zoned Commercial. In March of 2014, the Community Plan was ratified by the voters and that included the designation of various areas as Community Focus Areas (CFAs). In April, the applicant submitted the Conceptual Review for the Courtyard project, and in May, the City's planning effort for the Western Gateway CFA Plan began. In July of 2014, the applicant submitted the comprehensive review applications for the Courtyard. Moving forward, the rezoning for this property to Lodging, allowing a maximum of 121 units was approved by the City Council in September of 2014. In July of 2016, the Planning & Zoning Commission recommended the Western Gateway Plan and, four months later, the City Council approved the Western Gateway Plan, so approximately 20 months between City Council's approval of the Lodging zoning for the property and the Western Gateway CFA Plan. In September of 2016, the applicant submitted the Conceptual Review application for this project, and the Commission held a work session and site visit in November of 2016. In January of 2017, the comprehensive review application was submitted by the applicant, and based on staff's comments, we received application documents in May, July and October of last year, and January and March of this year. Even though it has been more than a year since the application was submitted, the applicant has been working and staff has been reviewing various iterations of the project to get to where we are today.

Cari stated that in October of 2017, the Commission held a work session on this project and today we are having the public hearing. There will also be a City Council work session and public hearing after the Commission's review. It has been about six months since the Commission has seen this project and typically when there is that much time, we would schedule another work session before going to the public hearing; however, the applicant requested that we move straight to a public hearing in the event that you are prepared to take action on this project. Therefore, we recognize that that there may be work session-type questions on this project, so if there are things that need to be researched in order to respond appropriately, the Commission has the option to continue this hearing to a future date rather than act on it.

Cari pointed out the subject property and the surrounding area, including the Courtyard hotel, on an aerial map, and she identified the location of the proposed Residence Inn and the existing Open Space zone. Cari indicated that the current land use designations are Commercial and Open Space, and they correspond with the Lodging and Open Space zoning. The Commercial portion of the property is within the Lodging Area Limits and the Open Space is within the Foothills South Subdivision; it is all one parcel number now and it is within the Western Gateway CFA.

Cari stated that the current zoning is for 121 units and Open Space, and the open space portion of the property was related to a prior Development Agreement with Park Place, so prior to the Courtyard project that property was zoned Residential with a deed restriction and Development Agreement to restrict development on it. In the Courtyard process, we took the Residential deed-

restricted property and rezoned it to Open Space to memorialize that and ensure people wouldn't have to know that there was a separate Development Agreement restricting development.

Cari explained that the proposed zoning is Lodging for 209 units, which represents an increase of 88 units with no changes to the Open Space. Cari pointed out the zonings of neighboring properties on a Zoning Map and indicated that regarding the CFA Plan, there is an adopted CFA plan for this area; however, the application was submitted as an amendment to the original Lodging designation and not an application for a new Lodging designation.

Cari pointed out the features of the proposed site plan and indicated the proposal includes 88 lodging unites and some meeting space, and although there is an adopted CFA Plan for this area, the Lodging designation was in place prior to the adoption of the CFA Plan, so this application was submitted as an amendment to the original Lodging designation. They have the lodging and are looking to increase it as an amendment to the existing Lodging zoning, so staff's review is from a perspective of whether it is in the spirit of the CFA Plan rather than a strict interpretation and our review in relation to the CFA Plan is in the packet.

Cari explained the proposed site plan and continuation of the parking patterns established with the Courtyard along the front portion of the lot that was previously disturbed by development at Park Place, as it was used for construction access, etc., so that area is generally flat and graded, and that is where they are wanting to put the parking lot. As the property goes south, it starts falling off in a slope, and they have placed their buildings there, lowering the finished floor elevations of each building to follow some of that topography. The development proposal includes 88 lodging units with some meeting space, two employee housing units, and an affordable housing contribution of \$50,000 to the Affordable Housing Fund. They are also proposing a trail connection, including about 15 parking spaces and a kiosk and trailhead. They currently provide shuttle service for guests at the Courtyard and will continue to do so for this project, and there is also a new easement to the City's odor treatment facility in the northeast corner of the site. The project will also include public art and easements for neighboring subdivisions, which are currently required based on the Park Place Development Agreements, but the exact location of the easements through the parking lots will be defined and recorded.

Cari pointed out on the site plan the location of the trailhead and 15 parking spaces, the location of the easement and odor control facility, and the easements for Foothills South and Park Place. She then showed the site plan of the project overlaid on an existing aerial to show how the proposed parking lot relates to the existing parking lot and how the buildings relate to the existing buildings, open space, etc.

Cari noted that a question was received about the proposed lodging density. The Residence Inn proposes about 28.7 units per acre and the Courtyard is just under 28 units per acre, so combined, not including the open space, is just over 28 units per acre. She then showed the project elevations and the drive aisle to the trailhead. The applicant also provided renderings from the street and with the courtyard to the right and the new proposed Residence Inn to the left, and then a view from the driveway entrance off of SR 89A.

Cari indicated that in staff's evaluation, we looked at the Community Plan and CFA Plan, the Community Vision and the Land Use Designation of Commercial within Lodging Area Limits, the community benefits provided, the Land Development Code compliance, the access and traffic connectivity for both vehicular and pedestrian traffic, and the grading and drainage that relates to the Conditional Use Permit request as well.

Based on staff's evaluation, Cari stated that the project meets the majority of the standards in Article 9; however, there would be a couple of modifications that would also need to be approved through the Zone Change process. There is a section in the Land Development Code that requires 20% of the building to be under 16 ft. in height or 21 ft. for sloped roofs, and it is also required that those areas be unbroken and visible from each side of the longest elevation. While

all buildings have portions of the building that meet that requirement, none of them meet the requirement that they be unbroken and visible from each side of the longest elevation. The next modification is for the massing. Based on the Land Development Code, each building is required to have three masses in both plan and elevation view, and a mass for commercial buildings is defined in plan view as a 6 ft. offset and 20% of the building, and a mass in elevation view is a 3 ft. offset and 20% of the building. Building A, which is the most visible, exceeds the massing requirements with five masses in that building, and she believes there are five masses in the elevation view as well. The buildings that are less visible do not meet those requirements. For example, none of the offsets for Building C are 6 ft., so none of them count as a mass, and they do have some gabled roofs in their elevation view, but none of them can meet the 20% of the building area requirements, so the building would be considered to have only one mass in both views. Cari stated that the last modification that would need to be approved would be the section of the Code that limits walls in the front setback to 3 ft. in height.

Cari indicated that based on comments during the Conceptual Review and earlier work session, the Commission asked the applicant to look into whether the parking lot could be more substantially screened. They determined that they could build-up the landscape area in front of the parking lot with a 2 ft. berm in front of the parking lot, and then place a 3 ft. gabion wall to match the one at the courtyard on top of the 2 ft. berm; however, height is measured from the natural grade so putting a 3 ft. wall on top of a 2 ft. berm would be considered a 5 ft. wall, which exceeds the requirement, but that was proposed, because of the Commission's request.

Cari stated that as outlined in the Staff Report, staff is supportive of these modifications. We feel that the project as proposed is meeting the intent of the Code, such as in the massing with Building A being the most visible from public areas and exceeding the massing requirements, although less visible buildings did not meet the requirement, so staff felt we could support that modification. For the Design Review Manual, staff determined that again they complied with the majority of the design standards. The areas where they did not achieve full compliance were related to the preservation of existing vegetation, and there are multiple sections of the Design Review Manual that reference that. They have proposed transplanting, and they have a fairly good success rate and used a lot of those trees in their landscape plan, so they plan to do that again, and it is included as a Condition of Approval.

Cari explained that this project was routed to the review agencies, and comments were received from a number of them. All comments have either been addressed with the resubmittal or included as Conditions of Approval or were simply information comments regarding future requirements, such as what the Fire District will be looking for in the building permit plans. As far as public input, the applicant had two open houses, and their Citizen Participation Report was included in the packet. The project documents have been on the website, and the public hearing was noticed in the Red Rock News, posted on the property and put in a mailing to the neighbors. We also compiled email addresses and did email notifications, and all notices included a way to submit comments. We received one comment this afternoon that was provided prior to the meeting; all other comments were part of the packet. In general, they fell into three categories general support for the project from the neighbors, especially regarding supporting a hotel rather than other allowed commercial uses. We also had a number of questions regarding project components, such as landscaping, trailhead, emergency access easements, and then there were concerns about the current amount of lodging in Sedona and the traffic it could potentially generate. In conclusion, staff is recommending approval of the Zone Change, Development Review and the Conditional Use Permit as outlined in the Staff Report and the recommended Conditions of Approval with the extra Condition about the CUP being null and void if the Zone Change is not approved.

**Applicant, Paul Welker, Mesa, AZ:** Mr. Welker stated that he is the applicant representing Sunridge Properties. He appreciates everyone's time to hear their case. After 18 months, they are finally before the Planning & Zoning Commission, so they are excited to be here. After a 180-page Staff Report, there has been a lot of work go into this – a lot of submissions, resubmissions

and as Cari presented in her outline, there have been five resubmissions in approximately the last six months. There has been a lot of things that have changed, and a lot of things they have noted and tried to do to take into account the concerns of the public, their neighbors and the City as far as the requirements. They want to do that and be good neighbors, responsible developers, and hopefully with the Courtyard project, they have been able to demonstrate that adequately. He provided a breakdown of sales tax from the Courtyard during 2017, and he did that because it would be a significant comparison to what the Residence Inn would do. There was over \$900,000 paid in Arizona sales tax between the state, county and City of Sedona, and approximately half of that, about \$450,000 went to the City of Sedona in sales tax, and of note are the fees that went to the City of Sedona for the infrastructure, building permits, etc., that were approximately \$1.2 million, with the majority of that being contributed for the sewer facility.

Mr. Welker indicated that Residence Inn is a facility that doesn't exist in Sedona. It is a bridge between long-term permanent housing and shorter-term housing that provides full kitchens and all the attributes of that type of product. The interesting thing is people will come to Sedona and generate traffic regardless, and they can be part of the solution by having them stay at a hotel and collect sales taxes that would otherwise be going to other communities – the Phoenix area, Flagstaff, Prescott or somewhere else. They are still going to come to Sedona, but their sales tax that would support City services, facilities, infrastructure, etc., would potentially be lost if their lodging was not here.

Mr. Welker stated that they are happy to be here; it has been a long process, and they hope to be able to continue the process. They have worked extensively with the neighbors immediately adjacent. They haven't always agreed, but they tried to address their problems in a forthright, consistent manner, and they think they have done a good job. They can always do better, but they tried to address concerns raised by the neighbors, the community and City staff.

Mr. Welker commended Cari for doing an excellent job of providing answers to a lot of questions, and he knows it is going to be a long meeting, so he didn't want to get into a lot more detail, but he would be happy to answer any questions.

#### **Commission's Questions of Staff and the Applicant:**

Commissioner Kinsella indicated that there had been four residential units associated with the proposal, and now it is two. She then asked how that change occurred, and Mr. Welker explained that originally, they had four, and then determined that in lieu of that they would make a contribution. In talking with the City and after the last P&Z hearing, they decided to do a combination of contributing two units as well as a contribution. They felt that was more beneficial for their business, and it would work best for them. The Commissioner then referenced a formula for preference for those units and asked if that is a standard the City uses or if that is chiefly for this project. Cari indicated that is what has been typical of the affordable housing units we have had for other units. Generally, the order of preference would be the employees of the property first, then others -- school districts, etc., but in general the employees of the property have filled them, so they haven't had to go to the lower levels of preference.

Commissioner Kinsella stated that for clarification, elsewhere in the documents, she saw that there are about 15 parking spaces open to the public. She then asked if it is 15 and if there is a time limitation, because in one place she saw open to the public, and in another place, she saw open during daytime hours when the hotel residents are down. Mr. Welker explained that the peak demand for the trails is the low demand time for the hotel, so it works ideally. They are not going to designate a specific number of spaces; it could be 30, because the main time when people are going to be using the trails is the minimal usage by the hotel. It is not going to be an issue; they will have as many as they need, because it is an inverse relationship as far as demand factors. Cari pointed out 15 was shown, because that is the number that is closest to the trailhead, so that would meet the recommended Conditions of Approval. Commissioner Kinsella then asked if they would be signed that they would only be available during daytime hours. Mr. Welker stated that the trails are only open to the public during the daytime hours; they don't see

many people out after dark on the trails, so he doesn't think that is an issue. They would be open subject to available parking after 9:00 p.m. or 10:00 p.m. if someone wanted to access the trailhead. Audree Juhlin added that staff is recommending in the Conditions of Approval that there is signage in that location, so the public knows they can park there during daylight hours.

Commissioner Kinsella indicated the kiosk would be in that area and asked who has approval over the design and content. Mr. Welker indicated that the Forest Service provided their standard design and how it has to be built. The prototype in the Staff Report demonstrates what is required, and it would be built according to their specifications, and they also will be paying to connect to the Forest Service trail; it is about 200 ft. to the Skywalker Trail. They will pay for that connection as they did on the Courtyard. The Commissioner again asked about the content and Mr. Welker restated that would be in conjunction with the Forest Service requirements.

Commissioner Kinsella referenced an option in the Staff Report to revert the zoning if the buildout doesn't happen within two years, she then asked about that as an option as opposed to having it automatically revert. Cari explained that when a zoning project doesn't meet the Conditions of Approval, the City Council can choose to confirm the zoning and change the Conditions of Approval, so there are some options by state law, but they have to take action; we can't automatically revert it.

Commissioner Kinsella asked about the transplant success rate at the Courtyard project and why the applicant didn't try to keep the mature plantings in place. Mr. Welker explained that their first priority would be to keep those, but with the grade differential on the site, there is about 20 ft. of fall from the front to the back, and as they build that out, they would be below the roots of the trees, so it would be impossible to maintain most of them. Regarding their success rate on the transplants, they hired an arborist to transplant those into 48" to 72" boxes and create a nursery with a watering system, and they had over 75% retainage on those trees and some were very large trees. Typically, you don't have nearly that high of a success ratio on a transplant, but they set up the watering system and had the arborist onsite to monitor those, so they maintained the majority of those, which is a very high success.

Commissioner Klein referenced a previous meeting and indicated that the applicant said that for a Marriott Residence Inn the stay is typically 1 to 5 days, then 6 to 11 days with 4 days being the average. The Commissioner then asked if someone is going to stay four nights, what the cost is for the studio unit, the 1-bedroom and the 2-bedroom. Mr. Welker stated that the length of stay determines the rate, and there are four different tiers on the Residence Inn. There is 1 to 5, 6 to 11, 12 to 29, 30 and more, and they haven't set the rates yet. They wouldn't do that for the exact rates, and it would vary depending on the season and demand. In the high season, the rates are going to be different than the low season. Their average daily rate is probably in the \$150 to \$175 range and that depends on the length of stay.

Commissioner Klein stated that one of the rationales for building this project is that you are going to provide something that Sedona doesn't have, which is a bridge between short-term and long-term rentals. It is estimated that there are 1,000 units in Sedona on Airbnb, so how is your hotel going to be providing anything different than those 1,000 units? If you rent a house you have several bedrooms, a full kitchen, a two-car garage, a living room, dining room, so why is this any better than that? Mr. Welker explained that the main reason, and obviously all of the hotel companies are concerned with that, because they do a great amount of business, but it hasn't affected the Marriott, because people know what they are going to get with the consistency factor. They know when they rent a 2-bedroom, they know what the layout is going to be and what will be included in it. If you are doing an Airbnb or some other offering, that is a different customer. You don't always know what you are going to get. Sometimes it works out great and sometimes it doesn't, but for the consumer that wants to know what they can rely on, and what is going to be steady and consistent, they want this particular brand. Residence Inn is the highest occupancy brand in the Marriott chain family of brands, and that is 6,500 hotels. They are the highest

average occupancy, because it is an established brand and people know what they are going to get, and what they expect is delivered.

Commissioner Klein then asked if, other than the fact that the Marriott is a known brand, is there some other way you are providing something different than what someone can get from an Airbnb. Mr. Welker pointed out that there is someone onsite 24/7 that is going to cater to your needs. They will do your grocery shopping, you have access to business facilities, you have access to the daily maid services, laundry service, whatever it is you need. It is a concierge of services that otherwise you may or may not have – typically you don't. It is that expectation from the consumer all across the board from what they would like to see from their travel experience and their stay. They all have full kitchens and all the amenities like swimming pools, etc., that they can use, and in this case, they have access to a trailhead, so they can walk at night or in the day.

Commissioner Klein asked if Mr. Welker is familiar with the traffic studies done on behalf of Marriott, and Mr. Welker stated for this particular project, yes, but he doesn't have it in front of him. It has been submitted to the City and the overall recommendation was that it is minimal traffic. One of the things they do is provide the shuttle service daily to Uptown, and they will have a second shuttle service most likely, because they have maxed out the shuttle service they have now. Guests that want to go to Uptown, where the traffic is worse, will be able to park in our parking lot and take the shuttle. They run dozens of shuttles per day and it has been very successful. They have had to keep adding more times, because of the people that want to use it; they don't want to get bogged down, so that is another aspect from people coming in that will stay on the west side of town and not clog up the traffic ways, because they are going to come anyway, so they might as well collect the sales tax and use the shuttle, although not everyone will do that.

Commissioner Klein asked staff how the project complies with the Community Plan. There are six major outcomes of the Community Plan. The first is the commitment to the Environmental Protection, so if you are removing a lot of trees and you already did a significant amount of grading, how is this fostering that goal? Audree pointed out that in the Conditions of Approval, staff is recommending that the trees being moved because of construction activity be preserved and relocated onsite after construction is completed. The Commissioner then referenced Housing Diversity, which says fostering the building of different housing types to provide more options for all ages and income levels and asked how this is fostering housing diversity. Audree explained that the inclusion of some housing for affordability is a benefit to the City, as well as the funding to the dedicated housing fund. Looking at a lodging type that is currently not in the city; Residence Inns are typical around medical centers. Staff feels that this would be a good fit with our medical center, as it plans to expand and have more oncology-type services, where people and their family can come and stay. We don't currently have a suite like this in West Sedona.

Commissioner Klein referenced material in the Staff Report that indicates that when you are having lodging, it is a guideline that you should have 12% housing units. Audree stated that is correct, and the Commissioner noted that with 88 units that would be 10-11 housing units and Audree added approximately 10.5. Commissioner Klein then stated they reduced it from four to two plus a \$50,000 contribution and asked when the Housing Fund first started. Audree indicated that it was established probably in the early 2000s. Commissioner Klein asked how much money is in it now and Audree stated just over one-quarter of a million dollars. The Commissioner then wanted to know how many housing units have been provided from that fund, and Audree explained that the fund is not necessarily solely for the creation; it is also for the maintenance, preservation and partnering, so we can use it for other purposes. We have used it in the past with Habitat on two different occasions, and it seems that there is one more, but staff can bring that forward if this meeting is continued. Commissioner Klein asked if staff believes Sedona needs more lodging units or housing for employees, and Audree stated that staff can't answer that question.

Commissioner Klein asked why we aren't requiring them to build 10.5 units of housing for this project, and Audree explained that the number of affordable units is up to the Commission and City Council ultimately. The housing policy is a voluntary policy. The way staff looks at it is that it is a way to provide community benefits when we have a Zone Change. We look at what benefits are being provided, and generally speaking, there are a number of benefits that come with any application, as is the case with the Residence Inn. We would not look at it in its entirety; we look at it as a bigger package.

Commissioner Klein indicated that staff had indicated in a prior meeting that Marriott wasn't using the proper trip generation number for traffic. Marriott used the numbers for a motel, and staff said they had to use the numbers for a hotel. For a motel, it is 4-something and it is 8-something for a hotel, and the applicant is now saying that it is appropriate to use the number for the motel, which is contrary to what staff previously said. Andy Dickey pointed out that was addressed in their amendment to the traffic report. Their response was that empirical data coming out of the ITE Manual was checked against the actual trip generations that were measured and observed at the Courtyard, and because those trips projected from the motel are in line with what the observed numbers were, it would be appropriate to use the motel category, and not only did staff agree with that, but we had a consulting engineering firm, Kimley-Horn who prepared our Traffic Master Plan, review this analysis, and they agreed with that assessment.

Commissioner Klein referenced a comment in the document that indicated that with the current traffic count and the addition of the Marriott Residence Inn, a level of service C will be provided and asked if that is correct. Andy indicated that is correct for the intersection. The Commissioner stated that is only talking about the intersection of SR 89A and Upper Red Rock Loop Road, but shouldn't we be looking at things more broadly, because when you look at the Sedona Transportation Master Plan, October 2017, it is in categories like SR 89A west to Coffee Pot, SR 89A east to Airport Road, SR 89A east of Art Barn Road, SR 89A north of the "Y", SR 179 south of Ranger Road and SR 179 north of Mallard Drive, and guests at the Residence Inn are going to be going to all of those destinations. Andy indicated that is likely.

Commissioner Klein then stated that in 2016, SR 89A north of the "Y" and SR !79 south of Ranger Road were in categories E to F, and it is projected that by 2025, of these seven categories five will be F, so we are looking at a situation according to this Transportation Master Plan where the traffic situation isn't going to get any better; it will get much worse. Shouldn't we be concerned about adding more traffic, even if you say it is okay right now, because we are only adding 500 -700 trips a day at this intersection, and it is fine, but shouldn't we be looking at the big picture to say we have a huge problem here, and maybe we shouldn't add lodging units, if it is going to increase traffic, which this is going to do. The Commissioner then asked for Andy's comment, and Andy explained that when we look at a development and the traffic analysis, we are looking at the incremental impact of this specific development on those facilities. Existing challenges with our facilities, traffic roadways and such are existing issues and the incremental impact of this development is not as significant as our overall tourism base and other issues we are facing. What we are doing to address those problems is what is recommended in our Transportation Master Plan; we are looking to manage the congestion as best we can with some of these improvements, like they are proposing with the shuttle service and the bus shelter they installed out at the highway to help promote linkages for transit systems, etc. Commissioner Klein asked if he is correct in stating that if this project is approved, it will add traffic to our current traffic. Andy agreed that it will add traffic to our overall base within the City.

Commissioner Klein stated that one of the other six outcomes of the Community Plan is Community Gathering Places, so how is this project going to assist in helping us have community gathering places? What that means to him is that it is residents of the community that would be gathering, not just patrons of the motel. Audree Juhlin agreed and explained that with the addition of the trailhead and amenities, including a sitting area in the trailhead area, staff feels that is a community gathering area that is widely popular in other areas of the community, and staff feels that is a good benefit.

Commissioner Klein then stated that another major outcome is Economic Diversity, which is bringing jobs here that aren't dependent on tourism. This project is going to add more typical low-end jobs to serve the tourist industry, so how is this helping promote economic diversity? Audree stated that she is not the economic development specialist, but staff can have Molly come and present to the Commission if you want that information provided. The Commissioner then thought he recalled some statement that Molly said that this project may create a problem, because it may take employees away from other lodging units. Cari indicated that she did say that, but also said that this project may have the potential to serve interim housing needs for visiting employees and those residents who need a place to stay between housing options.

Commissioner Klein then stated that staff didn't answer his question, wouldn't it be fair to say that this project is not providing Economic Diversity, and Audree indicated that could be fair.

Mr. Welker, Applicant, asked if he could also respond and noted they have a partnership at the hotel with Yavapai College on training students who are in the hospitality degree program, and they take them as a hands-on internship at the hotel, so they are providing opportunities for training, because they are right across the street, and that is a benefit to the community where they can have hands-on and proceed to get a four-year degree at NAU in Hospitality Management to prepare them for management opportunities above and beyond entry-level positions. Additionally, there is no mistake, this is not a manufacturing facility; it is a lodging facility, but they are not all entry-level jobs. There are some higher-paying jobs in the management-degree spectrum. Then regarding the traffic, one thing they are doing is encouraging people to stay on the west end and use the Skywalker Trail loop and the trailheads in Boynton Canyon, and the response has been thanking them, because after going Uptown, they want to stay on the west end, so many are being diverted to the trailheads out of the more problem areas. The underlying issue is that even though it will create more traffic, the assumption is not correct that the people wouldn't come anyway. If they come from out of state or other countries, they are going to come and drive cars even though they may not be staying in the hotels, so that number of trips are going to come anyway; they are not going to not come because there is not a Residence Inn.

Commissioner Klein referenced the CFA that was put into place after the Development Agreement was signed that says that this parcel should be mixed use with a mix of commercial, housing and lodging. He then asked if obviously this doesn't comply with that. Audree Juhlin stated that is correct; staff did not review it from the CFA's literal interpretation. The Commissioner stated that one of his problems is that when the CFA was put in place, it was known that the Marriott signed this Development Agreement that they potentially wanted to build more lodging, so if it wasn't the intent to have mixed use, why didn't the CFA say that. Why not have the CFA say there will be lodging there, because the CAF says "should", which indicates a strong preference for mixed use here and that is not happening. Audree stated that is correct.

Commissioner Klein then asked if staff thinks the majority in this community would be opposed or in favor of this project, and Audree pointed out that is not a fair question to ask; she can't speak for the members of the community. The Commissioner then referenced the wall in front of the parking and indicated that Cari said it is now going to be three feet instead of five. Audree clarified that there is going to be a berm with a wall on top of that to create five feet. Audree also indicated that to clarify what she said when she indicated that we can't speak on behalf of the public, she doesn't know what everybody believes. We ask for public comment and we present that public comment to you.

Commissioner Brandt asked about the meaning of the spirit of the CFA as intended rather than a literal interpretation, and Robert Pickels Jr. indicated that he wasn't sure he understood the question. The Commissioner explained that he didn't fully understand that statement on page 5 of 176. Robert Pickels Jr. then indicated that one thing he distinguished between, when he read the Staff Report, was that statement about keeping with the spirit of the CFA and the conclusion that there was substantial compliance with the CFA, so he was focusing more on the latter, and

if the question is can you make that distinction between how that spirit is being complied with, maybe the better question is how is substantial compliance being achieved.

Commissioner Brandt then referenced the illustration as you pull into the SR 89A driveway and noted that on the far side of the driveway, there are existing gabion walls; however, Cari stated no and explained the far side of the driveway would be proposed. Audree indicated that the existing gabion walls are in front of the Courtyard, and the Commissioner stated that they are on the far side of the driveway, so he is curious as to if those are going to stay and the new work is what is elevated to the overall five-foot height or is this going to be rebuilt, since it is on the new side of the development. Cari stated that her impression is that everything on that side of the development will be the three-foot wall and the two-foot berm; however, Mr. Welker clarified that actually is on the Courtyard site, and everything going that way would be the additional height. Audree Juhlin stated that the new wall would be constructed with a 2 ft. berm and a 3 ft. gabion wall, not the existing wall, front of the Residence Inn.

