#### **ORDINANCE NO. 2023-03**

AN ORDINANCE OF THE OF THE CITY OF SEDONA, ARIZONA, AMENDING THE LAND DEVELOPMENT CODE (LDC), ADOPTING BY REFERENCE THAT DOCUMENT KNOWN AS "EXHIBIT A – APRIL 25, 2023 PROPOSED LAND DEVELOPMENT CODE REVISIONS"; PROVIDING FOR A SAVINGS CLAUSE AND REPEALING ALL ORDINANCES IN CONFLICT HEREWITH.

**WHEREAS**, the City Council deems it necessary and desirable to establish zoning regulations to provide for the orderly development of property within the City by governing the use of land in order to promote the public health, safety, and general welfare of the residents of the City; and

**WHEREAS**, this Ordinance was property noticed for public hearing and the necessary hearings and opportunities for public input were completed; and

**WHEREAS**, the Sedona Community Plan's Land Use Policies state the City should require design standards that reflect Sedona's unique historic and cultural heritage and consider new and emerging trends for housing development; and

**WHEREAS**, the City Council has an abiding interest in affording every citizen of Sedona the flexibility to engage in the pursuit of safe, inexpensive lighting practices for the purpose of commerce and private use without being impeded upon or impeding upon other citizens desiring a more pristine night time environment free from light pollution waste, trespass, or clutter while providing nighttime safety, security, and productivity; and

**WHEREAS,** on March 21, 2023, the Planning and Zoning Commission recommended approval of the proposed revisions; and

**WHEREAS,** the City Council held a public hearing on the proposed revisions on April 25, 2023; and

**WHEREAS**, the City Council hereby finds and determines that the proposed revisions are for the public health, safety and welfare of the residents of Sedona.

## BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF SEDONA, ARIZONA AS FOLLOWS:

#### Section 1. Adoption

The document known as "Exhibit A – April 25, 2023 - Proposed Land Development Code Revisions", which was declared to be a public record established by Resolution No. 2023-\_\_\_, is referred to, adopted to amend the Land Development Code, and made a part of this ordinance as if fully set out.

#### Section 2. Savings Clause

If any section, subsection, sentence, clause, phrase, or portion of this Ordinance is, for any reason, held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remainder of this Ordinance.

#### Section 3. Repeal

All other Code provisions, ordinances, parts of ordinances in conflict with the provisions of this ordinance, are hereby repealed to the extent of such conflict as of the effective date hereof.

PASSED AND ADOPTED by the Mayor and Council of the City of Sedona, Arizona, this 25<sup>th</sup> day of April, 2023.

	Scott M. Jablow, Mayor	
ATTEST:		
JoAnne Cook, CMC, City Clerk		
APPROVED AS TO FORM:		
Kurt W. Christianson, City Attorney	_	