Commissioner Brandt referenced the new trailhead, which is a great idea, but noted that there is a gate shown. He then asked if that was generated by the Forest Service or it that is private property. Mr. Welker indicated he wasn't sure if that was one of their requirements or not. Commissioner Brandt pointed out that usually there are not gates at trailheads, and Mr. Welker stated that he would have to clarify what their requirement was. Audree asked if that was not a requirement of the Forest Service would it be the Commission's recommendation to un-gate it and have full access. Commissioner Brandt stated for himself yes. He then referenced the trash can shown and noted that the Forest Service doesn't usually have trash cans, because they don't have the funding to collect trash. Mr. Welker indicated that they would put that there, because of hotel guests and they don't' want the litter, so they have them dispersed around the hotel at different locations and that would be an obvious place where they would need one.

Commissioner Brandt indicated that Mr. Welker has stated that there will be people coming to Sedona and it is a benefit to have them stay in the hotel, and he then asked if the Transportation Management Plan established how many vehicles are passing through as day-trippers. Andy Dickey indicated that staff looked specifically at the Oak Creek Canyon area and Uptown and as far as trips made through Oak Creek Canyon, 90% of that traffic is typically pass-thru, but how that relates to this end of town, he doesn't recall, although it is a pretty high percentage that are day-trippers. Commissioner Brandt asked if the folks that are passing through the Canyon are also passing through the City, and Andy said yes.

Commissioner Mayer indicated that at the last meeting he had asked Mr. Welker about the building cost per square foot for the Residence Inn, and \$150 was mentioned, so with only two units and two have gone away, those two units amount to about 1,100 sq. ft. combined, so that is \$60,000 of cost, so you saved about \$100.000 by not providing the additional two units promised. Mr. Welker explained that they had two additional units removed, and staff can relate to this. Initially, we had two more rentable units too and they were removed to break up the building, so they are two units below what they originally proposed. They were going to have 90 rentable units and four for employee housing. That was not their first recommendation; the first recommendation was to do something with Habitat for Humanity, but during the sequence of events they went to four units and 90, and then they went to 88 and zero, and decreased two units to break the buildings up, and then they ended up at two units for affordable housing and 88 rentable, so they are down two units from where they initially started. The Commissioner stated that they are down a lot more according to staff and Commissioner Klein, because about 12 units would be required. Mr. Welker stated that as staff iterated, that is a suggested contribution in conjunction with everything else -- the other amenities that they are proposing. Commissioner Mayer then indicated that the benefit to the community is the revenue generated, and Mr. Welker agreed that certainly a big benefit to the community is revenue generated. . . Commissioner Mayer then interrupted to say and a little bit about the quality of life here for the people who live and come here. Mr. Welker noted that they had tried to take that into mind as they addressed all of the questions and concerns.

Commissioner Mayer then referenced the frontage of both developments combined and asked about the linear feet there. Mr. Welker stated that the Residence Inn is about one-third the visible frontage of the Courtyard, and Cari stated that the Residence Inn is about 300 ft. and then you have some frontage along Upper Red Rock Loop Road. The Commissioner indicated he is only asking about SR 89A and if it is about 700 or 800 ft. Audree Juhlin explained that staff would have to look that up; however, Commissioner Mayer then stated it didn't matter. Cari then added that she was hearing behind her someone saying 800 ft. The Commissioner then referenced the landscaping and visibility and asked if it is going to be a rock yard again like the other one. Mr. Welker stated that in the landscape plan they substantially exceeded the required number and size of trees, so between the parking areas, there would be additional landscaping and larger trees added, and there will be the continuation of the gabion walls.

Commissioner Mayer stated that he didn't know what that was going to look like; he can only see what he sees now, and when he looks at 800 linear feet of the same stuff, but that is not an important question. The Commissioner then asked if the Agreement for the Marriott was contingent on the possible development or rezoning of the property of the Residence Inn, and Audree explained that the approval of the Courtyard was not contingent upon anything else.

Commissioner Mayer referenced traffic and asked if the City had considered what is going to happen in the other CFA possible developments like the Cultural Park and what traffic impact that will have on the whole intersection there. How many lodging units will be allowed at the Cultural Park? Andy Dickey explained that staff would make that consideration at that time. The Commissioner then asked who is going to be the one on the losing end – the Cultural Park? Andy pointed out that staff certainly couldn't. . . Commissioner Mayer interrupted to say first come. first serve.

Robert Pickels Jr. pointed out that we are talking about this project and the impacts on this project; however, Commissioner Mayer stated that you have to look with a little foresight; that is what he is worried about, because there is a lot more going on in the Cultural Park too. Vice Chair Levin stated that the Commissioner's concern is noted and he replied that he hoped so.

Commissioner Barcus indicated that as he understands it, the project site is 8.16 acres, including the existing Marriott Courtyard, and .77 acre of Open Space that has a deed restriction. Cari clarified that there is no deed restriction anymore, since the zoning was changed to Open Space. The Commissioner then indicated that left 3.06 acres and asked if there is any additional potential development on any of these lands for additional structures, etc., and Cari stated no, the buildings and parking areas take up the site and the only part left is Open Space. The Commissioner stated that the bottom line is that it would be fully built out on the property owned by the applicant, and Cari stated yes.

Vice Chair Levin asked if a list of the type of guests was in priority order as it was contained in the Letter of Intent; does that typically speak to the volume in that hierarchical order or not? Mr. Welker stated not necessarily, those are just the various types of guests that will use this type of facility. The Vice Chair then asked what percent would be dedicated to each of those categories of guests nationally or what they anticipate in Sedona, and Mr. Welker stated that he didn't -- a wide variety of both domestic and international. . . The Vice Chair then interjected that Mr. Welker might need more time to pick that up.

The Vice Chair asked for clarification regarding the primary outdoor area. The LOI stated that it is the heart of the Residence Inn; a private area that provides quiet but would include a space for the neighboring residential community. The Vide Chair then noted that it sounds as if you are inviting the general public into that area as a gathering place that they could enjoy. Mr. Welker stated yes, but they would have to draw the line at the swimming facilities because of liability issues, but as they have demonstrated with the Courtyard, they have invited the community to use their meeting facilities and their bistro restaurant. They also have a number of people come over in the evening and use the view deck and their bistro on occasion. Additionally, the meeting

room has been used by the City and the neighboring homeowner associations have also been able to use their meeting room multiple times at no charge. Vice Chair Levin then asked if those would flow to this project and Mr. Welker stated yes; they want to be good neighbors, so they have offered that and plan to continue that. That is part of the Marriott culture, and they are consistent with that.

Vice Chair Levin referenced the dedication of the affordable housing units and their contribution and asked how they came up with the figure of \$50,000. Mr. Welker explained that they combined that with the other benefits being offered -- the easement for the facility to the City, and they looked at what they contributed on the Courtyard, which was \$25,000 and combined that with the cost of the trailhead, connecting the trail and kiosk, and allowing parking for that with the direct and indirect costs they have to absorb.

Vice Chair Levin indicated that they did originally start with four units, and Mr. Welker explained again that their initial was a \$100,000 contribution or four units, but he can't remember which came first. Cari clarified that the proposal during the Conceptual Review was four units, but the first comprehensive submittal was a \$100,000 contribution, and Mr. Welker added with 90 rentable units and Cari agreed that for the affordable housing, it started as four, went to \$100,000 and then to \$50,000 with two units. The Vice Chair noted that there has been a downward trend, but Mr. Welker explained that they were working in the other amenities like the kiosk and those items too, so that cost had to be factored into the total outgo for the public benefits.

Commissioner Brandt asked if there are FAR restrictions on this property, because the question was if it would be built out with this development, so is the FAR going to restrict that or could someone build a parking garage? Cari stated that she thinks that they are allowed .5, and they are at .499; there is no extra FAR lot coverage available. The Commissioner then referenced the Traffic Management Plan and asked if it had anything as far as the restriction of development, and Andy Dickey asked if the Commissioner meant limiting certain areas that could be redeveloped to certain uses based on their traffic demand, and Commissioner Brandt indicated that would be a good way to put it. Andy Dickey then explained that staff looks more to documents like CFAs, etc. to make that kind of limitation on future. . .

Vice Chair Levin thanked the audience for their patience, recessed the meeting at 6:50 p.m. and reconvened the meeting at 6:58 p.m. The Vice Chair then opened the public comment period.

Laurie Dawe, Sedona, AZ: Ms. Dawe indicated that she has been a Sedona resident for 35 years and lived in Foothills South for 28 years. The Marriott was approved on roughly November 5<sup>th</sup> of 2014 and a little more than a year later on May 12<sup>th</sup>, 2016, Airbnb legislation was passed. Since then, we know for sure that we have over 800 Airbnbs here and we know that for sure, because they pay taxes; we know there are more. This has created 800 additional rental rooms and has displaced workers who used to live here and now have to commute, which adds to the out of control traffic. She has to wonder if the original Marriott would have been approved had the impact of those Airbnbs been foreseen. As an unintended consequence of this legislation, both Big Park and West Sedona Schools have seen declining enrollment, since the families who were displaced have put their children in schools in their new neighborhoods where they were forced to relocate. We don't need more rental rooms; put a hold on developing the property until infrastructure is in place, including alternate routes, and make it a condition of development that a traffic light or roundabout go in at the gate to Foothills South. It is impossible to turn left or go straight to the medical center out of their subdivision. If you approve this, you will deserve the new name we have tor this town, which is "Zoodona".

**Ellen Ferreira, Sedona, AZ**: Ms. Ferreira indicated that she lives in North Slopes down Dry Creek Road, and she referenced the Commissioner's question about the public's feeling about these additions. She asked people to raise their hands if they were opposed and then how many people were in favor (hands opposed and for were raised) – okay interesting. She lives down Dry Creek Road and Mr. Welker said specifically something that she learned as a volunteer for

the Chamber of Commerce, which is when people come in from the Courtyard Marriott, they are told to use the hiking trails in West Sedona. They are specifically recommended to use Devil's Bridge, and anybody who has driven down Dry Creek Road on a weekend or even a weekday sees the tremendous number of cars down Dry Creek Road parked along the side, because the trailheads are completely full. They get out of their cars, open their doors and there are 4-wheelers and Pink Jeeps coming by, and it is only a matter of time before there is a tragedy. People are looking at the rocks and it is overloaded with people and the Marriott is sending them, so that is an ancillary result of what is happening there. It is also a conflict that we are spending thousands of dollars on traffic studies and then allowing rooms to be brought into the community that will just result in increased traffic. There is a real dichotomy there and if we really are serious about controlling traffic, we have to stop building hotel rooms.

Lisa Danielle, Sedona, AZ: Ms. Danielle indicated that she has been a resident for almost 37 vears, and already the first two speakers have said a lot of what she would echo. The quality of life in Sedona for her has changed a lot. She lives on Dry Creek Road; the traffic, ATVs, the noise - they can hardly have a conversation on their deck at breakfast. Her studio is on View Drive, and the Airbnb has completely transformed the neighborhood. People are backing over gas meters; they have had to shut down their street and evacuate everyone. No one knows how to behave in their small neighborhood, and they are renting out all of the houses, not as a house with a garage and yard, but every single bedroom and tents and teepees in the backyard. It is totally out of hand and is changing the quality of life. This is probably one of the first years she has not been able to go to the lighting of the luminarias. She is an artist and shows her work at Tlaguepaque; she tries to be there for that, but traffic was backed up almost to View Drive, so you knew there were no parking spots when you got there. Tourists may still come, but they can't put their car down and attend the festivals that residents used to be able to attend and enjoy, and they are being forced to go to the next roundabout and exit town, and she guesses come all the way back around to their room at the Marriott. Until the traffic situation is resolved, she has to say that she is in favor of any kind of moratorium that would stop any more people coming to town until we figure out what to do with them and how to move them through our City. What we need is not more money as a tax base, we need the residents, who are the tax base, to have some serenity, and that is what the tourists come for, and she has heard from her gallery and women that work in the shops in Uptown and Tlaquepaque that tourists are telling them this is their last purchase and visit until you figure out your town and how to allow them to have a pleasant vacation like they used to here; they will not be back.

Bob Maxwell, Sedona, AZ: Mr. Maxwell stated that he is a Sedona resident and Foothills South homeowner. He has been in Sedona for 25 years and he agrees that the traffic is out of control; however, that being said, in his corporate days, he spent a lot of time at Residence Inns, and they are not regular hotel rooms. They generate a lot more tax revenue. You have people say we don't need any more tax revenue. We love visitors to come to Sedona, because the visitors pay the tax; we don't. He believes the total tax on lodging is 12.85%; that is huge by the time you add county, which is 6.35% and bed tax, which is 3.5% and the Sedona hotel tax of another 3%. He may not be correct on those; he got them off of the internet, so he doesn't know if it is out of date, but he has stayed in many Residence Inns and they are not hotels, which means the tax base is much more. His only point is if we are going to add and you are going to approve additional lodging in Sedona, it ought to be of the high end, which the Residence Inn is. It will generate a lot more tax revenue, and it also will establish the fact that people stay for longer periods of time and that is really important when you are talking about the Airbnb. The other aspect is the architectural impact is so small; he drives past the Courtyard every day and he doesn't even know it is there. It blends in that well: you will hardly know you are going by it. There is that 3 ft. wall that was talked about that will separate the SR 89A; there are three separate buildings. He has looked at it and they are built toward the rear of the site. Its landscape drops down about 20 ft, and butts up to the National Forest, so minimal impact architecturally. and the buildings have limited visibility from both SR 89A and the residents of Foothills, and it preserves their views. He wholeheartedly endorses it; it is a great project and something that we should take into account.

John Roberts, Sedona, AZ: Mr. Roberts stated that he has lived here a little over 30 years, and his comments are directed to the City Council as well as the Commission. He says vote against the Marriott building permit, although the Courtyard is a beautiful edifice and he congratulates the developer for that achievement. You are going to hear from Bill Spring, and you will then know why we've got a problem. It is an overarching problem of too much traffic and too many tourists. How does that affect him? The invasion of tourists has resulted in visiting forest trailhead hikers parking dangerously along Soldier Pass Road. He uses that road daily, and as an example, he was following another car, when suddenly it lurched over into the oncoming traffic lane to avoid two cars parked two to three feet on the pavement and beyond the white striping. He did the same, and then he found out it was a Sedona Police car in front of him; he did not stop to ticket the two cars for illegal parking, because he didn't have any room to park his car. Another annoying result of this tourism, and this is a little selfish, is the difficulty in getting a supper reservation for his girlfriend and him, because some tourist is sitting at his table. There are some plans to alleviate the congestion, but is the past recalled, no. He is thinking about the utter design failures for SR 179, which he calls "Snail's Trail" and Uptown Sedona design; when incompetent public people interfered with the designs. He sees this happening again right now. A proposed Uptown roundabout includes Art Barn Road, which when swarmed by the traffic will interfere with the Sedona Arts Center operations and income. What do you think the folks in Northview Subdivision will think if the proposed parallel roadway to SR 89A on Northview Road disrupts the tranquility and beauty of their living style? Any more nonsense like this will assure us of another failure and paying for remedial road construction via a raise in sales tax won't get the job done; it just abets and helps the tourist traffic. He would like to recommend that we have a large increase in the bed tax.

John Cantello, Sedona, AZ: Mr. Cantello stated that he and his wife have lived in Sedona for nine years and love it. It is their home and where they chose to be. He has no negative comment about the Marriott Residence Inn. His entire working life, he stayed at Marriott Residence Inns all over the country, and they are wonderful. Our town has changed, and the fact is that we did it to ourselves. The traffic is horrible. Coming from the Village of Oak Creek going through Tlaguepaque or trying to get to the Village of Oak Creek through Tlaguepaque or trying to go north through Uptown or trying to come south through Uptown from Flagstaff - horrible. The other issue is as a full-time resident, he dares you to find a parking place at the trails. You will never park on Airport Road or hike there again; Soldier Pass, you can't park there; Sugarloaf, you can't park there; Mescal, and on Dry Creek, we are going to kill someone. There are 60-70 cars along that road. Fay Canyon and Boynton Canyon is where you are sending them, and he can't park there anymore. They have lived here and love this place; they moved here to enjoy the beauty, and he feels trapped in his home, because he can' legally park there to enjoy it. Please do not allow Marriott to build another hotel, until we do two things. Number one solve the current traffic problem, and number two tackle the trail parking problem we have. Those two issues are huge. We can't just look at revenue; Marriott is going to bring a lot of revenue, but revenue is not the only issue; quality of life is also an issue. If we are going to let revenue drive our decisions, then let's invite Costco to come here. You are going to laugh at that, but is this any worse? We are talking about two hotels in the Village, another hotel for Biddle's property, and the Marriott; that is not much worse than a Costco as far as he is concerned. Building and planning for the future has to include traffic over revenue, maybe just for a short time. Building for the future has got to include trail parking over revenue for a short time. Quality of life has to be over revenue for a short time. If your GPS tells you that SR 179 is jammed bumper to bumper; you have nowhere to go; there is no alternative. You want an example of a possible answer, build a bridge on Verde Valley School Road so citizens and emergency vehicles have a way to go. Please don't allow Marriott to build another hotel until we solve traffic, trail parking and quality of life. He appreciates the opportunity to speak and thanks you for your service.

**Trish Jahnke, Sedona, AZ:** Ms. Jahnke indicated that she has lived in the area since 1980. She will not reiterate what everyone has said about traffic and quality of life. She agrees with all of that. She also feels trapped in her home. She has lived here for a long time, and it seems that in the last few years, it has gotten exponentially worse. She also has really noticed that there

seems to be a lot of empty buildings for lease, and so if things seem to be booming, which the traffic tells us and getting into any restaurant tells us, somehow the infrastructure that we citizens use is being pushed out and we have empty buildings, and that concerns her. This doesn't feel like a town anymore; it doesn't feel like her town. She can't go hiking anymore; the trailheads are just beyond belief as are the trails. She is going to talk about something she hadn't planned to talk about until she heard something that staff said about just looking at this particular project, which she understands, but when we are talking about a town that used to be a unique mountain town that everybody loved to come to, and she spends time out of this town and talks to people who say they used to love Sedona, but they just don't go anymore, it is so tragic what has happened there, so she is going to talk about exponential growth. We need to look at the big picture when we are looking at each of these projects. Each project on its own has merit, and she is sure this will be a wonderful hotel that people will enjoy staying in; however, there are many projects coming up – one after another after another, so there is a visual that she would like for everyone to look at about exponential growth. If you have a pond and there is one little lily pad on the pond and it doubles in size every day. On day two it is two lily pads, then four, then eight and then sixteen, but it is a big pond, so it doesn't seem like a big deal. If it is 30 days, on day 29, it is only half covering the pond, so the pond still seems like it has a lot of space, but on day 30, the pond is full, so that is what she feels is happening here. Each project seems like small amount, but she feels that we are at day 29, and it is time to really look and say wait, we need to step back.

Lorraine Coutin, Sedona, AZ: Ms. Coutin stated that she is a longtime resident of Sedona. Coming from Cottonwood to Sedona, we see the first commercial building serene in its setting of harmony. That laudable description she bestows upon the Marriot Courtyard. She considers it exemplary, a complement to our environment, what buildings in Sedona strive to be, and what the Residence Inn plans to be. Coming from Cottonwood to Sedona, what appropriate first commercial building do we clamor to see? Certainly not a Circle K or a car dealership or a number of other things that could occupy that space; neither of those appeal to her. Those reek not with harmony for those lack the symmetry for that site to be. What beauty that lies in harmony is the proposal that we view before us tonight. The Marriott Residence Inn is a perfect fit, lending beauty in every way to the remaining portion of that site adjacent to the Marriott Courtyard. Its design is complementary and compatible with the land use and architecture of the Courtyard. Since the entire site is currently zoned for Lodging, the Residence Inn was planned alongside the Courtyard from its very inception. There is an integrity of thought inherent in these two contiguous structures of consonance that echoes with resonance throughout Sedona. Once manifest, everyone coming from Cottonwood to Sedona will feast their eyes on the marvelous twin married entities ensconced in the sea of tranquility. The total project lends itself to a quality planned and developed project for the community without compare anywhere. It provides two distinct lodging types on the site along with the bistro restaurant. In fact, nobody even talked about this, but the Courtyard project was just honored with the Landscape Design Award for the City of Sedona by the Keep Sedona Beautiful organization – a high merit of distinction. This thing of harmony and symmetry will be continued through the Residence Inn project. She supports it and deem it to be a true and valued enhancement in keeping with the beautiful heritage of our Red Rock community.

Mike Hermen, Sedona, AZ: Mr. Hermen indicated that he is here as a representative of Pink Jeep Tours in support of the Marriott Residence Inn project. It is their opinion that Marriott Corporation is a welcome addition in our community. They are deeply rooted in our community and have benefited our community in many ways -- from being major contributors to the Friends of the Forest and Keep Sedona Beautiful programs to significant public art contributions to local school donations and hands-on college training, plus substantial donations to a local public transportation system, and the list goes on. They are here for the long haul and have put their money where their mouth is with regard to community involvement and sustainability. Additionally, Marriott is known for aesthetically pleasing architecture that mixes well with the surrounding environment, and that is currently demonstrated by the Courtyard Marriott. The proposed new building will be a complement to this current building and only enhance the western

gateway to Sedona. We respectfully urge the Mayor, the City Council Members and the Planning & Zoning Council to approve the proposed plans for the Residence Inn Marriott Sedona. In closing, he would like to leave you with a fact. According to the Nichols Tours and Group and as verified by the City of Sedona for the Sustainable Tourism Plan, there have been only 180 new hotel units built in Sedona over the last 10 years. These include the expansion at L'Auberge de Sedona, the expansion of Sedona Rouge Hotel and Spa and the Courtyard by Marriott Sedona.

Savas Sosangelis, Sedona, AZ: Mr. Sosangelis indicated that he is a resident of Foothills South, a board member of the HOA and Chairman of ACC, and he was designated to be the spokesperson from Foothills South for the Marriott, so he has had extensive conversations and meetings with Marriott, the City and our residents. Foothills South is not a democracy; we have a form of government, which is the board that is voted in to represent the people. We have the board which is unanimously in favor of Marriott. We have the ACC, which is unanimously is in favor of the Marriott, and we have Planning and Operations, which is another group of five unanimously approving of the Marriott, so we have the guts of Foothills South that worked very hard with the Marriott to proceed to this point. We also have a petition; we had three or four meetings, meetings with Paul who has accommodated them in every request. If he couldn't accommodate it, then he would say to wait until it is built, and we have a committee made up of our citizens to do final touches on the project, so we now have a petition of 70 people from Foothills South and these are the people that were involved in the communications, the meetings. They begged people to come and these are the workhorses of Foothills South. In these meetings there were three or four people that refused to sign, but the people on here truly worked and brought their concerns, signed it only after they were confident that Paul could do the results that he claimed he could do. Anybody that comes to this meeting from Foothills South that hasn't been to our meetings, he would really like to know where they were for the last year and a half to two years, when they were really killing themselves putting this thing together.

**Bill Adams, Sedona, AZ**: Mr. Adams stated that he has lived here for two years. They moved here from Boston, Massachusetts. He is taking a little different tact here, because he is a surgeon and has had experience with trauma in Boston; Hanover, New Hampshire, and Bethesda and Cumberland, Maryland, and one of the issues that comes with every hotel development in any of those areas is increased use of medical services, and one of the demands within increased traffic accidents is you have more time on the road. The reason he is against this project is because of traffic, which he agrees with things that have been said, particularly when it comes to emergency medical services. We have a small hospital in this town that adequately cares for the residents, but he is concerned with the increased use with the development of the hotel that it will put undue strain on those services.

**Carol Adams, Sedona, AZ:** Ms. Adams indicated that they have lived here for 3 years. She really has nothing to add to what everybody has already mentioned, particularly John Cantello. She also feels trapped in her home. It is difficult for her to hike, to get from point A to point B, and she just asks you why we need this? This is not something that Sedona needs; it doesn't augment our way of life, and it is just irresponsible, until we figure out the traffic pattern, that we go forward without a better plan, and she hopes you take it under consideration.

**Heidi Anderson, Sedona, AZ:** Ms. Anderson stated that she is a Foothills South resident, and pretty much everything she wanted to say has been said. She is in support of the Residence Inn and feels that the Marriott has proven to them as their neighbors that they are good neighbors. They have involved them, listened to the concerns and have addressed them. The gateway to Sedona on the west side could not be more beautiful, and the continuation of that property, by adding the Residence Inn will not only aesthetically be pleasing to the environment, but complete the area, then nothing else can go in that spot.

**Bonnie Golub, Sedona, AZ:** Ms. Golub indicated that she is President of Foothills South HOA and she wanted to quote from a letter that she addressed to both the Board and to the City Council on October 23, 2017, "I want to make clear that I am representing the Board of Directors

of Foothills South in their unanimous support for this project. It is our considered opinion that this project will complement the existing building and will enhance the overall appearance and successful functioning of our neighborhood. I also want to emphasize the extent to which the Welkers have spent months dealing with every single issue that our residents have had. They have minimized the impact on our community by reducing the footage that abuts Foothills South and by creating a building structure that takes advantage of the slope minimizing impact on our residents. We have a number of facts that support the importance of this project to the Board and to many of our residents. It will finally provide Foothills South with the needed paved emergency ingress and egress to both SR 89A and Upper Red Rock Loop Road. This has been in the works for many, many, many years, and its completion is vital to the safety of our community in times of crisis. It is complementary and a graceful addition to our community and a good transition between SR 89A and Foothills South. It creates minimal noise compared with the amount of noise that would come from other uses, and its artistry and palate are compatible to the eye and make it much easier for us to look at." We are pleased to support this project before the community, and we want to emphasize that this is about the project. It is not about the problems that Sedona has, which unfortunately all of you are going to have to solve for them, but this is about this project.