#### **EXHIBIT A: PZ23-00002 (LDC)**

### **April 25, 2023: Land Development Code Revisions**

Article 1 – General Provisions:			
Section	Current Language	Proposed Change	Notes
1.6.B(3):	New subsection	Minor repairs and maintenance of	Require repainting a compliant color if more
Maintenance and		nonconformities are permitted and	than 50% of the house is repainted. Choosing a
Minor Repair		encouraged; provided, that the repairs and	compliant color vs. repainting the same color
		maintenance do not increase the degree of	should not have a cost difference and moves
		nonconformity. Minor repairs and	towards compliance with LDC requirements.
		maintenance include the following:	See additional changes to Section 5.7.B(3)a.
		e. Repainting less than 50% of the	
		exterior of the structure.	
<u>1.6.D:</u>	New subsection	Nonconforming structures are subject to	Require repainting a compliant color if more
Nonconforming		the following additional limitations:	than 50% of the house is repainted. Choosing a
<u>Structures</u>		5) When 50% or more of a structure is	compliant color vs. repainting the same color
		being painted, the color shall be in	should not have a cost difference and moves
		full conformance with the	towards compliance with LDC requirements.
		standards of subsection 5.7.F(5)	See additional changes to Section 5.7.B(3)a.
Article 2 – Zoning Dis			
Section	Current Language	Proposed Change	Notes
2.24.D(4), Table 2.6:	Exception for Ground-mounted solar	Add "Rainwater harvesting tanks" to	Allow rainwater harvesting tanks to have the
Exceptions to	and geothermal equipment	exception	same standards as solar.
Setback			
Requirements			
Article 3 – Use Regula		1	
Section	Current Language	Proposed Change	Notes
3.2.E: Table of	"School, Vocational or Trade" not	"School, Vocational or Trade" as a	The LDC currently has separate parking
Allowed Uses	currently listed as a permitted use	permitted use in M2, M3, CO, IN, and L	requirements and definitions for "School, Public
			or Private" and "School, Vocational or Trade."
			However, "School, Vocational or Trade" is not
0.05 7 1/ 5	// L. 5		listed as a permitted use.
3.2.E: Table of	"Lodging, Fewer than Seven Units"	Remove "Lodging, Fewer than Seven Units"	This has caused properties to try to get around
Allowed Uses	currently listed as a permitted use in	as a permitted use in any zone	the requirements of the Lodging zone by
	M1, M2, M3, CO, L, and OC		splitting properties into smaller properties and
			constructing up to 6 lodging units per property.
			Removal of this as a permitted use ensures that
			all lodging projects are treated equally and
			reviewed using the same process.

3.2.E: Table of Allowed Uses: Off- Highway Vehicle Sales and Rentals	N/A (New use category)	Conditionally Permitted Use in CO, L, & IN	Separate OHV from Vehicle Sales and Leasing to address the impacts of OHV businesses
3.3.C(29): Use Specific Standards, Commercial Uses, Off-Highway Vehicle Sales and Rental (new subsection)	New subsection – addressing OHVs as a new category	Outside display of vehicles for sale or lease shall be subject to the same standards as Vehicle Sales and Leasing (LDC Section 3.3.C(26)).	New use category to address the impacts OHV impacts
3.4.D(5)b.3: Outside Storage, Accessory	LDC Section 3.4.D(5)b.3: shall be screened from adjacent properties and streets by a wall or fence at least six feet in height and 100 percent opaque	LDC Section 3.4.D(5)b.3: shall be screened from adjacent properties and streets by an opaque wall or fence at least six feet in height and 100 percent opaque  The Director may waive or modify screening requirements when the vehicle to be screened is located more than 50 feet from a property line and existing vegetation and/or structures obscure the vehicle.	CODE ENFORCEMENT Addresses enforcement issues where the fence is accomplishing the intent of the code to screen an RV, but portions of the RV are still visible through small slits in the fence. Allows for some discretion when the vehicle is far from the property line and obscured by existing vegetation or buildings.
Article 5 – Developmo			
Section	Current Language	Proposed Change	Notes
5.5.D, Table 5.2: Required Off-Street Parking Spaces	No current parking requirement for "Conference/Meeting Facility"	Conference/Meeting Facility: One (1) space per 50 square feet of meeting are.a	There is no parking requirement. Since the definition of indoor recreation facility includes meeting facilities, the parking requirement would be 1/300 square feet. A meeting facility has a higher occupancy than an indoor recreation facility and should have a different requirement. The proposal mirrors the parking requirement for religious uses, based on the size of the meeting room, as a full meeting room represents the highest occupancy. A change to the definition of indoor recreation facility is also proposed.

5.5.D, Table 5.2: Required Off-Street Parking Spaces	No current parking requirement for "Off-Highway Vehicles Sales and Rentals"	One (1) space for each one (1) OHVs stored or rented out of the location, plus one (1) space per 500 square feet of sales floor area. OHVs for sale or rent shall not be parked in required parking spaces.	One of the key issues identified for OHV businesses is the lack of on-site parking for customers. In the vehicle sales and leasing category (which OHVs currently fall under), parking is only required for the sales floor area, as customers renting passenger vehicles either don't come with a vehicle or can leave their vehicle in the space the rental car was in. This has not worked for OHV businesses, as OHVs are smaller and they tend to fit as many OHVs on site as possible, limiting the ability for customers to leave their cars parked where the rental vehicle was. Tying parking to the number of OHVs will ensure sufficient customer parking.
5.6.D(1)d: Screening, Roof- Mounted Equipment	Facilities for the operation of active or passive solar energy systems and other alternate energy systems shall be exempt from the screening requirements when it can be clearly demonstrated that required screening will clearly restrict their efficient operation.	Facilities for the operation of active or passive solar energy systems and other alternate energy systems shall be exempt from the screening requirements when it can be clearly demonstrated that required screening will clearly restrict their efficient operation.	Screening for solar panels has never been enforced, as solar is almost always installed after construction of the house and requiring screening would require changes to the structure that would increase the cost of installation of solar. Screening requirements are intended to reduce the visual impact of equipment and, though solar panels are mechanical equipment, they do not have the same visual impact of other rooftop mechanical equipment (HVAC).
5.7.B(3)a: Exterior Renovation	Any exterior renovation of a building shall comply with the site and building design standards of this Section 5.7 for that renovation. If the renovation is proposed for only a portion of a building, the Director may waive compliance with the site and building design standards if that renovation would be inconsistent with the overall design of the existing structure.	Any exterior renovation of a building shall comply with the site and building design standards of this Section 5.7 for that renovation. If the renovation is proposed for only a portion of a building, the Director may waive compliance with the site and building design standards if that renovation would be inconsistent with the overall design of the existing structure.  Repainting more than 50% of the structure shall require the entire structure be painted a compliant color (Section 5.7.F(5)).	Require repainting a compliant color if more than 50% of the house is repainted. Choosing a compliant color vs. repainting the same color should not have a cost difference and moves towards compliance with LDC requirements. See additional proposed changes to Section 1.6.

5.7.F(2)a.1.i.c: Massing (Single- Family Residential)	New Subsection	All manufactured homes 1,500 square feet or greater in gross floor area shall be composed of at least two visual building masses of differing heights and at least two visual building masses of differing planes.	HOUSING: Different massing requirements for manufactured homes. It is difficult and more expensive to find a manufactured home that meets massing requirements. At 1,500 square feet, the house would be required to also have a garage, which, when placed within 5 feet of the main house, would qualify as the second mass.
5.7.F(2)a: Massing	5.7.F(2)a.2.iii & 3.v: The structures permitted in Section 2.24.D(4), Exceptions to Setback Requirements, shall not be considered as a separate visual building mass for the purpose of meeting the requirements of this subsection.	5.7.F(2)a.6: The structures permitted in Section 2.24.D(4), Exceptions to Setback Requirements, and Section 2.24.E(3), Exceptions to Height Requirements (except pitched, gable, or hip roof), shall not be considered as a separate visual building mass for the purpose of meeting the requirements of this subsection.	Remove from massing requirements for multifamily and commercial, add to general section to apply to all development and add in that elements granted additional height (elevators, mechanical equipment, etc.) don't count as masses
5.8.C(2)b: Exterior Lighting, Applicability	Cumulative modification, replacement, or repair of outdoor lighting constituting 25 percent or more of the permitted lighting output level for the parcel, no matter the actual amount of lighting already on the site, shall require all exterior lighting to comply with this Code. For purposes of this section, replacement of burned out lamps with new lamps or fixtures of the same type and lighting output level is not considered a modification, replacement or repair.	Cumulative modification, replacement, or repair of outdoor lighting constituting 25 percent or more of the permitted lighting output level for the parcel, no matter the actual amount of lighting already on the site, shall require all exterior lighting to comply with this Code. For purposes of this section, replacement of burned out lamps with new lamps or fixtures of the same type and lighting output level is not considered a modification, replacement or repair.	CODE ENFORCEMENT Moved to new Non-Conforming Lighting section (Proposed Section 5.8.C(4))