Hal Frank, Sedona, AZ: Mr. Frank stated that he is a Sedona resident and some things he wanted to talk about have already been mentioned, but he is for the project. One of the things is access. People are more tolerant of limited road access for a hotel, and hotel customers are temporary users, which some people have said is a problem, but they have no long-term investment in access in and out of a hotel property, because they are only temporary visitors. He is surprised at how many Airbnbs have come to Sedona and how few hotel rooms there are. People have talked about stopping the ongoing permitting process, but he could also say what about individual homeowners, if you allow fewer people to build homes there also will be less people in town and less traffic. He doesn't think you can deny an individual homeowner, who has already bought the land, to build. Just like you probably cannot deny the hotel that is quite far down the hotel permitting process and at least in his mind would be grandfathered in for any changing CFAs or whatever. Again, he is for the project, because he thinks it is probably a good use of the land, and he is sure something is going to be built and that is probably an optimal use.

Bill Chisholm, Sedona, AZ: Mr. Chisholm indicated that he is a Sedona resident and it is clear that the traffic challenges are very emotional. In his house, there is his wife and him, and she believes Sedona should be closed, not open for business anymore from a people perspective, but he is the opposite. It is a very emotional topic, but he is encouraged that you agreed to invest \$35 million over the next 10 years in our Sedona In Motion project. He doesn't have all of the facts in front of him, but he thinks it was agreed to do something with the Dry Creek overlay with the Forest Service to help some of the stuff going on there, so it appears as rational adults that we are trying to deal with some of the significant challenges we have with regards to traffic. Regarding a CFA, he is glad Commissioner Klein brought that up, because he is a big fan of following the CFA. He might have looked at that wrong, but Page 17 of the May 2016 version shows lodging outlined in purple and this project is right in there, so the way he read that, it feels like it is compliant with the community-approved CFA. He is a little hung up on the housing thing; if you use the \$150 per sq. ft. and the 10.56 recommendation, that is like three-quarters of a million dollars gap between the two units and the \$50,000 funding, and maybe that gap is exaggerated at \$750,000 because of the other things being done, but \$750,000 sounds like a pretty big gap, and he would like to see more thought in how to close that gap between \$750,000 and the \$50,000 and two units that are on the table. He does acknowledge the trailhead, easements, etc., as being positive. Back on the traffic and the shuttle service referenced for the project, it would be great if they knew a little more about the mechanics of that and if it is going to hit trailheads. If we feel that there is teeth in that, because it is a great idea and fits with the spirit of the community to move more people around rapidly and in less vehicles, but he is not clear that he understands more of the details of what that would really look like, which might make him feel a little more comfortable about traffic impact. There are a lot of smart people that could help map that out. He and his wife hiked Sunday at Jordan trailhead and they parked; maybe

Sunday is a bad day as an example, but they watch where they go. They don't go to Westfork every day of the week, because you have to be careful, but they use their brains and they think they can get around. Anyway, he would recommend that more information be gathered before a decision is made one way or the other, specifically on the shuttles and more on the housing unit accommodation.

Dave Norton, Sedona, AZ: Mr. Norton indicated that he is the manager for the Foothills South HOA, and he has spent quite a bit of time interfacing between the Board of Directors and the developer, Mr. Welker and his team, and he must say that every time they have met, it has been very professional and every request that the Association has had, every concern has been met by Mr. Welker and his team. Foothills South is the current neighbor of the Marriott/Residence properties. There are 206 homeowners in there who are very familiar with the Marriott Development Corporation, and as has been said, the architectural style, colors, palates and lighting has all been done beautifully. Keep Sedona Beautiful gave them an award for that, and he must say that he is on the Board of Trustees of Keep Sedona Beautiful too. In summary, this development fits the property. It is a quiet and best use, and it is well designed, and he encourages support.

Commissioner Kinsella asked Mr. Norton about his city of residence and Mr. Norton stated that he lives in the Village, but a lot of his clients are here in the City.

William Spring, Sedona, AZ: Mr. Spring stated that he is a 13-year resident of West Sedona, and the issue is not color palates or architectural renderings for the rest of them. Two words came out of this to him -- traffic and quality of life. If you haven't, on the Commission or the Council, read the 2006 ADOT Traffic Projection Study of Sedona, Arizona, the high traffic corridor in the state, you need to. It identifies that on six levels of traffic in '06, Sedona was level 5 and 6 everywhere. Five is at capacity and six is beyond. That data identified that we are in excess of 24,000 cars a day on SR 89A, in excess of the traffic on I-17 between Phoenix and Flagstaff. Blew his mind, basically the projections in that study say that by 2025, seven years, the overall traffic in this area goes up 35%. Please read it, call Chris Page, Senior Engineer, he challenges you. It says that the traffic at that high school intersection goes up 50% without this hotel. He is aware that one of the Commissioners mentioned the other 300-unit hotel on the other side of the Cultural Park that has been submitted, but he doesn't know where it is. That is 500 units going into that one intersection potential, and Attorney Pickels recently opined that we have 1,000 B&B units now in this town, that is five 200-unit hotels that have been added to this town. If the traffic count, and he is a hotel developer, is four a day for a room or eight, which is the national number, those alone are 4,000 to 8,000 traffic trips a day at full occupancy. This is something we really have to think about; it is a health, safety and welfare issue. Go read the traffic projections and see how many hotels you want to approve – that is this thought.

**Greg Biddle, Sedona, AZ**: Mr. Biddle indicated that he is a 50-plus year resident of the Sedona area. The common thread that seems to be running through this whole meeting is traffic, and it has been said, it doesn't matter how many hotels there are or aren't in Sedona, people want to come here. Everyone that has spoken tonight that lives here was once a tourist and decided to move here, so we all signed on for this. He didn't know 50 years ago that it was going to be quite like this, but we all signed on and here we are. Again, it doesn't matter how many hotels there are, people are going to want to come to Sedona. There is no denying that; when he heard that there was a study done and at least 50% of the vehicles that go through Sedona, do just that, they go through Sedona, they don't stop, buy anything, they go through Sedona. A hotel brings people who are staying, spending money in restaurants and buying gas, taking jeep trips, so there is obviously a benefit to the tax basis for Sedona, and however many hotels, it is not going to change the traffic in Sedona unfortunately; if we could by eliminating hotels, that would be great, but it is not going to happen. Mr. Welker has a proven track record with what he has already built here. He has gone above and beyond what the City expected. His landscaping, for instance, is the best in Sedona, and he spent a lot more money on that landscaping than even the City

would have required, so he has a proven track record, and he should be able to build the rest of the project out.

Dale Casey, Sedona, AZ: Mr. Casey indicated that he has been a resident of Sedona for 26 years. He has seen a lot of changes; when he first moved here, there was only one traffic light at the "Y" that is now an "O". You have the ear of the Council, and he would hope that you would talk to the Council and recommend that they renegotiate the agreement that the City has with the Chamber of Commerce. The increase in traffic that we have seen in the last four years has increased exponentially with the amount of money the City has given to the Chamber of Commerce. We are now up to \$2.5 million a year to the Chamber to bring more tourists into the City, and that is not what we need at this time. The SR 260 is under construction; it is going to be four lanes from I-17 to Cottonwood, and once it is completed, ADOT is going to put a sign on I-17 recommending that people come to Sedona using that route, which means that once that route is completed, the traffic at this intersection will most likely double. Again, if you have the ear of the Council members, by all means, encourage them to renegotiate that agreement with the Chamber.

Mary Terry, Sedona, AZ: Ms. Terry stated that she is an 18-year resident of Foothills South, and she and her husband have enjoyed living here and both of them appreciated the representatives of Marriott, Mr. Welker and the other people who represented Marriott in speaking with Foothills South, and several of them have expressed that we are very much in gratitude for their efforts. They would like to address their concerns about the impact of the commercial development that adjoins the residential development in so far as a wall that might separate them, and she is sure they are going to do what they can as far as the landscaping. They would like to note that the parking area will include spaces for the general public for trailhead access; the City does not provide any access at the current Cultural Park property across SR 89A right now, and they can address that as knowing many times a day the jeep tours as well as many private vehicles go to that observation point, and there will be a number of vehicles that will be using these parking areas at the Marriott for public access, and that needs to be considered by the City. There is no concern as far as we know, other than Marriott's own address of that issue. They are also concerned about the lighting issue of the parking area. There is a proposal for the 12 ft. parking lights that will be placed adjacent to the Cultural Parking property as well as the Foothills South property, and they wonder whether that might be better addressed by bollard lights. That lighting impact is going to be quite significant as far as the lights being on at night, as well as the headlights that will be parking with their lights directed toward Foothills South, so we are concerned about that issue as well and appreciate your concern about addressing these issues.

Cheryl Barron, Sedona, AZ: Ms. Barron indicated that she is a resident of Sedona and a small business owner in the area. First and most importantly, she is the General Manger of the Courtyard by Marriott. She wants to address concerns about Airbnb as it relates to the Marriott coming into town. The question out there is, how does the Marriott differ from Airbnb? It differs a lot; Airbnb does not have standards that it abides by; there are no safety or security standards or standards to prevent parties and no standards to prevent the excess trash. Marriott has extreme standards, and we control all of those things. She lives in a neighborhood that has Airbnbs throughout, and as a resident, she can't find a house to buy because of Airbnb, so that is her residential standpoint. As far as Marriott goes, they provide 24-hour service to their guests. They provide a sense of security and shuttle service. To detail out that shuttle service, they provide service to and from Uptown currently and they are open to going to some nearby trails, but that is up for discussion. The shuttle service currently carries about 50 people per day to and from the Uptown area. There was also a statement that claimed that we send our quests to Devil's Bridge and that is incorrect. They send their guests to the least-traveled trailheads. About six months ago, park rangers came to the lodging council meeting and asked the lodging professionals to redirect guests away from Devil's Bridge, Cathedral, Bell Rock - the most popular traveled trails. They have been doing that; they have been sending them to areas that are on their side of town. They are trying to keep traffic, as much as they can, away from that West Sedona and heading into Uptown. They are going to go, because that is where the

restaurants are, but they do their part as a business to try to prevent that. She also wanted to let you know something very important. Courtyard currently provides lodging for cancer patients that come into town. Ms. Barron was advised that her time was up.

Having no additional requests to speak, Vice Chair Levin closed the public comment period.

#### **Commission's Summary Discussion:**

Commissioner Mayer referenced his earlier question and asked what is going to happen in the future in regard to traffic impact at that interaction of Red Rock Loop Road and SR 89A; he would like more information on how that is going to be managed in the future, which involves development across the Marriott.

Commissioner Brandt indicated that the big picture is that we have heard very pointed commentary regarding an individual development within a lodging limit zone that is speaking towards the overall problems that the City of Sedona has, and we need to separate the individual lot from the big picture. The big picture does need to be addressed, but he doesn't see how we can stop one individual project, but the people who have the concerns for controlling the traffic in this town should do more than just talk at one individual Development Review proposal.

Commissioner Brandt also noted that we heard comments about the amount of housing or that there should be more housing, and this also speaks to pulling together the community benefits policy that the City has been working on for three or four years but set aside. It would be good to have a blanket proposal for the whole City and not just focus on one property. If we have employee housing on specific properties, that would reduce traffic, because then theoretically the employees would be there on site and wouldn't have to drive to their jobs. If you think about it, everything kind of comes back to traffic and moving around. A little bit more focused on this property, the new type of hybrid hotel, part hotel and part apartment building, actually could reduce the demand for Airbnb, so that is a good thing.

Commissioner Brandt stated that he has two issues specifically with the building, and he touched on those during the work session -- one being the extension of the size of the parking lot and how that needs to be screened, and the other was realizing that buildings of that size probably need a bit darker colors to help them blend in with the natural scenery. Landscaping, he agrees that it does fit the overall theme and flow of Sedona; the natural red rock landscaping with native trees and some shade trees. It is beautifully done, but there needs to be more of them for the increase in the size, since there is no other break-up to the parking lot, no building to hide the parking lot, and the gabion wall that is raised in the front would work well, but it needs to continue to the entrance, and that entrance is the weak link -- the opening into the parking lot on SR 89A. For sure, we need to continue that height to that entrance and give up some of the extra parking to provide more landscaping within the parking, and especially at the entrance on SR 89A.

Commissioner Brandt referenced the other notion about just having darker colors and indicated that an interesting notion about not meeting the Land Development Code and having those allowances be part of the zone change, because in his thought, the zone change is to be able to provide more scrutiny for projects of this size, so that any hotel, whether you add one unit or multiple units, has to go through a zone change, because it is an important thing and it does need more review. It needs to have more scrutiny, so to him, it doesn't mean that you can automatically adjust things as far as the Land Development Code. Overall, that probably works for this building, but at the same time, if it was darker colors, it would blend in even more than it is going to, so he would suggest that, as the applicant has suggested, they go with a Light Reflectance Value of 19, and he would suggest that not just one building be reduced to 24 to meet the alternate standards, but that all of the project have that as a consideration. Stone is going to add a blending of colors; the paint needs to be darker. Those colors should probably stay in the blending you have now, more of the grey tones, to break it up from the existing hotel, but that really is up to the applicant, but he would encourage that the new building have distinction. It is going to flow because of the siting and the way it is placed on the property, and it has a nice break-up looking

from the highway. Facades, nice shadows, change of buildings and height of buildings all seem to work, so all in all he is in favor of the project, but with those Conditions added.

Commissioner Klein stated that he respects Commissioner Brandt's opinion, but he disagrees. We have to start looking at the big picture. He doesn't think you can just say that we shouldn't look at the big picture and just look at this project. We have two major problems in Sedona -- one is traffic, because we have so many tourists coming here, and the other is there is no housing for employees. He had a long conversation with the General Manger of Sedona Rouge, and they are not at full employment. Most of the major resorts here are not at full employment. Most of them have stopped advertising in the Red Rock News, because they can't get employees. The reason they can't get employees is because there is no housing here for them and that is a huge problem we need to address. With all due respect to the money that has been put into the community fund to support housing, basically nothing has ever been done with it. They have \$250,000 sitting there and this will add another \$50,000, but it is not going to add any affordable housing units.

Commissioner Klein stated that this project doesn't comply with the Community Plan as required. The Community Plan went into effect in May of 2014, and the Development Agreement that the Marriott entered into with the City was December of 2014 after the Community Plan, so when the Marriott entered into the Development Agreement, they knew the Community Plan was in existence and they knew they had to comply with it. Just focusing on four of the outcomes in the Community Plan. Housing Diversity - this is not going to do anything for housing diversity. Just building two units is not going to do much of anything. He would be maybe more in favor if they were building the 12% recommended guideline, so in other words, if they were building an 88unit hotel, they would have to build 10.5 housing units, but that is not being done. In fact, they reduced the housing units from four to two. Community Gathering Places – with all due respect to the Marriott, residents are not going to be saying let's go to the Marriott Residence Inn to hang out. They are going to have the BBQ and the pool, but that is mainly for the guests of the Marriott, so it doesn't do much to provide a community gathering place. Economic Diversity - it does nothing for that. Most of the jobs in Sedona are service-related jobs that are low-paying jobs, so people can't afford to live here. The Community Plan says that we should be less dependent on tourism, and we should attract more business owners and professionals. This does nothing to do that, and we have the goal of reducing traffic; there is no doubt that even if it is to a minimal extent, this is going to be increasing traffic.

Commissioner Klein indicated that a couple of other points he would like to make are in June of 2015, the Arizona Planning & Zoning Commission staff gave us a lodging inventory, and at that time, there were 2,372 lodging units. With the Marriott Courtyard and the Sedona Rouge expansion that came up to 2,525 lodging units. If we now have 1,000 Airbnb units, we have 3,525 units of lodging, which is one for maybe every three people in Sedona. Las Vegas has one for every four people who live there, so we are going to have more lodging units than Las Vegas.

Commissioner Klein added that he just saw this and doesn't know how accurate it is, but it states that the sales tax revenue for the City of Sedona from hotels and lodging in 2015 was \$4.3 million, in 2016 it was \$5.8 million, and in 2017, it was \$6.9 million, so in two years it went up 50%, which seems to mean that is a huge increase in the number of tourists. He appreciates the comment that the gentleman made about the money being given to the Chamber of Commerce to attract tourists here. We don't want to hurt our economy; we are a tourist-based economy and we want to make sure that is stable, but are we getting too many tourists here, looking at the amount of sales tax revenues? Finally, whether you say we don't need to comply with the little old language of the CFA, but the spirit, he doesn't' think it complies with the CFA. The CFA that was put into place after the Development Agreement with the Marriott says that we should have a mixed use here — commercial, lodging and housing, and that is not happening, so he is not voting in favor of this.

Commissioner Kinsella stated that there are a couple of areas in which she feels she needs more information. We have heard about the impact of Airbnbs and the problems specifically on neighborhoods. She then asked if Economic Development or Community Development Departments have an opinion as to whether or not shepherding people toward hotels that might have better management or are better equipped to manage crowds are a good alternative to Airbnb growth. She is just curious and knows it is an opinion, but she is wondering if there is any information that could help the Commissioners understand that question. We heard that there were only 180 hotel rooms built in the last ten years, but we know we have had a much higher increase in the amount of people staying here, so she would like a verification of that number as well. She also looked at the remarks offered by the various agencies, and the Sedona Fire District referenced a previous letter, and as a newbie, she doesn't have some of that information, but she would like to know their opinion about the ingress and egress being afforded to the two residential properties, because that safety and alternative routes of escape are very important, and we need to consider them when we consider any development project, so she wants to know if there is a public safety advantage or if it is neutral. Cari Meyer stated that the Sedona Fire District has been very involved in the review of this project and looked at the emergency accesses. They approved both of them for emergency accesses, and in addition, the original site plan actually had only one entrance in and out, and you entered the parking lot and did a loop, and that was not acceptable to the Fire District, so they made some changes to make sure there was a way for the fire truck with basically two entrances in and out of this side of the property. That may have been the previous letter, but the Fire District has been very much involved in the review of the site plan and the emergency accesses, and they have said that these meet the requirements. The Commissioner questioned where the access was to and Cari pointed out the entrance off of SR 89A and the location of the two accesses from the neighboring subdivisions, and if the project moves toward building permits, they will be involved then as well.

Commissioner Kinsella expressed concern about the reduction in the housing units. It seems that the contribution of two housing units and \$50,000 does not add up to the contribution that should be happening based on the amount of square footage and rooms that are being brought in on this property. She would like the applicant to consider increasing, not the money contribution, but the actual apartment contribution. Vice Chair Levin asked if that is as to the number and Commissioner Kinsella stated yes. Vice Chair Levin then asked if the Commissioner had a precise number, and Commissioner Kinsella responded that it should be in excess of four. She probably would have thought four was insufficient as well. She is going to say that as a starting negotiating point, let's go for six. She thinks it was 10 or 12, but she is not looking at losing the monetary contribution; this is in addition to the existing monetary offer. Vice Chair Levin then confirmed that Commissioner Kinsella meant the \$50,000.

Audree Juhlin referenced Commissioner Kinsella's request for more information on the short-term vacation rentals and explained that we don't have any data related to impacts of the new legislation. We are looking at an FRP to go to the consultant community that helps regulate or at least monitor short-term vacation rentals, but right now, we currently don't have that data. Commissioner Kinsella then referenced a speaker that brought up a specific legal term, and it is her understanding that it is not something we could consider, but she would like the attorney to comment on the word "moratorium" and if that is something that can or cannot be considered. Robert Pickels Jr. explained that is a completely separate issue; there is a very specific statutory structure that has to be followed to consider any moratorium. There is a laundry list of things that has to be identified and has no relation to this project. Commissioner Kinsella then said that to restate, we could not be considering a denial of this project based on the fact that it would be the start of a moratorium. Robert Pickels Jr. stated that would be putting the cart before the horse.

Vice Chair Levin indicated that she had requested more information earlier on the guest characteristics. She is interested in knowing of those six priority guest profiles what percentage typically fall within each on a national level and what your expectation is in Sedona, because there are inferences drawn from whether you are appealing to individuals that come for medical treatment or individuals that are doing a cross-country trip and decide to stay in excess of 30

days, so again, it is a new product and we really need to better understand who your customers are, so if you could provide that data both nationally and what your expectations might be for the Sedona community. If and when this project does go forward, she would concur with Commissioner Kinsella that she would want to see a larger contribution. Since it is a zone change, it gives us the opportunity to ensure that you address the community's need for affordable housing in the community benefits that have been precisely defined in our Community Plan and inferred in the Western Gateway CFA, because it is an impact of the proposed hotel itself, so she would concur with Commissioner Kinsella's recommendation.

Vice Chair Levin stated that she needs feedback from the Commission. It looks like we have more information and more questions that need to be responded to by the applicant and that we are less ready to move forward with a motion; if she is not reading that correctly, speak up.

Commissioner Kinsella stated that she would like them to consider if they would look at the housing contribution before we vote that up or down. Vice Chair Levin stated that as each Commissioner has spoken, she has checked those things that they would like to see revised, such as the list that Commissioner Brandt provided. The concerns that Commissioner Klein raised with regard to inconsistency with the Community Plan and expectations – more specifically mixed use, and the housing raised by Commissioner Kinsella and others -- colors of the building and better screening, etc.

Commissioner Barcus stated that he agrees with the staff recommendation that we have a good compromise here. The developer has made many adjustments and we should move ahead with approval of the Zone Change, Development Review and the Conditional Use Permit tonight, and he is prepared to vote on that favorably.

Robert Pickels Jr. suggested that if there is a preference to move this forward, there are things that have been identified that could be stated in the recommendation of the Commission to the City Council that wouldn't preclude a vote on this item tonight. It is up to the Commission, but the things you identified can certainly be included in the recommendation to the Council. Vice Chair Levin then stated that she would entertain a motion; we have three motions on page 23.

MOTION: Commissioner Barcus moved to recommend to the Sedona City Council approval of the proposed rezoning as set forth in case number PZ16-00009 (ZC), Marriott Residence Inn, increasing the total permitted lodging units from 121 to 209, based on compliance with the Land Development Code requirements, conformance with the requirements for approval of a zone change and consistency and conformance with the Community Plan and Western Gateway CFA Plan, and subject to all applicable ordinance requirements and the conditions as outlined in the Staff Report. Commissioner Brandt seconded the motion.

Commissioner Brandt stated that he seconded the motion for discussion. Commissioner Kinsella stated that it is unfortunate, at the moment, she would like for the applicant to be able to respond to some of these things and without that response, she feels her hands are tied and she would have to vote against it at the moment based on that lack of information.

Vice Chair Levin asked Commissioner Barcus whether or not he would consider amending his motion so that the reference to the Conditions of Approval would be amended, as he would enunciate them. Commissioner Barcus stated that he is in agreement with the staff recommendation, and the applicant has complied with all of the requirements and is in conformance with what is required on this property. It is the highest and best use, architecturally it is outstanding, and we have a proven partner in terms of Community Development and he shudders to think of what would go in that space if this wasn't approved. This is a developable space in this community and all the ancillary issues related to traffic and Airbnbs are not relevant to this specific item. We need to stick with the facts, stick with the recommendation, stick with what we have before us in a zone change and move forward.

Commissioner Brandt asked if Commissioner Barcus would entertain an amendment to have the Light Reflectance Value 19 and to utilize the extra parking to be space for additional landscaping at the SR 89A entrance. Commissioner Barcus stated that he is not sure how we incorporate that in a recommendation to the City Council, but yes, we could recommend that to the City Council, and the City Council with the assistance of staff and the analysis and recommendations that staff might do at that point, he could accept those two modifications.

Commissioner Brandt asked if those wouldn't be an addition to the Conditions. Vice Chair Levin stated that they would be amendments to the Conditions of Approval. Robert Pickels Jr. explained that what he heard was that was an acceptable amendment to Commissioner Barcus, and Commissioner Barcus stated yes, he would consider that to be an acceptable amendment to the Conditions. Commissioner Brandt then stated that Part B of his statement would be are we a hung jury? Vice Chair Levin stated that the Commission would find out.

Commissioner Mayer stated that he cannot vote for this in that form. There are too many open questions in regards especially, he has a beef with the housing or the units dedicated to the employees, because that would reduce traffic from Cottonwood, because most of the people who work here are probably from Cottonwood or the Verde Valley, so any one person not to have to drive to work means something to him.

Commissioner Klein stated he had no additional comments on the motion or Conditions of Approval. Commissioner Kinsella referenced the Community Plan checklist under Development Standards and indicated that there are several areas where it is not complaint – it is either partially compliant or not compliant, so she would think that there is a way to bring this into further compliance with those, so although she agrees that this is probably a good use, and the design is fitting for the area, and the impact of this one project would overall be minimal compared to other things going on, the lack of affordable housing contribution is a significant part of the lack of compliance and other areas on here. She urges her colleagues to look at the Design Review Manual checklist and the Development Standards checklist and the Community Plan checklist for areas marked either partially compliant or not compliant. The idea is in conformance with the CFA, she agrees, but the individual application has areas that could be approved. Vice Chair Levin asked if the Commissioner had any amendments to the Conditions of Approval and Commissioner Kinsella stated not at this point; she would like additional feedback.

Vice Chair Levin stated that there is a motion on the floor with two amendments regarding the LRV and screening. Commissioner Brandt agreed and asked if it needed to be formalized. Robert Pickels Jr. stated that it is a friendly amendment; it was agreed to by Commissioner Barcus. Vice Chair Levin stated that she is going to call for the vote of those in favor of the motion as read and amended.

AMENDED MOTION: Commissioner Barcus moved to recommend to the Sedona City Council approval of the proposed rezoning as set forth in case number PZ16-00009 (ZC), Marriott Residence Inn, increasing the total permitted lodging units from 121 to 209, based on compliance with the Land Development Code requirements, conformance with the requirements for approval of a zone change and consistency and conformance with the Community Plan and Western Gateway CFA Plan, and subject to all applicable ordinance requirements and the conditions as outlined in the Staff Report and amended.

Vote: Motion failed with two (2) in favor and four (4) opposed. Vice Chair Levin and Commissioners Kinsella, Klein and Mayer were opposed. Chair Losoff was excused.

Vice Chair Levin asked staff if the Commission goes ahead with the other motions, and Audree Juhlin stated no there is no need to go further. Commissioner Brandt then asked if there is a meeting date that we would continue this to, and Audree pointed out that the Commission just took action to recommend denial to the City Council. Robert Pickels Jr. explained that there was not a motion to approve, so the Commission could still continue this and bring this back.

Vice Chair Levin agreed and stated that there were a lot of outstanding issues and areas in which we were requesting feedback, changes and revisions from the applicant, so if we continue this to a time certain, the Commission will have another look at this project and may be better satisfied with a revised project from the applicants, so do we have a date certain to continue this hearing.