5.8.C(4): Non-	New section to address Non-	a. All lighting that does not conform to all	CODE ENFORCEMENT
Conforming Lighting	Conforming Lighting	provisions of this Code shall be brought into compliance by January 1, 2028. Until this time, no modification or replacement shall be made to a nonconforming fixture unless the fixture thereafter conforms to the provisions of this Code, except that identical lamp replacement is allowed.  b. In the event that an outdoor lighting fixture is abandoned or damaged to the point of requiring repairs for safe operation, the repaired or replacement fixture shall comply with the provisions of this Code.	Lighting complaints are one of the highest volume of complaints received by the Code Enforcement Team. Trying to determine which lights might have a legal non-conforming status can be time consuming and complicated and does not contribute to the City's goals of being a dark sky city. The City first adopted a dark sky lighting ordinance in 2001. Having a requirement that non-compliant fixtures be replaced will further the City's dark sky goals and make enforcement of dark sky requirements a more straightforward matter.
Article 6 – Signs:		0. 1110 0040.	
Section	Current Language	Proposed Change	Notes
6.10: Permanent Signs (State Route 89A Character District)	For properties that have been identified in the <u>Sedona Main Street</u> and Character Districts Design Manual as being part of the <u>State Route</u> 89A Character District, the design standards applicable to commercial signs will apply with the following exceptions:	For properties that have been identified in the <u>Administrative Manual (Appendix C)</u> as being part of the <u>Uptown</u> 89A Character District, the design standards applicable to commercial signs will apply with the following exceptions:	Update Reference, this section refers to Sedona Main Street and Character Districts Design Manual, which no longer exists, as it was incorporated into the LDC in the 2018 rewrite. A map of the area affected by this code section is included in Appendix C of the Administrative Manual.
Article 7 – Subdivision			
Section	Current Language	Proposed Change	Notes
7.3.C(1)b: Lot Planning, Number of Lots Created	For a lot split, the lots created shall comply with the maximum lot size limits set forth for the applicable zoning district in Article 2: Zoning Districts.	For a lot split, the lots created shall comply with the maximum minimum lot size limits set forth for the applicable zoning district in Article 2: Zoning Districts.	Clean up item – Article 2 has minimum, not maximum lot sizes.
7.3.C(2)f: Lot Planning, Lot Size and Configuration	No lot shall be divided by a city, county, school district, or other taxing agency boundary	No lot shall be divided by a city, county, school district, or other taxing agency boundary, or zoning or Community Plan designation boundary	Prevent formation of lots with split zoning. This has created issues with application of permitted uses, setbacks, height standards, building design standards, etc. Also proposing a change to the findings needed for a land division.

Article 8 – Administration and Procedures:			
Section	Current Language	Proposed Change	Notes
8.3.H(1): Post-	an appeal has been filed with the	an appeal has been filed with the	Code reference was not updated when the
<b>Decision Actions</b>	Director pursuant to Section 8.8.D,	Director pursuant to Section 8.8. <u>E</u> , Appeal.	Affordable Housing Alternative Standards
and Limitations	Appeal.		Request section was added to 8.8.
8.3.H(2): Post-	within 15 days of the final action,	within 15 days of the final action,	Code reference was not updated when the
<u>Decision Actions</u>	pursuant to Section 8.8.D, Appeal.	pursuant to Section 8.8. <u>E</u> , Appeal.	Affordable Housing Alternative Standards
and Limitations			Request section was added to 8.8.
8.4.B(3)g.1.ii.c:	The decision shall become final 15	Keep same language, move to 8.4.B(3)f.3	Move effective date of CUP to appropriate
<u>Conditional Use</u>	days following the date on which the		section.
<u>Permit</u>	conditional use permit was revoked		
	unless an appeal has been filed with		
	the Director within the prescribed 15-		
	day appeal period, in which case the		
	Council shall render a final decision.		
8.5.C(4): Land	None	g. Lots proposed to be combined have the	Prevent formation of lots with split zoning, in
<u>Division Required</u>		same zoning designation.	conjunction with proposed change to LDC
<u>Findings</u>			Section 7.3.C(2)f
8.8.E(1): Appeal,	aggrieved by a decision of the	aggrieved by a decision of the Director,	Applies to all city decisions, not just director and
<u>Purpose</u>	Director or City Engineer	or-City Engineer, <u>City Commission, or</u>	engineer. Rest of code has procedures for
		Board	appeal of all decisions
8.8.E(2)a.1 & 2:	shall follows the procedure in	shall follow the procedure in Section	Code reference was not updated when the
Appeal, Applicability	Section 8.8.D(4) below	8.8. <u>E</u> (4) below	Affordable Housing Alternative Standards
	shall follow the procedure in	shall follow the procedure in Section	Request section was added to 8.8.
	Section 8.8.D(3) below	8.8. <u>E(</u> 3) below	
8.8.E(4)b.1: Appeals	shall notify property owners of their	shall notify property owners of their right	Code reference was not updated when the
	right to appeal the City's action,	to appeal the City's action, pursuant to	Affordable Housing Alternative Standards
	pursuant to Section 8.8.D(4)a above	Section 8.8. <u>E</u> (4)a above	Request section was added to 8.8.
Article 9 – Definitions		I	T
Section	Current Language	Proposed Change	Notes
9.4.B: Use Related	No current definition for	Conference/Meeting Facility: Meeting	New definition, also removing conference
<u>Definitions, Public,</u>	conference/meeting facility	rooms, business centers, assembly halls,	center, auditorium, and assembly hall from
<u>Institutional, and</u>		auditoriums, and other related facilities	definition of indoor recreation facility
<u>Civic Uses</u>		used to facilitate and accommodate	
		conferences, seminars, meetings and	
		similar gatherings.	

		T	
9.4.C: Use Related	Indoor Recreation Facility: A	Indoor Recreation Facility: A commercial	Limit this definition to the true "recreation"
<u>Definitions</u> ,	commercial recreational use	recreational use conducted entirely within	uses. Assembly halls, auditoriums, and
<u>Commercial Uses</u>	conducted entirely within a building,	a building, including amusement arcades,	conference center moved to separate
	including amusement arcades,	bowling alleys, billiard halls, skating rinks,	definition.
	bowling alleys, billiard halls, skating	theaters, art galleries and studios, art	
	rinks, theaters, art galleries and	centers, assembly halls, athletic and health	
	studios, art centers, assembly halls,	clubs, <del>auditoriums,</del> community centers,	
	athletic and health clubs,	<del>conference centers,</del> exhibit halls,	
	auditoriums, community centers,	gymnasiums, swimming pools, and tennis	
	conference centers, exhibit halls,	courts. Accessory uses may include limited	
	gymnasiums, swimming pools, and	retail, concessions, and maintenance	
	tennis courts. Accessory uses may	facilities.	
	include limited retail, concessions,		
	and maintenance facilities.		
9.4.C: Use Related	Vehicle Sales and Leasing: The sale,	Vehicle Sales and Leasing: The sale, display,	The impacts of ATV/OHV rentals are different
<u>Definitions</u> ,	display, lease, rental, or storage of	lease, rental, or storage of light motor	than typical vehicle rentals, so there has been a
<u>Commercial Uses</u>	light motor vehicles, including	vehicles, including automobiles, vans, light	need identified to remove ATVs/OHVs from this
	automobiles, vans, light trucks, light	trucks, light trailers, boats, ATVs/OHVs,	definition, define them separately, and create
	trailers, boats, ATVs/OHVs,	snowmobiles, and recreational vehicles,	different standards for them to address the
	snowmobiles, and recreational	but not off-highway vehicles (OHVs) or	impacts differently.
	vehicles. This definition shall not	similar vehicles. This definition shall not	
	include salvage operations, scrap	include salvage operations, scrap	
	operations, vehicle impound yards, or	operations, vehicle impound yards, or	
	commercial parking lots available for	commercial parking lots available for short-	
	short-term use.	term use.	
9.4.C: Use Related	No current definition for ATV/OHV	Off-Highway Vehicle Sales and Rentals: The	The impacts of ATV/OHV rentals are different
<u>Definitions</u> ,	rentals	sale, display, lease, rental, or storage of all-	than typical vehicle rentals, so there has been a
<u>Commercial Uses</u>		terrain vehicles (ATVs) off-highway vehicles	need identified to define ATVs/OHVs separately
		(OHVs), snowmobiles, and similar vehicles.	and create different standards for them to
		This definition shall not include salvage	address the impacts differently.
		operations, scrap operations, vehicle	
		impound yards, or commercial parking lots	
		available for short-term use.	