Audree Juhlin indicated that we would also want the applicant to be able to be in on that date, and Vice Chair Levin confirmed that Audree wanted to confer this evening to see if that date would work for them. Audree then asked for a 5-minute break.

Vice Chair Levin recessed the meeting at 8:28 p.m. and reconvened the meeting at 8:33 p.m.

Vice Chair Levin indicated that we were talking about a possible date to continue and once we have that date she will entertain a motion to do so. Audree Juhlin stated that staff is recommending May 15<sup>th</sup> at 530 p.m. to continue the public hearing.

Robert Pickels Jr. stated that the applicant's counsel has asked to address the Commission.

Applicant's Counsel Jeff Belilie stated that during the break, he was consulting with his client and it sounded like there were a number of Commissioners concerned with the number of affordable housing units, and that seemed to be the overriding issue from what he heard. He talked with his client and if they were prepared to offer more affordable housing units today, could they get this moved forward – maybe all three action items tonight. He thinks he heard from a couple of Commissioners that really was the key concern, so he has talked with them, and they think they can make five affordable housing units work with the site and the cash contribution. They are willing to entertain a motion for approval with the modification to the number of housing units from two to five with the same cash contribution, if the Commission so chooses to do that. Vice Chair Levin interjected that was \$50,000 for the record and Mr. Belilie stated that was correct.

Commissioner Kinsella asked if staff had a recommendation on whether or not we should continue this evening or since we have a date if it should continue to that date, just based on procedure, policy and other information out there, and Vice Chair Levin added the outstanding information requested. Audree Juhlin indicated there are two options for the Commission – continue it to a date certain which would be May 15<sup>th</sup> at 5:30 p.m. or if the Commission feels that the significant issue still outstanding centered around housing and if the five units plus \$50,000 would be sufficient to take action tonight or if there are other issues besides the color and landscaping entrance identified.

Commissioner Klein wanted to know where the additional units would be built; we don't have anything in front of us as to where the units are going to be, what are they going to look like; we don't have any plans to look at for these units. Mr. Welker stated that they would be taken out of the hotel units; out of the 88; that is the only option they have, so that would leave 85 rentable units and hopefully that would be acceptable. Mr. Welker asked what the current paint color index is that they are adhering to in the report that meets the standard, and Cari indicated that the current lightest paint color was a 30 LRV, but you had submitted a darker color with a 19 LRV, which would need to be applied to Building B to meet alternate standards; there is a portion of the building that goes above 22 ft. Mr. Welker stated that he thinks they could do that too to address that concern.

Commissioner Klein asked if they would be willing to follow the guidelines recommended by the City and reduce the number of lodging units further, so you would be building 12% housing units. Mr. Welker stated that they would be willing to offer the five units and the \$50,000, with the trailhead, kiosk and trail improvements – that would be what they would be able to offer.

Commissioner Kinsella asked if the increase to the five units does not detract from any of the other public amenities already offered, and Mr. Welker stated no, all of those amenities obviously

benefit. It is a little different situation, because they are not building a standalone multi-family. All of the amenities and improvements that are expensive and costly are provided for these residents also and are different from a different type of situation. Commissioner Kinsella asked if that will still follow that preference order that we talked about before.

Commissioner Mayer asked how many employees are at the Marriott hotel now, and Mr. Welker stated at the Courtyard, they have approximately 35 to 40. The model for the Residence Inn is less employees, with 85 units and being able to take advantage of the adjacent property, it would normally probably be 30, but probably 25. The Commissioner then asked how many employees total together, and Mr. Welker stated that you can do the math; if we have 25 and 40, that is 65, and again, that is seasonal. Sometimes it is less and sometimes it is more. Commissioner Mayer then said five affordable housing for your employees. Mr. Welker pointed out that not all of them want to live there; they don't. Most of them want to get away, in fact, we had to get special permission from Marriott, because they have a mandate that no employees can be housed on site, because they want a separation from work. This is a unique circumstance obviously, so we are trying to work with it the best we can. If we were doing apartments, seven is better than five and five is better than three, but at the other end of the spectrum, in order to make this financially feasible, which is their problem, there comes a breaking point.

Commissioner Mayer stated that as Commissioner Klein explained we have a shortage of workforce here in Sedona as well, so they are going to be fighting for the same people. Mr. Welker said that again not all of them want to live on site. The Commissioner again stated we have a workforce shortage here in Sedona; what does that mean for the quality. . . Mr. Welker interjected that that is something they have to deal with. That is their problem, and it is not just here; it is everywhere. That is something that they don't require the City to participate in, but they are able to adequately do that. They were chosen the last six years as one of the top Marriott developers for quality assurance in the United States, so we have to deal with that question, and we do it efficiently, and just to give you an idea, when we opened the Courtyard, we had more applications for that per jobs there than we've had at any other hotel they've ever opened. They had hundreds.

Commissioner Mayer asked if they did a drug test too and Vice Chair Levin pointed out that the Commissioner was getting off and thanked Mr. Welker. The Vice Chair advised Commissioner Mayer that she was returning it to the Commission for any other questions.

Commissioner Klein referenced his notes from when Mr. Welker did his presentation at a prior meeting and indicated that Mr. Welker said that the Residence Inn would have 30 to 45 employees and the Courtyard has 50 to 75. Mr. Welker stated that again, those are variables based on seasonality; they may go below that and they may go above that; he is giving you an average. According to the Residence Inn model, they will be able to take advantage of some synergies between the two properties being together, so it is going to have less employees, but they would appreciate it, if they could move this forward. If not, if there are too many to your stipulations, they are trying to do everything they can to move this forward, and if not, they would be happy to come back again, but they would like to move it forward, and they think they have addressed some of the most serious issues.

Vice Chair Levin stated that she would entertain a motion if it pleases the Commission. Commissioner Kinsella stated that she would make a motion for approval with the change that was just agreed to. The Vice Chair asked the Commissioner to restate that for the record, and the Commissioner asked for staff's help.

Cari Meyer indicated that she has that Condition 2 under Zone Change would change to say, "The zoning for this property shall allow for a maximum of 206 lodging units", which would be the 121 plus 85, etc. Condition 3A would change to "provision of five employee housing units in compliance with the City's development incentives and guidelines for affordable housing", and

then . . . Vice Chair Levin stated that she didn't think that the 95 number was correct, so Cari repeated her calculations.

Audree Juhlin suggested that perhaps a simpler approach could be that the motion is to "approve the Zone Change based on the recommended language with the addition of addressing lighting, the landscaping screening and changing the number of employee units from two to five and reducing the lodging to 85. Cari clarified that it is the Light Reflectance Value, not lighting, and Audree agreed it was the light color.

Commissioner Kinsella asked if that is sufficient as stated and Robert Pickels Jr. stated yes.

Note: The motion is to approve the Zone Change based on the recommended language with the addition of addressing the Light Reflectance Value, the landscaping screening, changing the number of employee units from two to five and reducing the lodging to 85.

MOTION: Commissioner Kinsella so moved. Commissioner Barcus seconded the motion.

Vice Chair Levin asked for those in favor of approving the motion as amended.

VOTE: Motion carried with five (5) for and one (1) opposed. Commissioner Klein was opposed and Chair Losoff was excused.

Vice Chair Levin asked if the Commissioner's reason for denial was needed and Audree Juhlin indicated that staff has very specific reasons for that denial.

Vice Chair Levin stated that the second item to decide is the staff recommendation for a Conditional Use Permit with the accompanying motion. She then asked for a motion to approve; however, Commissioner Barcus pointed out that Development Review is next.

The Vice Chair then asked for a motion for the Development Review and Commissioner Barcus stated he would make that motion.

Note: The motion in the Staff Report for Development Review referenced by Commissioner Barcus is as follows:

MOTION: "Move to approve the proposed Development Review for the Marriott Residence Inn as set forth in case number PZ16-00009 (DEV) based on compliance with all ordinance requirements and satisfaction of the Development Review considerations and applicable Land Development Code requirements and the conditions as outlined in the Staff Report. Commissioner Kinsella seconded that motion.

VOTE: Motion carried six (6) for and zero (0) opposed. Chair Losoff was excused.

The Vice Chair stated that she would entertain a motion for the Conditional Use Permit.

Cari stated that before making the motion, she would point out that the Commission was given an amended Condition for the Conditional Use Permit that states that if the City Council does not approve the Zone Change, the Conditional Use Permit approval is null and void, so it would be as amended.

MOTION: Commissioner Kinsella moved that based on ordinance requirements as conditioned, general consistency with the Land Development Code and the requirements for approval of the Conditional Use Permit and the compatibility with surrounding land uses and character of the surrounding area, that this be approved as amended. Commissioner Barcus seconded the motion. VOTE: The motion carried with six (6) for and zero (0) opposed. Chair Losoff was excused.

#### 6. FUTURE MEETING DATES AND AGENDA ITEMS

- a. Tuesday, May 1, 2018; 3:30 pm (Work Session)
- b. Tuesday, May 1, 2018; 5:30 pm (Public Hearing)
- c. Tuesday, May 15, 2018; 3:30 pm (Work Session)
- d. Tuesday, May 15, 2018; 5:30 pm (Public Hearing)

Cari Meyer stated that there is nothing for Tuesday, May 1<sup>st</sup>, so that meeting will be canceled, and on Tuesday, May 15<sup>th</sup>, we have scheduled the public hearing for the Shelby/Sunset Live/Work CFA, formerly known as the Triple A CFA. Vice Chair Levin asked if that is for the work session, and Audree Juhlin stated that is a work session; however, Cari stated that it is a public hearing. Audree then explained that she thinks it will start at 3:30 p.m., because it is an extensive discussion responding to the Commission's questions and comments.

#### 7. EXECUTIVE SESSION

If an Executive Session is necessary, it will be held in the Vultee Conference Room at 106 Roadrunner Drive. Upon a public majority vote of the members constituting a quorum, the Planning and Zoning Commission may hold an Executive Session that is not open to the public for the following purposes:

- a. To consult with legal counsel for advice on matters listed on this agenda per A.R.S. § 38-431.03(A)(3).
- b. Return to open session. Discussion/possible action on executive session items

No Executive Session was held.

#### 8. ADJOURNMENT

Vice Chair Levin called for adjournment at 8:45 p.m., without objection.

I certify that the above is a true and correct summary of the meeting of the Planning & Zoning Commiss held on April 17, 2018.		
Donna A. S. Puckett. Administrative Assistant	 Date	

#### WHEN RECORDED, RETURN TO:

City Clerk City of Sedona 102 Roadrunner Drive Sedona, Arizona 86336

## DEVELOPMENT AGREEMENT (Sedona Marriot Residence Inn)

This Development Agreement ("Agreement") is entered into as of the	day of
, 2018 (the "Effective Date"), by and between the CITY OF S	SEDONA,
ARIZONA, an Arizona municipal corporation (the "City") and SEDONA HOSP	<b>ITALITY</b>
<b>GROUP, L.L.C</b> , an Arizona limited liability company (" <i>Developer</i> ").	

#### RECITALS

- **A.** City and Developer entered into that certain Development Agreement (Sedona Marriot Courtyard Hotel) dated December 4, 2014 ("*Original Agreement*"), recorded as Instrument No. 2015-0001623, Records of Yavapai County, Arizona. Unless expressly stated herein to the contrary, this Agreement is intended to stand alone and be enforced independently from the Original Agreement which remains in full force and effect.
- **B.** The site plan attached to the Original Agreement as Exhibit B included a 3.04 acre undeveloped parcel, which is more specifically described on the attached **Exhibit A** ("**Undeveloped Parcel**").
- C. Arizona Revised States ("ARS") Section 9-500.05 allows a municipality and a landowner or any other person having an interest in real property located in a municipality to enter into a development agreement pertaining to any matter relating to the development of such real property, including applicable land use rules, regulations and official policies; permitted land uses; density and intensity of land use; phasing of development and duration of the development agreement; and development fees.
- **D**. Pursuant to and in compliance with the Land Development Code, Developer has submitted to the City its zone change application to revise the number of permitted lodging units for the Undeveloped Parcel and for development review and conditional use permit approval.

#### **AGREEMENT**

**NOW, THEREFORE**, in consideration of the premises above and the mutual covenants and agreements contained herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties, intending to be legally bound, covenant and agree, for themselves, and their successors-in-ownership and assigns, as follows:

- 1. Recitals. The Recitals set forth above are acknowledged by the Parties to be true and correct and are incorporated herein by this reference.
- **2.** <u>Development of the Undeveloped Parcel</u>. Developer shall be permitted to develop the Undeveloped Parcel as a Marriott Residence Inn with eighty five (85) guest units and five (5) employee housing units in general accordance with the site plan attached hereto as <u>Exhibit</u> <u>B</u> ("*Residence Inn Site Plan*").
  - **3.** Additional Covenants of Developer. Developer agrees as follows.
    - (a) Developer shall construct, own and operate a Marriott Residence Inn on the Undeveloped Parcel.
    - (b) Developer shall provide five (5) employee housing units in compliance with the City's Development Incentives and Guidelines for Affordable Housing (DIGAH), including, but not limited to:
      - i. All five (5) rental units shall be targeted to household earning up to 80% of the area median income adjusted for unit size in Yavapai County.
      - ii. Two (2) of the rental units shall be one (1) bedroom units, each approximately five hundred eighty five (585) square feet in size.
      - iii. Three (3) of the rental units shall be studio units, each approximately four hundred sixty three (463) square feet in size.
      - iv. Developer shall adhere to DIGAH's Eligibility Criteria and Marketing and Application Process when renting the units.
      - v. The rental units and the Developer shall comply with all applicable development guidelines including, but not limited to:
        - 1. Tenants are entitled to the use of all on-site amenities, including the pool, club house, BBQs, etc.
        - 2. Interior finish and quality of construction should at a minimum be comparable to applicable entry level rental housing in the Verde Valley.
        - 3. The units shall be available and remain affordable from the date of initial occupancy for as long as the Undeveloped Parcel remains a lodging use.
      - vi. Tenant preferences, in addition to income restrictions, shall be made first available to qualified Residence Inn and Courtyard Hotel employees. Second preference is for qualified school district and

- City employees. Third preference is for qualified citizens at large who are or will be employed within the City's jurisdictional limits.
- vii. An annual report shall be submitted to the Community Development Department each year commencing one (1) year following the date on which the certificate of occupancy is issued for the Residence Inn demonstrating compliance with conditions of approval and the DIGAH.
- (c) Developer shall contribute Fifty Thousand Dollars (\$50,000) to the City's Affordable Housing fund.
- (d) Developer shall provide a trail connection, kiosk and trail parking, including a public access easement for access to the parking and trailhead, as well as signage allowing for public parking near the trailhead during daylight hours. Final sign design and placement shall be approved by the Community Development Director prior to installation.
- (e) Developer shall provide and operate a shuttle for use by hotel guests to destination locations, such as Uptown Sedona and major trail systems, within a 10 mile radius of the Residence Inn.
- (f) Developer shall record permanent emergency ingress and egress easements for both Park Place and Foothills South Subdivisions, at the locations depicted on the Residence Inn Site Plan.
- (g) Developer shall record a permanent access easement to the City for the ingress and egress and for the service and maintenance of the City's odor treatment facility, at the location depicted on the Residence Inn Site Plan.
- (h) Developer shall connect to the City's Wastewater System, construct any required extensions of sewer lines, and pay the fees described in Section 4(b).
- (i) Developer shall pay to City a development impact fee per guest unit of Three Thousand Fifty Four Dollars (\$3,054) and a development impact fee per employee housing unit of Four Thousand Eight Hundred Twenty Nine Dollars (\$4,829), for a total fee of Two Hundred Eighty Three Thousand Seven Hundred Thirty Five Dollars (\$283,735) to be paid by Developer prior to the issuance of the certificate of occupancy.

Developer shall make a contribution to public art, either in the amount of 50.54 cents (\$0.5054) per square foot of gross building area or through the installation of art valued at an equivalent amount to be approved by the Community Development Director prior to fabrication and installation.

Developer shall pay all applicable permit review and building permit fees, in accordance with the adopted City fee schedule.

#### **4. Covenants of City.** City agrees as follows.

- (a) City will approve zoning for the Undeveloped Parcel, as further revised under PZ16-00009 (ZC), which shall be vested upon the approval of this Agreement.

Additional uses not included in the above fee calculation shall be assessed capacity and monthly service fees based on the City's sewer capacity fee schedule in existence at the time of the addition of such uses.

#### 5. Representations.

- 5.1. Developer Representations. Developer represents and warrants that:
  - (a) it is a limited liability company duly organized, validly existing and in good standing under the laws of the State of Arizona;
  - (b) its execution, delivery and performance of this Agreement is duly authorized:
  - (c) it shall execute all documents and take all action necessary to implement and enforce this Agreement; and
  - (d) the representations made by Developer in this Agreement are accurate and truthful to the best of its knowledge and belief.

#### 5.2. <u>City Representations</u>. City represents and warrants that:

- (a) its execution, delivery and performance of this Agreement has been duly authorized and entered into in compliance with all ordinances and codes of City;
- (b) this Agreement is enforceable in accordance with its terms;
- (c) it shall execute all documents and take all action necessary to implement and enforce this Agreement; and
- (d) the representations made by City in this Agreement are accurate and truthful to the best of its knowledge and belief.

#### 6. Default and Remedies.

- 6.1. Events Constituting Developer Default. Developer shall be deemed to be in default of this Agreement if (a) Developer commits a material breach of any obligation required to be performed by Developer, and (b) such breach continues for a period of thirty (30) days after written notice thereof by City, or if not able to be cured within such time period, Developer fails to commence the cure of such breach within such time period and, thereafter, to diligently pursue the same to completion.
- 6.2. Remedies to City. In the event of a Developer default which is not cured within any applicable cure period, City shall have the right to seek and obtain all legal and equitable remedies available to it including, but not limited to, specific performance.
- 6.3. Events Constituting City Default. City shall be deemed to be in default under this Agreement if (a) City commits a material breach of any obligation required to be performed by City, and (b) such breach continues for a period of thirty (30) days after written notice thereof by Developer, or if not able to be cured within such time period, City fails to commence the cure of such breach within such time period and, thereafter, to diligently pursue the same to completion.
- 6.4. Remedies to Developer. In the event of a City default which is not cured within any applicable cure period, Developer shall have the right to seek and obtain legal and equitable remedies available to it, including, but not limited to, specific performance.

#### 7. Miscellaneous.

7.1. <u>Notice</u>. Unless otherwise specifically provided in this Agreement, all notices, demands or other communication to be given shall be in writing and shall be deemed to have been duly delivered upon personal delivery or email transmission:

To City of S

City of Sedona

Attn: Sedona Community Development Director 102 Roadrunner Drive

Sedona Arizona 86336

Email:

Copy to: Robert Pickels, City Attorney City of Sedona 102 Roadrunner Drive Sedona, Arizona 86336

Email: rpickels@sedonaaz.gov

To Developer:

Sedona Hospitality Group, L.L.C.

Attn: Paul Welker

7255 East Hampton Avenue, Suite 122

Mesa, Arizona 85209

Email: paul@sunridgeproperties.com

Copy to:

Beus Gilbert PLLC Attn: Jeffrey Blilie 701 N. 44<sup>th</sup> Street

Phoenix, Arizona 85003

Email: jblilie@beusgilbert.com

Either party may change the notice recipient, address or email by giving written notice to the other party as provided above.

- 7.2. <u>Amendments</u>. This Agreement may be amended only by a mutual written agreement fully executed by the parties.
- 7.3. <u>Governing Law</u>. This Agreement shall be governed by and construed under the laws of the State of Arizona.
- 7.4. <u>Waiver</u>. No waiver by either party of a breach of any of the terms, covenants or conditions of this Agreement shall be construed or held to be a waiver of any succeeding or preceding breach of the same or any other term, covenant or condition.
- 7.5. Severability. If any phrase, clause, sentence, paragraph, section, article or other portion of this Agreement shall become illegal, null or void or against public policy for any reason, or shall be held by any court of competent jurisdiction to be illegal, null or void or against public policy, the remaining portions of this Agreement shall not be affected thereby and shall remain in force and effect to the fullest extent permissible by law, provided that the fundamental purposes of this Agreement are not defeated by such severability.
- 7.6. <u>Exhibits</u>. All exhibits attached to this Agreement are incorporated herein by reference as though fully set forth in this Agreement. The exhibits are as follows:

Exhibit A: Legal description of the Undeveloped Parcel

Exhibit B: Residence Inn Site plan

- 7.7. Entire Agreement. This Agreement and the referenced exhibits constitute the entire agreement between the parties pertaining to the subject matter and all prior and contemporaneous agreements, representations, negotiations and understandings of the parties, oral or written, are superseded and merged in this Agreement.
- 7.8. <u>Counterparts</u>. This Agreement may be executed in multiple counterparts.
- 7.9. <u>Consents and Approvals</u>. City and Developer shall at all times act reasonably and in good faith with respect to any and all matters which require either party to review, consent or approve any act or other matter pertaining to the subject matter of this Agreement.
- 7.10. <u>Mutual Benefits</u>. City and Developer agree that in making the promises contained in this Agreement that certain benefits and advantages will accrue to both parties as a result of the performance of this Agreement, and that this Agreement is entered into in reliance upon the actual benefits afforded each of the parties.
- 7.11. <u>Conflict of Interest</u>. No member, official or employee of City may have any direct or indirect interest in this Agreement, nor participate in any decision relating to the Agreement which is prohibited by law. All parties acknowledge that this Agreement is subject to cancellation pursuant to the provisions of ARS Section 38-511.
- 7.12. Enforcement by Either Party. This Agreement shall be enforceable by either party notwithstanding any change in any applicable general plan, specific plan, zoning ordinance, subdivision ordinance or building ordinance adopted by City which substantially changes, alters or amends the applicability of said plans or ordinances to the Property.
- 7.13 <u>Cumulative Remedies</u>. Except as otherwise expressly stated in this Agreement, the rights and remedies of the parties are cumulative, and the exercise by any party of one or more of such rights or remedies will not preclude the exercise by it, at the same time or different times, of any other rights or remedies for the same default or any other default by such defaulting party.
- 7.14 Attorneys' Fees. In any arbitration, quasi-judicial or administrative proceedings or any other action in any court of competent jurisdiction, brought by either party to enforce any covenant or any of such party's rights or remedies under this Agreement, including any action for declaratory or equitable relief, the prevailing party shall be entitled to reasonable attorneys' fees and all reasonable costs, expenses in connection with such action.

- 7.15. <u>Assignment and Successors</u>. This Agreement shall be binding upon and shall inure to the benefit of the parties and their successor and assigns.
- 7.16 No Third Party Beneficiaries and No Partnership. This Agreement is made and entered into for the sole protection and benefit of the parties. No person other than the parties and their successors in interest shall have any right of action based upon any provision of this Agreement. Nothing contained in this Agreement shall create any partnership, joint venture or agency relationship between the parties.
- 7.17. Effective Date, Term and Recordation. This Agreement will be effective ("Effective Date") upon execution by the undersigned parties and recordation in accordance with ARS Section 9-500.05. The term of this Agreement will commence on the Effective Date and will automatically terminate on the fifth (5th) anniversary of such date if building permits are not obtained.
- 7.18. Time of the Essence. Time is of the essence in this Agreement.
- 7.19. <u>Review Process</u>. City agrees to use its best efforts to expedite all approvals relating to the subject matter of this Agreement.

[SIGNATURES APPEAR ON THE FOLLOWING PAGES]

**IN WITNESS WHEREOF,** the parties have executed this Agreement as of the date first above written.

	CITY:
	CITY OF SEDONA, ARIZONA, an Arizona municipal corporation
	Sandy Moriarty, Mayor
ATTEST:	
Susan Irvine, City Clerk	
APPROVED AS TO FORM:	
Robert Pickels, City Attorney	
STATE OF ARIZONA County of Yavapai	
corporation, for and on behalf thereof, who	, 2018, before me personally appeared Y OF SEDONA, ARIZONA, an Arizona municipal see identity was proven to me on the basis of satisfactory be, and acknowledged that he signed the above/attached
[Affix notary seal here]	Notary Public

#### **DEVELOPER**:

		NA HOSPITA a limited liabili			L.L.C.,	an
	By:	SUNRIDGE Arizona corpo		,	INC.	an
		By:				
		Paul We	elker, C	ЕО		
STATE OF ARIZONA County of Maricopa						
On this day of Paul Welker, the CEO of SUNRIDGE PRO behalf thereof, whose identity was proven person who he or she claims to be, and acl document.	PERTI to me o	n the basis of s	rizona ( satisfact	corporation tory eviden	n, for and ace to be	l on the
[Affix notary seal here]	Notary	Public				

# EXHIBIT A TO DEVELOPMENT AGREEMENT

[Legal Description of the Undeveloped Parcel]

See following pages

# EXHIBIT B TO DEVELOPMENT AGREEMENT

[Residence Inn Site Plan]

See following page



#### RESOLUTION NO. 2018-\_\_ MARRIOTT RESIDENCE INN ZONE CHANGE PZ 16-00009 (ZC)

A RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF SEDONA, ARIZONA, ESTABLISHING AS A PUBLIC RECORD THE TERMS OF PROPOSED REZONING OF YAVAPAI COUNTY ASSESSOR PARCEL NUMBER 408-11-430B CONTAINING APPROXIMATELY 8.16 ACRES, INCREASING THE TOTAL NUMBER OF PERMITTED LODGING UNITS FROM 121 TO 211.

BE IT RESOLVED BY THE MAYOR AND COUNCIL OF THE CITY OF SEDONA, ARIZONA that the provisions set forth and the area to be rezoned and attached hereto and incorporated herein as Exhibit A entitled "PZ 16-00009 Marriott Residence Inn, Zoning Map, Legal Description and Conditions of Approval" constitutes a public record to be adopted by reference pursuant to A.R.S. § 9-802 into Ordinance No. 2018-\_\_.

At least one (1) paper copy and one (1) electronic copy of this public record shall be kept in the office of the City Clerk for public use and inspection.

APPROVED AND ADOPTED by the Mayor and Council of the City of Sedona, Arizona, this 13<sup>th</sup> day of November, 2018.