9.4.G: Use Related Definitions,
Temporary Uses,
Special Events

A temporary use on public or private property that extends beyond the normal uses and standards allowed by this Code. "Special events" include, but are not limited to, fundraising activities, educational, historic, religious, and patriotic displays or exhibits, circuses, amusements, outdoor concerts, festivals, revivals, street fairs, outdoor arts and crafts fairs, and other organized community events.

A temporary use on public or private property that extends beyond the normal uses and standards allowed by this Code. "Special events" include, but are not limited to, fundraising activities, educational, historic, religious and patriotic displays or exhibits, circuses, amusements, outdoor concerts, festivals, revivals, street fairs, outdoor arts and crafts fairs, weddings, conferences, retreats, trainings, and other organized community events.

Adding more uses to the definition of Special Events to clarify that these uses are considered special events and addresses issues with STRs being used as wedding, conference, retreat, and training venues.

# **City of Sedona City Council**

Arabella Spa

Appeal of Planning and Zoning Commission's Denial of a Development Review Application

January 25, 2023 Public Hearing

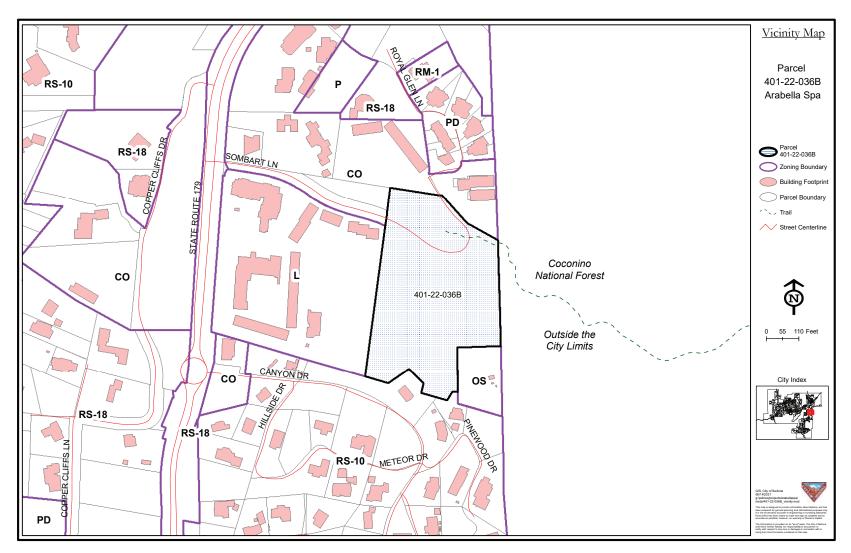
# **Property/Project Summary**

- Address: 95 Sombart Lane
- Owner: Pine Realty LLC
- Authorized Agent: William Erwin
- Acres: +/-5.35 acres
- Community Plan: Planned Area (Sombart Lane Planned Area)
- Zoning: Commercial (CO)
- Current Land Use: Vacant
- Application: +/- 20,000 square foot spa in 4 buildings