	Sandra J. Moriarty, Mayor
ATTEST:	
Susan L. Irvine, CMC, City Clerk	
APPROVED AS TO FORM:	
Robert I. Pickels Jr. City Attorney	

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#### ORDINANCE NO. 2018-\_\_ MARRIOTT RESIDENCE INN ZONE CHANGE PZ 16-00009 (ZC)

A ORDINANCE OF THE OF THE CITY OF SEDONA, ARIZONA, REZONING THAT PROPERTY DESCRIBED HEREIN, INCREASING THE TOTAL NUMBER OF PERMITTED LODGING UNITS FROM 121 TO 211; ESTABLISHING CONDITIONS OF SUCH REZONING; DIRECTING THE AMENDMENT OF THE ZONING MAP UPON COMPLETION OF ALL ZONING CONDITIONS SET FORTH HEREIN; PROVIDING THAT ALL ORDINANCES OR PARTS OF ORDINANCES OR ANY PART OF THE LAND DEVELOPMENT CODE IN CONFLICT WITH THE PROVISIONS OF THIS ORDINANCE SHALL BE REPEALED UPON THE EFFECTIVE DATE OF THIS ORDINANCE.

BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF SEDONA, ARIZONA AS FOLLOWS:

#### Section 1. Description and Rezoning

The subject property consists of Yavapai County Assessor's Parcel 408-11-430B, containing approximately 8.16 acres, and is located at 4105 W State Route 89A, at the southeastern corner of the intersection of W State Route 89A and Upper Red Rock Loop Road. The owner/applicant desires to rezone the property to increase the number of lodging units from 121 to 211.

The subject property that is currently zoned L (Lodging) and OS (Open Space) and is permitted a maximum of 121 lodging units is hereby rezoned to allow for a maximum of 211 lodging units, upon completion of all conditions as set forth in Exhibit A to Resolution 2018-\_\_, based on conformance with the requirements for approval of a zone change and consistency and conformance with the Community Plan and subject to all applicable ordinance requirements.

#### Section 2. Zoning Map

The zoning maps of the City of Sedona shall be amended to reflect these zoning changes, and at least three (3) copies of the map shall be kept in the office of the City Clerk for public use and inspection.

#### Section 3. Repeal

All ordinances and parts of ordinances in conflict with this Ordinance are repealed to the extent of such conflict.

PASSED AND ADOPTED by the Mayor and Council of the City of Sedona, Arizona, this 13<sup>th</sup> day of November, 2018.

	Sandra J. Moriarty, Mayor
ATTEST:	APPROVED AS TO FORM:
Susan L. Irvine, CMC, City Clerk	Robert L. Pickels, Jr., City Attorney

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#### RESOLUTION NO. 2018-\_\_ MARRIOTT RESIDENCE INN DEVELOPMENT AGREEMENT PZ 16-00009 (DA)

A RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF SEDONA, ARIZONA, APPROVING A DEVELOPMENT AGREEMENT WITH SEDONA HOSPITALITY GROUP LLC, AN ARIZONA LIMITED LIABILITY COMPANY, FOR THE MARRIOTT RESIDENCE INN PROJECT.

#### WHEREAS;

The City of Sedona ("City") and Sedona Hospitality Group, LLC, an Arizona limited liability corporation, intend to enter into a development agreement for the Marriott Residence Inn project that will include rezoning, description of community benefits, and calculation of development impact and other fees,

NOW, THEREFORE, BE IT RESOLVED BY THE MAYOR AND THE COUNCIL OF THE CITY OF SEDONA, ARIZONA, THAT;

The City of Sedona, through its Mayor and Council, hereby finds that the development agreement is consistent with the Community Plan pursuant to A. R. S. § 9-500.05., and approves of the agreement, authorizing the signature by the Mayor and recording by law.

APPROVED AND ADOPTED by the Mayor and Council of the City of Sedona, Arizona, this 13<sup>th</sup> day of November, 2018.

	Sandra J. Moriarty, Mayor
ATTEST:	
Susan L. Irvine, CMC, City Clerk	
APPROVED AS TO FORM:	
Robert L. Pickels, Jr., City Attorney	

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## CITY COUNCIL AGENDA BILL

AB 2436 November 13, 2018 Regular Business

Agenda Item: 8b

**Proposed Action & Subject:** Discussion/possible action regarding approval of a Professional Services Contract for preparation of the Wastewater Rate Study to Willdan Financial Services in the approximate amount of \$73,970.

**Department** Financial Services/Wastewater/Public Works

Time to Present 15 minutes
Total Time for Item 90 minutes

Other Council Meetings N/A

**Exhibits** A. Wastewater Rate Study RFQ Response and Proposed

Contract

City Attorney Approval		
City Manager's Recommendation	Approve a contract with Willdan Financial Services to conduct a wastewater rate study.	

Expenditure	Required
\$	73,970
Amount Bud	geted
\$	100,000
	59-6222-88-6405 Professional Services
Finance Approval	

#### SUMMARY STATEMENT

#### **Background:**

The City last commissioned a wastewater rate study in 2013, and it was completed in 2014. An analysis of the Wastewater Fund was prepared during the FY 2017-18 budget process. As part of that analysis, it was recommended that an update to the rate study be completed in FY 2018-19. During the FY 2018-19 budget process, Council approved a Decision Package for a wastewater rate study.

Over the years since the implementation of the rates recommended by the 2013-2014 study, concerns have arisen about the accuracy and equitability of the rates. Specifically, the way restaurant rates vary significantly depending on whether the rate is based on square footage or water usage may indicate a possible flaw in the rate structure. Also, there is a more general concern about whether the distribution of costs between residents and tourism-related businesses is fair. In addition, the capital needs of the Wastewater Fund have changed since the last rate study, and the General Fund subsidies have been substantially higher than expected.

#### Request for Qualifications (RFQ) Issued:

A Request for Qualifications (RFQ) was issued and advertised in the Red Rock News. In addition, a notice of posting was sent to four firms known to provide utility rate study services in Arizona. Responses were received from three firms: NewGen Strategies and Solutions, LLC; Raftelis Financial Consultants, Inc.; and Willdan Financial Services.

#### **Evaluation Team Recommendation:**

A five-member evaluation team, consisting of representatives from the Financial Services, Wastewater, and Public Works Departments, reviewed and ranked the proposals. Based on their review, the evaluation team unanimously recommends Willdan Financial Services to conduct the City's wastewater rate study. Willdan Financial Services is a national firm with a local Arizona office in Phoenix. They provide financial planning, rate and cost-of service studies, alternative and feasibility analyses, and operational and management studies for water, reclaimed water, wastewater, solid waste, and stormwater utility clients across the U.S.

#### **References:**

Past performance questionnaires were completed by Town of Gilbert, Town of Queen Creek, City of El Mirage, City of Kingman, and City of Cottonwood. The ratings provided by these municipalities were all positive, indicating that Willdan Financial Services met expectations, managed costs, maintained project schedules, and communicated effectively. In addition, Willdan Financial Services was ranked very high regarding the comfort level of these municipalities with hiring the firm again.

<u>Community Plan Consistent:</u> ⊠Yes - □No - □Not Applicable			
Board/Commission Recommendation: Applicable - Not Applicable			
Alternative(s): The Council could elect not to proceed with a rate study.			
MOTION			

I move to: approve a professional services contract with Willdan Financial Services in the approximate amount of \$73,970 for preparation of the Wastewater Rate Study subject to approval by the City Attorney.

## CONTRACT FOR PROFESSIONAL SERVICES FOR THE CITY OF SEDONA

This contract is made and entered into on this 13<sup>th</sup> day of November, 2018, by and between the City of Sedona ("CITY") and Willdan Financial Services "CONSULTANT").

- 1. A. The CONSULTANT agrees to perform certain consulting and coordinating services for CITY, as set forth in **Exhibit "A"** (attached).
  - B. CITY agrees to pay the CONSULTANT as compensation for services on a time and materials basis in accordance with the process and fee schedule set forth in Exhibit "A." If deemed necessary by CITY, the CONSULTANT and CITY will confer to further define specific tasks in the scope of work and estimate the amount of time to be spent on those tasks.
  - C. Any work that is different from or in addition to the work specified shall constitute a change in the scope of work. No such change, including any additional compensation, shall be effective or paid unless authorized by written amendment executed by the City Manager and by CONSULTANT. If CONSULTANT proceeds without such written authorization, then CONSULTANT shall be deemed to have waived any claims of unjust enrichment, quantum merit or implied contract. Except as expressly provided herein, no agent, employee or representative of CITY shall have the authority to enter into any changes or modifications, either directly or implied by a course of action, relating to the terms and scope of this contract.
- 2. All correspondence, reports and other documentation of CONSULTANT'S work shall be considered confidential information and will be distributed only to those persons, organizations or agencies specifically designated by CITY or its authorized representative, or as specifically required for completion of CONSULTANT'S task.
- 3. Except as otherwise set forth in this contract, billing and payment will be in accordance with the conditions set forth in Exhibit "A." Invoices are due and payable upon receipt and are delinquent only thirty (30) days after the date received by CITY. Each invoice shall set forth a general description of the work performed, in accordance with the scope of work, for the hours billed. CONSULTANT may complete such work as it deems necessary, after termination, except that such work will be at its own expense and there shall be no "termination charge" whatsoever to CITY.
- 4. Any fee required by any governmental agency in order for CONSULTANT to accomplish a task hereunder shall be provided by CITY and is not included in the hourly fee. However, in that CONSULTANT is doing business within the Sedona City limits, CONSULTANT will be required to obtain an annual Sedona Business License for every year that the CONSULTANT does business with Sedona or within the City limits.
- 5. In the event any term or provision of this contract is held to be illegal or in conflict with any law of the United States or Arizona or any local law, the validity of the remaining provisions shall not be affected, and this contract shall be construed and enforced as if it did not contain the particular term or provision.

- 6. OWNERSHIP OF DOCUMENTS. All documents, including, but not limited to, correspondence, estimates, notes, recommendations, analyses, reports and studies that are prepared in the performance of this contract are to be, and shall remain, the property of CITY and are to be delivered to CITY before the final payment is made to the CONSULTANT.
- 7. PROFESSIONAL RESPONSIBILITY. CONSULTANT hereby warrants that it is qualified to assume the responsibilities and render the services described herein and has all requisite corporate authority and professional licenses in good standing, required by law.
- 8. COMPLIANCE WITH LAW. It is contemplated that the work and services to be performed by CONSULTANT hereunder shall be done in compliance with applicable laws, ordinances, rules and regulations that are in effect on the date of this contract. Any subsequent changes in applicable laws, ordinances, rules or regulations that necessitate additional work shall constitute a change in the scope of work.
- 9. INDEMNIFICATION. To the fullest extent permitted by law, CONSULTANT shall indemnify and hold harmless CITY, and each council member, officer, employee or agent thereof (CITY and any such person being herein called an "Indemnified Party"), for, from and against any and all losses, claims, damages, liabilities, costs and expenses (including, but not limited to, reasonable attorneys' fees, court costs and the costs of appellate proceedings) to which any such Indemnified Party may become subject, under any theory of liability whatsoever ("Claims") to the extent that such Claims (or actions in respect thereof) are caused by the negligent acts, recklessness or intentional misconduct of the CONSULTANT, its officers, employees, agents or any tier of subcontractor in connection with CONSULTANT's work or services in the performance of this contract. The amount and type of insurance coverage requirements set forth below will in no way be construed as limiting the scope of the indemnity in this paragraph.

#### 10. INSURANCE.

- A. The CONSULTANT agrees to procure and maintain in force during the term of this contract, at its own cost, the following coverages:
  - 1. Worker's Compensation Insurance as required by the Labor Code of the State of Arizona and Employers' Liability Insurance.
  - 2. Commercial General or Business Liability Insurance with minimum combined single limits of ONE MILLION DOLLARS (\$1,000,000.00) each occurrence and TWO MILLION DOLLARS (\$2,000,000.00) general aggregate.
  - 3. Automobile Liability Insurance with minimum combined single limits for bodily injury and property damage of not less than ONE MILLION DOLLARS (\$1,000,000.00) for any one occurrence, with respect to each of the CONSULTANT'S owned, hired or non-owned automobiles assigned to or used in performance of the services. In the event that the CONSULTANT'S insurance does not cover non-owned automobiles, the requirements of this paragraph shall be

met by each employee of the CONSULTANT who uses an automobile in providing services to Sedona under this contract.

- 4. Professional Liability coverage with minimum limits of FIVE HUNDRED THOUSAND DOLLARS (\$500,000.00) each claim and ONE MILLION DOLLARS (\$1,000,000.00) general aggregate. If approved by CITY, evidence of qualified self-insured status may be substituted for one or more of the foregoing insurance coverages.
- B. CONSULTANT shall procure and maintain the minimum insurance coverages listed herein. Such coverages shall be procured and maintained with forms and insurers acceptable to CITY, acceptable of which shall not be unreasonably withheld. All coverages shall be continuously maintained to cover all liability, claims, demands and other obligations assumed by the CONSULTANT pursuant this contract. In the case of any claims made policy, the necessary retroactive dates and extended reporting periods shall be procured to maintain such continuous coverage.
- C. A Certificate of Insurance shall be completed by the CONSULTANT'S insurance agent(s) as evidence that policies providing the required coverages, conditions and minimum limits are in full force and effect, and shall be subject to review and approval by CITY. The Certificate shall identify this contract and shall provide that the coverages afforded under the policies shall not be canceled, terminated or limits reduced until at least 30 days prior written notice has been given to CITY. The City shall be named as an additional insured. The completed Certificate of Insurance shall be sent to:

City of Sedona 102 Roadrunner Drive Sedona, AZ 86336 ATTN: City Clerk

- D. Failure on the part of the CONSULTANT to procure or maintain policies providing the required coverages, conditions and minimum limits shall constitute a Material Breach of Contract upon which CITY may immediately terminate this contract or, at its discretion, CITY may procure or renew any such policy or any extended reporting period thereto and may pay any and all premiums in connection therewith, and all monies so paid by CITY shall be repaid by the CONSULTANT to CITY upon demand, or CITY may offset the cost of the premiums against any monies due to CONSULTANT from CITY.
- E. CITY reserves the right to request and receive a certified copy of any policy and any pertinent endorsement thereto. CONSULTANT agrees to execute any and all documents necessary to allow Sedona access to any and all insurance policies and endorsements pertaining to this particular job.
- 11. NON-ASSIGNABILITY. Neither this contract, nor any of the rights or obligations of the parties hereto, shall be assigned by either party without the written consent of the other.

- 12. TERMINATION. This contract shall terminate at such time as the work in the scope of work is completed or upon CITY providing CONSULTANT with seven (7) days advance written notice, whichever occurs first. In the event the contract is terminated by CITY's issuance of said written notice of intent to terminate, CITY shall pay CONSULTANT for all work previously authorized and performed prior to the date of termination. If, however, CONSULTANT has substantially or materially breached the standards and terms of this contract, CITY shall have any remedy or right of set-off available at law and equity. No other payments, including any payment for lost profit or business opportunity, and no penalty shall be owed by CITY to CONSULTANT in the event of termination upon notice.
- 13. VENUE. This contract shall be governed by the laws of the State of Arizona, and any legal action concerning the provisions hereof shall be brought in the County of Coconino, State of Arizona.
- 14. INDEPENDENT CONTRACTOR. CONSULTANT is an independent contractor. Notwithstanding any provision appearing in this contract, and any exhibits and/or addenda, all personnel assigned by CONSULTANT to perform work under the terms of this contract shall be, and remain at all times, employees or agents of CONSULTANT for all purposes. CONSULTANT shall make no representation that it is the employee of CITY for any purpose.
- 15. NO WAIVER. Delays in enforcement or the waiver of any one or more defaults or breaches of this contract by City shall not constitute a waiver of any of the other terms or obligations of this contract.
- 16. ENTIRE AGREEMENT. This contract, together with the attached Exhibit "A," is the entire agreement between CONSULTANT and CITY, superseding all prior oral or written communications. None of the provisions of this contract may be amended, modified or changed except by written amendment executed by both parties.
- 17. NON-DISCRIMINATION. CONSULTANT, its agents, employees, contractors and subcontractors shall not discriminate in any employment policy or practice. "Discrimination" means to exclude individuals from an opportunity or participation in any activity or to accord different or unequal treatment in the context of a similar situation to similarly situated individuals because of race, color, gender, gender identity, sexual orientation, religion, national origin or ancestry, marital status, familial status, age, disability, or veteran status. (Ordinance 2015-10 (2015).

#### 18. COMPLIANCE WITH FEDERAL AND STATE LAWS:

CONSULTANT understands and acknowledges the applicability to it of the Americans with Disabilities Act, the Immigration Reform and Control Act of 1986 and the Drug Free Workplace Act of 1989. The following is only applicable to construction contracts: CONSULTANT must also comply with A.R.S. § 34-301, "Employment of Aliens on Public Works Prohibited," and A.R.S. § 34-302, as amended, "Residence Requirements for Employees."

A. Under the provisions of A.R.S. § 41-4401, CONSULTANT hereby warrants to CITY that CONSULTANT and each of its subcontractors will comply with, and are contractually

- obligated to comply with, all Federal Immigration laws and regulations that relate to their employees and A.R.S. § 23-214(A) (hereinafter "Contractor Immigration Warranty").
- B. A breach of the Contractor Immigration Warranty shall constitute a material breach of this contract and shall subject CONSULTANT to penalties up to and including termination of this contract at the sole discretion of CITY.
- CITY retains the legal right to inspect the papers of any contractor or subcontractor employee who works on this contract to ensure that the contractor or subcontractor is complying with the Contractor Immigration Warranty. CONSULTANT agrees to assist CITY in regard to any such inspections.
- D. CITY may, at its sole discretion, conduct random verification of the employment records of CONSULTANT and any subcontractors to ensure compliance with Contractor's Immigration Warranty. CONSULTANT agrees to assist CITY in regard to any random verifications performed.
- E. Neither CONSULTANT nor any subcontractor shall be deemed to have materially breached the Contractor Immigration Warranty if CONSULTANT or any subcontractor establishes that it has complied with the employment verification provisions prescribed by sections 274A and 274B of the Federal Immigration and Nationality Act and the E-Verify requirements prescribed by A.R.S. § 23-214, Subsection A.
- F. The provisions of this article must be included in any contract that CONSULTANT enters into with any and all of its subcontractors who provide services under this contract or any subcontract. "Services" are defined as furnishing labor, time or effort in the State of Arizona by a contractor or subcontractor. Services include construction or maintenance of any structure, building or transportation facility or improvement to real property.
- G. CONSULTANT shall execute the required documentation and affidavit of lawful presence as set forth in ARS 1-502/8 USC § 1621 (Exhibit B).
- 19. DISPUTE RESOLUTION. The parties agree in good faith to attempt to resolve amicably, without litigation, any dispute arising out of or relating to this contract. In the event that any dispute cannot be resolved through direct discussions, the parties agree to endeavor to settle the dispute by mediation. Either party may make a written demand for mediation, upon which demand the matter shall be submitted to a mediation firm mutually selected by the parties. The mediator shall hear the matter and provide an informal opinion and advise within twenty (20) days following written demand for mediation. Said informal opinion and advice shall not be binding on the parties, but shall be intended to help resolve the dispute. The mediator's fee shall be shared equally by the parties. If the dispute has not been resolved, the matter may then be submitted to the judicial system.
- 20. DELAYS. CONSULTANT shall not be responsible for delays which are due to causes beyond CONSULTANT'S reasonable control. In case of any such delay, any deadline established as part of the scope of work shall be extended accordingly.

- 21. ATTORNEYS' FEES AND COSTS. Should any legal action, including arbitration, be necessary to enforce any term of provision of this contract or to collect any portion of the amount payable hereunder, then all expenses of such legal action or collection, including witness fees, costs of the proceedings and attorneys' fees, shall be awarded to the substantially prevailing party.
- 22. CONFLICT OF INTEREST. From the date of this contract through the termination of its service to Sedona, CONSULTANT shall not accept, negotiate or enter into any contract or agreements for services with any other party that may create a substantial interest, or the appearance of a substantial interest in conflict with the timely performance of the work or ultimate outcome of this contract and/or adversely impact the quality of the work under this contract without the express approval of the City Manager and the City Attorney. Whether such approval is granted shall be in the sole discretion of the City Manager and the City Attorney. The parties hereto acknowledge that this Contract is subject to cancellation pursuant to the provisions of ARS § 38-511.
- 23. NOTICE. Any notice or communication between CONSULTANT and CITY that may be required, or that may be given, under the terms of this contract shall be in writing, and shall be deemed to have been sufficiently given when directly presented or sent pre-paid, first class United States Mail, addressed as follows:

CITY: City of Sedona

Attn: City Manager 102 Roadrunner Drive Sedona, AZ 86336

CONSULTANT: Willdan Financial Services

Attn: Chris Fisher, Vice President

1555 South Havana Street, Suite F-305

Aurora, CO 80012

24. NOTICE TO PROCEED. Unless otherwise noted by CITY, acceptance of this contract is official notice to proceed with the work.

CITY OF SEDONA, ARIZONA	WILLDAN FINANCIAL SERVICE CONSULTANT
City Managar	By: 
City Manager  ATTEST:	I hereby affirm that I am authorized to enter into and sign this contract on behalf of CONSULTANT
	_
City Clerk	
APPROVED AS TO LEGAL FORM:	
City Attorney	_

<u>EXHIBI</u>	<u>T(S)</u>
<u>Exhibit</u>	<u>t A</u>
X	Scope of Work and Associated Costs
	The attached Request for Qualifications and the Consultant's response are incorporated as part of the Professional Services Contract.
Exhibit	t B
_	
	Affidavit of Lawful Presence as set forth in ARS 1-502/8 USC §1621.  Affidavit of Lawful Presence not required as this consultant is a corporation.



#### **City of Sedona Financial Services Department**

102 Roadrunner Drive Sedona, AZ 86336 (928) 204-7185 • Fax: (928) 282-7207

## **REQUEST FOR QUALIFICATIONS**

## **WASTEWATER RATE STUDY**

QUALIFICATIONS MUST BE RECEIVED PRIOR TO October 3, 2018, 4:00 P.M.

#### **SUBMIT TO:**

City of Sedona
City Clerk's Office (for time and date stamping)
Attn: Cherie R. Wright, Director of Financial Services
102 Roadrunner Drive
Sedona, AZ 86336

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# CITY OF SEDONA REQUEST FOR QUALIFICATIONS FOR WASTEWATER RATE STUDY

#### I. INTRODUCTION

The City of Sedona seeks a Statement of Qualifications (SOQ) and Proposed Fee Structure from firms experienced in conducting wastewater rate studies and analyses, the development of customer class service rates and charges, and a cash flow analysis which will demonstrate the ability to repay outstanding debt and allow for repairs and improvements to the wastewater plant and collection system. The report developed will enable the City to comply with the State of Arizona Title 9 requirements in connection with a possible wastewater utility rate increase.

#### Background

The City of Sedona last had a wastewater system rate study performed in 2013-2014. The City has total principal and interest outstanding of \$37 million related to the wastewater system with annual debt payments of approximately \$4.5 million until the final payoff on July 1, 2026. Fiscal year 2016-17 operating expenses for the wastewater system totaled \$6.3 million. The City currently has about 6,800 sewer customers with \$5.9 million per year in revenue from user fees. The City does not own or operate the water company so generally does not base sewer use on water flow; therefore, the sewer is billed at flat rates depending on the type of unit (single family residential, multi-unit, commercial type, etc.) with a few exceptions.

Since the voters approved the construction of a sewer system in 1989, the City has subsidized the Wastewater Enterprise Fund with a portion of its city sales tax revenue. The subsidy has helped pay most of the debt service incurred for the original construction as well as upgrades to the capacity at the plant and extensions of the sewer lines. The last rate study planned for a slow reduction in the General Fund subsidy over the next twelve years, along with annual increases in user fees gradually declining, in order to achieve the ultimate goal of making the Wastewater Enterprise Fund financially self-supporting. For FY 2018-19, the General Fund subsidy is 25% of sales tax revenues.

In the years since the last rate study and the implementation of the rates recommended, certain concerns have arisen that the City would like considered in the new rate study. An analysis of the Wastewater Enterprise Fund conducted in 2017 has been included in the appendices as a reference regarding several issues identified.

#### **II. SUBMISSION PROCEDURES**

#### A. PROPOSED SCHEDULE

Tuesday, September 4, 2018	Issue RFQ
Monday, September 17, 2018	Written Questions Due
Monday, September 24, 2018	Responses to Questions Issued
Wednesday, October 3, 2018, 4:00 PM	Responses Due Responses not received by this time will not be accepted.
Wednesday, October 10, 2018	Committee Review of Qualifications/Scope Proposals
Tuesday, October 16, 2018	Interviews (as needed) It is anticipated that interviews will be for top two to three consultants, if necessary.
Tuesday, November 13, 2018	City Council Approval of Contract with Selected Consultant
Thursday, February 21, 2019	Rate Report and Cash Flow Projects Filed with City Clerk and Posted on Website
Tuesday, March 26, 2019	City Council to Approve Notice of Intent to Increase Rates
Tuesday, May 28, 2019	City Council Meeting and Public Hearing to Adopt Ordinance for Rate Increases
Monday, July 1, 2019	Effective Date of Any Proposed Rate Increases for Fiscal Year 2019-20

#### B. Presentations

Those Respondents which are determined to be best qualified to undertake the services required under this Request for Qualifications (RFQ) may be invited to make a presentation to the City. Further information may be provided to the prospective Respondents after the initial selection.

#### C. SUBMITTAL REQUIREMENTS

Six (6) copies of the Respondent's sealed SOQ, and one (1) electronic copy, will be received by the City until 4:00 p.m., MST on October 3, 2018, at:

City of Sedona
City Clerk's Office (for time and date stamping)
Attn: Cherie Wright, Director of Financial Services
102 Roadrunner Drive
Sedona, Arizona 86336

The outside of the envelope must bear the notation:

## STATEMENT OF QUALIFICATIONS WASTEWATER RATE STUDY

DUE: OCTOBER 3, 2018, 4:00 P.M.

The Respondent's name and address should be clearly indicated on the envelope.

It is the responsibility of all Respondents to examine this RFQ carefully, understand the terms and conditions for providing the services listed and seek clarification in writing, of any item or requirement that may not be clear and respond completely. **FAILURE TO COMPLETE AND PROVIDE ANY OF THESE REQUIREMENTS MAY RESULT IN THE RESPONDENT'S SOQ BEING DEEMED NON-RESPONSIVE AND THEREFORE DISQUALIFIED FROM CONSIDERATION.** The City is under no obligation to return SOQs. Any unauthorized contact with any other official or employee in connection with this RFQ is prohibited and shall be cause for disqualification of the Respondent.