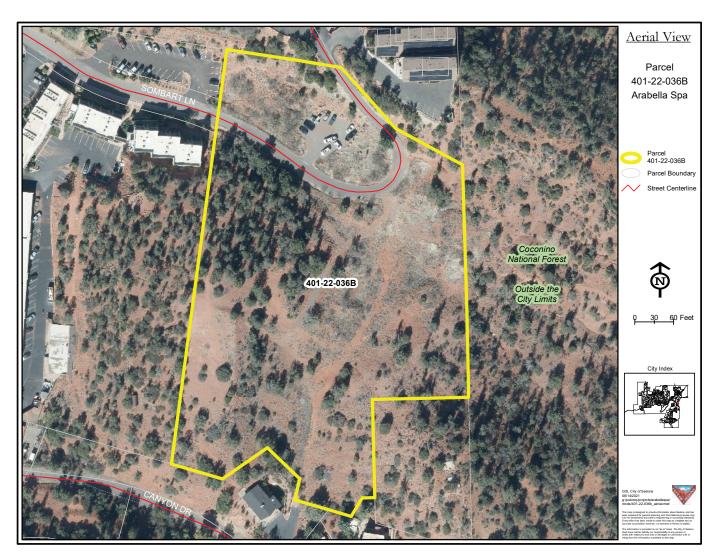
### Property History

- Previous Applications
  - ♦ 2003: ZC, SUB, and DEV for 80 unit apartment (timeshare) project
    - \* Withdrawn prior to public hearings
  - ♦ 2008: SUB & DEV for 15 residential condominiums and 51,000 square feet commercial retail
    - \* Project dropped by applicant prior to approval of Final Plat
- All previous approvals are expired