#### D. LATE SOQS AND MODIFICATIONS

SOQs and modifications thereof received after the exact time of closing of SOQs which is **4:00 p.m., OCTOBER 3, 2018** will not be considered.

#### E. WITHDRAWAL OF SOQ

Unless otherwise specified, SOQs may be withdrawn by written request received from the Respondent prior to the time set for closing of SOQs.

#### F. PUBLIC RECORD

All SOQs shall become the property of the City and shall become a matter of public record available for review, subsequent to the award notification. Submission of information by the Respondent shall not be released by the City during the evaluation process or prior to contract award.

If a Respondent believes that the SOQ contains information that should be withheld, a statement advising the City of this fact shall accompany the submission and the information shall be identified. The information identified as confidential shall not be disclosed until the City makes a written determination. The City shall review the statement and information and shall determine in writing whether the information shall be withheld. If the City determines to disclose the information, the City shall inform the Respondent in writing of such determination.

#### G. INQUIRIES

All questions related to this RFQ shall be directed to Cherie Wright, Director of Financial Services. All questions must be submitted in writing via email to <a href="CWright@SedonaAZ.gov">CWright@SedonaAZ.gov</a> or facsimile transmission to (928) 282-7207 by Monday, September 17, 2018. The City shall not be responsible for Respondents adjusting their SOQs based on any oral instructions made by employees of the City regarding the RFQ. All changes to the RFQ shall be in the form of a written addendum, which shall be furnished to all Respondents who are listed with the City as having received the original RFQ. The City will not respond to any requests for information pertaining to RFQ specifications received less than four working days (Monday-Thursday) prior to the Response Due date.

#### H. RESERVATIONS

The City of Sedona, Arizona reserves the right to:

- Reject any and all responses, in part or in whole
- Accept responses which in its sole discretion and opinion appear to be responsive, responsible, and in the best interests of the City
- Waive any formalities or informalities
- Request clarification from any Respondent on any or all aspects of its SOQ
- Waive any minor defects in the SOQ
- Cancel and/or reissue this RFP at any time
- Retain all SOQs submitted in response to this RFP
- Invite some, all, or none of the Respondents for interviews and further discussion

The City of Sedona consultant selection process is in accordance with Arizona Revised Statues.

#### III. SCOPE OF WORK

A general outline of the presumed project scope is shown below. As part of the submittal, the Respondent should add to, subtract from, and further define and develop this scope as necessary to achieve the overall objective:

1. Review the City's current wastewater utility ordinance to identify potential issues and concerns, provide assessments and identify issues to be reviewed in the current study.

The City's current rate schedule has been included in the appendices for informational purposes. Current rates include the following:

- a. Monthly charges for connected properties: residential and commercial
- Monthly charges for properties with sewer availability: deferred connection agreements, environmental penalties, and stand-by fees
- c. Lien filing fee
- d. Account set-up fee
- e. Deposit
- f. Septic tank pumping reimbursements for cluster systems
- g. Septic tank replacement reimbursements for cluster systems
- h. Late fees
- i. Capacity fees
- 2. Develop alternative rate options (as applicable) that are based upon the assignments of relative revenue responsibility and address other City policy objectives, including the following:
  - a. Consider and make recommendations regarding water-based rates. If recommended, consider and assist with the possibility of cooperative agreements with the two private water companies within the city limits to obtain water usage information, to help with enforcement of delinquencies, or other beneficial arrangements.
  - b. If water-based rates are recommended, make recommendations regarding water use for irrigation, separate winter and summer rates, incentives to minimize irrigation, etc.
- 3. Recommend wastewater service rates that equitably apportion revenue responsibility among customer classes in accordance with costs incurred by the utility and the customer in provision of that service, including the following concerns:
  - a. Make recommendations to ensure the equity of rates for restaurants. The current square footage rate does not consider hours of operation, types of restaurant (take out, sit down, fast food, etc.), number of fixtures, etc. Furthermore, when the optional water-based rate is used by restaurants, the rate varies significantly from the square footage-based rate in almost every case.
  - b. Make recommendations for commercial properties with shared restrooms, both when the property is one parcel and multiple parcels, and when only office spaces or mixed use (offices, restaurants, salons, etc.).

- c. Make recommendations to ensure the equity of rates for residential properties. Currently, residential properties fall into the following categories: standard, low-flow, low-income, and multi-family rate. This doesn't consider house size, number of fixtures, part-time residents, short-term rentals, cluster systems, guest houses, RV hookups, etc.
- d. Make recommendations to ensure the equity of rates for mobile home parks, RV parks, and RV hookups.
- e. Evaluate the equity of the City's standby fee assessed to vacant lot with sewer availability.
- f. Make recommendations regarding discounts for prepayment, autopayment, paperless billing, and remittance stub included with payment.
- g. Make recommendations for adding distilleries and breweries as a new billing category and identify any other new categories to be recommended.
- 4. Make recommendations regarding the General Fund subsidies to the Wastewater Enterprise Fund.
- 5. Prepare a 20-year cash flow model which demonstrates sufficient revenue to meet operating expenses, debt service and appropriate debt covenants, and requirements of the Wastewater Master Plan.
- 6. Prepare comparisons to other Arizona wastewater systems and analysis of differences in comparability.
- 7. Provide recommendations for the following policy and procedure areas:
  - a. Quarterly vs. monthly billing
  - b. Connection of customers on deferred connection agreements or on environmental penalties
  - c. Policies regarding billing errors
  - d. Low income determinations
  - e. Any other identified recommendations
- 8. Consider the change management impact of the results of the rate study on rates compared to the current rates and help with a plan to communicate the change through public outreach.
- 9. Attend and participate in at least two outreach meetings with stakeholder groups.
- 10. Attend at least three City Council meetings to help educate Council on the proposed rate model.

#### IV. INSTRUCTIONS TO RESPONDENTS

#### A. SOQ FORMAT

To assist in the evaluation process, statements should contain the following information. The submittal shall be 12 pages maximum, 8 ½ x 11 inches, single-sided, 12-point font minimum. All pages count towards the page total except the cover, introductory letter, resumes, reference letters, work examples, and organizational chart (if included). The SOQ shall be submitted in the format outlined below.

- Letter of Introduction. Describe your firm's areas of expertise and other information that helps to characterize the firm. Describe your overall understanding of the project. Provide the name, title, address, and telephone number of the primary contact.
- 2. **Project Manager's Experience**. Identify the project manager who will be responsible for this project. List the *project manager's* relevant experience and similar work including references.
- 3. Personnel. Describe the project team including name and office location of key personnel including sub-consultants. Describe key personnel's proposed roles and responsibilities on this project, and relevant related experience. Work performed by key personnel shall include computer modeling, data gathering, and public outreach at a minimum. List key projects the project team has worked on in the past five (5) years.
- 4. Project Approach/Scope. Develop and describe the tasks that must be accomplished to complete the project and a narrative description of how the firm proposes to execute the tasks. Describe how the firm will be able to collect or verify field data in a timely fashion. Describe challenges which you foresee this project presenting and your approach for addressing these challenges. Describe your approach to innovation.
- 5. **Examples of Similar Work**. Include a list of similar projects listing the Owner, the Owner's contact person, address and phone number.
- 6. Resumes of Key Staff.
- 7. **Proposed Work Schedule.** Identify concerns with the proposed schedule in Section II.A. of this RFQ, if any, and include a proposed schedule.

8. **Other**. Relevant information the consultant wishes to include that is not listed above.

#### 9. Required Forms.

- a. SOQ Form (see Section VI of this RFQ)
- b. Respondent's Experience Statement (see Section VI of this RFQ)
- c. Completed Past Performance Questionnaire, sent separately by at least three (3) references (see Section VI of this RFQ)

#### B. SOQ REQUIREMENTS

To receive consideration, the SOQ must comply with the following additional requirements:

- 1. The SOQ and all other documents or materials submitted will be deemed to constitute part of the SOQ.
- 2. SOQs must be valid for a period of sixty (60) calendar days from the date of opening.

#### C. INTENT OF THE CITY

The objective of this RFQ is to provide sufficient information to enable qualified Respondents to submit written SOQs. This RFQ is not a contractual offer or commitment to purchase services. Contents of this RFQ and Respondent's SOQ will be used for establishment of any final contractual obligation. It is to be understood that this RFQ and the Respondent's SOQ may be attached or included by reference in an agreement between the City and successful Respondent.

#### D. REQUIRED INSURANCE

Insurance requirements are listed in Section 10 of the sample Professional Services Agreement in Section VII.A. of this RFQ.

#### V. BASIS FOR SELECTION

The SOQs submitted and potential interviews will be evaluated utilizing the criteria listed below. History from the current and previous projects and customers of the Respondent may be used to evaluate some of the criteria.

	WEIGHT
Relevant experience of Respondent with similar	50%
projects, including Project Manager experience	
Project approach/scope	30%
Number, location and availability of qualified personnel	10%
Public relations experience, including public outreach	5%
Familiarity with the City of Sedona	5%

After the City has identified the SOQ with the best value for the City, the City shall have the right to negotiate with the Respondent over the final terms and conditions of the contract. The primary objective of the negotiations is to maximize the City's ability to obtain best value, based on the requirement and the evaluation factors set forth in the RFQ. If an agreement cannot be reached, the negotiation will be terminated, and similar negotiations will occur with the second ranked firm.

#### A. RATING CONSIDERATIONS

#### 1. Relevant Experience & Project Manager Experience

- a. What experience with projects of this size and scope does the team have?
- b. How much project management experience does the project manager have?
- c. Does the Respondent have a good record of developing similar projects that have been implemented projects?

#### 2. Project Approach/Scope

- a. Are the minimum elements addressed?
- b. Do additional tasks suggested by the consultant tend to improve the quality of the end product?
- c. How well does the proposed scope assure accomplishment of the project concept?
- d. Is the Respondent's quality control team good?
- e. How well is the project approach explained and justified?

#### 3. Public Relations & Public Outreach Experience

a. How much experience does the team show in working with public committees?

#### 4. Qualified Personnel

- a. How many members of the team have worked together on previous projects?
- b. How available is the team for the project?
- c. What local knowledge is evident in the team make-up?
- d. Does the team meet the objectives of the project?
- e. Are the primary consultant and sub-consultant complimentary in skill sets?
- f. How well does the team understand the concept/goal of this project?

#### 5. Familiarity with the City of Sedona

- a. Has the Respondent done previous work with the City of Sedona?
- b. Has the project team done previous work with the City of Sedona?
- c. Has the Respondent and/or project team done previous work in the City of Sedona?

## City of Sedona | Arizona

Statement of Qualifications for

## **Wastewater Rate Study**





#### 1. Letter of Introduction



October 2, 2018

Ms. Cherie R. Wright
Director of Financial Services
City of Sedona
102 Roadrunner Drive
Sedona, Arizona 86336

Re: Statement of Qualifications to the City of Sedona for a Wastewater Rate Study

Dear Ms. Wright;

Willdan Financial Services ("Willdan") appreciates this opportunity to present our qualifications to prepare a Wastewater Rate Study for the City of Sedona. We understand that the primary purpose of the study is to independently assess and evaluate the City's wastewater rates in order to reflect equity amongst the customer classes, as flows and customer demands have changed since the 2013-2014 study was completed. Project objectives include the examination of water use-based wastewater rates, a revisiting of commercial rates (especially restaurant rates currently based on square footage) and the creation of a new rate class for distilleries and breweries. We also understand that the City wants to explore options of reducing the annual General Fund subsidy to the wastewater utility. To properly address the defined scope of work, Willdan has partnered with Pat Walker Consulting, LLC; jointly the "Willdan Team."

We have worked with dozens of municipal and district utilities to address these concerns and meet similar objectives. Willdan is one of the largest public sector financial consulting firms in the United States. Our company has helped over 1,200 public agencies successfully address a broad range of financial challenges, such as financing the costs of growth and generating revenues to fund desired services. Our firm contains professionals with decades of experience in water and wastewater utility operations and economic/financial management, and the Willdan Team is highly qualified for this engagement. These qualifications include:

Experienced Team — For this engagement, Willdan has assembled a project team of senior level consultants that have the necessary experience to perform the requested consulting services. As a firm, Willdan has completed highly successful comprehensive rate and capacity fee studies in Arizona, including: City of Cottonwood, City of El Mirage, City of Flagstaff, City of Kingman, City of Prescott, Town of Camp Verde, Town of Chino Valley, Town of Clarkdale, Town of Gilbert, Town of Payson and Town of Queen Creek, in addition to many other similar studies throughout the Southwest. In fact, Ms. Pat Walker provided consulting services to the City of Sedona in 2013, 2014, 2015 and 2016 and one of the projects was to update the data, and analyze the City's 2013-14 wastewater rates from the study with various scenarios for the next five years for Council to consider during the fiscal year 2016 budget process.

**Unique Approach** — Our approach to utility rate development has been carefully honed over the years. Unlike individual engineering and financial firms that may specialize in one area or the other, Willdan combines unsurpassed utility rate modeling and financial planning (Willdan's specialty) with proven operational and economic analysis. We will work collaboratively with City staff to carefully assess and understand the unique utility system concerns and issues, and develop a tailored, rather than "cookiecutter," approach.

Ms. Cherie R. Wright, City of Sedona Statement of Qualifications for a Wastewater Rate Study October 2, 2018 Page ii

Willdan's interactive approach will result in a customized Excel financial model that is easy to use, and that the City will retain. The model and accompanying documentation will provide a focused and tailored analysis of the City's current rates, revenues, capital project and operational expenditures, debt commitments, reserve funding, and other financial data. The culmination of our analyses will be a comprehensive financial management plan that develops projected system operating results for the next 20 fiscal years, and allows for alternative rate plans for up to 20 years.

We will employ our proven interactive approach, supported with advanced financial modeling techniques, to develop a sophisticated and flexible financial model to help us guide the City through operating and financial scenarios, while evaluating the impact of policy assumptions, and performing sensitivity analysis on wastewater rate and financial strategies.

**Communicating the Results** — Sound technical analysis is only one element of this process. To gain political and community acceptance, it will be equally important to effectively communicate results and implications of the proposed rate structure(s) to City staff, City Council, key stakeholders and, ultimately, to those that will be subject to the new rates. Willdan works with clients to develop educational materials, bill inserts, and changes to information provided on utility bills to help educate stakeholders.

We have a proven track record of completing projects on time and staying within the quoted budget. We encourage you to contact our references for feedback on our performance, commitment to our clients and adherence to project milestones. To discuss this proposal, please contact Senior Project Manager Kevin Burnett; his contact information has been provided below.

#### Willdan RFP Contact

Kevin Burnett, Senior Project Manager
Willdan Financial Services
1555 South Havana Street, Suite F 305
Aurora, CO 80012
Tel #: (303) 990-4616

Email: kburnett@willdan.com

Sincerely,

WILLDAN FINANCIAL SERVICES

Chris Fisher

Vice President – Group Manager Financial Consulting Services



#### 2. Project Manager's Experience

Mr. Kevin Burnett, MA, will serve as the project manager for the City of Sedona's ("City") wastewater rate study. He maintains over 17 years of utility rate, development fee, financial and capital planning experience and has actualized over 75 projects. Mr. Burnett possesses extensive experience with utility rate and cost of service studies for retail and wholesale use. His project experience includes water, wastewater, reuse, stormwater, and solid waste rate studies using state-of-the-art utility financial planning tools. He has developed both short and long-term financial plans for utilities of all sizes — including regional water authorities and regional sewer providers with individual wholesale service contracts.

For the purposes of brevity, please refer to the Past Performance Questionnaires to further exemplify Mr. Burnett's prior utility rate experience.

#### 3. Personnel

Willdan has assembled a project team of subject matter experts who support public clients in Arizona, and across the United States, through water and wastewater rate, impact fee and capacity fee studies. Many of our projects include a public outreach component where we lead stakeholder and community outreach meetings and forums. This team is part of the Financial Consulting Services group, which is comprised of over 20 public finance and utility rate experts. We are confident that our team possesses the depth of experience that will successfully fulfill the desired work performance. Willdan is composed of over 850 employees, including a cadre of public finance experts. If additional expertise is needed, we have a substantial team of experts in house available to assist.

As previously stated, Mr. **Kevin Burnett**, MA, will serve as **project manager** for the City's Wastewater Rate Study engagement. He will be the primary consultant responsible for communicating with the City, and the day to day management of this engagement. He, along with the project team, will provide analytical support for this engagement, gathering, verifying, and analyzing the data necessary for the study, including water consumption data (as available) from private water companies that serve affected Sedona residents. Mr. Burnett will work with the team to develop and tailor the financial model to the City's specific needs and objectives, and customize it to accommodate the wastewater data. He will work closely with the project team to ensure client satisfaction, flow of communication, and management of the project which will coincide with the specified budget and schedule. In addition, Mr. Burnett will attend all meetings and presentations, produce the key elements of the analyses developed, and will be responsible for the deliverables of this project.

Ms. Pat Walker will serve as deputy project manager, local contact and policy advisor, and assist in presentations and discussions as well as quality control/quality assurance for the City's engagement. Ms. Walker will be involved in all meetings (either in person or by phone). She will provide policy and technical guidance for this project based upon extensive knowledge and experience throughout Arizona including past engagements with the City, and her experience specific to wastewater charges and Arizona Revised Statute (ARS) §9-511.01. Ms. Walker has vast experience in facilitating and presenting information to City staff, citizen groups and Council in a professional effective manner.

Mr. Chris Fisher, with almost 20 years of professional consulting experience, will provide technical and policy guidance, as well as quality control/quality assurance for the City's engagement. In this capacity, he will oversee the quality of work products; assure timely completion of the project and adequate staff resourcing; and provide technical oversight. He will work closely with Mr. Burnett and the City to develop policy objectives and utility *Best Management Practices*, leading to a strong and healthy financial outlook for the City.



Mr. **Todd Burton** will serve as the **financial analyst** and will be responsible for data analysis and modeling. He will work closely with Mr. Burnett to ensure quality analysis and meet project milestones, as well as the timeline.

#### **Prior Collaborations**

Our teaming partner, Ms. Pat Walker has worked closely with the proposed project manager, Mr. Kevin Burnett, since 2002 and has developed a strong ongoing working relationship with Willdan over the past 4 years. We believe that the experienced team assembled for this project will provide an unmatched ability to develop scenarios that meet the City's needs and are easy for stakeholders to understand. While it is important to have a consulting team that makes the necessary recommendations for the City's future financial stability, it is equally important that the recommendations can be implemented. Our team combines experience working with clients across the country, as well as Ms. Walker's experience as Management Services Director for the City of Chandler, Arizona.

#### **Project Team's Key Projects**

Identified below are key projects the project team has worked on in the past five years listed in alphabetical order.

Willdan Team Key Projects						
Client Agency	Engagement					
City of Cottonwood, AZ	Water and Sewer Capacity Fee Study					
City of El Mirage, AZ	Water, Sewer and Solid Waste Cost of Service Rate Study Irrigation District Fee Review					
City of Flagstaff, AZ	Water, Sewer and Reclaimed Water Rate Study					
City of Kingman, AZ	Water Rate Study					
Town of Cave Creek, AZ	Water and Sewer Rate Study					
Town of Gilbert, AZ	Water, Sewer and Environmental Services Rate Study					
Town of Paradise Valley, AZ	Sewer Rate and Capacity Fee Study					
Town of Queen Creek, AZ	Water and Sewer Rate and Capacity Fee Study Impact Fee Study – Transportation, Parks, Police, Fire, Library & Town Facilities Biennial Impact Fee Audit					



#### 4. Project Approach / Scope

#### **Project Understanding**

In preparing our response to this solicitation, the Willdan Team took the opportunity to review information specific to the City, including financial data (revenues and expenses) sales tax subsidy data and customer growth. Through our review of the RFQ and other City documents, the Willdan Team understands that it is the desire of the City of Sedona to update their wastewater rates to reflect equity amongst the customer classes, as flows and customer demands have changed since the 2013-2014 study was completed. We understand some of the concerns the City would like to address include the examination of water use-based wastewater rates, a revisiting of commercial rates (especially restaurant rates currently based on square footage) and the creation of a new rate class for distilleries and breweries.

A review of the City's wastewater financials from the last few years shows an increase in service charge revenue from \$5.6 million in fiscal year (FY) 2015-16 to \$5.9 million in FY 2016-17, and it is projected at \$6.1 million in FY 2017-18. The City sales tax subsidy was \$4.5 million in FY 2015-16, \$4.0 million in FY 2016-17, and is projected to be \$4.1 million in FY 2017-18. From an expense standpoint the trend with O&M expenses, like charges for service, is an upward trajectory from \$3.4 million in FY 2015-16 to \$3.5 million in FY 2016-17, and is projected at \$4.3 million in FY 2017-18. There was however, a decreasing trend in debt service costs over the same period from \$5.4 million in FY 2015-16 to \$4.4 million in FY 2017-18, a decrease of 18.5%.

We also understand the City's wastewater expenses are currently being subsidized by the General Fund from sales tax revenue, with a City goal of reducing the subsidy over time. Furthermore, there have been some developments in the last few years that will help with the reduction of the subsidy. Those developments include:

- Sales tax revenues exceeding budgets for FY 2013-14 through FY 2015-16. Since the subsidy is a set
  percentage of sales tax revenue, the subsidy to the wastewater fund was higher than anticipated allowing
  for an improved financial picture for the utility.
- Commercial growth occurred at a higher rate than was anticipated leading to higher rate related revenue than previously projected.
- Outstanding debt was refinanced at more favorable terms. The lower interest rate achieved in the refunding of outstanding debt is projected to result in debt service payment savings of \$1.57 million.

The three aforementioned changes since the last rate study will provide the City with some additional flexibility in developing the financial plans and rates in terms of the need to raise additional rate revenue in the future and/or modify the schedule in reducing the General Fund subsidy and to maintain a fully self-sufficient Wastewater Utility Fund. The reduction on the General Fund subsidy will also provide the City additional resources to fund non-wastewater related programs and operations.

#### **Project Approach**

As described herein, and detailed in our work plan, our approach to this wastewater rate study and analysis is built around a primary objective; working collaboratively with the City to develop a comprehensive financial plan and model for the City's utility, using the model to develop and evaluate various rate, financial and capital funding scenarios, to arrive at final plans and sets of recommended rates that have a clear rationale and basis.

Willdan's interactive approach will result in a tailored analysis of the current wastewater rates, revenues, funds, capital and operational expenditures, debt commitments, miscellaneous charges, and other financial



data, such as the General Fund subsidy to the Wastewater Fund. The baseline financial assessment is the first step in the development of a forward-looking plan geared toward the development of updated rates and charges that ensure stable, sufficient funding for utility operations, and target City policy and practical considerations. The culmination of our analysis will be a comprehensive financial management plan that develops projected system operating results for the next 20 years. We will employ our proven interactive approach, supported with advanced financial modeling techniques and graphical interfaces, to develop a sophisticated and flexible financial model to guide the City through operating and financial scenarios, while evaluating the impact of policy assumptions and reserve and capital financing alternatives, and performing sensitivity analysis on utility rate strategies.

Our rate study analysis will include comprehensive financial management plan alternatives for the next 20 years to support the five-year rate plan. As part of this analysis, Willdan will develop a comprehensive financial analysis — incorporating revenue requirements such as operating expenses, transfers, reserve requirements, minor capital expenses, cash-funded major capital expenditures and annual debt service expenses — and we will also provide a functional cost breakdown consistent with industry standards.

The results of the revenue requirements analysis will include capital project financing plans, cost of service allocations, and alternative rate plans. The alternatives will provide sufficient revenue to meet the ongoing funding needs of the system while recovering costs from customers in a manner that is fair, equitable and within reasonable customer impact parameters, given the magnitude of revenue required to fund system costs.

During this project, we will utilize Microsoft Excel-based models, with interactive dashboards, as a comprehensive financial tool to allow planning and evaluation of variable inputs and assumptions, thereby creating a thorough analysis of revenue requirements. These analyses are then seamlessly integrated with the rate development component of the models to demonstrate and project various rate design alternatives, and the effects they would have on the City's financial outlook.

The models are used in meetings, in order to efficiently cycle through rate scenarios and establish the most viable rate plans for the City. During these interactive meetings, we invite City staff to participate in scenario planning/"what-if" sessions where we use the dashboard to demonstrate and evaluate the financial/rate impact of alternative data (CIP, operating costs, etc.) and assumptions (interest rates, customer growth, cost escalation, etc.) in real-time to focus on the most critical drivers of the analysis. This ensures the resulting rate plan alternatives are viable from a financial, operational, managerial, and political perspective, by demonstrating the future financial impacts of current management decisions to the rate study team, so that only viable rate plan alternatives are considered.

Two key initial steps are:

- 1. The development of a baseline scenario to provide a clear picture of the utility's current financial condition; and
- 2. A revenue sufficiency analysis to test the current rate structure and confirm billing determinants and revenue generation. Confirming billing determinants is an important step in the process to provide confirmation that we are beginning with reliable flow and billing data. Recommended changes in required revenue, or to the rate structure(s), can be evaluated independently during the course of the study.

This information will be integrated into our Excel model, to allow the graphical representation of revenue and rate scenarios, as well as of policy decisions effects, to City staff and City Council (if requested) in real-time, where variables can be changed, and the impact of those changes viewed instantly.



#### **Work Plan**

Within this subsection are the general tasks necessary to facilitate the City's Wastewater Rate Study. The following activities are based on Willdam's current understanding of the services requested and are subject to revision based on further discussions with the City. *The City's input on how we proceed through these tasks is paramount.* 

#### Task 1 - Data Evaluation and Validation

Based on our experience, it is most effective to obtain and review documentary information prior to the first meeting. Willdan's consultants are experienced professionals who can quickly interpret and evaluate utility documents, operating reports, financial reports, and statistics. Typically, questions can be resolved via telephone or e-mail. This approach respects your staff's time and ensures that Willdan is completely prepared for a productive first meeting.

#### Activities:

- Prepare and transmit data and information request;
- Follow-up via telephone and/or e-mail to resolve questions;
- Document the nature, form and quality of the data and information received; and
- Based on documentary information, initialize Willdan's financial planning model and prepare a baseline scenario.