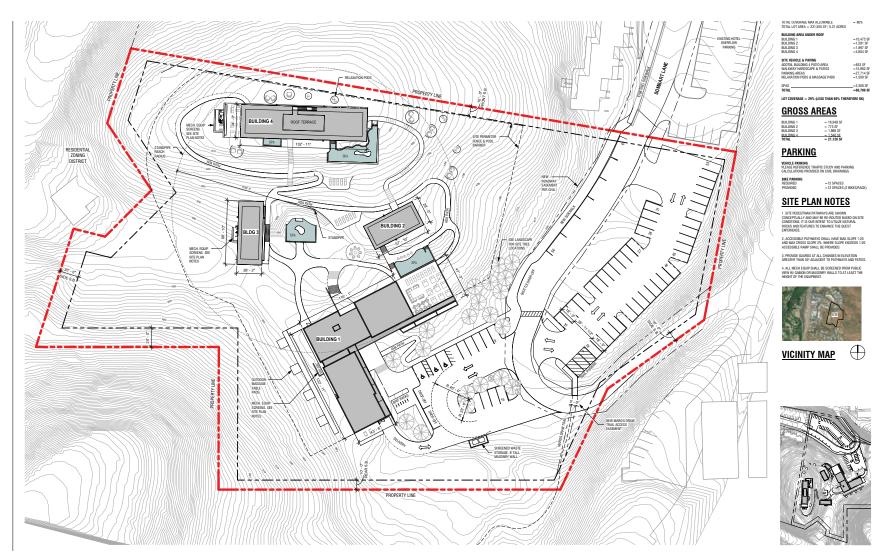
# **Vicinity Map**



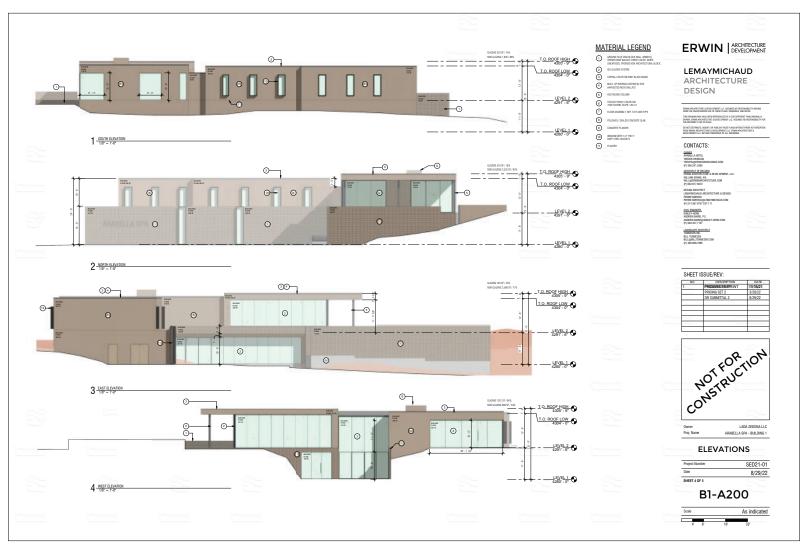
# **Aerial Map**



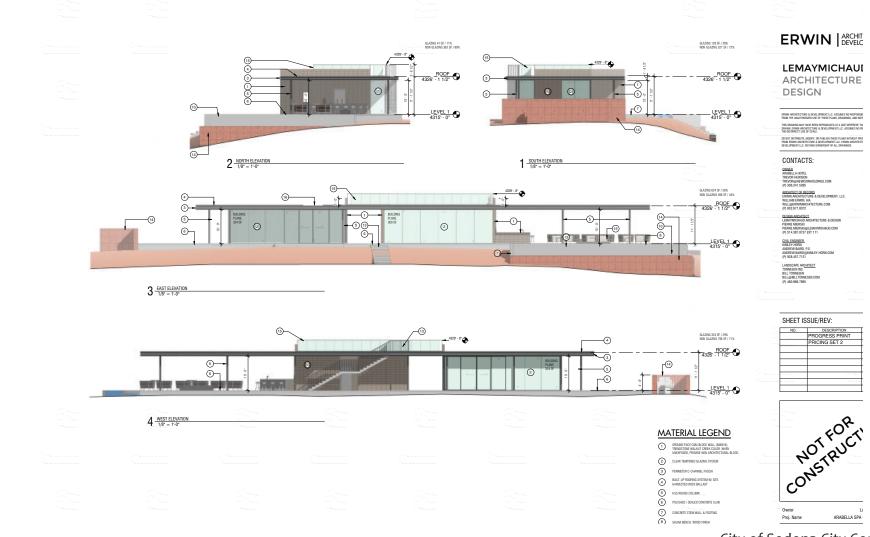
# **Proposed Site Plan**



## **Elevations**



## **Elevations**



### Review

- Land Development Code compliance
  - Height, density, setbacks, grading & drainage, access, parking, landscaping, site & building design, outdoor lighting, signs
    - \* Signs: Directional sign shown at height of 4 feet, 3 feet permitted by LDC and deviations permitted through approval of master sign plan
  - ♦ Required findings for a Development Review application
- Community Plan consistency
  - ♦ Pedestrian improvements
  - ♦ Buffer to National Forest

### **Conditions**

### Traffic

- ♦ ADOT has not completed their review of the traffic study
- ♦ Not directly on SR 179, comments would not alter the site plan
- ♦ Comments must be provided prior to building permit issuance; intersection improvements determined and included in final plans

### Parking

- Parking reductions based on shared use with Arabella Hotel
- ♦ Parking agreement must be finalized and recorded with the County prior to building permit issuance; LDC Section 5.5.E(2)c contains the requirement for a parking agreement

# Public Input

- Applicant completed Citizen Participation Plan
- Project documents placed on Community Development Website
- Public Hearing noticed in Red Rock News, posting on property, mailing to neighbors
- All comments received provided to Council
  - ♦ All comments provided to the Commission were included in the P&Z Packet
  - ♦ Comments received since the P&Z hearing were provided as an attachment to the agenda bill
  - Additional comments provided prior to the meeting

### **Staff Recommendation**

 Staff recommended approval of the project based on compliance with all ordinance requirements and satisfaction of the Development Review findings of the Land Development Code, staff recommends approval of case number PZ21-00009 (DEV), Arabella Spa, as subject to all applicable ordinance requirements and the attached conditions of approval, as amended.

# P&Z Public Hearing

- Public Hearing held on November 15, 2022
- Motion for approval of the project resulted in 3-3 vote
  - ♦ The 3 Commissioners who voted in favor of the project adopted Staff's recommendations and findings
  - ♦ The 3 Commissions who voted against provided the following reasons for their "no" vote:
    - \* Water usage too high, Climate Action Plan not implemented
    - \* Does not address Community Plan vision and themes around economic diversity, reduced traffic, environmental stewardship
    - Parking reductions are not appropriate
    - \* Traffic analysis, wanting to see ADOT comments

# **Appeal**

- Applicant appealed P&Z's denial
- City Council may:
  - ♦ Affirm P&Z's denial (Deny appeal, deny project)
  - ♦ Reverse P&Z's denial (Approve appeal, approve project as presented to P&Z)
  - ♦ Reverse P&Z's denial and amend development review application (Approve appeal, approve project with additional conditions)