#### **Deliverables:**

- Documenting of the data and information received, with comments regarding quality and a list of outstanding issues and questions; and
- Pro-forma results, with graphics, of the baseline financial planning scenario and a financial forecast model prepared for initial review with staff.

#### Task 2 – Initial Staff Planning Workshop

After Willdan has developed a sound understanding of the information provided, we will schedule an initial staff workshop, which will have three purposes:

- 1. Review and resolve (or develop a plan for resolving) remaining data issues and questions (questions specific to the rate study itself as well questions on the wastewater utility ordinances);
- 2. Conduct a financial policies and planning workshop to develop assumptions for refining the financial forecast and identifying rate design options; and
- 3. Conduct a detailed review of the data used in the baseline financial forecast.

#### **Activities:**

- Prepare presentation and resource materials for the workshop;
- Conduct the workshop; and
- Deliver a master project schedule.

#### **Deliverables:**

- Presentation and resource materials; and
- Documentation of the results of the workshop:
  - Resolution of data issues;



- Assumptions and policies, including a range of rate design options, which will serve as a basis for the study;
- Results of the first interactive session with the financial forecast model and action items for further refinement and corrections; and
- A refined master project plan for proceeding with the project, based on collaboration between staff and the Willdan Team.

#### Task 3 – Development of an Optimized Financial Management Plan

Willdan will refine the customized financial planning model (20-year planning period) as a tool for the City to analyze the wastewater utility's current and projected flow of funds and financial position under various scenarios. The model will include the following:

- Revenue analysis;
- Customer growth and demand projections;
- Operating expense projections;
- Other revenue requirements. Non-operating revenue requirements will be identified and projected over the forecast period. A major component of these non-operating revenue requirements is principal and interest payments associated with outstanding and anticipated debt. We will also incorporate pertinent City fiscal policies, such as reserve requirements; and
- Bond compliance analysis.

# It is important that a credible financial planning foundation be established.

One of the first things stakeholders want to know is "have we done everything we can to make all this work without a rate increase?" It is essential to put a financial management plan on the table that assures top management, elected officials, and the public that the City has prepared an optimal plan, balancing creativity and responsibility.

Once the revenue sufficiency model has been developed and calibrated, we will facilitate a decision support workshop with City representatives. During this meeting, we will review the baseline modeling results and interactively test various "what-if" scenarios to ensure that the model reflects the City's future financial position under the most realistic assumptions.

At the workshop, we will review the underlying data and assumptions in the model and begin testing various alternative assumptions. This will be accomplished using a "dashboard" of the model projected on screen, with the entire group observing and participating. This real-time feedback, with the use of clear graphical displays, allows the entire team to quickly understand the implications of alternative assumptions and either pursue the idea further or discard it and move on to another idea.

The process allows full participation by stakeholders in simulation exercises that quickly and effectively demonstrate the effect of alternative financial plans on the City's financial condition. Changes in various parameters such as operating and capital expenditures, reserve requirements, or customer growth rates can be evaluated in terms of resulting rate increases. Alternatively, certain levels of rate increases can be evaluated in terms of the resulting effect on the City to meet budgeted and projected costs, maintain reserves, comply with debt service coverage requirements, and maintain a generally sound financial condition.

In the context of a bond issue (if needed), this process will be carried out with the financing team. We will work with bond counsel, disclosure counsel, underwriters, and the City's financial advisor to ensure that the financial feasibility of the issue is fully supported.



#### Activities:

- Develop a preliminary set of financial planning scenarios in the customized financial model;
- Prepare presentation and resource materials for the workshop; and
- Conduct the decision support workshop. The workshop meeting may require a full day, with morning and afternoon sessions.

#### **Deliverables:**

- Presentation and resource materials;
- Documentation of the results of the workshop:
  - Results and discussion of experimental scenarios;
  - Evaluation of scenarios; and
  - Identification of a relevant set of scenarios for presentation to top management, elected officials and other stakeholders.
- A calibrated customized financial model for use by staff to begin the process of developing and refining financial planning skills using the model as a tool; and
- Customized reports in the financial model based on the requirements of schedules for bond feasibility studies.

#### Task 4 – Cost of Service Analysis

Willdan will perform a cost of service analysis to ensure that the costs associated with utility operations are allocated equitably to each customer class, to support the development of cost-based rates, and to aid in the development of financial plans for the future. The cost of service activities will be coupled with the revenue sufficiency and rate modeling tasks, so that the impact of changes in capital expenditures, O&M expenditures, growth projections, and other parameters on the cost of service can be determined.

This analysis will include gathering cost information associated with wastewater rates and allocation to functions, classification and each existing customer class. We will also review the number and type of existing customer classes and make recommendations to add or consolidate customer classes, if necessary.

The allocation of wastewater rates to customer classes will be conducted to estimate the cost of serving each customer class, especially restaurants and commercial properties with shared bathrooms, and to enable rate restructuring, as necessary, based on the service requirements. Costs will be allocated in accordance with industry standards.

#### **Classification of Costs**

Operating and non-operating costs will be classified into functional components. Classification of costs into functional components will allow costs (including general and administrative costs) to be allocated between:

- Functional components within each service;
- Current and future customers;
- Separate geographic services areas, such as in/outside the City;
- Charges for special services ("miscellaneous fees and charges") and user fees; and
- Each customer class.



#### **Activities:**

- Enter cost data into Willdan's cost of service worksheets;
- Adjust and calibrate allocation factors consistent with the City's system characteristics;
- Prepare and review cost of service allocations; and
- Prepare technical memorandum.

#### **Deliverables:**

- Cost of service allocation tables and summaries; and
- Draft Report under development at this time, documenting the results of the cost of service study.

#### **Task 5 – Rate Design Analysis**

This task will involve modeling several alternative rate structures using the City's financial data and billing statistics (including available water use data) to demonstrate the resulting customer impacts and to identify key issues associated with the new rates and charges.

Basic standards for rate design accepted by the industry are:

- Revenue sufficiency rate revenue should provide sufficient income so that, when combined with other sources of funds, total system costs are covered.
- **Fairness and equity** based on cost responsibility as reflected in cost of service allocations, in accordance with industry standards.
- Administrative simplicity so that rates are understandable to customers and efficiently administered by staff.
- **Customer acceptance** customers understand the rates, view them as fair, and consider them to be reasonable compared to other costs and other utilities.

Objectives such as equity and cost recovery are a given in this type of analysis, but additional items such as customer acceptance and simplicity are often key concerns for stakeholders. While there are many common objectives, some objectives vary by utility, due to different operating conditions, such as previous responses to rate increases, customer class demographics, resource availability, growth pressures and socioeconomic conditions. Our analysis will help the City align rates in support of overall goals. Through the rate design process, we will update the existing rate structures for cost of service as well as developing two additional rate structure alternatives.

#### Activities:

- Obtain and test billing system data;
- Incorporate billing system data into rate design model;
- Calibrate and validate the model by replicating current revenue at current rates; and
- Develop initial set of rate design scenarios based on project initiation workshop with the City.

#### **Deliverables:**

- Presentation and resource materials for the rate design workshop;
  - Results and discussion of experimental scenarios;
  - Identification of fixed versus variable costs;
  - Evaluation of scenarios; and



- Identification of a relevant set of scenarios for presentation to top management, elected officials and other stakeholders.
- A calibrated rate design model for use by the City staff to begin the process of developing and refining rate design skills using the model as a tool.

#### Task 6 - Reports, Presentations, and Public Information and Educational Assistance

Taking a proactive role in communicating with stakeholders increases trust in the utility provider, improves the stakeholders' understanding of utility operations and services, and establishes a foundation for future positive relations within the community. Willdan envisions an outreach program that utilizes an effective combination of communication tools, reaching numerous people with a message that accurately reflects the City's goals. Willdan will participate in up to two outreach meetings with stakeholder groups and up to three meetings with the City Council.

During this task, we will develop presentation formats specifically tailored to the needs of the audience. We stress clear, concise presentation of findings, using easily understandable terminology and clear, colorful graphics. Assigned staff is trained, skilled and experienced in managing difficult presentation environments at all organizational levels in a manner that results in the satisfaction of the audience's need for information. We recognize that the presentation of recommendations for rate increases and significant changes in rate structure can be difficult and must be managed with tact, confidence, and honesty.

#### Activities:

- Prepare reports, public information communications, and presentations that will be reviewed with staff and revised;
- Make presentations to top management, elected officials, and other stakeholders; and
- Review and approve rate ordinances/resolutions for consistency with adopted rate recommendations.

#### **Deliverables:**

- PowerPoint presentation for public meetings, with summary information in pamphlet form;
- Executive summary report for top management, City Council, and the public;
- Comparison of rates and fees to comparable Arizona communities; and
- Complete technical report, including a description of the methodology utilized, justification for the underlying forecast assumptions, and documentation of the decision-making process, to act as documentation of the work performed.

#### **City Staff Responsibilities**

Willdan recommends that the City assign a key individual as project manager. As our analysis is developed, it is expected that the City's appointed project manager will: coordinate responses to informational requests; coordinate review of work products; and identify appropriate staff members for participation in meetings and facilitate in scheduling.

Willdan will rely on the validity and accuracy of the City's data and documentation to complete our analysis. Willdan will rely on the data as being accurate without performing an independent verification of accuracy, and that we will not be responsible for any errors that result from inaccurate data provided by the client or a third party.



#### 5. Examples of Similar Work

#### **Utility Rate Experience**

Willdan's professional staff has provided professional consulting services, including financial planning; rate and cost-of-service studies; alternative and feasibility analyses; and operational and management studies for water, reclaimed water, wastewater, solid waste, and stormwater utility clients across the United States. Additionally, Willdan staff are involved with the development of the rate-setting methodologies set forth in the American Water Works Association (AWWA) M-1 manual "Principles of Water Rates, Fees and Charges," and the AWWA M-29 manual, "Water Utility Capital Financing." Willdan is nationally recognized for its expertise with staff frequently being called upon to speak or instruct on utility financial matters, as subject matter experts, including the AWWA Utility Management conference. In fact, two of our senior consultants are members of the AWWA Utility Rate and Charges Committee, which oversees the development of the M-1 and other manuals published by the AWWA.

#### References

Representative project descriptions are provided below. We are proud of our reputation for customer service, and encourage you to contact these clients with regard to our commitment to completing the projects within budget and agreed upon timelines.

#### Town of Gilbert, AZ | Water, Sewer and Environmental Services Rate Study

In late 2017, Willdan was retained by the Town of Gilbert to prepare utility rate analyses specific to water, wastewater, reclaimed water and environmental services. In order to properly address each of area of expertise necessary for this engagement, Willdan partnered with Ms. Pat Walker. The objectives for this project, were the development of options for revenue recovery for each utility, including rate structure modifications to better align the cost(s) of providing service to customers and ensure rates are assessed based on a cost of service analysis. These objectives helped ensure financial sufficiency for the enterprise funds. At present, the Willdan Team has conducted four outreach meetings (two with residential customers and two with commercial customers) associated with this engagement.

**Client Contact:** Eric Braun, Water Resource Manager

50 East Civic Center Drive, Gilbert, AZ 85296

Tel #: (480) 503-6892; Email: eric.braun@gilbertaz.gov

#### Town of Queen Creek, AZ | Water and Sewer Rate and Capacity Fee Study

In 2015, Willdan staff were engaged to review a prior study of the Town's water and sewer capacity fees and identify any inconsistencies, areas of concern with the study methodology, and projections. Consequently, Willdan's performance on this assignment led to the Town hiring Willdan to prepare a comprehensive update to their water and sewer financial plans, rates and capacity fees. The project, which is currently underway, will examine each utility's revenues needs for the next 10 years and will refine rates to meet class cost of service as well as updated capacity fees. This project also involves meetings with "focus groups" comprised of the Homebuilders Association, homebuilders and citizens.

**Client Contact:** Scott McCarty, Finance Director

22358 South Ellsworth Road, Queen Creek, AZ 85142

Tel #: (480) 358-3000; Email: scott.mccarty@queencreek.org



#### City of Kingman, AZ | Water Rate Study

The City of Kingman's Municipal Water System serves approximately 20,000 customers, which include residential, commercial and industrial accounts. In late 2017, Willdan was retained by the City to develop options for revenue recovery for the utility, including rate structure modifications to better align the cost of providing service to customers and rates that are assessed based on a cost of service analysis and promote conservation. Multiple capital scenarios were evaluated with the resulting financial plans presented to Council. A rate calculator was developed to assist in public outreach to provide customers with insight into the impact of the rate structure changes to their monthly water bill.

Furthermore, Mr. Burnett and Ms. Walker are key members of the City of Kingman's project team.

Client Contact: Tina Moline, Financial Services Director

310 North 4th Street, Kingman, AZ 86401

Tel #: (928) 753-8120; Email: <a href="mailto:tmoline@cityofkingman.gov">tmoline@cityofkingman.gov</a>

#### City of Flagstaff, AZ | Water, Sewer and Reclaimed Water Rate Study

By using a cost-based approach on behalf of the City of Flagstaff, Willdan successfully completed the design of comprehensive financial and rate models for water, wastewater and reclaimed water. As the prior consultant's model was not well-suited to account for changes in growth projections and absorption, particular attention was placed on growth assumptions. Furthermore, Willdan was responsible for developing recommendations, by customer class, for equitable and sustainable cost recovery. In the wake of six water main breaks, the City was faced with decreasing revenues and increasing capital and operational costs. The proposed rates developed by Willdan reversed the City's falling operating reserve trajectory; and provided sufficient revenue to cover existing and future operations, maintenance, and debt service — all while being financially prudent and responsive to the Water Commission's concerns. Based on a comprehensive analysis of customer demands, the proposed residential inclining block rate appropriately spread the burden of increased costs.

In addition to the rate analysis, Willdan also developed new capacity charges for the City. Although the City is currently approaching build out, a major expansion is possible with sufficient funding and growth. To accommodate this wide range of development scenarios, and given certain assumptions (funding and growth alternatives), Willdan created numerous capacity fee options to allow the Water Commission and Council to determine the most comfortable scenario, along with resulting facility funding.

Willdan was re-selected to undertake an updated study for the City; work began in August 2014 and was completed in May 2016.

#### Water and Sewer Capacity Fee Study

Willdan completed a study updating the City's water and sewer capacity fees. Two water capacity fee options were developed, one of which examined the need for long-term water resource acquisition. Mr. Burnett met with the City's water advisory group to seek input and recommendations to carry forward to City Council.

A component of the water advisory group presentations was educating the members on how the prior capital and land use assumptions had changed and the impact that had on the new capacity fees. Mr. Burnett and Ms. Walker presented the proposed capacity fees to Council and they were adopted in 2016.

**Client Contact:** Ryan Roberts, Engineering Manager

211 West Aspen, Flagstaff, AZ 86001

Tel #: (928) 213-2410; Email: <a href="mailto:rroberts@flagstaffaz.gov">rroberts@flagstaffaz.gov</a>



#### 6. Resumes

Profiles and resumes for the proposed team members are provided on the following pages for your review.

#### **Kevin Burnett, MA**

#### Project Manager

#### Education

Master of Arts, Economics, State University of New York, Buffalo

Bachelor of Arts, University of Waterloo, Ontario

#### **Areas of Expertise**

Financial Planning

Cost of Service Studies

Rate Design

Impact Fees

**Bond Feasibility** 

#### Affiliations

American Water Works Association

17 Years' Experience

## contracts. Select Relevant Experience

Town of Queen Creek, AZ – Water, Sewer and Capacity Fee Study: Mr. Burnett is currently serving as project manager with assistance from Ms. Walker on a comprehensive update to the Town's water and sewer financial plans and rates. The project will examine each utility's revenues needs for the next 10 years and will refine rates to meet class cost of service.

Mr. Burnett is a senior project manager with 17 years of utility analysis experience. He

possesses extensive experience with utility rate and cost of service studies for retail and

wholesale use. His project experience includes water, wastewater, reuse, stormwater, and

solid waste rate studies using state-of-the-art utility financial planning tools. Mr. Burnett

has developed both short and long-term financial plans for utilities of all sizes – including

regional water authorities and regional sewer providers with individual wholesale service

City of Chandler, AZ – Water and Sewer Cost of Service Rate Study: Mr. Burnett served as lead analyst for the City's first comprehensive water and wastewater cost of service rate study in 15 years. The project involved a citizen advisory committee which met four times and reached a unanimous decision on new water and sewer rate structures.

City of El Mirage, AZ – Water, Sewer and Solid Waste Rate Study: Served as lead analyst on a study to update the City's water, sewer and solid waste financial plans and recommended changes to the existing rate structures. Examined the cost of recharging the State aquifer through the City's sewer system and determined an appropriate cost allocation between the water and sewer utilities. The implementation of a recycling program in addition to the solid waste collection service was explored. The aforementioned study is currently being updated with Mr. Burnett serving as project manager.

City of Flagstaff, AZ – Water, Wastewater and Reclaimed Water Rate Study: Mr. Burnett served as lead financial analyst for the City's utility rate analysis. The proposed rates developed by Willdan reversed the City's trajectory of a falling operating reserve and provide the City with sufficient revenue to cover existing and future operations, maintenance, and debt service; all while being financially prudent and responsive to the concerns of the City's Water Commission. The proposed residential inclining block rate appropriately spreads the burden of increased costs based on a comprehensive analysis of customer demands.

**City of Kingman, AZ – Water and Wastewater Rate and Investment Fee Study:** Mr. Burnett served as project manager and lead analyst for this engagement with the City of Kingman. Three water rate options were developed for the City's consideration. The first was an across-the-board revenue increase option where all rates increased by the same



K. Burnett
Resume Continued

percentage. The second was an option to recover 20% of the water rate revenues through the base charge and the third sought to achieve 25% of water rate revenue through the base charge. For wastewater, 2 scenarios were developed to examine the financial impacts of 20-year versus 30-year debt issuances. The City's water and wastewater investment fees were updated to reflect the cost of serving new growth within the City. The water rate component of the aforementioned study is currently being updated with Mr. Burnett serving as project manager.

Town of Erie, CO – Water and Sewer Cost of Service Rate and Tap Fee Study: Served as the project manager and lead analyst on a water and sewer cost of service rate and tap fee study. The Town adopts five-year financial and rate design plans premised on the equitable allocation of costs between residential, commercial and irrigation customer classes. The Town explored options for cost recovery of reclaimed water services. Tap fees were examined to recover the cost of rapid growth to ensure that existing customers do not experience undue rate increases to subsidize future customers.

City of Durango, CO – Rate Study for Water and Wastewater Services: Served as project manager to provide long-term financial plan, cost of service-based rates and an update to the City's plant investment fees. In addition to developing a balanced financial plan, incorporating rate increases and anticipated debt to fully fund requirements, rates were designed to provide equity amongst customer classes and minimize customer impact.

#### **Patricia Walker**

#### **Education**

Master in Organizational Management, University of Phoenix

Bachelor of Science in Business Management, University of Illinois

**Areas of Expertise** *Impact Fee Studies* 

**Public Presentations** 

Cost of Service Analyses

#### **Affiliations**

Government Finance Officers Association

National Growth and Infrastructure Consortium

American Water Works
Association

Water Environmental Federation

40 Years' Experience

Deputy Project Manager, Local Contact and Policy Advisor

With more than 40 years of experience in local government and municipal finance, Ms. Walker has provided a broad array of management and financial planning services. She served the City of Chandler, Arizona for 23 years as Chief Financial Officer. In this role, she developed numerous budgets, user and impact fee studies, financial models and capital financing plans. In 2007, Ms. Walker became a municipal management and financial consultant to cities, towns and utilities across the country. In 2012, she formed Pat Walker Consulting, LLC to continue her consulting work to municipalities.

Ms. Walker has extensive experience presenting and facilitating meetings before Councils, City staff, and formal/informal stakeholder groups in a community.

#### **Project Experience**

City of Flagstaff, AZ – Water and Wastewater Capacity Fee Study: Ms. Walker served as co-project manager for the City's utility capacity fee study. The proposed fees developed by Willdan and PW Consulting were presented and adopted by Council in 2016.

**Town of Queen Creek, AZ – Water and Sewer Capacity Fee Study:** This is an on-going study to update the Town's water and sewer capacity fees. Ms. Walker is serving as co-project manager, technical and policy advisor.

**Town of Paradise Valley, AZ – Sewer Rate and Capacity Fee Study:** Ms. Walker was the project manager on a sewer rate and capacity fee study in conjunction with Willdan Senior Project Manager Kevin Burnett. The updated sewer rates were adopted in 2016 and the sewer capacity fee was adopted in 2017.

City of Chandler, AZ – Water and Sewer Cost of Service Rate Study: Completed numerous cost-of-service and rate studies beginning in 1989 through 2007 either as a financial analyst/lead, project manager, or both.

City of Goodyear, AZ – Water and Sewer Cost of Service Study/Organizational Effectiveness: Served as the project lead on the organizational effectiveness study for the water and sewer cost of service rate study. Ms. Walker also facilitated numerous Citizen Rate Committee meetings.

City of Surprise, AZ – General Government and Utility Impact Fee Update: Project manager for an impact fee update required per SB1525. Completed and presented the study, which the City adopted in December 2011.

City of Lake Havasu, AZ – Water Rate/Impact Fee Study: As project manager, developed financial plan cost of service and rate structure alternatives.

**Town of Oro Valley, AZ – General Government Impact Fee Update:** As project manager for the update, required per SB1525, completed the study, presented the report and fees, which were adopted in December 2011.



#### **Chris Fisher**

Technical/Policy Advisor & Quality Control

#### Education

Bachelor of Science, Finance; San Francisco State University

#### **Areas of Expertise**

Multi-disciplinary Team Management

Special District Formations

Cost of Service Studies

Proposition 218

**Utility Rate Studies** 

#### **Affiliations**

California Society of Municipal Finance Officers

Municipal Management Association of Northern California

California Municipal Treasurers Association

19 Years' Experience

Mr. Fisher is the Vice President and Financial Consulting Services Group Manager at Willdan. With more than 19 years' at Willdan, he has managed an array of financial consulting projects for public agencies throughout California, Arizona, Colorado and Florida; coordinating the activities of resources within Willdan, as well as those from other firms working on these projects.

#### **Select Relevant Experience**

City of Delano, CA – Water, Sanitary Sewer, Solid Waste and Street Cleaning Utility Rate Study: Mr. Fisher led this multi-faceted study. Recently developed financial studies did not match current economic realities, and as such the utilities were not generating sufficient cash flows. Given the volatile economy, the City hired Willdan to lead the development of a comprehensive utility financial plan and appropriate water, sewer and solid waste rates to meet the determined level of required revenue. Willdan modeled and analyzed numerous financial and rate scenarios through the course of the project.

Town of Apple Valley, CA – Wastewater Rate Study: Mr. Fisher oversaw a comprehensive wastewater rate study for the Town. The study encompassed the preparation of a financial plan and rate model, and a thorough review and update of the Town's rate structure. The Town had seen significant scrutiny of its water rates, so it wanted to be sure the wastewater rates and the report were thorough and defensible. The Town uses an EDU based rate structure, which Willdan evaluated and adjusted where necessary. This engagement also included comparison of current and proposed rates, and rates of similar agencies. Mr. Fisher provided technical assistance throughout this project, including the preparation of the rate report. The analytical portion of the project is complete and pending the completion of the Proposition 218 approval process.

**City of Tulare, CA – Water and Wastewater Rate Study:** Mr. Fisher oversaw the development of the model and rates for the City of Tulare. The Willdan Team has presented to both the City Council and Public Utilities Board in preparation of the City's water and wastewater utility rates. Updated rate structures were developed that complied with Proposition 218.

**City of Pinole, CA – Sewer Utility Rate Study:** Mr. Fisher is serving as the principal-in-charge for the City's sewer rate study, providing technical assistance throughout the project. He oversaw the development of the comprehensive financial plan, and preparation of rate alternatives and analysis. This engagement includes the development of a comprehensive financial model and updated sewer rates, including rates of comparable jurisdictions.

City of Calexico, CA – Water and Sewer Utility Rate Study: Mr. Fisher served in the role of principal-in-charge of the City's comprehensive water and sewer rate study. He led the development of the financial plan and model, and the rate analysis, and participated in the presentation of results to City Staff and the City Council. His responsibilities also included the scheduling of key meetings and deliverables, review of progress throughout the development of the project, and quality control.



C. Fisher
Resume Continued

McKinleyville Community Services District, CA – Water and Wastewater Capacity Fee Study: Mr. Fisher served as principal-in-charge of this project. The prior connection fees had not been updated for a number of years and were relatively low in comparison to similar agencies. In addition, there were several new local development projects in the planning stages requiring the District to provide utility services; placing even greater demand upon existing facilities and possibly requiring expansion of existing facilities, or construction of new ones. Willdan worked with staff to compile a list of proposed capital improvements and their estimated cost and conducted an analysis of existing and proposed development within the District boundaries. Finally, the team analyzed existing demand on the current utility systems and calculated remaining capacity to develop fair and equitable capacity fees.



#### **Todd Burton**

#### Financial Analyst

and school districts.

#### **Education**

Bachelor of Arts and Science; Public Administration, Emphasis in Economics, San Diego State University

#### **Areas of Expertise**

Proposition 218

**Utility Rate Studies** 

**User Fee Studies** 

Financial Forecast Modeling

3 Years' Experience

Mr. Burton is an analyst within Willdan's Financial Consulting Services group, his primary function is to support project managers and senior analysts with utility rate studies, cost allocation plans and user fee studies, and in the formation of special districts. He specializes in financial analysis for a variety of clients, including cities, water districts, public utilities,

Mr. Burton joined Willdan as an analyst in the District Administration Services group. His prior responsibilities included assisting in the research and analysis required for local government financial issues related to district administration, including document data entry and updating, database management, and research and report preparation. He also provided general information on questions pertaining to assessment districts and special taxes, as well as on the status of property delinquencies.

#### **Related Experience**

**City of Pinole, CA – Sewer Utility Rate Study:** The City retained Willdan to prepare a sewer rate analysis that included a new sewer rate schedule that meets current and near-term projected system revenue requirements. Mr. Burton is providing analytical support for this engagement, gathering and verifying necessary data, and assisting in the development of the model and the completion of the report.

City of Calexico, CA – Water and Sewer Utility Rate Study: Willdan was contracted to provide a comprehensive review, and financial plan update for the City's water and sewer rates. The project approach includes a thorough review of the CIP, each utility's operating budget, and other important policy and financial documents. Mr. Burton is providing analytical support to the project manager and principal consultant.

McKinleyville Community Services District, CA – Water and Sewer Utility Rate Study: Willdan was retained to provide updates to the models, develop the CSD's water and sewer rates and assist with the State-required noticing process. Mr. Burton is providing analytical support to the project.

**City of Claremont, CA – Sewer Rate Study:** Mr. Burton provided analytical support for the City's sewer rate study by gathering and verifying client data.

**City of Calexico, CA – User Fee Study for Emergency Medical Services:** Mr. Burton is providing analytical support and designing micro-level models to ensure full-cost recovery for emergency medical services.

**City of Montebello, CA – Full and OMB Compliant Cost Allocation Plan:** Mr. Burton served as the analyst in the preparation of a full and OMB compliant cost allocation plan, for the City of Montebello's engagement.



#### 7. Proposed Work Schedule

Willdan understands time is of the essence for the City of Sedona to begin this engagement. In order to meet the schedule noted in the City's RFQ, we will request the timely cooperation of City staff. Delays in responding to our requests for data and review will likely result in corresponding delays to the project schedule. If that is the case, we will notify the City immediately of the possible impact on the schedule. A specific project schedule will be developed following consultation with, and in concert with, City staff.

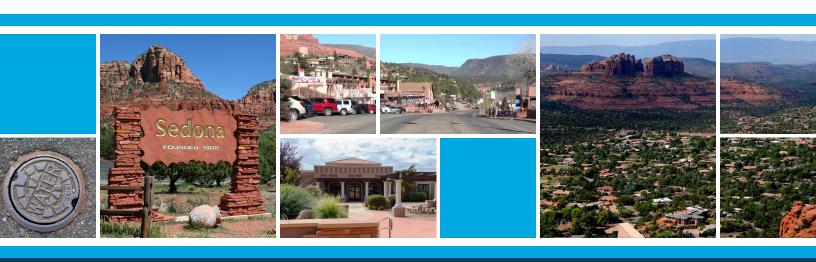
We will ask for responses to initial information, follow-up requests and comments on reports within five business days or otherwise agreed upon timetable. If there are delays, the project manager will follow up with the parties involved to establish an estimated date for the delivery of information and/or feedback. To ensure continued progression, the project manager will reconvene with the rest of the Willdan Team to identify tasks that can be started while waiting for requested data.

City of Sedona Wastewater Rate Study																						
Project Schedule																						
Scope of Saminas	Nov	ember		Decem	ber		Janua	ary '19		February		Ma	ırch			Α	pril			N	ay	
Scope of Services	5 1	2 19 26	3	3 10 1	7 24	31	7 1	4 21 28	4	11 18 2	5 4	11	18	25	1	8	15	22 29	9 6	13	20 2	17
Task 1 - Data Evaluation & Validation				_																		
Task 2 - Initial Staff Planning Workshop																						
Task 3 - Develop Financial Management Plan																						
Task 4 - Cost of Service Analysis										_												
Task 5 - Rate Design Analysis																						
Task 6 - Reports, Presentations & Public Information										(			(	2		3		(3			(	4)

#### Legend:

- 1 Rate Report & Cash Flow Projects filed with City Clerk
- 2 Council to Approve Notice of Intent to Increase Rates
- 3 Outreach Meeting with Stakeholder Groups
- 4 Council Meeting and Public Hearing to Adopt Ordinance for Rate Increases





1555 South Havana, Suite F-305 Aurora, Colorado 80012 800.755.6864 | Fax: 888.326.6864 www.willdan.com

#### **SOQ Form**

In response to the Request for Qualifications (RFQ), the undersigned Respondent hereby proposes to furnish labor, material, travel, professional services, permits, supervision, equipment and equipment rental and all related expenses, and to perform all work necessary and required to complete the following project in strict accordance with the terms of this RFQ and the final contract for the prices specified by the Respondent for:

#### WASTEWATER RATE STUDY

Respondent certifies that he/she has examined and is fully familiar with all of the provisions of the RFQ and any addendum thereto; that he/she is submitting a SOQ in strict accordance with the Instructions to Respondents; and that he/she has carefully reviewed the accuracy of all attachments to this SOQ.

Respondent certifies that he/she has examined the SOQ documents thoroughly, studied and carefully correlated Respondent's observations with the SOQ documents and all other matters which can in any way affect the work or the cost thereof.

Respondent agrees that this SOQ constitutes a firm offer to the City which cannot be withdrawn by the Respondent for sixty (60) calendar days from the date of actual opening of SOQs. If awarded the contract, Respondent agrees to execute and deliver to the City within seven (7) calendar days after receipt of City's Conditional Notice of Award, the applicable Contract form, insurance certificates and bonds (if required).

Attached is the Respondent's Experience Statement which has been completed by Respondent and made a part of this SOQ.

Respondent also acknowledges receipt of the following addendum(s) to the RFQ which have been considered by the Respondent in submitting this SOQ (if none, state "NONE"):

Addendum No. 1	Response to RFQ Questions	Addendum No. 2	
	(continued or	n following page)	

#### RESPONDENT'S BUSINESS NAME (type or print)

Willda	an Financial Services
Ву:	- Lollfort
•	(signature in ink)
Date:	October 2, 2018
Name:	Chris Fisher
Title:	Vice President
RESPO	NDENT'S BUSINESS ADDRESS/PHONE/FAX/E-MAIL
1555	South Havana Street, Suite F-305
Auro	ora Colorado 80012
(PH)	(303) 990-4616
(FAX)	(888) 326-6864
	) CFisher@Willdan.com

### Respondent's Experience Statement

1.	The Respondent has be	een engage	d in this business under its present name for <u>30</u>	<u>)</u> years.						
2.	Experience in work of a nature similar in type and magnitude to that set forth in the RFQ extends over a period of <u>30</u> years.									
3.	The Respondent has sa (name any and all exce	•	completed all contracts awarded to it, except reasons therefore):	as follows						
4.	, ,		work completed of similar type and magnitude a tact information and project details on a separa							
	ORGANIZATION	YEAR	TYPE OF WORK CONTRACT	AMOUNT						
	Town of Gilbert, AZ	2017	Water, Sewer & Environmental Rate Study	\$56,795						
	Town of Queen Creek, A	Z 2017	Water & Sewer Rate & Capacity Fee Study	\$126,850						
	Kingman, AZ	2018	Water Rate Study	\$46,895						
	Flagstaff, AZ	2016	Water, Sewer & Reclaimed Water Rate Study	\$114,380						
	Calexico, CA	2018	Water and Sewer Rate Study	\$67,625						
	ertify that the above info	,	true and correct to the best of my knowledge.							
Na	me: <u>Chris Fish</u>	ner								
Titl	e: <u>Vice Pres</u>	ident								
Da	te: <u>October 1</u>	1, 2018								

City of Sedona Wastewater Rate Study Fee by Task				
Task	Fee			
Data Evaluation and Validation	\$3,940			
Initial Staff Planning Workshop	5,350			
3. Financial Plans	18,560			
Cost of Service Analysis	10,720			
5. Rate Design Analysis	10,160			
6. Meetings and Reports	<u>16,240</u>			
Sub-Total	64,970			
Expenses and Travel Costs	9,000			
Total	\$73,970			

City of Sedona Sewer Rate Study Hourly Rates						
Role	Hourly Rate					
Project Manager	\$200					
Local Liaison/Policy Advisor	\$200					
Analyst	\$110					

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### CITY COUNCIL AGENDA BILL

AB 2440 November 13, 2018 Regular Business

Agenda Item: 8c

Proposed Action & Subject: Discussion/possible action regarding a Resolution

supporting medical aid in dying.

**Department** City Council

Time to Present 15 minutes
Total Time for Item 1 hour

Other Council Meetings N/A

**Exhibits** A. Proposed Resolution

B. Information from Compassion and Choices

City Attorney		Expenditure	Required
Approval		\$	0
		Amount Bud	lgeted
City Manager's Recommendation	N/A	\$	0
		Account No. (Description)	N/A
		Finance Approval	
SUMMARY STATEM	= NT		

<u>Background:</u> Councilors Thompson and Williamson have requested that City Council consider approval of a resolution recognizing the practice of aid in dying as a desirable medical choice for many terminally ill, mentally competent adults. The proposed resolution and information from Compassion and Choices are included for your review.

Community Plan Consistent:	Yes -	No -	$oxed{oxed}$ Not Applicable
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Board/Commission Recommendation: Applicable - Not Applicable

<u>Alternative(s):</u> Council could decline approval of this resolution.

#### MOTION

I move to: approve Resolution 2018-\_\_\_, a Resolution of the Mayor and Council of the City of Sedona, Arizona recognizing the practice of aid in dying as a desirable medical choice for many terminally ill, mentally competent adults.

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# A RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF SEDONA, ARIZONA RECOGNIZING THE PRACTICE OF AID IN DYING AS A DESIRABLE MEDICAL CHOICE FOR MANY TERMINALLY ILL, MENTALLY COMPETENT ADULTS.

WHEREAS, all people are by nature free and independent and have inalienable rights; and

WHEREAS, Arizona's Medical Treatment Decision Act affirms the specific patient right to self-determined care at the end of life; and

WHEREAS, advances in science and technology have created medical interventions that often prolong the dying process and increase suffering; and

WHEREAS, "aid in dying" describes a medical practice defined by established standards of care, which enables a mentally competent, terminally ill adult to obtain a prescription for medication, which the patient may choose to self-administer, in the face of unbearable suffering, to advance the time of an approaching death; and

WHEREAS, absent the availability of aid in dying, patients and loved ones in Arizona have become so desperate to relieve suffering caused by terminal illness that they turn to violent means; and

WHEREAS, many find comfort and peace of mind in having access to options at the end of life, including aid in dying, even if they do not exercise those options; and

WHEREAS, according to a 2018 Gallup Poll, "A broad majority of Americans, 72%, continue to believe that doctors should be legally allowed, at a patient's and a family's request, to end a terminally ill patient's life using painless means"; and

WHEREAS, seven states, plus Washington D.C., affirmatively authorize the medical practice of aid in dying, enabling terminally ill mentally competent adult residents to receive a prescription for life-ending medication from their doctor; and

WHEREAS, twenty years of scholarly study on aid-in-dying practice in Oregon demonstrates the utility and safety of the practice in upholding a patient's right to self-determination; and

WHEREAS, the two decades of data following implementation of Oregon's law shows "no evidence of heightened risk for the elderly, women, the uninsured, people with low educational status, the poor, the physically disabled or chronically ill, minors, people with psychiatric illnesses including depression, or racial or ethnic minorities"; and

WHEREAS, many people find significant relief in the legal right and medical means of control in bringing an end to the suffering caused by their terminal illness, and only a small minority of the patients who request a prescription for life-ending oral medication actually receive and use it; and

WHEREAS, aid in dying has been successfully implemented in Oregon and Washington (state); and since implementation, the quality of end-of-life care, pain management, and the use of hospice have all greatly improved; and

WHEREAS, well-respected health and medical organizations support the passage of aid in dying laws including:

American Medical Women's Association's official position that "supports the

legislation that empowers and protects terminally ill persons with decision-making capacity and physicians with regard to medical aid in dying. One such example is the Oregon Death with Dignity Act, passed in 1994."

American Public Health Association policy that "supports allowing a mentally competent, terminally ill adult to obtain a prescription for medication that the person could self-administer to control the time, place, and manner of his or her impending death, where safeguards equivalent to those in the Oregon DDA are in place."

WHEREAS, Arizona recognizes that "It is the public policy of this state, consistent with all constitutionally enumerated rights, as well as those rights otherwise retained by the people, that every person in this state may choose or decline to choose any mode of securing lawful health care services without penalty or threat of penalty." (A.R.S. § 36-1301); and

WHEREAS, the Arizona statute (A.R.S. § 13-1103) that prohibits "aiding another to commit suicide" does not encompass the rational judgment of a psychologically healthy, terminally ill individual facing end-of-life suffering, who asks his or her physician for the means to die in a humane and dignified manner.

NOW THEREFORE, BE IT RESOLVED BY THE MAYOR AND THE COUNCIL OF THE CITY OF SEDONA, ARIZONA, as follows:

- 1. that Sedona respects the diversity of perspectives on end of life decisions; and
- 2. that Sedona supports equal protection within the diversity of perspectives on end of life decisions; and
- 3. that Sedona urges the State Legislature to consider the enactment of legislation, using as a model Oregon's "Death with Dignity Act" and similar legislative acts in other states such as Washington and Vermont, under which terminally-ill adult Arizonans would be allowed to make a written request for the prescription of medication for the purpose of ending life in a humane and dignified manner.

PASSED AND ADOPTED this 13<sup>th</sup> day of November, 2018 by the Mayor and Council of the City of Sedona, Arizona.

	Sandra J. Moriarty, Mayor
ATTEST:	
Susan L. Irvine, CMC, City Clerk	
APPROVED AS TO FORM:	
Robert L. Pickels, Jr., City Attorney	<del></del>

#### End of Life Option—Medical Aid in Dying (MAID)

Allows a mentally capable adult diagnosed with a terminal illness, which would result in the person's death within six months, to legally request a prescription for a life-ending drug to be self-administered when and if suffering becomes unbearable.

#### All Criteria Must be Met

- Two physicians would have to concur that the illness is terminal.
- Counseling required on all feasible alternatives, e.g., hospice, palliative care, and pain management, et al.
- Two or more oral requests separated by a 15-day waiting period.
- Person must be 18 or older.
- A resident of the state where option is legal.
- If there is any concern about coercion and/or inability to make an informed decision, evaluation by mental health professional is required.
- A separate written request signed by two witnesses:
  - o At least one witness cannot be related by blood, marriage, adoption or civil union, nor stand to gain financially from the death.
  - At least one witness cannot be an employee of a facility where the person resides or is receiving medical treatment, and a witness cannot be the person's doctor.
- Person can rescind request at any time.
- Person must be able to self-administer the medication (lethal injection is prohibited).

#### **Other Conditions**

- Prohibits lethal injection, mercy killing or euthanasia, which would continue to be felonies under Arizona law.
- Any physician, pharmacist or healthcare provider who is opposed on moral, religious or ethical grounds does not have to participate.
- Anyone who alters, destroys, conceals or forges a person's request commits a felony.
- Provided all procedures are followed, doctors, pharmacists and healthcare providers are immune from civil or criminal liability.
- Individuals must be informed about the importance of safekeeping and disposal of any unused medication according to state guidelines for safe disposal.
- The cause of death is listed as the underlying illness or disease.
- Insurance companies cannot deny payment on an annuity of life insurance policy.

#### Pathways to Legalization of Medical Aid in Dying

- 1. U.S. Supreme Court ruling
- 2. State Supreme Court ruling
- 3. Ballot initiative
- 4. State Legislation (requires all of below)
  - a. Passage by the State House
  - b. Passage by the State Senate
  - c. Signed into law by the State Governor

#### Seven

#### **National Facts**

- Six states have enacted similar Medical Aid in Dying (MAID) laws including

  Montana, Washington, Oregon, Vermont, California, Colorado and Wash., D.C. + Howaii
- A nationwide Gallup poll of 1,028 adults found that 68% of Americans support the right of a terminally ill patient to obtain life-ending medication from a physician
- In 2014 in Oregon only 105 people out of 33,391 deaths from all causes used the MAID option.
- The typical person who uses the law is dying of cancer and is 71 years old.
- Oregon and Colorado's first campaigns for MAID were successful.
- Washington and California took two campaigns to succeed.
- Colorado's ballot initiative cost \$5.75 million!

#### **Arizona Facts**

- 56% of Arizonans favored a law that would allow terminally ill persons to end their own lives provided two doctors certify the person in terminally and mentally competent (November, 2015).
- 67% of a poll of physicians in Maricopa County agreed doctors have the legal authority to prescribe lethal doses of drugs in terminally ill patients wishing to expedite death (October, 2015).
- Tucson, Bisbee and Oro Valley's city councils have all passed support documents, e.g., proclamation, resolution, et al, in favor of legalizing MAID in Arizona.

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### From Prognosis to Prescription: Six Simple Facts About Medical Aid in Dying





Under medical aid-in-dying laws, the attending physician writing a prescription must be the licensed

physician with primary responsibility for the care of an individual. Most frequently, that doctor is a family-practice or palliative-care physician, a hospice medical director, or other specialist who is qualified to confirm a diagnosis and prognosis of terminal illness, and routinely addresses serious and terminal illnesses.



Two doctors need to confirm the terminal diagnosis, prognosis and patient's mental capability to make

healthcare decisions. A terminally ill adult may only receive a prescription for medical aid in dying if two doctors determine the person is suffering from a terminal illness, has less than six months to live and is mentally capable of making their own healthcare decisions.



In 40 combined years of practice across states that authorize the practice, there has been no evidence

of any doctors prescribing aid-in-dying medication inappropriately. There has never been a documented instance of abuse. State medical boards are responsible for reviewing alleged failures to comply with the law; no board has found that a physician has engaged in inappropriate conduct under any medical aid-in-dying law in the country. A physician not legally qualified to fulfill the role of an attending physician who nonetheless provides a prescription is subject to discipline by the state medical board.

Physicians are experts at determining their patients' mental capability.

Doctors are specially trained and required on a daily basis to assess whether patients have the mental capacity to make informed healthcare decisions — including life and death decisions. If either the attending or consulting physician is concerned about the patient's mental capacity, evaluation by a mental health specialist is required before a prescription for aid-in-dying medication can be written.

Doctors tend to overestimate how much time their patients have left, making fears that patients will

prematurely take aid-in-dying medications unfounded. To be referred to hospice a person must have a prognosis of six months or less to live, a time frame that has thus become a guide to end-of-life care decisions. As one study published in the November 2005 issue of Mayo Clinic Proceedings found, the vast majority of physicians overestimate how long a person has to live after being diagnosed with a terminal illness.

Studies indicate that the availability of medical aid in dying in authorized states is improving physician training in end-

of-life care. Studies in Oregon and Washington, along with a host of national surveys published in the New England Journal of Medicine, JAMA and other medical journals, link the availability of medical aid in dying as a palliative care option to a number of positive end-of-life care outcomes, including better physician training.

### The Facts About Medical Aid in Dying



MEDICAL AID IN DYING IS OPTIONAL.

Optional for patients and optional for doctors. No person is required to use it.

No doctor is mandated to provide it. It is illegal to force someone to use it.

MEDICAL AID IN DYING IMPROVES
END-OF-LIFE CARE. Studies show palliative ("comfort") care gets better for
patients — and families — in states with medical aid in dying.

MEDICAL AID IN DYING INCLUDES STRICT ELIGIBILITY REQUIREMENTS. A patient must be an adult, have six months or less to live, be able to make an informed health care decision and be able to take the medication

themselves.

MEDICAL AID IN DYING HELPS FAR MORE PEOPLE THAN THOSE WHO CHOOSE TO USE IT. Research shows just having medical aid in dying as an option relieves fear and anxiety—even for those who never choose the option.

THE LEGISLATION INCLUDES MORE THAN A DOZEN SAFEGUARDS. Two doctors must confirm that the patient has six months or less to live — due to terminal illness, not because of age or disability. Two doctors and two independent witnesses must confirm that no coercion exists. Coercion is subject to criminal prosecution.

DOCTORS SUPPORT MEDICAL AID IN
DYING. A December 2016 Medscape
survey reported that more than half (57%)
of physicians support the practice.

PRACTICED IN SIX STATES FOR A COMBINED 40 YEARS. And within those six

— Oregon (1994), Washington (2008), Montana (2009), Vermont (2013), California (2015) and Colorado (2016) — not a single case of abuse or coercion nor any criminal or disciplinary charges have been filed. Not one.

MEDICAL AID IN DYING HAS BEEN SAFELY

THE AMERICAN PUBLIC WANTS MEDICAL AID IN DYING. About 7 in 10 across three different surveys — a May 2017 Gallup poll, a September 2016 LifeWay Research poll and a November 2014 Harris poll. Support is strong across most demographic groups. The practice also claims majority support among people who attend church, people of all ideological views (conservatives, moderates and liberals), people from both political parties, and all races and ethnicities. Support has nearly doubled since Gallup first polled on the question in 1947.

MEDICAL AID IN DYING GIVES PATIENTS
AUTONOMY. The patient is in charge.
They request the medication. They take
it. And they can change their mind at any time.

### **Fact:** Medical Aid-in-Dying Laws Work to Protect Patients



66



I have spent my life fighting to empower workers, women and disenfranchised communities. I advocate for and support passing medical aidin-dying laws because they have strict safeguards to protect vulnerable people from abuse and coercion — while honoring the fundamental human right to decide how and when we die, when death is inevitable. All Americans should have the option to decide the end-of-life care that is right for them in consultation with their doctor and their loved ones.

Dolores Huerta, American Labor Leader and Civil Rights Activist

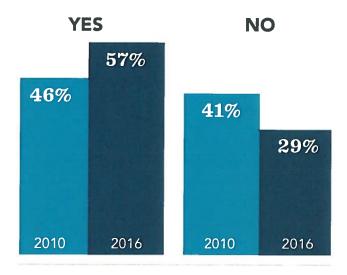
- 99
- Medical aid-in-dying laws' strict eligibility requirements protect all patients, including the elderly and disabled. A person must be an adult, terminally ill with six months or less to live, able to make an informed healthcare decision and able to take the medication themselves.
- 2. Medical aid-in-dying laws have over a dozen safeguards — too many, according to some physicians and even more patients. These safeguards include:
  - Two doctors must confirm that the person is terminally ill with six months or fewer to live and has the ability to make an informed healthcare decision.
  - » Two doctors and two witnesses must confirm that no one is exerting undue influence on the person requesting medical aid in dying.
  - » A doctor must counsel the person about all other available treatment options.
  - The person always remains in control, has to take the medication by self-ingesting it, and can change their mind at any time about taking the medication.
- 3. It is a crime to unduly influence or coerce anyone to request or use medical aid in dying.

- 4. More than a dozen studies have carefully examined existing medical aid-in-dying laws. They conclude medical aid in dying benefits many terminally ill adults, whether they use the option or not, because it spurs conversations about all end-of-life care options, and reduces suffering by inspiring more frequent usage of hospice, palliative care and pain management.
- 5. While many people request information about the law and achieve peace of mind knowing it exists, fewer than 1 percent of people and even lower percentages among traditionally disadvantaged populations decide to access the law, further confirming that the law does not put vulnerable populations at risk.
- 6. According to a Journal of Medical Ethics report about the Oregon Death with Dignity Act: "Rates of assisted dying in Oregon ... showed no evidence of heightened risk for the elderly, women, the uninsured ... people with low educational status, the poor, the physically disabled or chronically ill, minors, people with psychiatric illnesses including depression, or racial or ethnic minorities, compared with background populations."

# Physicians Support Medical Aid in Dying Almost 2-to-1



PHYSICIANS SUPPORT FOR MEDICAL AID IN DYING IS ON THE RISE



Should physician-assisted suicide or physician-assisted dying be allowed for terminally ill patients?

of doctors in states where medical aid in dying is not authorized report having had a patient whom they wished could have exercised that right.

### STATE MEDICAL ASSOCIATIONS INCREASINGLY AGREE PATIENTS SHOULD DRIVE CARE

Since the California Medical Association's June 2015 decision to drop its 30-year opposition to medical aid in dying and the California Academy of Family Physicians (CAFP) adopted a neutral position, medical societies across the country have followed suit, including:

- » New York State Academy of Family Physicians
- » Colorado Medical Society
- » Maryland State Medical Society
- » Medical Society of the District of Columbia
- » Nevada State Medical Association
- » Maine Medical Association
- » Minnesota Medical Association
- » Vermont Medical Society
- » Massachusetts Medical Society

of doctors say the passage of medical aid-in-dying laws is a positive development.



We give patients the right to hasten their deaths by refusing dialysis, mechanical ventilation, antibiotics or any other life-sustaining treatment. Why deny them what is essentially the same choice?

 Marcia Angell, physician, author, and the first woman to serve as editor-in-chief of the New England Journal of Medicine



Medscape Surveys and Ethics Report 2016

### Medical Aid in Dying Is NOT Suicide, Assisted Suicide or Euthanasia



Medical aid in dying is fundamentally different from euthanasia. While both practices are designed to bring about a peaceful death, the distinction between the two comes down to who administers the means to that peaceful death. Euthanasia is an intentional act by which another person (not the dying person) administers the medication. By contrast, medical aid in dying requires the patient to be able to take the medication themselves and therefore always remain in control. Euthanasia is illegal throughout the United States. Medical aid in dying is authorized in six states plus Washington, D.C., with legislation being considered in 26 other states.

State legislatures and courts in states where the practice is authorized recognize medical aid in dying as differing from suicide, assisted suicide or euthanasia. Euthanasia and assisted suicide are both illegal in jurisdictions where medical aid in dying is authorized. Medical aid-in-dying laws on the books in California, Colorado, the District of Columbia, Oregon, Vermont and Washington expressly state: "Actions taken in accordance with [the Act] shall not, for any purpose, constitute suicide, assisted suicide, mercy killing or homicide." And in Montana, where assisted suicide is specifically illegal, the Montana Supreme Court ruled in Baxter v. Montana that medical aid in dying provided to terminally ill, mentally competent adult patients in no way violates established state law [including Montana's assisted suicide statute] or the principles of public policy."



The American Psychological Association asserts medical aid in dying and suicide have "profound psychological

differences." People who seek medical aid in dying want to live but are stricken with life-ending illnesses. They feel deeply offended when the medical practice is referred to as suicide or assisted suicide.



Leading medical organizations reject the term "physician-assisted suicide."

The American Academy of Hospice and Palliative Medicine, American Medical Women's Association, American Medical Student Association and American Public Health Association have all adopted policies opposing the use of the terms "suicide" and "assisted suicide" to describe the medical practice of aid in dying. And the American Association of Suicidology, a nationally recognized organization that promotes prevention of suicide through research, public awareness programs, education and training comprised of respected researchers and mental health professionals, asserts medical aid in dying is fundamentally distinct from suicide and that the term "physician-assisted suicide" should not be used.



The most prominent professional society in the United States addressing issues that arise at the interface of

law and medicine rejects the term "physician-assisted suicide." The American College of Legal Medicine filed an amicus brief before the United States Supreme Court in 1996 rejecting the term and adopted a resolution in 2008 in which they "publicly advocat[ed the] elimination of the word 'suicide' from the lexicon created by a mentally competent, though terminally ill, person who wishes to be aided in dying."